#### PUBLIC VERSION - CONFIDENTIAL PROTECTED MATERIALS REMOVED Exhibit No. AIR-93

#### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

Delta Air Lines, Inc.,	)
Continental Airlines, Inc.,	)
JetBlue Airways Corporation,	)
United Air Lines, Inc., and	)
US Airways, Inc.	)
V.	)
Buckeye Pipe Line Company, L.P.	)

Docket No. OR12-28-001

#### PREPARED REBUTTAL TESTIMONY OF DANIEL S. ARTHUR

January 27, 2015

#### SUMMARY OF PREPARED REBUTTAL TESTIMONY OF DANIEL S. ARTHUR

Dr. Arthur is a Principal of The Brattle Group, an economic and management consulting firm. The purpose of Dr. Arthur's rebuttal testimony is to assess and respond to Buckeye and FERC Staff witnesses' conclusions regarding (1) whether it is reasonable to calculate a cost of service for a system that includes the rates to the New York City destinations at issue in the proceeding based on a "Long Island System" as defined by Buckeye, or on the basis of an "Eastern Products System (including the Long Island System)" as Buckeye recommended in its prior rate proceeding before the Commission, (2) a reasonable allocation of common origin costs between the Long Island System and the Eastern Products System (excluding the Long Island System) if the Long Island System is to be broken out from the remaining Eastern Products System, (3) a reasonable allocation of parent entity common costs to Buckeye, and a reasonable allocation of Buckeye's common costs to Buckeye's individual systems, (4) whether a test period adjustment for fuel and power expenses related to the expiration of a natural gas credit program is reasonable, (5) which legal expenses are reasonable to include in a surcharge created pursuant to this proceeding, (6) a reasonable incorporation of oil losses and shortages expenses and revenues into Buckeye's cost of service, (7) the calculation of costs of service for Buckeye's individual systems for a 2011 Complaint Period and a 2011 Test Period, and (8) the method for evaluating, and the degree of change in, Buckeye's realized return on equity for purposes of evaluating whether there has been a substantial change in the economic circumstances regarding any grandfathered rates.

As a result of Dr. Arthur's analysis, he concludes that Buckeye's proposal to use calendaryear 2012 data to set going forward rates is not consistent with Commission precedent. Rather, Dr. Arthur concludes that calendar-year 2011 data is reasonable to use for a 2011 Complaint period. Calendar year 2011 data, with relevant test period adjustments for known and measurable changes, should also be the test period for establishing going-forward rates on Buckeye. Dr. Arthur also concludes that Buckeye and FERC Staff's recommendation to treat the Long Island System ("LIS) as an independent system from the remainder of the Eastern Products System ("EPS") is not reasonable. Rather, Dr. Arthur concludes that it is reasonable to treat the EPS, including the LIS, as a single integrated system for ratemaking purposes, as done by Buckeye in its last ratemaking proceeding, and there is no need perform an allocation of the significant common costs at the shared origin points of Linden, Sewaren, and Port Reading. For completeness, in the event the LIS is treated as a separate system and an allocation of common costs at Linden, Sewaren, and Port Reading is to be made, Dr. Arthur concludes that Buckeye and FERC Staff's proposed volumetric allocation of common costs at Linden, Sewaren, and Port Reading is unreasonable, unstable, and lacks reliable evidence that costs incurred at Linden are higher for the LIS than for the EPS (excluding LIS). Rather, Dr. Arthur recommends that if the LIS is to be separated from the remaining EPS (excluding LIS), the KN formula is a fair, reasonable, and stable methodology for allocating the common costs at the major receipt points of Linden, Sewaren, and Port Reading between the LIS and the remaining EPS (excluding LIS).

Dr. Arthur concludes that Buckeye's proposed application of 2012 survey data to allocate Buckeye's parent entity common costs to Buckeye is unreasonable, unreliable, and speculative. Rather, Dr. Arthur concludes that it is reasonable to use a 2011 Massachusetts formula calculation to objectively and reasonably allocate Buckeye's parent entity common costs to Buckeye, and then, consistent with Commission practice, to use a KN formula to further allocate the common costs to individual systems.

Buckeye cannot accurately distinguish the amount of transmix revenue associated with shipments on the LIS versus the remaining EPS (excluding LIS), which leads to inaccuracies in the amount of Account 230 Allowance Oil Revenue recorded to the LIS and the EPS (excluding LIS). Given this fact, Dr. Arthur concludes that Buckeye's attempt to correct the significant inaccuracy in the amount of Account 230 Allowance Oil Revenue recorded to the LIS and the EPS (excluding LIS) appears to be an arbitrary method that lacks validity. Rather, to the extent the systems are separated, Dr. Arthur concludes that a reasonable amount of Account 230 Allowance Oil Revenue can be determined for the LIS and remaining EPS (excluding LIS) using a KN formula. Dr. Arthur also concludes that a test period adjustment for fuel and power expenses related to the expiration of a natural gas credit program is not merited because Buckeye replaced natural gas powered pumps with electric units, and projected the savings in maintenance costs to more than offset an increase in fuel costs. Dr. Arthur also finds Buckeye and FERC Staff's proposals to include litigation

expenses related to FERC Dockets other than this one in a surcharge related to this proceeding to be unreasonable.

Dr. Arthur calculates updated test period costs of service for Buckeye's EPS (including LIS) and LIS based on specified cost of service adjustments. After incorporating the recommendations of Airlines witness Mr. O'Loughlin regarding cost of capital elements, the income tax allowance, incidental and rental revenues, and volumes for Buckeye, Dr. Arthur derives for the EPS (including LIS), an updated 2011 Complaint Period Cost of Service of \$72.6 million and a corrected 2011 Test Period Cost of Service of \$20.0 million. For a standalone LIS as defined by Buckeye, Dr. Arthur derives an updated 2011 Complaint Period Cost of Service of \$71.9 million and an updated 2011 Test Period Cost of Service of \$21.1 million.

Finally, Dr. Arthur finds that Buckeye witness Mr. Van Hoecke's arguments regarding changed circumstances are without merit and inconsistent with Commission and DC Circuit precedent. Based on an updated analysis, Dr. Arthur finds there is strong evidence that there has been a substantial change in the economic circumstances regarding Buckeye's realized return on equity such that Buckeye's rates to its New York City airport destinations should no longer be considered grandfathered in the event such rates are considered to be grandfathered.

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#### TABLE OF ACRONYMS

ABBREVIATION or ACRONYM	TERM
Airlines	Delta Air Lines, Inc.; Continental Airlines, Inc.;
	JetBlue Airways Corporation; United Air Lines, Inc.;
	United Airlines, Inc., and US Airways, Inc.
Buckeye	Buckeye Pipe Line Company, L.P.
Continental	Continental Airlines, Inc.
Delta	Delta Air Lines, Inc.
EPAct	Energy Policy Act of 1992
EPS	Eastern Products System
FERC or Commission	Federal Energy Regulatory Commission
G&A costs	general and administrative costs
JetBlue	JetBlue Airways Corporation
JFK	John F. Kennedy International Airport
JTL	Jet Lines System
LaGuardia	LaGuardia Airport
KN formula	Kansas & Nebraska Formula
Laurel	Laurel Pipe Line Company, L.P.
Linden	Linden, NJ receipt point on Buckeye's system
LIS	Long Island System
MAPL	Mid-America Pipe Line
MPS	Midwest Products System
Newark	Newark International Airport
NYC	New York City
NYC Airport Destinations	JFK, Newark, and LaGuardia
NYC Destinations	JFK, Newark, LaGuardia, Inwood, NY, and Long
	Island City, NY
O&A costs	shared operating costs
Port Reading	Port Reading, NJ receipt point on Buckeye's system
RC	responsibility center
Sewaren	Sewaren, NJ receipt point on Buckeye's system
SFPP	SFPP, L.P.
United	United Air Lines, Inc.
United Airlines	United Airlines, Inc.
US Airways	US Airways, Inc.

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#### PREPARED REBUTTAL TESTIMONY OF DANIEL S. ARTHUR

#### 1 I. INTRODUCTION

2 Q. Please state your name, address, and position.

A. My name is Daniel S. Arthur. I am a Principal of *The Brattle Group*, an economic and
management consulting firm located at 44 Brattle Street, Cambridge, Massachusetts.
Further details of my professional and educational background and a list of my
publications are provided in my curriculum vitae included in Exhibit No. AIR-2.

#### 7 Q. Have you filed testimony previously in this proceeding?

A. Yes. I filed Prepared Direct Testimony on behalf of Delta Air Lines, Inc. ("Delta"),
Continental Airlines, Inc. ("Continental"), JetBlue Airways Corporation ("JetBlue"),
United Air Lines, Inc. ("United")<sup>1</sup>, and US Airways, Inc. ("US Airways") (collectively
the "Airlines") regarding (1) the relevant complaint year and test year for setting goingforward rates, (2) the question of whether Buckeye's operations associated with serving
destinations in the New York City area should be segmented into a separate system

<sup>&</sup>lt;sup>1</sup> Continental and United were wholly owned subsidiaries of United Continental Holdings, Inc. On March 31, 2013, United was merged into Continental and the name of the entity was contemporaneously changed to United Airlines, Inc. By order dated January 23, 2015, the Presiding Judge in this proceeding granted a motion to substitute party whereby United Airlines, Inc. ("United Airlines") has been substituted in place of Continental Airlines, Inc. and United Air Lines, Inc. for all purposes.

1 from its integrated operations from the same origins to destinations in Pennsylvania and 2 upstate New York, (3) the allocation of common origin costs between systems to the 3 extent the separation of systems is required, (4) the allocation of overhead costs to 4 Buckeye and its systems, (5) a reasonable accounting of expenses and revenues 5 associated with oil losses and shortages on Buckeye's system, (6) the calculation of 6 complaint and test year costs of service, and (7) whether there is evidence of 7 substantially changed circumstances in the economic basis of the rates that Buckeye 8 claims are grandfathered.<sup>2</sup>

9 Q. What is the purpose of your rebuttal testimony?

I have been asked by the Airlines to respond to the answering and cross-answering 10 A. 11 testimony of Buckeye and the Staff of the Federal Energy Regulatory Commission 12 ("FERC Staff") regarding their testimony on the issues I addressed in my direct 13 testimony as well as several additional adjustments to operating and maintenance 14 expenses proposed by Buckeye and/or Staff. I also present updated versions of my 15 2011 Complaint Year and Test Year costs of service and updated versions of my 16 analysis of substantially changed circumstances that incorporate changes in Buckeye's 17 reported 2011 cost of service and changes in the adjustments I make to Buckeye's cost 18 of service.

19 Q. Please summarize your conclusions.

20 A. As discussed further below:

- Buckeye's proposal to use calendar-year 2012 data to set going forward rates is not consistent with Commission precedent. I conclude that calendar-year 2011 data is reasonable to use for a 2011 Complaint period. Calendar year 2011 data, with relevant test period adjustments for known and measurable 25 changes, should also be the test period for establishing going-forward rates on 26 Buckeye.
- I do not agree with Buckeye's recommendation to split off the Long Island
   System ("LIS) from the rest of the Eastern Products System ("EPS") for
   purposes of ratemaking in this proceeding. I agree with prior Buckeye
   witness Mr. Merriman that it is reasonable to treat the EPS, including the LIS,

<sup>&</sup>lt;sup>2</sup> Exhibit Nos. AIR-1 through AIR-33 filed August 15, 2014.

1as a single integrated system and there is no need to perform an allocation of2the significant common costs at the shared origin points of Linden, Sewaren,3and Port Reading. For completeness, while I recommend that cost of service4be calculated for the single EPS (including LIS), I also calculate separate costs5of service for an EPS (excluding LIS) and LIS that is consistent with how6Buckeye purports to define the systems, but adjust Buckeye's allocation of7common origin costs.

- 8 • Buckeye's proposed volumetric allocation of common costs at Linden, 9 Sewaren, and Port Reading is unreasonable and lacks reliable evidence that 10 costs incurred at Linden are higher for the LIS than for the EPS (excluding 11 LIS). Rather, I recommend that if the LIS is to be separated from the 12 remaining EPS (excluding LIS), the KN formula is a fair, reasonable, and 13 stable methodology for allocating the common costs at the major receipt 14 points of Linden, Sewaren, and Port Reading between the LIS and the 15 remaining EPS (excluding LIS).
- I conclude that Buckeye's proposed application of 2012 survey data to allocate Buckeye's parent entity common costs to Buckeye is unreasonable and speculative. Rather, I conclude it is reasonable to use a 2011 Massachusetts formula calculation to allocate Buckeye's parent entity common costs to Buckeye, and then, consistent with Commission practice, to use a KN formula to further allocate the common costs to individual systems.
- 22 Buckeve's attempt to correct the significant inaccuracy in the amount of • 23 Account 230 Allowance Oil Revenue appears to be an arbitrary method that 24 lacks validity. Consequently, I continue to recommend that the expenses and 25 revenues associated with oil losses and shortages on Buckeye's systems be incorporated into its cost of service, with revenues being credited against 26 27 expenses, and, to the extent the systems are separated, a reasonable amount 28 determined for the LIS and remaining EPS (excluding LIS) using a KN 29 formula because Buckeye cannot accurately distinguish the amount of 30 transmix revenue associated with shipments on the LIS versus the remaining 31 EPS (excluding LIS).
- 32 • I calculate corrected test period costs of service for Buckeye's EPS (including 33 LIS) and LIS based on the cost of service adjustments identified above. After 34 incorporating the recommendations of Mr. O'Loughlin regarding cost of 35 capital elements, the income tax allowance, incidental and rental revenues. 36 and volumes for Buckeye, I derive for the EPS (including LIS), a corrected 37 2011 Complaint Period Cost of Service of \$72.6 million and a corrected 2011 38 Test Period Cost of Service of \$20.0 million. For a stand-alone LIS as defined 39 by Buckeye, I derive a corrected 2011 Complaint Period Cost of Service of 40 \$71.9 million and a corrected 2011 Test Period Cost of Service of \$21.1 41 million.

Buckeye witness Mr. Van Hoecke's arguments regarding changed circumstances are without merit and inconsistent with Commission and DC Circuit precedent. Rather, I find that there is evidence that there has been a substantial change in the economic circumstances regarding Buckeye's realized return on equity such that Buckeye's rates to its New York City destinations should no longer be considered grandfathered in the event such rates are considered to be grandfathered.

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П.

**COST OF SERVICE ISSUES** 

9 A. RELEVANT COMPLAINT AND TEST PERIOD

#### 10 Q. What is the Complaint and Test Year you recommended in your direct testimony?

A. I recommended using calendar year 2011 data as a Complaint Year for purposes of
 calculating realized return on equity and evaluating changed circumstances.<sup>3</sup> I also
 recommended using calendar year 2011 data as a base period, with test period
 adjustments for purposes of setting going-forward rates on Buckeye.<sup>4</sup>

## Q. What Complaint and Test Year does Buckeye propose to use for evaluating changed circumstances and for setting going-forward rates?

17 A. Buckeye witness Mr. Wetmore recommends using calendar year 2012 data for setting going-forward rates in this proceeding.<sup>5</sup> Mr. Wetmore claims that 2012 is more 18 19 appropriate than 2011 because 2012 is more representative of Buckeye's current and future costs than 2011 data.<sup>6</sup> He also claims that a base period, with test period 20 21 adjustments, to set going-forward rates is not applicable in a complaint proceeding.<sup>7</sup> 22 The use of calendar year 2011 data as a Complaint Year is disputed by Buckeye witness 23 Mr. Van Hoecke, who recommends using calendar-year 2012 as a Complaint Year instead of calendar-year 2011 for evaluating substantially changed circumstances.<sup>8</sup> 24

- <sup>6</sup> *Id*.
- <sup>7</sup> Id.

<sup>&</sup>lt;sup>3</sup> My Prepared Direct Testimony, Exhibit No. AIR-1, pages 4–6.

<sup>&</sup>lt;sup>4</sup> Id

<sup>&</sup>lt;sup>5</sup> Exh. No. BUC-87, page 7, line 14 through page 12, line 14.

<sup>&</sup>lt;sup>8</sup> Exh. No. BUC-136, page 7, line 10 through page 8, line 5.

## Q. Is Mr. Van Hoecke's recommendation to use calendar-year 2012 as a Complaint Year consistent with Commission precedent?

- A. No. Commission precedent is clear that the cost, revenue, and return data examined for
   the "C" period, or Complaint period, end no later than the date when the complaint was
   filed.<sup>9</sup> The complaint giving rise to this proceeding was filed September 20, 2012.<sup>10</sup>
   Therefore, the use of calendar-year 2012 data to calculate realized returns on equity and
   to evaluate changed circumstances is inconsistent with Commission precedent.
- 8 Mr. Van Hoecke also claims that because the challenged rates in this proceeding did not 9 go into effect until December 1, 2011, it is not reasonable to use calendar-year 2011 data as a Complaint period because the challenged rates were only in effect for 1 month 10 during that period.<sup>11</sup> However, using a 12-month period to measure return on equity 11 12 does not require a challenged rate be in effect during that entire 12-month period. 13 Rather, the change in realized return on equity being measured is from that embedded 14 in the grandfathered rate. In this context, the revenue used should match the costs, so 15 that the realized return on equity during the complaint period is calculated with consistent periods for revenue and costs.<sup>12</sup> Given that a 12-month complaint period is 16 17 to be used prior to the filing of the complaint in this proceeding in September 2012 and Buckeye increased its rates in December 2011, it is not even possible to have a period 18 19 that reflects the challenged rate being effect for a 12-month period and have all the cost, revenue, and return data end no later than the date when the complaint was filed. 20

## Q. What Complaint and Test Year does FERC Staff propose to use for evaluating changed circumstances for setting going-forward rates?

A. FERC Staff witness Ms. Sherman recommends using calendar year 2011 data as a
 Complaint Year for purposes of calculating realized return on equity and evaluating
 substantially changed circumstances.<sup>13</sup> FERC Staff witness Ms. McComb

<sup>&</sup>lt;sup>9</sup> Opinion No. 435, 86 FERC ¶ 61,022 at p. 61,069 (1999).

<sup>&</sup>lt;sup>10</sup> Delta Air Lines, Inc. et al. v. Buckeye Pipe Line Company, L.P., 142 FERC ¶ 61,141 at P 1 (2013) ("Order on Complaint").

<sup>&</sup>lt;sup>11</sup> Exh. No. BUC-136, page 7, line 10 through page 8, line 5.

<sup>&</sup>lt;sup>12</sup> Tesoro Refining and Marketing Company v. Calnev Pipe Line LLC, 134 FERC ¶ 61,214 at P 40 (2011) ("Tesoro Refining").

<sup>&</sup>lt;sup>13</sup> Exh. No. S-10, page 24, line 11 through page 25, line 6.

recommended using calendar year 2011 data, with no test period adjustments, but with indexing adjustments starting in July 2012 to set going-forward rates.<sup>14</sup> However, Ms. McComb, in a data response to the Airlines, has agreed that to the extent Buckeye's going forward rates are developed on a 2011 test period basis, indexing of these rates should not begin until July 1, 2013.<sup>15</sup> As discussed below, I agree with Ms. McComb's correction for indexing.

## Q. Is Buckeye's proposal to use calendar year 2012 data to set going-forward rates consistent with Commission precedent in Complaint proceedings?

9 No. As discussed in my Direct Testimony.<sup>16</sup> the Commission has applied a similar base A. and test year methodology in a complaint proceeding as required for a pipeline 10 11 proposing to change and determine going-forward rates. Associated with complaints 12 filed in August 1995, the Commission adopted a 1994 base and test period in the Docket Nos. OR92-8 et al. proceeding for determining going-forward rates.<sup>17</sup> 13 14 Similarly, associated with complaints filed in August 2000, the Commission adopted a 1999 base and test period in the Docket Nos. OR96-2 et al. proceeding for determining 15 going-forward rates.<sup>18</sup> I'm not aware of any Commission decisions related to complaint 16 proceedings that have used a base period that includes a period of time after the date of 17 18 the complaint for setting going-forward rates.

# Q. What are Mr. Wetmore's claims regarding Commission precedent for establishing the base or test period to be used to evaluate substantially changed circumstances or to set going-forward rates?

A. Mr. Wetmore states that the Commission's base and test period concept that is required
 for pipeline's proposing to change existing rates should not be applied in the context of
 a complaint proceeding.<sup>19</sup> He also states that, with respect to the Docket Nos. OR92-8

<sup>&</sup>lt;sup>14</sup> Exh. No. S-1, page 6, line 1 through page 8, line 2.

<sup>&</sup>lt;sup>15</sup> See FERC Staff response to Request No. AIRLINES-STAFF 1.2 citing SFPP, L.P., Opinion No. 511-A, 137 FERC ¶ 61,220 at PP 405–411 (2011), included in Exhibit No. AIR-94.

<sup>&</sup>lt;sup>16</sup> Exh. No. AIR-1, page 6, lines 12–25.

<sup>&</sup>lt;sup>17</sup> Opinion No. 435, at p. 61,085.

<sup>&</sup>lt;sup>18</sup> *SFPP, L.P.*, 113 FERC ¶ 61,277 at PP 50–53 (2005).

<sup>&</sup>lt;sup>19</sup> Exh. No. BUC-87, page 11, line 21 through page 12, line 14.

*et al.* proceedings I referenced, because multiple complaints were filed before the 1994 cost-of-service year that was used in the Docket Nos. OR92-8 *et al.* proceeding to set going-forward rates, that the Docket Nos. OR92-8 *et al.* proceeding supports the concept that base periods including costs in time periods after the filing of a complaint can be used to set going-forward rates.<sup>20</sup> Mr. Wetmore also claims that data after the filing of complaints was proposed to be used in the Docket Nos. OR03-5-000 and OR03-5-001 proceedings to set going-forward rates.<sup>21</sup>

# Q. Do the Commission decisions in the Docket Nos. OR92-8 *et al.* proceeding support the concept that time periods after the filing of a complaint can be used to set going-forward rates as claimed by Mr. Wetmore?

11 In both the Docket Nos. OR92-8 et al. proceeding and the Docket Nos. OR96-2 et al. A. 12 proceeding, multiple complaints filed in separate years were consolidated into a single complaint proceeding.<sup>22</sup> In both of these proceedings, a base period prior to the filing 13 the last complaint consolidated in the proceeding, with test period adjustments, was 14 used to determine going-forward rates.<sup>23</sup> While it is true that for complaints filed 15 16 earlier than the last complaint were subject to having a base and test period used for 17 setting going-forward rates that included a period after their complaint date, that is a 18 function of multiple complaints being consolidated into a single docket. In that 19 circumstance, there can only be one period used to determine going-forward rates, and 20 since the going-forward period is by definition after all of the complaint dates, it makes 21 sense to use the most recent complaint that is consolidated in a single proceeding as the 22 reference date to establish a base and test period for determining going-forward rates.

There are not multiple complaints consolidated in this proceeding, rather there is only a single complaint that is the most recent complaint filed. Using base period data after the date of the most recent complaint included in a docket would be contrary to the standard applied in the Docket Nos. OR92-8 *et al.* and Docket Nos. OR96-2 *et al.* proceedings.

<sup>21</sup> *Id*.

<sup>&</sup>lt;sup>20</sup> Exh. No. BUC-87, page 9, line 17 through page 10, line 19.

<sup>&</sup>lt;sup>22</sup> Opinion No. 435, at 61,058–60; *SFPP, L.P.*, 113 FERC ¶ 61,277 at P 4 (2005).

<sup>&</sup>lt;sup>23</sup> Opinion No. 435, at p. 61,085; *SFPP, L.P.*, 113 FERC ¶ 61,277 at PP 50–53 (2005).

Q. Is your proposal to use 2011 data as a base period, with test period adjustments, to
 set going forward rates, inconsistent with standards applied in the Docket Nos.
 OR03-5-000 and OR03-5-001 proceedings as claimed by Mr. Wetmore?

4 Α No. The Docket Nos. OR03-5-000 and OR03-5-001 proceedings involved separate 5 portions of the same complaints that were filed between July 2003 and December 2004.<sup>24</sup> In the first of these two proceedings to go to hearing, Docket No. OR03-5-001, 6 the parties entered into a stipulation regarding the specific periods for cost data to use to 7 8 evaluate substantially changed circumstances and to use as a base period for setting 9 going-forward rates.<sup>25</sup> While the specific periods agreed to, and approved by, the 10 Presiding Judge in that proceeding included periods after the filing of the complaints, 11 the stipulation specifically provided that the pipeline waived its right to argue that the 12 complainants did not meet their burden of proof related to complaint period or test year issues due to not adhering to standards established in prior proceedings.<sup>26</sup> In my 13 14 opinion, a stipulation that sought to decrease contested issues and administrative burden 15 does not appear to be grounds to apply the stipulated standard instead of the prior Commission precedent in this or other proceedings where there is no such stipulation. 16

17 In the second of the two proceedings, Docket Nos. OR03-5-000, an initial dispute 18 regarding which period to use to determine going-forward rates was resolved when 19 the party supporting a period later than the 2004 period used in the earlier Docket No. OR03-5-001 proceeding withdrew its request to use the later period.<sup>27</sup> As a result, all 20 21 parties supported the use of the 2004 data, consistent with the companion 22 proceeding's stipulation, to set rates applicable for 2004 and going-forward from that time period.<sup>28</sup> There was not a Commission ruling in either of these complaint 23 24 proceedings because they ultimately settled. However, in my opinion, the stipulations 25 or agreements of parties, including related waivers, in specific proceedings that are

<sup>28</sup> Id.

<sup>&</sup>lt;sup>24</sup> Chevron Products Co. v. SFPP, L.P., 114 FERC ¶ 61,133 (2006).

<sup>&</sup>lt;sup>25</sup> Chevron Products Co. v. SFPP, L.P., 125 FERC ¶ 63,018 at P 3 (2008).

<sup>&</sup>lt;sup>26</sup> Id.; see also the Motion for Approval of Stipulation Regarding Use of and Preparation of Cost-of-Service Studies in Docket No. OR03-5-001, July 10, 2006, included in Exhibit No. AIR-95.

<sup>&</sup>lt;sup>27</sup> Chevron Products Co. v. SFPP, L.P., 127 FERC ¶ 63,024 at P 521 (2009).

1 2 not consistent with prior Commission standards and precedent should not be grounds to apply those stipulations or agreements in other proceedings.

# Q. Is FERC Staff witness Ms. McComb's recommendation to use calendar year 2011 data, with no test period adjustments, but with indexing adjustments starting in July 2012 to set going-forward rates<sup>29</sup> consistent with Commission precedent?

No. As discussed above, the Commission has applied a base and test period concept in 6 A. prior complaint proceedings to set going-forward rates.<sup>30</sup> Further, an index adjustment 7 in July 2012 would be designed to account for cost changes that occurred between 8 calendar year 2010 and 2011.<sup>31</sup> Given that the 2011 data should already capture the 9 changes in costs between 2010 and 2011, applying the July 1, 2012 index would, in 10 11 addition to being inconsistent with Commission precedent and policy, functionally be 12 capturing those same cost changes for a second time, and not the cost changes after 13 2011 and into 2012. While FERC Staff does estimate that its indexed 2011 cost of service results in rates close to its 2012 cost of service,<sup>32</sup> that exercise does not provide 14 assurance that the observed cost changes are expected to recur in future periods. 15 16 Rather, starting with a 2011 base level of costs and adjusting those cost levels for 17 known and measurable changes is designed to determine cost levels that are 18 representative of going-forward levels. Further, Ms. McComb states that Mr. 19 O'Loughlin and I do not incorporate data from the first nine months of 2012 in a 20 uniform manner, rather making some adjustments to certain cost or volume elements, but not to other elements.<sup>33</sup> However, making adjustments to certain items where 21 22 changes are known and measurable and not making adjustments to other cost or volume 23 elements that do have known and measurable changes is precisely what the Commission's test period adjustments are designed to do, which have been applied to 24 base period data in prior proceedings.<sup>34</sup> 25

<sup>&</sup>lt;sup>29</sup> Exh. No. S-1, page 6, line 1 through page 8, line 2.

<sup>&</sup>lt;sup>30</sup> Opinion No. 435, at p. 61,085; *SFPP, L.P.*, 113 FERC ¶ 61,277 at PP 50–53 (2005).

<sup>&</sup>lt;sup>31</sup> SFPP, L.P., 137 FERC ¶ 61,220 at PP 405–411, (2011) "Opinion No. 511-A."

<sup>&</sup>lt;sup>32</sup> Exh. No. S-1, page 7, lines 5–12.

<sup>&</sup>lt;sup>33</sup> Exh. No. S-1, page 7, lines 17–21.

<sup>&</sup>lt;sup>34</sup> Opinion No. 435, at 61,058–60; *SFPP, L.P.*, 113 FERC ¶ 61,277 at P 4 (2005).

## Q. What are your conclusions for an appropriate base and test period to use to establish going-forward rates on Buckeye?

3 A. As discussed in my Direct Testimony, I recommend using the 2011 Complaint period 4 (calendar year 2011) as the base period. Calendar year 2011, with relevant test period 5 adjustments for known and measurable changes, should also be the test period for 6 establishing going-forward rates on Buckeye.<sup>35</sup> Given the September 2012 date of the complaint in this proceeding, the use of a 2011 base period, with any relevant test 7 8 period adjustments, is consistent with the base and test period concepts applied by the 9 Commission in prior complaint proceedings, whereby the complaint period prior to the 10 last consolidated complaint was used as a base period, with test period adjustments, in order to establish going-forward rates.<sup>36</sup> 11

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#### **B.** SEGMENTED LONG ISLAND SYSTEM VERSUS AN EASTERN PRODUCTS SYSTEM, INCLUDING THE LONG ISLAND SYSTEM

# Q. What was the conclusion you presented in your Direct Testimony regarding whether the LIS and EPS (excluding LIS) should be treated as two separate systems?

17 As discussed in my Direct Testimony, I agree with Buckeye's witness in its prior A. 18 ratemaking proceeding, Mr. Merriman, that it is reasonable to treat the EPS (including 19 LIS) as a single integrated system for ratemaking purposes and there is no need to perform an allocation of the significant common costs at the common origin points of 20 Linden, Sewaren, and Port Reading.<sup>37</sup> Buckeye has not identified any changes in 21 22 operational realities of the EPS (including LIS) that merit separating the EPS 23 (excluding LIS) and the LIS into two separate systems. Further, if the EPS (including 24 LIS) is treated as a single system, then there is no need to perform an initial allocation of the significant common costs at Linden, Sewaren, and Port Reading between 25 26 systems.

<sup>&</sup>lt;sup>35</sup> Exh. No. AIR-1, page 6, lines 12–25.

<sup>&</sup>lt;sup>36</sup> Opinion No. 435, at 61,058–60; *SFPP, L.P.*, 113 FERC ¶ 61,277 at P 4 (2005).

<sup>&</sup>lt;sup>37</sup> Exh. No. AIR-1, page 7, line 3 through page 21, line 4.

## Q. Does Buckeye propose to separate the LIS and EPS (excluding LIS) for purposes of setting rates in this proceeding?

3 A. Yes. Buckeye witnesses Mr. Ostach and Dr. Webb recommend that the LIS and the EPS (excluding LIS) be treated as two separate systems.<sup>38</sup> Mr. Ostach states that the 4 5 LIS and the EPS (excluding LIS) have several differences that suggest they are 6 different systems. These differences include that the systems have: (1) different 7 operations, management, and governing regulations; (2) different physical 8 characteristic such as different source and delivery locations, different numbers of 9 pump stations and miles of pipelines, and different construction periods; (3) different 10 capacity utilizations; and (4) different customer basis and proportions of products..<sup>39</sup> 11 Dr. Webb claims that there are differences in the direct costs between the LIS and the 12 EPS (excluding LIS) that merit separating the them into separate systems, and prior 13 Commission precedent supports separating the LIS and EPS (excluding LIS) into two 14 separate systems for purposes of ratemaking. However, as discussed below, Buckeye's 15 proposed reasons for separating the LIS and EPS (excluding LIS) are hollow as they 16 would equally apply as bases for separating Buckeye's line to Newark into a separate 17 system, as well as separating the EPS into multiple subsystems, which are options that 18 Buckeye is not proposing and has not proposed. Thus, none of these differences 19 provide a reasonable basis for concluding that the LIS is anything more than an 20 incremental expansion of Buckeye's EPS that is fully integrated into the EPS' overall 21 operations, as stated by Buckeye in its prior ratemaking proceeding.<sup>40</sup>

## Q. What does FERC Staff propose regarding the separation of the LIS and EPS (excluding LIS) for purposes of setting rates in this proceeding?

A. Ms. McComb also recommends that the LIS and the EPS (excluding LIS) be treated as
 two separate systems for purposes of ratemaking.<sup>41</sup> In support of her recommendation
 to treat the LIS separately from the EPS (excluding LIS), Ms. McComb first cites to
 Buckeye witness Mr. Ostach's claims regarding differences in physical characteristics

<sup>&</sup>lt;sup>38</sup> Exh. No. BUC-24, page 2, line 17 through page 3, line 4; Exh. No. BUC-34, pages 11–23.

<sup>&</sup>lt;sup>39</sup> Exh. No. BUC-24, pages 3–11.

<sup>&</sup>lt;sup>40</sup> Exhibit No. AIR-6, at BUC 000269–BUC 000274.

<sup>&</sup>lt;sup>41</sup> Exh. No. S-1, pages 8–19.

and operational matters.<sup>42</sup> Ms. McComb also makes the additional claim that the LIS 1 and the EPS (excluding LIS) have a different set of shippers.<sup>43</sup> However, as discussed 2 further below, this claim relies on a misleading data response from Buckeye. Mr. 3 4 McComb also states that there are differences in the underlying direct costs on the LIS 5 and the EPS (excluding LIS) and that separating them into two systems is consistent with prior Commission precedent.<sup>44</sup> Because Ms. McComb relies on many of the same 6 claims as Buckeye for her conclusion, I address Buckeye and her claims at the same 7 8 time for each issue below.

## 9 Q. Is Buckeye's position in this proceeding consistent with its position in its prior 10 ratemaking proceeding before the Commission?

11 No. Buckeye's position in this proceeding regarding whether the LIS and the EPS A. 12 (excluding LIS) should be considered separate systems is directly opposite to its 13 position in its prior ratemaking proceeding before the Commission. Buckeye's prior 14 witness Mr. Merriman (former President and Chief Operating Officer of Buckeye) was directly asked if the LIS and the ESP (excluding LIS) should be considered separate 15 16 systems, to which he responded "[d]efinitely not. The fact that the Company maintains separate records for certain EPS assets is irrelevant to the use of these assets or reliance 17 on mutually beneficial assets at Linden."<sup>45</sup> He further stated, "breaking these assets 18 19 [the lines to the NYC Destinations] away from other EPS assets would be inconsistent 20 with the interrelated operation of the EPS. As explained above, all volumes supplied to 21 the EPS have a common origin point at Linden. At Linden, volumes are placed into 22 storage tanks that serve all EPS destinations and, more to the point of subsystem 23 interrelationship, tankage at various sites in Pennsylvania and New York State facilitate 24 deliveries to Long Island. For example, tankage at Macungie and Inglenook, 25 Pennsylvania and Auburn, New York accept volume in order to provide space at 26 Linden to serve deliveries to the east. Thus, separating the EPS would ignore the 27 fundamental operating realities of the system and would not reflect proper principles of

- <sup>42</sup> *Id*.
- <sup>43</sup> *Id*.
- <sup>44</sup> *Id*.

<sup>&</sup>lt;sup>45</sup> Exhibit No. AIR-6, at BUC 000272.

1 2

cost causation."<sup>46</sup> Thus. Mr. Merriman's position in this prior testimony is inconsistent with Buckeye's current position that the LIS should be separated from the EPS.

#### 3 0. Does any Buckeye witness disagree with Mr. Merriman's prior testimony?

4 A. No. No Buckeye witness directly states that Mr. Merriman's prior testimony was not 5 accurate. Buckeye did not identify any changes in operational realities since Mr. 6 Merriman's prior testimony that led Buckeye to conclude that it made sense to separate 7 the former EPS (including LIS) into the present EPS (excluding LIS) and LIS systems.<sup>47</sup> However, in direct contrast to Mr. Merriman's testimony, Mr. Ostach states 8 that the LIS is "operated" and "managed" separately from the EPS (excluding LIS).<sup>48</sup> 9 10 As discussed further below, it does not appear that the LIS is "operated" separately 11 from the EPS (excluding LIS) any more than the line to Newark is "operated" 12 separately from the other lines out of Linden to Long Island, or the lines north of 13 Macungie, Pennsylvania, are operated separately from the lines west of Macungie, 14 Pennsylvania, yet these lines are combined with other lines into a single LIS or a single 15 EPS (excluding LIS). Nor does the LIS appear to be "managed" separately from the 16 EPS (excluding LIS) any more than other sub segments of the EPS (excluding LIS) 17 appear to be "managed" separately. However, Buckeye proposes to combine these sub 18 segments of the EPS (excluding LIS) together into a single EPS (excluding LIS) 19 system.

#### 20 0. Should the goal of a decision to divide a system and employ a cost allocation 21 methodology be to properly align cost responsibility with cost incurrence?

22

23

A. Yes. A goal of setting rates on a cost-of-service basis should be to attempt to align cost responsibility with cost incurrence, and have cost-based rates reflect the underlying

<sup>46</sup> *Id.* at BUC 000273.

<sup>47</sup> Buckeye's response to Airlines' request no. AIRLINES-BUCKEYE 2-21, included in Exhibit No. AIR-11. Rather, Buckeye simply states that it recorded assets and expenses separately for the EPS (excluding LIS) and LIS prior to and after Mr. Merriman's testimony in Buckeye's prior proceeding and "[t]hus, there was no decision made by Buckeye to "separate" what had been treated as a single pipeline system into the EPS and the LIS."; See also Buckeye's response to Airlines' request no. AIRLINES-BUCKEYE 1-7, and the documents Bates stamped BUC 012689-012692, included in Exhibit No. AIR-12.

<sup>48</sup> Exh. No. BUC-24, page 9, line 11 through page 10, line 20.

1 costs of providing the transportation service. However, there should also be a concern 2 that any cost allocation methodology employed accurately reflects the incurrence of 3 costs for the benefit of different sets of customers. There should also be a concern that 4 the cost allocation methodology not improperly or arbitrarily shift costs between 5 different services. As stated by the U.S. Supreme Court, and quoted by the 6 Commission (as well as a portion of which is acknowledged by Dr. Webb<sup>49</sup>):

7 A separation of properties is merely a step in the determination of costs 8 properly allocable to the various classes of services rendered by a utility. 9 But where as here several classes of services have a common use of the 10 same property, difficulties of separation are obvious. Allocation of costs is not a matter for the slide-rule. It involves judgment on a myriad of 11 12 facts. It has no claim to an exact science. But neither does the separation 13 of properties which are not in fact separable because they function as an 14 Mr. Justice Brandeis, speaking for the Court in integrated whole. Groesbeck v. Duluth, noted that "it is much easier to reject formulas 15 presented as being misleading than to find one apparently adequate.<sup>50</sup> 16

As the above quote illustrates, if a cost allocation methodology does not properly align cost responsibility with cost incurrence, clear cross-subsidies result. Further, it is often easier to recognize the cross-subsidies that result, as I document below regarding Buckeye's proposed volumetric allocation of common costs at Linden, than it is to find a perfect allocation methodology. In my opinion, in some cases, it is more reasonable not to perform an initial separation of facilities if an allocation or assignment methodology is clearly not accurate.

# Q. Has the Commission recognized that it can be more reasonable not to divide facilities into separate systems when it is difficult to attribute the benefits of one portion of a system to one type of service?

A. Yes. The Commission has recognized that when it is difficult to accurately attribute
benefits of one portion of a system to one type of service, that it can be more reasonable
to apply a system-wide cost of service and rate design rather than separate a system into
individual costs of service that would require allocations of common costs. In the
context of a natural gas pipeline rate proceeding, the Commission stated:

<sup>&</sup>lt;sup>49</sup> Exh. No. BUC-34, page 5, lines 3–5.

<sup>&</sup>lt;sup>50</sup> Colorado Interstate Gas Co. v. FPC, 324 U.S. 581, 589 (1945) (footnotes omitted).

1 ... First, the Commission's general policy is to design rates for this type of 2 long-line pipeline based upon the use of a system-wide cost of service. 3 Service on such pipelines generally cannot be attributed to specific 4 facilities. For that reason, it is difficult to attribute the benefits of a limited 5 portion of the system to only one type of service. For reasons such as 6 these the Commission historically has refrained from dividing up the cost 7 of service by zone, but rather, has utilized a system-wide cost of 8 service....

9 References to a "pay for what you use" policy made by all parties in this 10 proceeding are misleading. The Commission's general policy is that a customer should pay for costs properly allocated to the service that it 11 12 receives. This does not necessarily mean that a customer must pay only 13 for the book construction costs of the facilities through which the gas 14 flows or that no production area cost may be charged to the market area. 15 As a general matter there is no particular method of cost allocation that is 16 compelled.<sup>51</sup>

## Q. Does the allocation of costs at Buckeye's common receipt points of Linden, Sewaren, and Port Reading have a significant impact on an LIS cost of service?

- 19 As shown in Buckeye witness Mr. Wetmore's cost-of-service calculations, A. Yes. 20 Buckeye's resulting allocation of common costs at Linden results in Linden-related costs being 43% to 44% of the total LIS costs of service in 2011 and 2012.<sup>52</sup> As 21 22 Buckeye calculates, its total LIS system costs are composed of almost half that are 23 allocated common origin costs and half that are directly assigned costs. Consequently, 24 if the initial allocation of the common costs at Linden is not accurate, the resulting cost 25 of service for the LIS will not be accurate. In this case, the resulting LIS cost of service 26 would not properly align costs with cost incurrence.
- Q. Do you have concerns that Buckeye's proposed volumetric allocation of common
   costs at Linden, Sewaren, and Port Reading is not accurate and creates improper
   or unreasonable cross-subsidies?

A. Yes. As discussed further below, there is evidence that Buckeye's proposed volumetric
 allocation is not accurate and results in substantial improper cross-subsidies. This
 evidence includes the clear over-allocation of storage tank assets to the LIS and to jet

<sup>&</sup>lt;sup>51</sup> *Transcontinental Gas Pipe Line Corporation, Opinion No. 405*, 76 FERC ¶ 61,021 at 61,070–71 (1996) (footnotes omitted).

<sup>&</sup>lt;sup>52</sup> See Exh. Nos. BUC-104A, BUC-104B, BUC-105A, and BUC-105B.

1 fuel transportation service in particular, but also includes inaccuracies in the allocation 2 of storage tank asset costs due to Buckeye's leasing of approximately half of the 3 storage assets to third-parties, Buckeye's failure to account for leased pipeline capacity 4 on the EPS, and the high variability of a volumetric allocation factor in contrast to the 5 stable fixed asset and expense costs to be allocated. I discuss this evidence in the 6 section below regarding the allocation of common costs at Linden, Sewaren, and Port 7 Reading. However, the presence of these inaccuracies suggests that Buckeye's 8 proposed allocation of common costs does not align costs with causation, and thus it is 9 questionable whether creating separate costs of service for an LIS and an EPS 10 (excluding LIS) is an improvement over a system-wide EPS (including LIS) cost of 11 service given the significant common, integrated assets.

# Q. Do you recommend that Buckeye's system be separated into an LIS and EPS (excluding LIS) for purposes of ratemaking in this proceeding?

14 A. No. As discussed in my Direct Testimony, I agree with Buckeye witness Mr. Merriman 15 that it is reasonable to treat the EPS (including LIS) as a single integrated system and 16 there is no need to perform a potentially arbitrary allocation of the significant common costs at the common origin points of Linden, Sewaren, and Port Reading.<sup>53</sup> Buckeye 17 18 has not identified any changes in operational realities of the EPS (including LIS) that 19 merit separating the EPS (excluding LIS) and the LIS into two separate systems. 20 Further, if the EPS (including LIS) is treated as a single system, then there is no need to 21 perform an initial allocation of the common costs between systems. Moreover, as 22 discussed below, the purported differences between the LIS and EPS (excluding LIS) 23 should not be considered grounds for separating the EPS (including LIS) into two 24 systems. If the factors identified by Buckeye are grounds for separation, then the LIS 25 and EPS (excluding LIS) should be further subdivided into multiple subsystems. 26 However, not even Buckeye proposes to create those additional subdivisions such as 27 separating the pipeline to Newark from the pipelines to Long Island, which would 28 require a multitude of additional allocations of common costs given the integrated 29 relationship of the system. Ultimately it would become arbitrary where to end the

<sup>&</sup>lt;sup>53</sup> Exh. No. AIR-1, pages 7–21.

- subdivision into smaller and smaller systems, as recognized by Buckeye witness Mr.
   Merriman in Buckeye's prior ratemaking proceeding.<sup>54</sup>
- 3 4

#### 1. Purported Differences in "Operations" and "Management" of the LIS and EPS (excluding LIS) as a Basis for Separating Systems

5 6

# Q. What is Mr. Ostach referring to when he states that the LIS and the EPS (excluding LIS) are "operated" separately?

A. Mr. Ostach states that the LIS and the EPS (excluding LIS) are "operated" separately
because they have different "Asset Teams," which are operations and maintenance
employees physically located at different stations along Buckeye's system.<sup>55</sup> As
discussed further, below, simply having different sets of operations and maintenance
employees at different locations along a system, or Asset Teams, is not grounds in and
of itself for separating a pipeline system into multiple subsystems, because otherwise,
Buckeye's EPS (excluding LIS) should be separated into multiple subsystems.

# Q. What is Mr. Ostach referring to when he states that the LIS and the EPS (excluding LIS) are "managed" separately?

A. Mr. Ostach states that the LIS and the EPS (excluding LIS) are "managed" separately
 because they prepare separate budgets, track field costs, track revenues, and track
 overall performance separately for the LIS and the EPS (excluding LIS).<sup>56</sup>

# Q. Does the fact that Buckeye prepares separate budgets for areas of the LIS and the EPS (excluding LIS) merit separating the EPS (including LIS) into two systems for ratemaking?

A. No. As described in the testimony of Mr. Hahamski, Buckeye uses business units,
 which are associated with physical locations or departments within the Buckeye
 organization, to track and record costs.<sup>57</sup> Buckeye then uses Responsibility Centers
 ("RCs"), which are a collection of business units for budgeting, forecasting, and

<sup>&</sup>lt;sup>54</sup> Exhibit No. AIR-6, at BUC 000273–74.

<sup>&</sup>lt;sup>55</sup> *Id.* at page 9, lines 11–18.

<sup>&</sup>lt;sup>56</sup> *Id.* at page 10, lines 5–20.

<sup>&</sup>lt;sup>57</sup> Exh. No. BUC-1, page 4, line 8 through page 6, line 9.

management of operating costs associated with an RC.<sup>58</sup> RCs are then combined to 1 2 form an Asset Team.<sup>59</sup> Thus, budgeting is done at a more decentralized level than the However, as discussed above, having multiple asset teams, or 3 Asset Teams. 4 subdivisions of RCs within an asset team, is not grounds in and of itself for separating a pipeline system into multiple subsystems. If it were grounds, then Buckeye's EPS 5 6 (excluding LIS) should be separated into multiple subsystems because there are 7 multiple Assets Teams, with multiple RCs within each Asset Team preparing separate 8 budgets and serving the EPS (excluding LIS).

# 9 Q. Does the fact that Buckeye tracks "field costs" or revenues separately for the LIS 10 and the EPS (excluding LIS) merit separating the EPS (including LIS) into two 11 systems for ratemaking?

12 No. As discussed above, costs are tracked at the business unit level, and if tracking A. 13 costs at a business unit level were a basis for separating systems, then there would be 14 multiple subsystems of both the LIS and the EPS (excluding LIS). Similarly, tracking revenues by geographic areas,<sup>60</sup> which is something Buckeye has done at least since the 15 early 1990s as required by the terms of its Experimental Rate Program,<sup>61</sup> is not 16 17 surprising as economic factors within a geographic area can drive demand for refined 18 petroleum products. Demand for refined products in a geographic area can then drive 19 demand for transportation of refined products to a geographic area. If tracking costs or 20 revenue by geographic location were grounds for separating systems, then the EPS 21 (including LIS) could be divided into multiple subsystems because Buckeye tracks 22 revenues by multiple "markets" served by the EPS (including LIS) that are associated 23 with major cities, one of which is the New York City "market" associated with the LIS. 24 Moreover, Buckeye ultimately combines the revenue associated with EPS (excluding 25 LIS) along with other completely separate, but affiliated pipelines together in a number

<sup>&</sup>lt;sup>58</sup> *Id.* at page 7, line 9 through page 8, line 13.

<sup>&</sup>lt;sup>59</sup> *Id.* at page 8, line 15 through page 10, line 13; *see also* Buckeye's response to request no. AIRLINES-BUCKEYE 9-11, included in Exhibit No. AIR-96.

<sup>&</sup>lt;sup>60</sup> Buckeye's response to request no. AIRLINES-BUCKEYE 9-11, and documents Bates stamped BUC 013320–103350 and BUC 006693–006770, included in Exhibit No. AIR-96.

<sup>&</sup>lt;sup>61</sup> See one of Buckeye's annual report regarding its Experimental Rate Program, such as Buckeye's January 20, 2000 report in Docket Nos. IS87-14-00 *et al.*, included in Exhibit No. AIR-97.

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Q. Is Mr. Ostach making a true statement when he states that Buckeye tracks
 "overall performance separately for the two systems"?<sup>63</sup>

of its reports apparently because

5 No. The only support Mr. Ostach provides for his statement that Buckeye's tracks A. "overall performance separately for the two systems" are the revenue reports discussed 6 above.<sup>64</sup> Tracking "overall performance" would imply an examination of both revenue 7 8 and costs and that Buckeye tracks, or allocates costs by system in order to examine 9 overall profitability. However, it is clear that Buckeye currently does not allocate 10 common costs such as shared asset, shared expenses and overhead expenses to systems for internal accounting purposes.<sup>65</sup> Thus, Buckeye cannot be evaluating costs by 11 12 individual system because that would require significant allocations of common costs. 13 Consequently, it is clear that Buckeye does not examine the costs and returns related to 14 the LIS and the EPS (excluding LIS) for internal financial managerial purposes and that 15 the allocations of costs to what it defines as the EPS (excluding LIS) and LIS that 16 Buckeye has performed to date were created for the first time ever in the context of this 17 ratemaking/complaint proceeding which, as discussed above, is the opposite of what 18 Buckeye testified to in last ratemaking proceeding.

# Q. Has Buckeye provided evidence that it previously did evaluate the overall performance of the EPS (including LIS) and not the overall performance of the LIS and the EPS (excluding LIS)?

22 23

A. Yes. Buckeye produced internal annual financial reports for the period 1991 through
 2000 that included a calculation of profit (revenues less costs, including allocated

<sup>&</sup>lt;sup>62</sup> Buckeye's response to request no. AIRLINES-BUCKEYE 9-11, and documents Bates stamped BUC 006693–006770 at BUC 006717–18, included in Exhibit No. AIR-96.

<sup>&</sup>lt;sup>63</sup> Exhibit No. BUC-24, page 10, lines 5–20.

<sup>&</sup>lt;sup>64</sup> Buckeye's response to request no. AIRLINES-BUCKEYE 9-11, and documents Bates stamped BUC 013320–103350 and BUC 006693–006770, included in Exhibit No. AIR-96.

<sup>&</sup>lt;sup>65</sup> See Buckeye's response to Airline's Request No. AIRLINES-BUCKEYE 2-5.a., included in Exhibit No. AIR-17.

common costs) by individual system.<sup>66</sup> Notably, in these reports, Buckeye separated its 1 2 system into three primary systems, with the EPS (including LIS) being one of the three 3 primary systems, without further separating the EPS (including LIS) into an LIS and an EPS (excluding LIS).<sup>67</sup> While Buckeye claims it currently "has no knowledge of the 4 5 reasons why these reports were prepared" and "has no knowledge regarding the reasons these reports do not contain a separate report for Buckeye's Long Island System,"68 6 these are the most recent internal "overall performance" financial reports by individual 7 8 system produced by Buckeye. These reports show that Buckeye viewed the EPS 9 (including LIS) as a single integrated system as recently as 2000, consistent with Mr. 10 Merriman's 1988 testimony before the Commission.

11 12

#### a. Differences in Asset Teams Providing Services to the LIS and EPS (excluding LIS) as a Basis for Separating Systems

# Q. Does the fact that Buckeye has different Asset Teams providing services to the LIS and EPS (excluding LIS) merit separating them into two systems for purposes of ratemaking?

16 Buckeye's Asset Teams are stationed at various locations along Buckeye's A. No. 17 pipeline system, and are in charge of operating and maintaining pumping stations, 18 terminals, and mainline pipelines, with Asset Teams being located at eight locations along Buckeye's EPS (including LIS).<sup>69</sup> When Buckeye divides the EPS (including 19 20 LIS) into the LIS and the EPS (excluding LIS), there is only one Asset Team located on Long Island assigned to the LIS, and the Asset Team located at Linden is allocated 21 between the LIS and the EPS (excluding LIS).<sup>70</sup> If the fact that different Asset Teams 22 23 provide service at various locations along a pipeline system is grounds for separating 24 systems for ratemaking purposes, then Buckeye's EPS (excluding LIS) could be 25 divided at multiple points, such as Macungie, Pennsylvania where Buckeye's system 26 receives additional product, and Buckeye's system branches into two distinct segments

<sup>70</sup> Id.

<sup>&</sup>lt;sup>66</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 7-1, and the document Bates stamped BUC 015780–015791, included in Exhibit No. AIR-98.

<sup>&</sup>lt;sup>67</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 9-58, included in Exhibit No. AIR-99.

<sup>&</sup>lt;sup>68</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 9-57, included in Exhibit No. AIR-99.

<sup>&</sup>lt;sup>69</sup> Exh. No. BUC-24, page 9, line 11 through page 10, line 4.

with one Asset Team on the northern branch that heads to upstate New York, and four
 Asset Teams on the Laurel pipeline assets that are integrated with Buckeye's EPS
 heading west from Macungie across western Pennsylvania.<sup>71</sup>

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5

## Q. Does the configuration of Buckeye's Asset Teams support the separation of the LIS and the EPS (excluding LIS) as Buckeye defines the two systems?

6 No. Buckeye's Asset Team located at Linden is the Asset Team that provides services A. to the pipeline from Linden to Newark airport.<sup>72</sup> Thus, if the Asset Team at Linden is 7 to be separated between the LIS and EPS (excluding LIS), it is arbitrary whether the 8 9 pipeline to Newark is included with the EPS (excluding LIS) as was done on Buckeye's general ledger,<sup>73</sup> or included with the LIS as Buckeye recommends in its testimony.<sup>74</sup> 10 11 Indeed, it would also be arbitrary whether the line to Newark was broken off into its 12 own system or combined with either the LIS or the EPS (excluding LIS) because it is 13 the common Asset Team at Linden that provides services to the Newark line.

## 14 Q. Does Buckeye state that the Long Island Asset Team provides services to the 15 Linden and Port Sewaren facilities?

16 A. Yes. Buckeye states that its Long Island Asset Team provides services to its Linden and Port Sewaren facilities and operations.<sup>75</sup> If the Long Island Asset Team is 17 18 providing services to Buckeye's Linden and Port Sewaren operations, which are 19 common facilities to both the EPS (excluding LIS) and LIS as defined by Buckeye, 20 then the Long Island Asset Team is providing services to both the LIS and EPS 21 (excluding LIS) as defined by Buckeye, and thus, the two Asset Teams providing 22 service to the LIS (the Linden and Long Island Asset Teams), are also providing service 23 to the EPS (excluding LIS). That fact indicates that Buckeye's operations are 24 integrated and any separation of operations risks elements of arbitrariness and 25 inaccuracies.

<sup>&</sup>lt;sup>71</sup> *Id*.

<sup>&</sup>lt;sup>72</sup> See Buckeye's response to request no. AIRLINES 9-15, included in Exhibit No. AIR-100.

<sup>&</sup>lt;sup>73</sup> Exh. No. BUC-1, page 14, line 14 through page 15, line 4.

<sup>&</sup>lt;sup>74</sup> Exh. No. BUC-24, page 3, lines 7–19.

<sup>&</sup>lt;sup>75</sup> See Buckeye's response to request nos. AIRLINES-BUCKEYE 9-18 and 9-19, included in Exhibit No. AIR-101.

Q. Does the fact that Buckeye's operations in New York require members of Asset
 Teams to have certifications from the Fire Department of New York ("FDNY") as
 well as a separate operating manual indicate that Buckeye's LIS should be
 separated from the EPS (excluding LIS)?

5 No. Mr. Ostach states that employees cannot simply be shifted back and forth between A. 6 its Long Island Operations and its EPS (excluding LIS) operations because the FDNY 7 requires certifications as well as a separate operations manual for New York operations.<sup>76</sup> With respect to employee certifications, it makes sense that, if one city or 8 9 location requires specific certifications, employees located in or near that location 10 would obtain the required certifications. Buckeye states that in addition to its 11 employees located on Long Island, New York, it has 10 out of 33 employees located at 12 Linden, New Jersev that are also certified by the FDNY.<sup>77</sup> Linden, New Jersev is Buckeye's closest location to New York City with employees other than Long Island. 13 14 The next closest location where Buckeye has employees stationed is over 75-miles away from Linden in Macungie, Pennsylvania.<sup>78</sup> If all the employees at Linden are not 15 16 needed to have the FDNY certification to provide necessary support to the pipelines 17 located in New York City, then it is not surprising that no employees located further 18 from New York City have the FDNY certification.

19 The fact that the FDNY requires a separate operations manual for the pipelines 20 providing service in New York City also does not appear to be a meaningful factor for 21 whether to separate a system for ratemaking purposes. In response to a data request, 22 Buckeye provided one operating manual for the Long Island System, a separate manual 23 for inbound and outbound lines to/from Linden, a separate manual for Macungie, 24 Pennsylvania operations, two separate manuals for upstate New York operations 25 (Auburn East and Auburn West operations), and a separate manual for Laurel pipeline 26 operations and it is my understanding that, with respect to the EPS (excluding LIS), 27 these are but some of the separate operating manuals applicable to the EPS (excluding

<sup>&</sup>lt;sup>76</sup> Exh. No. BUC-24, page 11, lines 1–20.

<sup>&</sup>lt;sup>77</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 10-13, included in Exhibit No. AIR-102.

<sup>&</sup>lt;sup>78</sup> Exh. No. BUC-24, page 9, line 11 through page 10, line 4.

LIS) operations.<sup>79</sup> Thus, as Buckeye defines its EPS (excluding LIS), there are at least separate operations manuals that pertain to its operations, and the EPS (excluding LIS) should be divided, under Buckeye's flawed theory, into at least five separate systems on the basis of having different operating manuals – which has clearly not been the case. Consequently, having a separate operation manual required by the FDNY for New York City operations does not appear to be a meaningful basis for whether to separate the LIS from the EPS (excluding LIS) for purposes of ratemaking.

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#### 2. Purported Differences in Physical Characteristics of the LIS and EPS (excluding LIS) as a Basis for Separating Systems

# Q. What does Mr. Ostach claim are the differences in physical characteristics between the LIS and the EPS (excluding LIS) that merit treating them as separate systems?

A. Mr. Ostach states that the LIS and the EPS (excluding LIS) have several differences in
 physical characteristics that suggest they are different systems, including that the
 systems cover different geographic areas, have different source locations, delivery
 locations, numbers of pump stations, miles of pipelines, and different construction
 periods.<sup>80</sup>

# Q. Do the differences in physical characteristics listed by Mr. Ostach provide a reasonable basis for treating the LIS and EPS (excluding LIS) as systems?

A. No. While there may be differences in physical characteristics between the LIS and the
EPS (excluding LIS), each of these differences could also be the basis for subdividing
both the LIS and the EPS (excluding LIS) into multiple subsystems. Because Buckeye
is not proposing to further subdivide its systems, it calls into question whether these
differences form a legitimate basis for subdividing a system that is clearly operationally
integrated such as the EPS (including LIS). Notably, all of these alleged differences in
physical characteristics between the LIS and the EPS (excluding LIS) were essentially

<sup>&</sup>lt;sup>79</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 9-10 and document Bates stamped BUC 021085–BUC 022134 and BUC 022137–BUC 023875, included in Exhibit No. AIR-103. Note that each operating manual is 300 to 400 pages long, and as a result, I only include the first 10 pages of each operating manual in Exhibit No. AIR-103.

<sup>&</sup>lt;sup>80</sup> Exh. No. BUC-24, pages 3–11.

present and in existence at the time of Buckeye's prior witness Mr. Merriman testified,
 and were determined by Buckeye not to be a basis for separating the LIS into a separate
 system.

4 For example, the EPS (excluding LIS) delivers to distinct geographic areas, including 5 upstate New York and Western Pennsylvania via separate lines that split at Macungie, Pennsylvania, another receipt point located downstream of Linden.<sup>81</sup> If serving 6 different geographic markets were a legitimate basis for dividing systems that Buckeye 7 8 adhered to, then the EPS (excluding LIS) would have been divided into two systems, 9 one heading north into upstate New York, and one heading west further into 10 Pennsylvania. In turn, Buckeye could have then allocated the common costs associated 11 with Linden through Macungie operations between these two sub systems of the EPS 12 (excluding LIS), just as it is proposing to allocate the common costs associated with Port Reading through Linden between the LIS and the EPS (excluding LIS). Moreover, 13 14 each of these two sub systems of the EPS (excluding LIS) north and west of Macungie, 15 Pennsylvania have a different number of pump stations, different miles of pipeline, and 16 different sources locations.

17 Similarly, Mr. Ostach states that the EPS (excluding LIS) was constructed at a different time than the LIS and that is a basis for viewing them as different systems.<sup>82</sup> Based on 18 Mr. Ostach's description, Buckeye constructed its original EPS (excluding LIS) system 19 20 in 1953 to provide transportation service from the Linden area to upstate New York.<sup>83</sup> 21 Buckeye expanded its EPS (excluding LIS) in 1960 when it acquired another pipeline serving western Pennsylvania and interconnected that pipeline with its existing 22 system.<sup>84</sup> Buckeye considers this 1960 expansion of its EPS (excluding LIS) to be part 23 of its EPS (excluding LIS), even though it added on a distinct segment providing 24 25 transportation service to new destinations, with different numbers of pump stations, 26 different source locations, different miles of pipeline, and a different construction

- <sup>83</sup> *Id*.
- <sup>84</sup> Id.

<sup>&</sup>lt;sup>81</sup> See the maps of Buckeye's system in Exhibit Nos. AIR-5 and AIR-9.

<sup>&</sup>lt;sup>82</sup> Exhibit No. BUC-24, page 7, line 7 through page 8, line 5.

period.<sup>85</sup> In contrast to its 1960 expansion, Buckeye's 1967 expansion of service from 1 2 Linden to Long Island is now considered to be a separate system from the EPS (excluding LIS).<sup>86</sup> Then in 1974 and 1975, Buckeye expanded its capacity between 3 Linden and Macungie, which is considered to be part of the EPS (excluding LIS) and 4 5 also expanded service to Newark airport, which it now considers to be part of the LIS.<sup>87</sup> Based on the timing of the construction of the line to Newark and Buckeye's flawed 6 7 theory, one would expect to see Buckeye considering the Newark line as a separate 8 system from the lines to Long Island, or, at least this Newark line being considered to 9 be part of the EPS (excluding LIS) as was recorded on Buckeye's general ledger – which again is not the case.<sup>88</sup> 10

11 In contrast to Mr. Ostach's testimony, Buckeye's prior witness Mr. Merriman 12 characterized the LIS as an "incremental extension" of Buckeye's existing system at Linden that relies on Buckeye's facilities at Linden, as well as, "tankage at various sites 13 in Pennsylvania and New York State [that] facilitate deliveries to Long Island."89 14 15 Consequently, "separating the EPS [into an LIS and an EPS (excluding LIS] would 16 ignore the fundamental operating realities of the system and would not reflect proper principles of cost causation."90 Overall, the differences in physical characteristics listed 17 by Mr. Ostach between the LIS and the EPS (excluding LIS) appear to provide an 18 19 arbitrary and manufactured basis for subdividing, or not subdividing, a system into 20 multiple subsystems.

<sup>90</sup> *Id*.

<sup>&</sup>lt;sup>85</sup> Id.

<sup>&</sup>lt;sup>86</sup> Id.

<sup>&</sup>lt;sup>87</sup> Id.

<sup>&</sup>lt;sup>88</sup> Exhibit No BUC-1, page 14, line 14 through page 15, line 4.

<sup>&</sup>lt;sup>89</sup> *Id.* at BUC 000273.

#### 3. Differences in Capacity Utilization Between the LIS and EPS (excluding LIS) as a Basis for Separating Systems

## Q. What does Mr. Ostach claim are the differences in capacity utilization between the LIS and the EPS (excluding LIS) that merit treating them as separate systems?

A. Mr. Ostach states that capacity utilization for the EPS (excluding LIS) averaged 60% in
 2011 and 2012, while the capacity utilization for the LIS averaged 83% to 84% over the
 same period.<sup>91</sup>

# 8 Q. Do the differences in capacity utilization between the LIS and EPS (excluding LIS) 9 listed by Mr. Ostach provide a reasonable basis for separating them into different 10 systems?

- 11 No. Like the discussion regarding differences in physical characteristics between the A. 12 LIS and EPS (excluding LIS) as defined by Buckeye, arbitrary differences in capacity 13 utilization are not a valid or legitimate basis for further subdividing the LIS or the EPS 14 (excluding LIS) into multiple subsystems. For example, Buckeye reports that its line 15 segments to Long Island operated at approximately 90% capacity utilization in 2011 16 and 2012, while its line segment to Newark operated at 63% to 65%.<sup>92</sup> Thus. 17 Buckeye's line to Newark operated at a level close to the 60% Buckeye reports for the 18 EPS (excluding LIS), yet Buckeye proposes to include its line to Newark in the same 19 system with its lines to Long Island. Any concerns that a difference in capacity 20 utilization between the LIS and EPS (excluding LIS) could create cross-subsidies if 21 treated as a single system are also present if the Newark line is included in the same 22 system with the lines to Long Island, which is exactly what Buckeye proposes to do.
- In addition, Buckeye expanded its lines from Linden to Macungie in 2011,<sup>93</sup> which are the lines that it now reports as being at approximately 60% capacity utilization.<sup>94</sup> Buckeye describes its westbound lines out of Linden as being at capacity prior to this expansion, stating:

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<sup>&</sup>lt;sup>91</sup> Exhibit Nos. BUC-24, page 9, lines 5–10 and BUC-28.

<sup>&</sup>lt;sup>92</sup> Id.

<sup>&</sup>lt;sup>93</sup> Buckeye's August 30, 2011 FERC Tariff Filing, Transmittal No. 178, in Docket No. IS11-566-000, included in Exhibit No. AIR-104.

<sup>&</sup>lt;sup>94</sup> Exhibit Nos. BUC-24, page 9, lines 5–10 and BUC-28.

1 These increased rates are being implemented as Buckeye is in the process 2 of making significant infrastructure improvements on the line segment 3 between Linden, NJ, to Macungie, PA in order to expand the capacity. This expansion will allow for increased volumes from all noted origins to 4 5 all noted destinations. Volumes on this line segment have often been near 6 capacity, and the line has been prorated twice during 2011, resulting in 7 significant delivery disruptions and delayed shipments into western 8 Pennsylvania destinations. Shippers have been broadly supportive of this initiative.95 9

10 If Buckeye's lines west out of Linden to Macungie, Pennsylvania were recently 11 expanded, one would expect that the expansion would accommodate future growth for 12 a number of years, and the lines would not be expected to have a nearly full utilization 13 percentage shortly after the expansion. Consequently, Buckeye's claim that differences 14 in capacity utilization provide a basis for separating the LIS and EPS (excluding LIS) is 15 questionable.

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#### 4. Differences in Customer Bases Between the LIS and EPS (excluding LIS) as a Basis for Separating Systems

# Q. What does Buckeye and FERC Staff claim are the differences in customer bases between the LIS and EPS (excluding LIS) that merit treating them as separate systems?

21 Staff witness Ms. McComb states that there are "only a few shippers utilizing both the A. 22 LIS and the EPS [excluding LIS]" and "the volumes shipped by these common shippers account for a small fraction of the total volumes shipped on the EPS."96 Ms. McComb 23 24 appears to rely primarily on a data response she references in her testimony from Buckeye that requested Buckeye to identify the common shippers and similar products 25 that are shipped on the LIS and the EPS (excluding LIS).<sup>97</sup> However, rather than 26 27 identifying the extent of the common shippers on the LIS and the EPS (excluding LIS), 28 Buckeye provided an analysis that calculates the percent of total LIS and EPS

<sup>&</sup>lt;sup>95</sup> Buckeye's August 30, 2011 FERC Tariff Filing, Transmittal No. 178, in Docket No. IS11-566-000, included in Exhibit No. AIR-104.

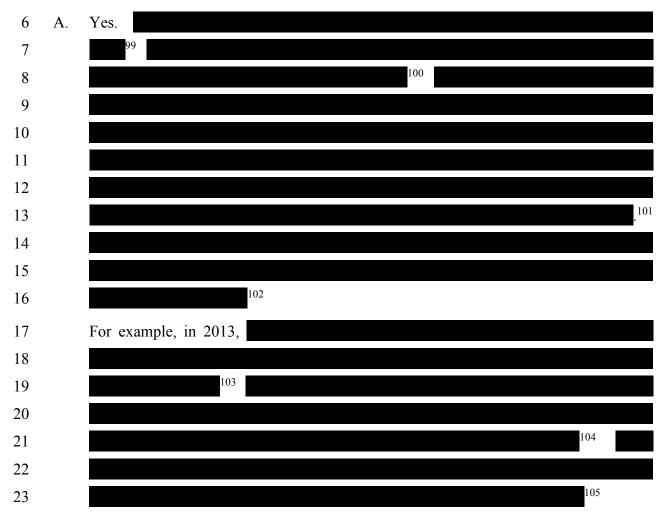
<sup>&</sup>lt;sup>96</sup> Exhibit No. S-1, page 15, lines 11–15.

<sup>&</sup>lt;sup>97</sup> *Id.*; Exhibit No. S-6, pages 1–3.

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(excluding LIS) volumes represented by the minimum amount of volume for a single
 product shipped by a common shipper.<sup>98</sup>

Q. Can you provide an example of how Buckeye's data response cited by Ms.
McComb misrepresents the extent of the common shippers on the LIS and EPS
(excluding LIS)?



<sup>&</sup>lt;sup>98</sup> Exhibit No. S-6, page 3.

- <sup>99</sup> Volume database Bates stamped BUC 001399, HIGHLY CONFIDENTIAL.
- <sup>100</sup> *Id*.
- <sup>101</sup> Exhibit No. S-6, page 3.
- $^{102}$  Id.
- <sup>103</sup> Volume database Bates stamped BUC 001399, HIGHLY CONFIDENTIAL.
- <sup>104</sup> Exhibit No. S-6, page 3.
- <sup>105</sup> *Id.* Another example of a significant shipper on both the EPS (excluding LIS) and LIS being represented by Buckeye as having little "overlapping volumes" is

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# Q. Are "overlapping volumes" by common shippers as calculated by Buckeye relevant for determining whether the LIS should be treated as a separate system from the EPS (excluding LIS) for purposes of ratemaking?

4 A. No. The greater the extent of common shippers using a system from common origin or 5 destination points, the larger the indication that a system is viewed as an integrated 6 system from the viewpoint of the shippers. Thus, the integrated system should not be 7 artificially subdivided because it is difficult to attribute the benefits of the system to individual portions of the system.<sup>106</sup> Buckeye's analysis of "overlapping volumes" 8 9 does not attempt to identify the extent of common shippers between the LIS and the 10 EPS (excluding LIS). Rather, Buckeye's "overlapping volumes" analysis attempts to 11 identify the amount of volume that could be exchanged from a point downstream of 12 Linden back to Linden for an individual shipper. Buckeye witness Mr. Hahamski 13 discusses "potential product exchange opportunities" and "overlapping volumes" in the 14 context that Buckeye cannot physically move volumes stored at Auburn or Macungie 15 back to Linden if requested by an individual shipper for movement to Long Island 16 destinations.<sup>107</sup> The fact that Buckeye cannot physically move volumes in a bi-17 directional basis on its system is not an analysis of, and is irrelevant to, whether there is 18 a large set of common shippers using both its LIS and EPS (excluding LIS) as defined 19 by Buckeye. Rather, the extent of common shippers on the LIS and the EPS (excluding 20 LIS) is a separate question that requires a separate analysis than the "overlapping 21 volumes" analysis presented by Buckeye.

## Q. Is there a large volume of common shippers using Buckeye's LIS and EPS (excluding LIS)?

A. Yes. According to the volume database provided by Buckeye, in 2009 through 2013,
 shippers that shipped on both the LIS and the EPS (excluding LIS) accounted for



S-6, page 3.

 <sup>&</sup>lt;sup>106</sup> Transcontinental Gas Pipe Line Corporation, Opinion No. 405, 76 FERC ¶ 61,021 at 61,070–71 (1996) (footnotes omitted).

<sup>&</sup>lt;sup>107</sup> Exhibit No. BUC-1, page 42, lines 10–14.

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approximately 52% to 66% of the total volumes shipped on the EPS (including LIS),
considering only shippers that shipped on both the LIS and the EPS (excluding LIS) in
the same year.<sup>108</sup> Consequently, common shippers account for the majority of the total
volumes on the LIS and the EPS (excluding LIS). This indicates that these shippers are
utilizing the assets of the EPS (including LIS) in an integrated manner and it is not
reasonable to artificially divide the EPS (including LIS) into two systems.

#### 7 Q. Are a common set of products shipped on the LIS and the EPS (excluding LIS)?

A. Yes. 10 of the 11 products shipped on the LIS in 2011 were also shipped on the EPS
(excluding LIS). The one product not shipped on the EPS (excluding LIS) was
which represented an insignificant
barrels out of a total of 104 million barrels shipped on the LIS.<sup>109</sup> There were
additional products shipped on the EPS (excluding LIS) that were not shipped on the
LIS, but the types of products shipped on the LIS are clearly also shipped on the EPS
(excluding LIS).

#### 5. Differences in Direct Costs Between the LIS and EPS (excluding LIS) as a Basis for Separating Systems

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## Q. What are Buckeye's and FERC Staff's arguments regarding direct costs on the LIS and EPS (excluding LIS)?

A. Dr. Webb uses cost data provided by Mr. Wetmore to compare direct costs on the LIS
 and EPS (excluding LIS) on a barrel-mile basis.<sup>110</sup> He argues that because direct costs
 per barrel mile are higher for the LIS than for the EPS (excluding LIS), a rate design
 methodology that allocates total EPS (including LIS) cost of service to specific
 destinations on a barrel/barrel-mile basis will tend to shift direct costs incurred on the

<sup>&</sup>lt;sup>108</sup> A summary of the volumes shipped by year is included in Exhibit No. AIR-105. Note that the volume percent of 52% for 2011 is conservative because it is based on shippers that shipped on both the LIS and the EPS (excluding LIS) during 2011 and omits significant shippers that shipped on both systems in 2012 or 2013. If shippers that also shipped on both the LIS and the EPS (including LIS) during 2011 through 2013 were considered common shippers, the common shipper percent of total volumes in 2011 is 71%.

<sup>&</sup>lt;sup>109</sup> Volume database Bates stamped BUC 001399, HIGHLY CONFIDENTIAL.

<sup>&</sup>lt;sup>110</sup> Exhibit No. BUC-34, page 18, lines 2–11 and pages 19–20

1 LIS to routes on the EPS (excluding LIS) and thus "fails to match cost with 2 causation".<sup>111</sup>

Staff witness Ms. McComb performs a similar comparison of 2011 LIS and EPS (excluding LIS) direct costs using data provided by Staff witnesses Kimbrough and Skorski, arguing that "normalizing" costs in this manner permits a "comparison of the cost of providing service on pipeline systems of varying size and complexity."<sup>112</sup> Ms. McComb concludes that "the LIS is more expensive than the EPS [excluding LIS]" on this basis, and argues that treating the EPS [including LIS] as a single system would therefore create a cross-subsidy.<sup>113</sup>

# Q. Do the differences in direct costs per barrel-mile between the LIS and EPS (excluding LIS) as documented by Dr. Webb and Ms. McComb provide a reasonable basis for separating them into different systems?

A. No. As with the discussions of differences in physical characteristics and capacity
utilization between the LIS and EPS (excluding LIS), Buckeye seeks to apply
differences in normalized direct costs inconsistently as a basis for arbitrarily dividing
connected pipeline segments and manufacturing separate systems for ratemaking
purposes. This criterion could just as easily be applied as a basis for subdividing the
LIS or the EPS (excluding LIS) into multiple subsystems of "varying size and
complexity", which Buckeye does not propose to do.

For example, Buckeye's service to Newark relies on clearly defined business units for which direct costs can be isolated from direct costs on the remainder of the LIS (*i.e.*, costs incurred downstream of Linden for service to destinations on Long Island.) I calculated the direct costs for service to Newark and Long Island using the same data utilized by Dr. Webb and compared them on a barrel-mile basis in a manner analogous to Dr. Webb's and Ms. McComb's calculations for the LIS and EPS (excluding LIS).

<sup>113</sup> *Id*.

<sup>&</sup>lt;sup>111</sup> Exhibit No. BUC-34, page 20, line 4 through page 21, line 10 and page 22, line 17–19.

<sup>&</sup>lt;sup>112</sup> Exhibit No. S-1, page 17, line 14 through page 18, line 13.

1 Figure 1 below demonstrates that it is significantly more costly per barrel-mile for 2 Buckeye to provide service to Newark than it is to serve Long Island destinations. 3 Thus, concerns about cross-subsidies based on differences in normalized direct costs 4 are just as applicable to Buckeye's proposal to combine its Newark and Long Island 5 operations into single system (the LIS) for ratemaking purposes as it is to my proposal 6 to treat the EPS (including LIS) as a single system. Buckeye's inconsistent application 7 of these criteria makes it a questionable basis for separating the LIS and EPS 8 (excluding EPS).

Figure 1 Comparison of 2011 Direct Costs for Newark and Long Island

ltem		Newark	Long Island	Newark/Long Island
[1]		[2]	[3]	[4]
Gross Carrier Property	[a]	\$ 4,795,142	\$ 58,985,410	
Accrued Depreciation	[b]	\$ 3,617,100	\$ 42,575,162	
Net Carrier Property	[c]	\$ 1,178,042	\$ 16,410,247	
Operating Expense Excluding Depreciation	[d]	\$ 505,803	\$ 10,241,357	
Depreciation Expense	[e]	\$ 138,570	\$ 1,659,449	
Volume in Bbls	[f]	16,403,373	84,563,700	
Volume in Bbl-Miles	[g]	115,643,780	2,554,908,416	
Gross Carrier Property per Bbl-Mile	[h]	\$ 0.0415	\$ 0.0231	1.80
Net Carrier Property per Bbl-Mile	[i]	\$ 0.0102	\$ 0.0064	1.59
Operating Expense Excluding Depreciation per Bbl-Mile	[j]	\$ 0.0044	\$ 0.0040	1.09
Depreciation Expense per Bbl-Mile	[k]	\$ 0.0012	\$ 0.0006	1.84

Source/Notes:

[a]-[b]: BUC-001271, values include IDC.

[c]-[d]: also including IDC

[d],[e]: LIS Operating Expenses as adjusted by Mr. Wetmore in BUC-106A

[f]-[g]: Excluding Virtual Movements; using mileages from Linden to match direct LIS costs. See BUC-001399 for volumes and BUC-001471 for mileage.

[2]: Costs associated with Business Units LN607NW, NW999A0, and NW.

[3]: Costs associated with all other Business Units that are classified as direct LIS costs per BUC-106A.

#### 9 6. Commission Precedent as a Basis for Separating Systems

# Q. Do Buckeye and FERC Staff claim that Commission precedent supports separating the LIS and the EPS (excluding LIS) for purposes of ratemaking in this proceeding?

A. Yes. Buckeye witness Dr. Webb and Staff witness Ms. McComb state that the
 Commission's Opinion No. 435 decision supports separating the LIS and the EPS

(excluding LIS) into two separate systems for purposes of ratemaking.<sup>114</sup> Both Dr.
Webb and Ms. McComb state that the reasons for which the Commission ordered SFPP
to separate its West Line system running from Los Angeles, California to Phoenix,
Arizona from its East Line system running from El Paso, Texas to Phoenix, Arizona are
similar to the circumstances regarding Buckeye's EPS (including LIS).<sup>115</sup> Dr. Webb
and Ms. McComb both conclude that separating the EPS (including LIS) into the LIS
and the EPS (excluding LIS) is consistent with the Commission's Opinion No. 435.<sup>116</sup>

# Q. What were the Commission's bases for concluding that SFPP's East and West Line systems should be separated for purposes of ratemaking?

A. In Opinion No. 435, the Commission concluded that SFPP's East and West Lines
should be separate because: (1) each system's rates served different markets; (2) each
system's rates served a different set of shippers; (3) each system has different sized
pipelines and a different pattern of investment; (4) combining the two systems would
create a large cost-shift; and (5) to the extent there is excess capacity on one part of
system, cost shifts to another part of system is accentuated.<sup>117</sup>

# Q. Are the circumstances cited by the Commission in Opinion No. 435 equally present regarding Buckeye's LIS and EPS (excluding LIS)?

A. No. The key differences in circumstances between SFPP's East and West Line, and
Buckeye's system are: (1) Buckeye's LIS is an "incremental extension of the EPS"<sup>118</sup>
from Buckeye's major origin point at Linden: (2) Buckeye's LIS is operationally
integrated with the rest of the EPS (excluding LIS);<sup>119</sup> and (3) there are a common set

<sup>&</sup>lt;sup>114</sup> Exhibit No. BUC-34, page 23, line 12 through page 30, line 3; Exhibit No. S-1, page 12, line 8 through page 19, line 9.

<sup>&</sup>lt;sup>115</sup> *Id*.

<sup>&</sup>lt;sup>116</sup> *Id*.

<sup>&</sup>lt;sup>117</sup> SFPP, L.P. 86 FERC ¶ 61,022 at 61,079–61,081 (1999) ("Opinion No. 435").

<sup>&</sup>lt;sup>118</sup> The February 2, 1988 Prepared Direct Testimony of Donald R. Merriman in Docket No. IS87-14-000, *et al.*, documents Bates stamped BUC 000262–000277, at BUC 000272, produced in response to Airlines' request no. AIRLINES-BUCKEYE 1-8, included in Exhibit No. AIR-6.

<sup>&</sup>lt;sup>119</sup> *Id.* at BUC 000272–BUC 000274.

1 of shippers shipping on the LIS and the EPS (excluding LIS).<sup>120</sup> In contrast, SFPP's 2 East and West Lines are connected by a single destination facility at Phoenix, 3 Arizona,<sup>121</sup> and thus SFPP's East and West Lines rely on separate origin facilities, with 4 separate pumping equipment and many other destinations in between the origins and 5 Phoenix.

6 SFPP's facilities at Phoenix, Arizona are thus similar to Buckeye's facilities at 7 Coraopolis, Pennsylvania, that receives product from both Buckeye's EPS (excluding 8 LIS) and its Midwest Product System ("MPS") that originates product in Indiana, 9 Michigan, and Ohio. Buckeye's former president, Mr. Merriman, described Buckeye's 10 facilities at Coraopolis as not being "a significant common facility, because there is no 11 interchange of shipments, no mutual dependency and *de minimus* implication on the capacity of either subsystem based upon the use or disuse of the other."122 12 Consequently, Buckeye, and Mr. Merriman, recommended separating the EPS 13 14 (including LIS) from the MPS at the time of Mr. Merriman's prior testimony in the Docket Nos. IS87-14-000, et al. proceeding.<sup>123</sup> 15

# Q. Is it significant that the LIS is an "incremental extension" of the EPS with a common set of shippers?

A. Yes. As described by Mr. Merriman, the LIS is an "incremental extension" of
Buckeye's existing system at Linden that relies on Buckeye's facilities at Linden, as
well as, "tankage at various sites in Pennsylvania and New York State [that] facilitate
deliveries to Long Island."<sup>124</sup> Consequently, "separating the EPS [into an LIS and an
EPS (excluding LIS)] would ignore the fundamental operating realities of the system
and would not reflect proper principles of cost causation."<sup>125</sup> Moreover, the fact that

<sup>&</sup>lt;sup>120</sup> See the discussion in Section II.C.5. above where the majority of the volumes shipped on the EPS (including LIS) are by a common set of shippers utilizing both the LIS and the EPS (excluding LIS).

<sup>&</sup>lt;sup>121</sup> SFPP, L.P. 86 FERC ¶ 61,022 at 61,079–61,081 (1999) ("Opinion No. 435").

<sup>&</sup>lt;sup>122</sup> The February 2, 1988 Prepared Direct Testimony of Donald R. Merriman in Docket No. IS87-14-000, *et al.*, documents Bates stamped BUC 000262–277, at BUC 000271–272, produced in response to Airlines' request no. AIRLINES-BUCKEYE 1-8, included in Exhibit No. AIR-6.

<sup>&</sup>lt;sup>123</sup> *Id.* at BUC 000266.

<sup>&</sup>lt;sup>124</sup> *Id.* at BUC 000273.

<sup>&</sup>lt;sup>125</sup> *Id*.

over 70% of the volumes shipped on the EPS (including LIS) are by a common set of
 shippers utilizing both the LIS and the EPS (excluding LIS) indicates that shippers use,
 and view, the EPS (including LIS) as an integrated system.<sup>126</sup>

4 Further, Buckeye's own calculations show that the costs associated with Linden exceed 5 the costs associated with the rest of the LIS system extending out of Linden. Mr. 6 Wetmore calculates that there is a total of approximately \$32.2 million of costs associated with the common facilities at Linden, while there are \$21.3 million of costs 7 associated with the extension facilities of the LIS downstream of Linden.<sup>127</sup> Thus, 8 9 Buckeye's operations at Linden exceed its operations downstream of Linden on the 10 LIS. Any resulting cost of service for the LIS is significantly influenced by the amount 11 of common costs at Linden that are allocated to the LIS. As discussed above, the 12 Commission has reasonably recognized that when it is difficult to reasonably and 13 accurately attribute benefits of one portion of a system to one type of service, that it can 14 be more reasonable to apply a system-wide cost of service and rate design rather than 15 arbitrarily separate a system into individual costs of service that could require equally arbitrary allocations of common costs.<sup>128</sup> 16

Q. Do the other reasons cited in Opinion No. 435 for separating systems, including (1)
each system's rates served different markets, (2) each system has different sized
pipelines and a different pattern of investment, (3) combining the two systems
would create a large cost-shift, and (4) to the extent there is excess capacity on one
part of system, cost shifts to another part of system is accentuated,<sup>129</sup> imply that
the correct division of subsystems is the LIS and the LIS(excluding LIS)?

A. No. I address each of these issues in the sections above. If each difference is
 considered a basis for subdividing a system into smaller segments for purposes of rate

<sup>&</sup>lt;sup>126</sup> See the discussion in Section II.C.5. above.

<sup>&</sup>lt;sup>127</sup> Exhibit No. BUC-105A, Schedule 2; Exhibit No. BUC-105B, Schedule 2. The \$32.2 million in costs associated with Linden is Mr. Wetmore's LIS (Linden) 2011 total cost of service divided by the 58% volumetric allocation factor he uses to allocate Linden costs to the LIS. The \$21.3 million is Mr. Wetmore's total LIS (non-Linden) 2011 cost of service.

<sup>&</sup>lt;sup>128</sup> Transcontinental Gas Pipe Line Corporation, Opinion No. 405, 76 FERC ¶ 61,021 at 61,070–71 (1996) (footnotes omitted).

<sup>&</sup>lt;sup>129</sup> SFPP, L.P. 86 FERC ¶ 61,022 at 61,079–61,081 (1999) ("Opinion No. 435").

design, then these bases could also be used to further subdivide the line to Newark into
 a separate system, or the EPS (excluding LIS) into separate subsystems serving upstate
 New York versus Western Pennsylvania. As stated by Buckeye witness Mr. Merriman:

- 4 If one separates the assets east of Linden [LIS] into a separate subsystem, 5 there would be no logical basis for not establishing other separate 6 "subsystems." As shown on Buckeye's system map, the same logic could 7 be applied to establish separate subsystem status for the lines north from 8 Macungie to Rochester/Syracuse, the line west from Macungie to 9 Pittsburgh, the line east from Lima, Ohio, to Columbus, Ohio, the lines 10 east from Cygnet to Pittsburgh, the lines north from Lima, Ohio to Detroit, 11 the line from Lebanon to Lima, Ohio, and so on. All of these segments are 12 branches of an overall interrelated subsystem, and are as similar in their 13 relationships to their respective "subsystems" as the lines east from Linden to Long Island are to the EPS. In my view, no useful purpose is served by 14 15 designating branches as subsystems, and therefore there is no reason to designate EPS service to Long Island as a separate subsystem.<sup>130</sup> 16
- 17 18

## 7. Allocation of Common Origin Costs Between EPS (excluding LIS) and LIS

# 19 Q. How did you recommend that common origin costs be allocated between the LIS 20 and the EPS (excluding LIS) if they were to be treated as separate systems?

21 As discussed in my Direct Testimony, I recommend applying the KN formula to A. 22 allocate common origin costs at Linden between the LIS and the EPS (excluding LIS) if they are to be considered separate systems.<sup>131</sup> The KN formula relies on the ratio of 23 gross property and direct labor for a system relative to the gross property and direct 24 labor of all systems included in the allocation.<sup>132</sup> Applying the KN formula for 25 26 allocating the common costs at major receipt points is a fair and reasonable 27 methodology and is consistent with Buckeye's and FERC Staff's use of the KN 28 formula, or simply gross property, for allocating other common asset and operating costs between the four systems Buckeye defines.<sup>133</sup> 29

<sup>&</sup>lt;sup>130</sup> The February 2, 1988 Prepared Direct Testimony of Donald R. Merriman in Docket No. IS87-14-000, *et al.*, documents Bates stamped BUC 000262–277, at BUC 000273–274, produced in response to Airlines' request no. AIRLINES-BUCKEYE 1-8, included in Exhibit No. AIR-6.

<sup>&</sup>lt;sup>131</sup> Exhibit No. AIR-1, pages 21–33.

<sup>&</sup>lt;sup>132</sup> *SFPP, L.P.*, 137 FERC ¶ 61,220 at PP 172–175 (2011); *Mojave Pipeline Company*, 81 FERC ¶ 61,150 at pp. 61,667–78 (1997); *Questar Pipeline Company*, 74 FERC ¶ 61,126 at pp. 61,455–56 (1996).

Exhibit No. BUC-87, page 16, lines 14–18, page 17, line 10 through page 18, line 3; Exhibit No. S-10, page 13, line 8 through page 15, line 9. Note that Buckeye witness Mr. Wetmore allocates common

# Q. Do Buckeye or FERC Staff support the use of the KN formula for allocating common costs at Linden, Sewaren, and Port Reading?

3 No. While both Buckeye and FERC Staff support the use of the KN formula, or one of A. 4 its individual allocation factors, to allocate non-origin common asset and expenses between Buckeye's systems,<sup>134</sup> Buckeye and FERC Staff do not support the use of the 5 KN formula to allocate common costs at Linden, Sewaren, and Port Reading between 6 an LIS and EPS (excluding LIS).<sup>135</sup> Thus, Buckeye and FERC Staff are allocating all 7 common asset and expense costs other than its common origin costs at Linden, 8 9 Sewaren, and Port Reading using the KN formula or its individual factors. These other 10 common asset and expenses allocated by Buckeye and FERC Staff using the KN formula total approximately of gross property<sup>136</sup> and 11 of shared operating and overhead expenses.<sup>137</sup> If Buckeye and FERC Staff consider the 12 13 use of the KN allocation factors a reasonable basis for allocating asset and expense 14 costs that are common to all four of the systems Buckeye defines, those factors should 15 also be considered to be equally reasonable for allocating common asset and expense 16 costs between two of its systems.

# Q. What are Buckeye's and FERC Staff's bases for not recommending the use of the KN formula to allocated common costs at Linden, Sewaren, and Port Reading?

A. Buckeye witness Mr. Webb and Staff witness Ms. Sherman reject the use of the KN
 formula for allocating common costs at Linden, Sewaren, and Port Reading because, in
 their opinion, shipments on LIS generate more costs at Linden than shipments on the
 EPS (excluding LIS) and the results of the KN formula do not align with Buckeye's

asset costs between the four systems Buckeye defines simply using gross property, while he uses the KN formula to allocate common overhead expenses between the four systems.

Exhibit No. BUC-87, page 16, lines 14–18, page 17, line 10 through page 18, line 3; Exhibit No. S-10, page 13, line 8 through page 15, line 9.

Exhibit No. BUC-34, page 33, line 18 through page 41, line 13; Exhibit No. S-10, page 15, line 11 through page 20, line 2.

<sup>&</sup>lt;sup>136</sup> Document Bates stamped BUC 001271, which is an asset database produced by Buckeye in response to Airlines' request no. AIRLINES-BUCKEYE 1-12. Due to the size of the database, I do not attempt to include any of the data as an exhibit, but it is included in my workpapers to this testimony.

<sup>&</sup>lt;sup>137</sup> Buckeye's response to Airlines' request no. AIRLINES-BUCKEYE 1-56, and the document Bates stamped BUC 007886, included in Exhibit No. AIR-18.

purported evidence regarding the generation of costs at Linden.<sup>138</sup> Staff witness Ms.
 Sherman also rejects the use of the KN formula for allocating common costs at Linden,
 Sewaren, and Port Reading because she claims Commission precedent supports the use
 of a volumetric allocation factor.<sup>139</sup>

## 5 Q. Does Commission precedent support the use of one particular allocation factor for 6 allocating common costs between systems?

7 No. While the Commission did approve the use of a volumetric allocation factor to A. 8 allocate common destination costs at Phoenix, Arizona between SFPP's East and West 9 Lines.<sup>140</sup> the use of a volumetric allocation factor was not a contested issue between parties in that proceeding and thus the issue was not addressed on the merits.<sup>141</sup> As 10 discussed in my Direct Testimony,<sup>142</sup> the Administrative Law Judge in a later 11 12 proceeding concluded in his Initial Decision that the KN formula should be used to allocate the common operational tankage and storage assets and associated operating 13 costs, not an allocation factor based on volume.<sup>143</sup> In addition, in the Williams Pipe 14 Line Company proceeding, the Commission stated that distance should be considered in 15 16 the allocation methodology for allocating between services and between jurisdictional and non-jurisdictional transportation,<sup>144</sup> and a volumetric allocation factor does not 17 18 factor distance into the allocation at all.

<sup>&</sup>lt;sup>138</sup> Exhibit No. BUC-34, page 33, line 18 through page 41, line 13; Exhibit No. S-10, page 15, line 11 through page 20, line 2.

<sup>&</sup>lt;sup>139</sup> Exhibit No. S-10, page 15, line 11 through page 20, line 2.

<sup>&</sup>lt;sup>140</sup> SFPP, L.P. 86 FERC ¶ 61,022 at 61,083 (1999) ("Opinion No. 435").

<sup>&</sup>lt;sup>141</sup> *Id.*; see also Tosco Corp., et al v. SFPP, L.P., 80 FERC ¶ 63,014, 65,152 (1997).

<sup>&</sup>lt;sup>142</sup> Exhibit No. AIR-1, pages 25–30.

<sup>&</sup>lt;sup>143</sup> Mid-America Pipeline Company LLC, 124 FERC ¶ 63,016 at P 623 (2008). Note that the Commission did not issue a decision regarding the Administrative Law Judge's conclusion because the parties to the case entered into a settlement agreement prior to a Commission order on the Initial Decision being issued. Mid-America Pipeline Company LLC, 129 FERC ¶ 61,061 at P 6 (2009).

<sup>&</sup>lt;sup>144</sup> Williams Pipe Line Company, 84 FERC ¶ 61,022 at pp. 61,110–11 (1998).

## Q. Does FERC Staff witness Ms. Sherman consider the KN formula to implicitly consider distance in the allocation factors?

A. No. Staff witness Ms. Sherman states that the KN formula does not implicitly have a
 distance component.<sup>145</sup> Ms. Sherman states that it is not necessarily true that longer
 pipeline segments would have higher gross property and direct labor than shorter
 segments due to factors other than distance, such as the diameter of a pipeline or the
 number of storage facilities.<sup>146</sup>

## 8 Q. Why do you conclude that the KN formula implicitly considers distance in the 9 allocation factors?

10 A. While there can be variation in the KN formula factors of gross property and direct 11 labor due to factors other than distance, in my opinion and implicit in the Commission's 12 adoption of the KN formula, longer systems would be expected to have more gross 13 property and direct labor than shorter systems. For example, as Mr. Ostach states, asset 14 teams are stationed along a pipeline for operational and mainline monitoring purposes.<sup>147</sup> As the EPS (excluding LIS) is longer than the LIS, there is one asset team 15 16 for the LIS downstream of Linden, while there are six asset teams downstream of Linden for the EPS (excluding LIS).<sup>148</sup> With more asset teams located along a longer 17 18 pipeline, higher direct labor would also be expected. Similarly, all else equal, a longer 19 pipeline would be expected to cost more than the shorter pipeline. Consequently, in my 20 opinion, the KN allocation factors of gross property and direct labor implicitly 21 considers distance, as well as other factors, in the relative amounts for each system.

# Q. What allocation methodology does Buckeye and FERC Staff recommend for allocating common origin costs at Linden, Sewaren, and Port Reading to the LIS and EPS (excluding LIS)?

A. Buckeye witness Dr. Webb and FERC Staff witness Ms. Sherman recommend using a
 volumetric allocation factor to allocate common origin costs at Linden, Sewaren, and

<sup>148</sup> *Id*.

<sup>&</sup>lt;sup>145</sup> Exhibit No. S-10, page 18, lines 10–15.

<sup>&</sup>lt;sup>146</sup> See FERC Staff's response to request no. AIRLINES-STAFF 1.17, included in Exhibit No. AIR-106.

<sup>&</sup>lt;sup>147</sup> Exhibit No. BUC-24, page 9, line 11 through page 10, line 4.

Port Reading to the LIS and the EPS (excluding LIS).<sup>149</sup> Dr. Webb and Ms. Sherman
 conclude that barrels destined for the LIS generate more costs at Linden than barrels
 destined for the EPS.<sup>150</sup> The analyses relied on by both Dr. Webb and Ms. Sherman for
 this conclusion are those presented by Buckeye witness Mr. Ostach.<sup>151</sup>

# Q. What are the analyses presented by Mr. Ostach that purport to show that barrels destined for the LIS generate more costs at Linden than barrels destined for the EPS?

8 A. Mr. Ostach presents three analyses purporting to show that barrels destined for the LIS 9 generate more costs at Linden than barrels destined for the EPS.<sup>152</sup> These three analyses are: (1) an analysis of Linden storage tank usage purporting to show higher 10 11 storage tank usage (and associated costs) for barrels flowing to the LIS than the EPS 12 (excluding LIS); (2) an analysis of Linden costs for fuel, power, and drag reducing agent ("DRA") purporting to show higher costs for barrels flowing to the LIS than the 13 14 EPS (excluding LIS); and (3) a list of Linden personnel activities associated with the 15 handling of jet fuel volumes, with little detail on the associated costs, purporting to show higher overall costs for barrels flowing to the LIS than the EPS (excluding 16 LIS).<sup>153</sup> However, as discussed below, the storage tank usage and fuel and power 17 18 analyses are seriously flawed and circular. With respect to his third analysis, Mr. 19 Ostach makes no attempt to quantify the magnitude of the extra Linden personnel costs he identifies that are associated with volumes flowing to the LIS. When quantified, 20 21 these extra Linden personnel costs can only be characterized as an insignificant portion 22 of the total Linden costs and should not be a basis for allocating the vast majority of the 23 costs at Linden where no valid showing has been made that there are any materially 24 significant higher costs associated with barrels flowing to the LIS than the EPS 25 (excluding LIS). Rather, as discussed below, there is substantial evidence that the LIS 26 uses less costs related to the significant storage tank asset costs at Linden because of the

<sup>151</sup> *Id*.

<sup>153</sup> *Id*.

<sup>&</sup>lt;sup>149</sup> Exhibit No. BUC-34, page 33, line 18 through page 41, line 13; Exhibit No. S-10, page 15, line 11 through page 20, line 2.

<sup>&</sup>lt;sup>150</sup> *Id*.

<sup>&</sup>lt;sup>152</sup> Exhibit No. BUC-24, page 12, line 1 through page 31, line 15.

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1 2 use of leased storage capacity and the fact that jet fuel storage tanks at Linden comprise a small portion of the total storage tank asset costs at Linden.

- Q. Prior to addressing the validity of Buckeye's and FERC Staff's bases for
   recommending a volumetric allocation of common origin costs, are there
   fundamental flaws in Buckeye's calculation of a volumetric allocation?
- 6 Yes. Buckeye claims that the use of the common facilities at Linden, Sewaren, and A. 7 Port Reading for the benefit of shippers on the LIS or the EPS (excluding LIS) are 8 driven by the volumes flowing out of Linden, Sewaren or Port Reading to LIS or EPS (excluding LIS) destinations.<sup>154</sup> However, Buckeye's recommended 58% volumetric 9 allocation to the LIS does not take into account all volumes flowing out of Linden. 10 11 Rather, it inexplicably omitted volumes moving out of Linden pursuant to a mainline 12 capacity lease between Linden, New Jersey and El Dorado, Pennsylvania in effect during all of 2011 and 2012.<sup>155</sup> This mainline lessee transported 13
- barrels of product out of Linden on the EPS (excluding LIS) during 2011 and 2012,
  respectively.<sup>156</sup>

16 Because all barrels that move into or out of Linden enter a storage tank at Linden,<sup>157</sup> the 17 transportation service encompassed by this lease of mainline capacity used, and 18 received a benefit from, the storage tank assets and pumping facilities at Linden. 19 Operationally, Buckeye is the entity using its facilities at Linden to facilitate the 20 movements of volumes pursuant to this lease arrangement just as Buckeye uses its 21 facilities at Linden to facilitate other movements of shippers on its system. There is 22 simply no basis for omitting the barrels that flowed pursuant to the 23 mainline capacity lease on the EPS (excluding LIS) from a volumetric allocation. I 24 would note that while no Buckeye witness mentioned this flaw in testimony, Buckeye 25 witness Mr. Wetmore includes the mainline lease volumes in a revised volumetric

<sup>&</sup>lt;sup>154</sup> Exhibit No. BUC-34, page 40, line 11 through page 41, line 13.

<sup>&</sup>lt;sup>155</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 2-19, and the document Bates stamped BUC 005748, included in Exhibit No. AIR-107.

<sup>&</sup>lt;sup>156</sup> *Id*.

<sup>&</sup>lt;sup>157</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 2-10, included in Exhibit No. AIR-108.

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allocation calculation in the supporting workpapers to his cross-answering testimony
 addressing FERC Staff's answering testimony.<sup>158</sup>

3 Second, as discussed further below, Buckeye's recommended 58% volumetric allocation to the LIS fails to take into account the fact that Buckeye leased 4 of its 3.4 million barrel storage capacity at Linden to third-parties in 2011.<sup>159</sup> However, 5 6 Buckeye's volumetric allocation only takes any capacity held pursuant to these contracts, and the associated asset and operational costs, into account when, or if, 7 8 product stored pursuant to the storage contract was moved out of storage and flowed on either the LIS or EPS (excluding LIS).<sup>160</sup> Thus, while these storage contracts explicitly 9 10 provided for the service of storage to be provided at Linden, with the right to maintain 11 an inventory of storage volume at Linden. Buckeye's volumetric allocation does not 12 allocate any storage tank usage at Linden to the actual storage of product, rather 13 summarily assuming the storage tanks only were used in the same proportion as the 14 movement of product out of Linden. The result of these fundamental flaws is that Buckeye's volumetric allocation cannot accurately match the allocation of costs to the 15 16 entities that benefited from the incurrence of those costs. As I discuss further below, a 17 volumetric allocation that attempts to correct for these flaws results in a volumetric allocation that is quite different from the 58% allocation to the LIS recommended by 18 Buckeye.<sup>161</sup> 19

20

## a. Mr. Ostach's Analysis of Linden Storage Tank Usage

#### 21 Q. What is the analysis of Linden storage tank usage presented by Mr. Ostach?

A. Mr. Ostach presents an analysis that attempts to show the percent of each storage tank
 that was used to make LIS deliveries versus EPS (excluding LIS) deliveries.<sup>162</sup> In
 performing this analysis, Mr. Ostach assumes that the usage of each storage tank at

<sup>&</sup>lt;sup>158</sup> Exhibit No. 106B. Mr. Wetmore's revised volumetric allocation that includes the mainline lease volumes decreases the 2011 LIS allocation of Linden costs from 58.2% to 56.75%.

<sup>&</sup>lt;sup>159</sup> Exh. No. BUC-5; see also the analysis contained in Exhibit No. AIR-117.

See Buckeye's response to request no. AIRLINES-BUCKEYE 9-12, included in Exhibit No. AIR-109.

<sup>&</sup>lt;sup>161</sup> Exhibit No. BUC-34, page 41, lines 4–13.

<sup>&</sup>lt;sup>162</sup> Exhibit No. BUC-24, page 12, line 8 through page 15, line 8; Exhibit No. BUC-30.

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1 Linden for deliveries to each system was the same as the proportion of the volumes 2 delivered to each system for the particular product that was stored in the tank. Thus, 3 for a tank that stored a particular grade of gasoline, Mr. Ostach assumed that the storage 4 tank was used for the benefit of each system in the same proportion as the volumes of that grade of gasoline that were delivered to each system.<sup>163</sup> Based on his analysis, Mr. 5 Ostach concludes that the percentage of storage tank usage for the benefit of the LIS 6 7 (57.9% in 2011) is very close to the percentage of total Linden volumes that were delivered to the LIS (57.6% in 2011).<sup>164</sup> Dr. Webb and Ms. Sherman conclude that Mr. 8 9 Ostach's analysis of storage tank usage supports the reasonableness of using a 10 volumetric allocation factor to allocate all costs at Linden between the LIS and the EPS (excluding LIS) rather than a KN formula.<sup>165</sup> 11

#### 12 Q. Are there any fundamental flaws in Mr. Ostach's analysis of storage tank usage?

A. Yes. The first fundamental flaw is that Mr. Ostach's analysis of storage tank usage
engages in circular reasoning. The second fundamental flaw is that Mr. Ostach's
analysis does not account for the approximately of storage capacity at Linden that
was leased to third parties during 2011. A third fundamental flaw is that Mr. Ostach's
analysis does not account for the approximately million barrels of volume that
flowed through Linden, and through the storage tanks at Linden, pursuant to a lease of
pipeline capacity from Linden to El Dorado.

## Q. How does Mr. Ostach's analysis of storage tank usage engage in circular reasoning?

A. Mr. Ostach assumes that the usage of an individual storage tank's capacity by EPS (excluding LIS) or LIS destined volumes is equal to the volumes of the product delivered to the LIS or the EPS (excluding LIS). He performs this volumetric allocation of storage tank capacity usage between systems on an individual storage tank basis for the type of product stored in each tank, and then aggregates the resulting

<sup>&</sup>lt;sup>163</sup> *Id.*; *see also* the full printout of Mr. Ostach's workpaper associated with Exhibit No. BUC-30, included in Exhibit No. AIR-110.

<sup>&</sup>lt;sup>164</sup> Exhibit No. BUC-24, page 15, lines 1–8.

<sup>&</sup>lt;sup>165</sup> Exhibit No. BUC-34, page 36, line 17 through page 37, line 10 and page 41, lines 4-13; Exhibit No. S-10, page 18, line 16 through page 20, line 2.

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capacity allocations to have a percent of total capacity used for the benefit of LIS
volumes or EPS (excluding LIS volumes).<sup>166</sup> Mr. Ostach then concludes that storage
tank usage for the benefit of the LIS or the EPS (excluding LIS) shippers is very similar
to the volumes that flowed out of Linden to the LIS or the EPS (excluding LIS).<sup>167</sup> Dr.
Webb and Ms. Sherman then further conclude that Mr. Ostach's analysis of storage
tank usage supports the use of a volumetric allocation of costs at Linden between the
LIS and the EPS (excluding LIS).<sup>168</sup> This is the logical fallacy of circular reasoning.

8 Mr. Ostach first summarily assumes that storage tank usage is associated only with the 9 volumes that are delivered out of Linden to produce an estimated amount of each tank's 10 storage capacity that was used for the benefit of the LIS and the EPS (excluding LIS). 11 Then the resulting proportion of storage capacity estimated to be used for the benefit of 12 the LIS or the EPS (excluding LIS) is used by Dr. Webb and Ms. Sherman to support 13 the conclusion that a volumetric allocation of Linden costs closely matches the 14 allocation of costs between the LIS or EPS (excluding LIS) with the activities that 15 caused those costs to be incurred. A volumetric allocation is the only input to Mr. 16 Ostach's storage usage analysis, and the results of that analysis are then circularly used 17 to support the conclusion that estimated storage tank usage supports the use of a 18 volumetric allocation.

# 19Q. How does Mr. Ostach's analysis of storage tank usage not account for the20approximately of storage capacity at Linden leased to third-parties?

A. There is approximately 3.4 million barrels of storage capacity at Linden.<sup>169</sup> In 2011,

- 22 Buckeye leased to affiliates and third-parties the rights to approximately
- barrels of storage capacity at Linden, or of total storage capacity at Linden.<sup>170</sup>
- 24 However, Mr. Ostach's analysis of storage tank usage only takes any volumes stored

pursuant to these contracts into account when, or if, the product was moved out of

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<sup>&</sup>lt;sup>166</sup> Exhibit No. BUC-24, page 13, line 17 through page 14, line 12 and Exhibit No. BUC-30.

<sup>&</sup>lt;sup>167</sup> Exhibit No. BUC-24, page 14, line 13 through page 15, line 8.

<sup>&</sup>lt;sup>168</sup> Exhibit No. BUC-34, page 39, lines 7–17; Exhibit No. S-10, page 18, line 16 through page 20, line 2.

<sup>&</sup>lt;sup>169</sup> See Buckeye's response to request no. Staff-Buckeye-ARD 1.6, and the document Bates stamped BUC 019123, included in Exhibit No. AIR-111.

<sup>&</sup>lt;sup>170</sup> Exh. No. BUC-5; see also the analysis contained in Exhibit No. AIR-117.

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storage and flowed on either the LIS or EPS (excluding LIS).<sup>171</sup> Thus, while these storage contracts explicitly provided for the service of storage to be provided at Linden, and the storage lessees purchased the right to maintain an inventory of storage volume the at Linden, Mr. Ostach's analysis does not allocate any storage tank usage at Linden to the actual storage of product. Rather, Mr. Ostach's analysis assumes the storage tanks were only used in the movement of product out of Linden.

7 While Buckeve has not provided any information on the actual inventory of product 8 stored at Linden pursuant to these contracts (notwithstanding it is inconceivable how 9 Buckeye could fulfill the terms of its storage contracts without maintaining some type 10 of a record of the storage inventory at each location for each customer),<sup>172</sup> it is not 11 credible to assume that no volumes were maintained in storage inventory at Linden 12 pursuant to these contracts that leased the rights to approximately storage 13 capacity at Linden. Rather, it is reasonable to believe that a significant portion of the 14 total storage capacity at Linden was used for the benefit of the lessees of the storage 15 capacity as the lessees were contractually able to call on the use of the storage at 16 Linden and Buckeye was contractually obligated to provide the stored products at Linden when called upon.<sup>173</sup> 17

# Q. What is the impact of Mr. Ostach not considering the approximately of storage capacity at Linden leased to third-parties in his analysis?

A. By ignoring that third-parties held the rights to of the storage capacity at Linden in
his analysis, Mr. Ostach's analysis cannot possibly result in a reasonable attribution of
which entities benefited from the incurrence of the costs associated with the storage
assets. Buckeye states that it did not track which specific tanks at Linden, or elsewhere,
were used to provide the storage service, and "cannot determine at which of the three
locations product was stored, or identify the specific tanks at each location that were

<sup>&</sup>lt;sup>171</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 9-12, included in Exhibit No. AIR-109.

<sup>&</sup>lt;sup>172</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 9-30, included in Exhibit No. AIR-112.

<sup>&</sup>lt;sup>173</sup> Exhibit No. BUC-5 contains the storage contracts that specify the rights of the storage lessees.

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used to provide the storage service."<sup>174</sup> Moreover, Mr. Ostach misleadingly states
 "Tank 101 [at Linden] stored 3.6 million barrels of gasoline that was eventually
 transported on the Eastern Products System and 30.7 million barrels of gasoline that
 was transported on the Long Island System."<sup>175</sup>

5 In reality, Buckeye does not know how many barrels were stored in Tank 101 at 6 Linden.<sup>176</sup> Rather, Mr. Ostach's analysis assumes that Tanks 89, 95, 104, 105, 107, 7 108, 109, 110, 113, and 118 at Linden each stored the exact same 3.6 million barrels of 8 gasoline that was eventually transported on the EPS (excluding LIS) and 30.7 million 9 barrels of gasoline that was transported on the LIS.<sup>177</sup> Because Mr. Ostach's analysis 10 does not consider any of the tanks at Linden to be used for the benefit of the lessee of 11 the barrels of capacity, his analysis cannot possibly accurately attribute the 12 benefit of the storage capacity to specific services provided by Buckeye.

13 Buckeye's claims that the Buckeye frequently uses storage capacity downstream of 14 Linden to fulfill the storage contracts at Linden does not imply that none of the storage capacity at Linden was used for the benefit of the storage capacity lessees.<sup>178</sup> All of the 15 16 storage contacts specify that the location of storage will either be at Linden, or if 17 multiple storage facilities are permitted, the product will be delivered to either Linden, 18 Macungie, or Auburn at the customer's discretion and redelivered at the same location. 19 For the two storage lessees that had discretion on whether to store product at Linden, 20 Macungie, or Auburn, all of their potential storage product volumes originated at Linden, with no product being delivered to Macungie or Auburn.<sup>179</sup> This implies that 21 22 all storage lessee volumes were held in inventory at Linden. If Buckeye physically

<sup>&</sup>lt;sup>174</sup> Exhibit No. BUC-1, page 38, lines 7–9.

<sup>&</sup>lt;sup>175</sup> Exhibit No. BUC-24, page 14, lines 1–3.

<sup>&</sup>lt;sup>176</sup> Exhibit No. BUC-1, page 38, lines 7–9.

<sup>&</sup>lt;sup>177</sup> See the printout to Mr. Ostach's workpapers associated with Exhibit No. BUC-30, from the excel file named "BUC-30, Ostach workpaper.xlxs," and the worksheet named "Tank List 11," included in Exhibit No. AIR-110.

<sup>&</sup>lt;sup>178</sup> Exhibit No. BUC-1, page 39, line 12 through page 43, line 8.

<sup>&</sup>lt;sup>179</sup> Buckeye's volume data based, document Bates stamped BUC 001399 HIGHLY CONFIDENTIAL. Note that the two shippers with discretion, and the stamped BUC 005410–25, included in Exhibit No. BUC-5) and a contract Bates (contract Bates stamped BUC 005487–501, included in Exhibit No. BUC-5), made all of their transportation movements in 2011 from Linden for these two products, with no product originating at Macungie or Auburn. Indeed, no shipper delivered any product to Auburn, or originated any product from Auburn.

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moves product to be storage out of Linden to a downstream location because product is
fungible, Buckeye is relying on shippers nominating product to be shipped from Linden
to a point downstream of Macungie or Auburn. Thus, Buckeye is able to *virtually*increase its storage capacity at Linden. But nevertheless, both the storage lessees and
the shippers moving product through Linden (on both the LIS and the EPS (excluding
LIS) are using, and benefiting from, the storage facilities at Linden.

# Q. How does Mr. Ostach's analysis of storage tank usage not take into account the B. Barrels that flowed through Linden storage tanks pursuant to a mainline 9 lease agreement from Linden to El Dorado?

10 Buckeye leased a portion of its mainline capacity between Linden. New Jersey and El A. Dorado, Pennsylvania to a third-party during all of 2011 and 2012.<sup>180</sup> This mainline 11 barrels of product out of Linden on the EPS 12 lessee transported (excluding LIS) during 2011 and 2012.<sup>181</sup> Because all barrels that move into or out of 13 Linden enter a storage tank at Linden,<sup>182</sup> the transportation service encompassed by this 14 lease of mainline capacity used, and received a benefit from, the storage tank assets at 15 16 Linden. However, Mr. Ostach's analysis of storage tank usage at Linden assumes none 17 of these barrels used, or received any benefit from, the storage assets 18 at Linden. Because Mr. Ostach's original analysis does not consider any of the 19 barrels of product moved through Linden pursuant to this mainline capacity 20 lease, his analysis cannot possibly accurately attribute the benefit of the storage 21 capacity to specific services provided by Buckeye. In an errata filing and a data 22 response, Mr. Ostach recognized that his original analysis presented in Exhibit No. 23 BUC-30 was deficient because it did not include any of the volumes moving pursuant to the mainline lease.<sup>183</sup> However, Mr. Ostach and Dr. Webb relied on Mr. Ostach's 24

<sup>&</sup>lt;sup>180</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 2-19, and the document Bates stamped BUC 005748, included in Exhibit No. AIR-107.

<sup>&</sup>lt;sup>181</sup> Id.

<sup>&</sup>lt;sup>182</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 2-10, included in Exhibit No. AIR-108.

<sup>&</sup>lt;sup>183</sup> See Buckeye's response to request no. Staff-Buckeye ARD 11.6, and a printout of the workpapers associated with Mr. Ostach's adjusted Exhibit No. BUC-30 (excel file named "BUC-30, Ostach workpaper WITH ERRATA.xlxs", included in Exhibit No. AIR-110.

original analysis to reach the circular conclusion that Mr. Ostach's storage tank usage
 analysis supports a volumetric allocation of common costs at Linden.

# Q. Overall, what are you conclusions regarding the results of Mr. Ostach's analysis of storage tank usage at Linden?

A. Given the fallacy of circular reasoning, and the serious flaws in the analysis of not
incorporating any volumes stored pursuant to the significant storage lease agreements
or the volumes moved through Linden pursuant to Buckeye's mainline lease agreement,
the results of Mr. Ostach's storage tank usage analysis are clearly inaccurate and do not
support the conclusion that the majority of the storage facilities at Linden were incurred
for the benefit of the LIS.

11

### b. Mr. Ostach's Analysis of Linden Fuel and Power Costs

#### 12 Q. What is the analysis of Linden fuel and power costs presented by Mr. Ostach?

A. While Buckeye does not track the fuel and power costs by individual pump, or other
activity, at Linden, Mr. Ostach presents an estimate of fuel and power costs by
individual mainline out of Linden based on the volumes and pressure flowing through
the line.<sup>184</sup> Mr. Ostach concludes that fuel and power costs for the LIS accounted for
approximately 60% to 65% of total Linden fuel and power in 2011 and 2012,
respectively.<sup>185</sup>

## Q. Are there any fundamental flaws in Mr. Ostach's analysis of Linden fuel and power costs?

A. Yes. The first fundamental flaw is that, like his analysis of storage tank usage, Mr.
 Ostach's analysis of Linden fuel and power costs engages in circular reasoning. A
 second fundamental flaw is that Mr. Ostach's analysis does not account for fuel and
 power costs involved in using the storage tank boosters to transfer product between
 storage tanks or to move product out of Linden on third-party owned lines.

<sup>&</sup>lt;sup>184</sup> Exhibit No. BUC-24, page 15, line 9 through page 19, line 2; *see also* Buckeye's response to request no. AIRLINES-BUCKEYE 1-28, included in Exhibit No. AIR-113.

<sup>&</sup>lt;sup>185</sup> *Id.*, and Exhibit No. BUC-31.

## Q. How does Mr. Ostach's analysis of Linden fuel and power costs engage in circular reasoning?

3 A. Mr. Ostach assumes that the fuel and power usage is driven by the volumes flowing through a line.<sup>186</sup> Mr. Ostach then concludes that fuel and power usage is similar to the 4 5 volumes that flowed out of Linden to the LIS or the EPS (excluding LIS).<sup>187</sup> Ms. 6 Sherman then concludes that Mr. Ostach's analyses, including his analysis of Linden 7 fuel and power costs, "establish that it is more costly per barrel to move volumes to 8 LIS," and supports the use of a volumetric allocation of costs at Linden between the LIS and the EPS (excluding LIS).<sup>188</sup> Like Mr. Ostach's analysis of Linden storage tank 9 10 usage, this is the logical fallacy of circular reasoning. It is assumed that Linden fuel 11 and power usage is associated with only the volumes that are delivered out of Linden, 12 thereby producing an estimated amount of fuel and power costs used for the benefit of 13 the LIS and the EPS (excluding LIS). Based on this assumption, albeit without any 14 proof, the resulting fuel and power costs estimated to be used for the benefit of the LIS or the EPS (excluding LIS) is used to support the conclusion that a volumetric 15 16 allocation of Linden costs closely matches the allocation of fuel and power costs with 17 the LIS or EPS (excluding LIS) that caused those costs to be incurred. However, as shown below, the unsupported assumption that is the underlying premise for the 18 19 conclusion that a volumetric allocation of Linden costs closely matches the allocation 20 of fuel and power costs cannot be accurate as Buckeye has failed to attribute fuel and 21 power costs to various services.

# Q. How does Mr. Ostach's analysis of Linden fuel and power costs not take into account electricity usage associated with transferring product between storage tanks or out of Linden on third-party owned lines?

A. Mr. Ostach's analysis of Linden fuel and power costs assumes that all fuel and power
 expense at Linden is used for mainline pumping outbound from Linden, but no energy
 was used for movements between storage tanks within Linden station, or movements

<sup>&</sup>lt;sup>186</sup> Exhibit No. BUC-24, page 15, line 9 through page 19, line 2; *see also* Buckeye's response to request no. AIRLINES-BUCKEYE 1-28, included in Exhibit No. AIR-113.

<sup>&</sup>lt;sup>187</sup> *Id.*, and Exhibit No. BUC-31.

<sup>&</sup>lt;sup>188</sup> Exhibit No. S-10, page 18, line 16 through page 20, line 2.

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out of Linden on a line not owned by Buckeye.<sup>189</sup> Almost every storage tank has a unique booster pump, adding up to approximately 2,900 horsepower of pumping power.<sup>190</sup> Buckeye uses these tank booster pumps to transfer product between storage tanks, as well as transferring product from Linden Station to an outbound line to Gulf Oil, Phillips 66, or Citgo.<sup>191</sup> These transfers would require some use of pumping power to move the product between storage tanks or to the outbound line, whereby barrels were transferred to outbound third-party owned lines from Linden Station in

8

2011.192

# 9 Q. Does any Buckeye witness conclude that Mr. Ostach's analysis of Linden fuel and 10 power costs supports a volumetric allocation of all Linden costs between the LIS 11 and the EPS (excluding LIS)?

12 No. Buckeye witness Dr. Webb, while opining that Linden costs should be allocated A. 13 between the LIS and the EPS (excluding LIS) based on a volumetric allocation, does not mention Mr. Ostach's analysis of Linden fuel and power costs as a basis for his 14 conclusion.<sup>193</sup> In fact, Dr. Webb dismisses the result of Mr. Ostach's analysis that fuel 15 16 and power costs track volumes out of Linden when he recommends that Linden fuel 17 and power costs be allocated based on a distance, or barrel-mile, basis rather than on a volumetric basis.<sup>194</sup> Thus, in Buckeye's allocation methodology, Linden fuel and 18 19 power costs are initially divided between the LIS and the EPS (excluding LIS) based on 20 volumes, or a non-distance basis. Then, Linden fuel and power costs are allocated 21 based on distance, or a barrel-mile basis, to individual rates. The effect of this

<sup>&</sup>lt;sup>189</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 9-13, included in Exhibit No. AIR-114.

<sup>&</sup>lt;sup>190</sup> *Id.* and the document Bates stamped BUC 022136.

<sup>&</sup>lt;sup>191</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 2-9, included in Exhibit No. AIR-108; Buckeye's response to request no. AIRLINES-BUCKEYE 2-15, included in Exhibit No. AIR-115; and Buckeye's volume database Bates stamped BUC 001399. Note that Buckeye's data does not identify what portion of the stated by Buckeye to be routed into a storage tanks versus an incoming line, but all product is stated by Buckeye to be routed into a storage tank so checks can be performed. This indicates that all stated by Buckeye to be routed into a storage tank so checks under the state of the barrels flowing out of Linden on non-Buckeye lines would have required pumping power at Linden and would not be routed through one of Buckeye's five lines exiting Linden station as assumed in Mr. Ostach's analysis.

<sup>&</sup>lt;sup>192</sup> *Id*.

<sup>&</sup>lt;sup>193</sup> Exhibit No. BUC-34, page 33, line 17 through page 41, line 21.

<sup>&</sup>lt;sup>194</sup> *Id.* at 41, lines 15–21.

inconsistency in Buckeye's method is that 58% of the Linden fuel and power costs are allocated to the LIS based on volumes, or a non-distance basis, instead of the approximately 30% allocation factor that would result if Linden fuel and power costs were allocated based on distance, or a barrel-mile basis.<sup>195</sup> It simply does not make sense to assume that Linden fuel and power costs are non-distance based in making an initial allocation, when Buckeye's own witness concludes that the same costs are distance based when making a second allocation.

# Q. Does FERC Staff also dismiss the conclusion that the results of Mr. Ostach's analysis of Linden fuel and power costs support a volumetric allocation of Linden costs between the LIS and the EPS (excluding LIS)?

11 Yes. Ms. Sherman concludes that all Linden costs (including fuel and power expenses) A. should be allocated between the LIS and the EPS (excluding LIS) based on volumes.<sup>196</sup> 12 However, Staff witness Ms. McComb, concludes that Linden fuel and power costs, as 13 well as all other Linden costs, should be treated as distance-based, and allocated using 14 barrel-miles instead of barrels to determine individual rates.<sup>197</sup> It simply does not make 15 16 sense for all Linden costs to be assumed to be non-distance for one purpose by Ms. 17 Sherman, and then for Ms. McComb to conclude that the same costs are distance-based 18 for another purpose.

# Q. Does Mr. Ostach's analysis of Buckeye's fuel and power costs imply that there are higher per barrel Linden costs associated with the LIS than the EPS (excluding LIS)?

## A. Mr. Ostach presents a table that shows higher Linden fuel and power costs per barrel for the LIS than the EPS (excluding LIS) based on his allocation of Linden fuel and power costs to the outbound lines.<sup>198</sup> Mr. Ostach then concludes there was an increase in the LIS fuel and power costs between 2011 and 2012.<sup>199</sup> However, while there may

<sup>&</sup>lt;sup>195</sup> See my Direct Testimony, Exhibit No. AIR-1, page 32, Figure 10.

<sup>&</sup>lt;sup>196</sup> Exhibit No. S-10, page 15, line 10 through page 20, line 2.

<sup>&</sup>lt;sup>197</sup> Exhibit No. S-1, page 19, line 10 through page 20, line 12.

<sup>&</sup>lt;sup>198</sup> Exhibit No. BUC-24, page 18, line 1 through page 19, line 2.

<sup>&</sup>lt;sup>199</sup> Id.

- have been an increase in fuel and power costs because Buckeye converted from natural
   gas to electric pumps in June 2012, Buckeye's internal analysis reviewing the
   investment decision concluded:
- 4 This project expected to reduce/eliminate downtime of the main line 5 drivers and reduce overall maintenance costs by eliminating the need for 6 engine overhauls, maintenance, and repair due to mechanical failure. 7 Reduced maintenance costs expected to more than offset increased 8 operating costs of the electric pumps.<sup>200</sup>
- 9 Consequently, any increase in fuel and power costs should be examined in the context 10 of other costs that change as a result of the conversion to electric pumps, which 11 includes the maintenance costs that were expected to decrease by more than any 12 increase in fuel and power costs.
- 13

## c. Mr. Ostach's Claims Regarding Linden Personnel Activities

# Q. What specific Linden personnel activities does Mr. Ostach claim generate different costs per barrel at Linden for deliveries on the LIS than for deliveries on the EPS (excluding LIS)?

- A. Mr. Ostach identifies four activities that require more time and resources from Linden
   personnel for LIS deliveries than for EPS (excluding LIS) deliveries:<sup>201</sup>
- Product quality testing takes longer per batch for jet fuel, which makes up a proportionately greater share of LIS shipments, than for other products such as gasoline and distillates that make up a larger share of shipments on the EPS (excluding LIS).
- Linden station maintenance staff performs filter changes at Linden and
   Newark associated with jet fuel filtration for deliveries on the LIS.
- Monitoring and administrative tasks that take equal amounts of time per batch for all product types nevertheless occur more often for LIS service. This is because LIS batches are of smaller average size and therefore more numerous compared to batches sent to destinations on the EPS (excluding LIS).
- Certain Linden personnel are required by the FDNY to obtain Certifications of
   Fitness to work on the LIS.

<sup>&</sup>lt;sup>200</sup> Buckeye's response to request no. AIRLINES-BUCKEYE 9-23 and the document Bates stamped BUC 021045–BUC 021056 at BUC 021046, included in Exhibit No. AIR-116.

<sup>&</sup>lt;sup>201</sup> Exhibit No. BUC-24, page 20, lines 4–19.

1 Mr. Ostach provides a lengthy qualitative description of these activities in his 2 testimony, focused largely on the quality testing and filtration requirements for jet 3 fuel.<sup>202</sup>

Separately, Mr. Ostach does identify one activity that requires proportionately more
time and resources from Linden personnel associated with EPS (excluding LIS) service:
so-called "one-call" activities involving the supervision of excavation work near
Buckeye's pipelines by Linden maintenance staff.

# 8 Q. What do Buckeye and FERC Staff claim regarding the implications of the 9 activities of Buckeye personnel at Linden as described by Mr. Ostach?

- A. Buckeye witness Dr. Webb cites Mr. Ostach's testimony in support for his claim that
   LIS deliveries create more cost at Linden than EPS (excluding LIS) deliveries.<sup>203</sup> This
   claim in turn forms the basis of Dr. Webb's argument that a volumetric allocation of
   Linden costs is reasonable, or even conservative.<sup>204</sup>
- FERC Staff witness Ms. Sherman also relies on Mr. Ostach's statements regarding Linden personnel activities generating more costs related to shipments on the LIS than for shipments on the EPS (excluding LIS) to justify her agreement with Buckeye's volumetric methodology for allocating Linden costs between the LIS and EPS (excluding LIS).<sup>205</sup>
- Both witnesses explicitly refer to the relative labor intensiveness of activities performed
  by Linden personnel for shipments on the LIS and EPS (excluding LIS) and rely on Mr.
  Ostach's statements about those activities to conclude that Linden costs are more
  heavily weighted toward the LIS.

# Q. Does Mr. Ostach quantify the cost differences associated with these activities in his testimony?

<sup>204</sup> Id.

<sup>&</sup>lt;sup>202</sup> Exhibit No. BUC-24, page 21, line 1 through page 30, line 11.

<sup>&</sup>lt;sup>203</sup> Exhibit No. BUC-34, page 33, lines 11-15 and page 37 line 15 through page 38, line 7.

<sup>&</sup>lt;sup>205</sup> Exhibit No. S-10, page 18, line 22 through page 19, line 4.

1 No. Although he does provide some figures pertaining to the *numbers* of tests that must A. 2 be performed on inbound and outbound batches of various product types and the average amount of time per batch required to conduct those tests,<sup>206</sup> Mr. Ostach makes 3 no attempt to measure the dollar amounts of any of the costs he discussed, nor does he 4 5 attempt to quantify the differences between those costs incurred for LIS deliveries and 6 those incurred for EPS (excluding LIS) deliveries. Similarly, while Mr. Ostach 7 provides an exhibit summarizing number and average size of batches on Lines 601, 602, 603, 607, and 620,<sup>207</sup> he does not estimate the dollar implications of differing 8 9 batch sizes on costs incurred for service on the LIS and EPS (excluding LIS).

Despite the detail of his descriptions, Mr. Ostach provides no quantitative evidence whatsoever that the Linden personnel activities he describes lead to materially higher costs for LIS barrels compared to EPS (excluding LIS) barrels. Rather, he merely makes a directional claim that the activities he cites as requiring proportionally more work for the LIS are more costly than the "one-call" activity he identifies as requiring more work for the EPS (excluding LIS), owing to the longer mileage of EPS (excluding LIS) pipe segments administered by the Linden Asset Team.<sup>208</sup>

# Q. Have you attempted to quantify the costs associated with the activities discussed by Mr. Ostach in order to estimate the difference in those costs incurred for LIS and EPS (excluding LIS) deliveries?

A. Yes. For each of the five factors Mr. Ostach identifies as generating different personnel
 costs between the LIS and EPS (excluding LIS), I have obtained from Buckeye via
 discovery the detailed inputs required to quantify these costs, including process times,
 hourly wages, and materials costs.<sup>209</sup> Using this data, I have estimated the annual costs
 associated with each activity incurred by Buckeye in 2011 and calculated the difference
 in costs between the two systems. As demonstrated below, a conservatively high

<sup>&</sup>lt;sup>206</sup> Exhibit No. BUC-24, page 25, line 14 through page 27, line 4. Mr. Ostach revised his original figures in an errata filing.

<sup>&</sup>lt;sup>207</sup> Exhibit No. BUC-32.

<sup>&</sup>lt;sup>208</sup> Exhibit No. BUC-24, page 31, lines 11–15. *See also* Buckeye's response to request no. AIRLINES-BUCKEYE 9-15, included in Exhibit No. AIR-100.

<sup>&</sup>lt;sup>209</sup> See Buckeye's responses to request nos. AIRLINES-BUCKEYE 10-4 through AIRLINES-BUCKEYE 10-15, included in Exhibit No. AIR-118.

estimate of the difference in costs associated with these activities is approximately
 \$395,000, which is approximately 1% of the roughly \$33.0 million total Linden Station
 costs.<sup>210</sup>

Q. What did you find regarding the magnitude of cost differences associated with quality testing of jet fuel and other products?

6 According to Buckeye, the Linden Receipt Controller spends approximately 1.5 hours A. 7 performing quality tests on each incoming batch of jet fuel at Linden station, but only 8 half that time (45 minutes) performing tests on each incoming batch of gasoline or distillate.<sup>211</sup> For shipments outbound from Linden, an employee with the title "Linden 9 Gauger" spends approximately 48 minutes performing quality tests on each batch of jet 10 fuel. 24 minutes performing quality tests on each batch of gasoline, and 30 minutes 11 performing quality tests on each batch of distillates.<sup>212</sup> Because Linden Receipt 12 Controllers and Gaugers are hourly employees, it is a straightforward matter to quantify 13 14 the personnel costs associated with inbound and outbound quality testing for representative batches of the various product types. As shown in Figure 2, by 15 16 combining these costs per batch with estimates of the number of batches of each 17 product flowing from Linden to LIS or EPS (excluding LIS) destinations in 2011, I was 18 able to quantify the quality testing costs for each system. Exhibit No. AIR-120 shows 19 the details of these calculations.

4

5

<sup>&</sup>lt;sup>210</sup> Buckeye witness Mr. Wetmore estimates the portion of the 2011 LIS cost of service associated with Linden to be \$18.7 million, which represents the allocation of approximately 56.75% of total Linden costs to the LIS based on Buckeye's volumetric allocation. Exhibit Nos. 105B, Schedule 2 and 106B. \$18.7 million divided by 0.5675 is \$33.0 million in total Linden costs prior to any allocation between the LIS and the EPS (excluding LIS).

<sup>&</sup>lt;sup>211</sup> Buckeye's responses to AIRLINES-BUCKEYE 10-7 and AIRLINES-BUCKEYE 10-8, and the document Bates Stamped BUC 023925, included as Exhibit No. AIR-118.

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		Time per	Estimated	LIS				Time per	Estimated	EPS (Excl.	. LIS)			<u>EPS</u>	(Incl.LIS)		<u>ess EPS</u> cl. LIS)
		Batch	Annual	Total Time	Hourly Wage	Tota	al Cost	Batch	Annual	Total Time	Hourly Wage	Tot	al Cost	1	Total	Diff	erence
		(hours)	Batches	(hours)	(\$/hour)		(\$)	(hours)	Batches	(hours)	(\$/hour)		(\$)		(\$)		(\$)
[1]		[2]	[3]	[4] = [2]*[3]	[5]	[6] =	[4]*[5]	[7]	[8]	[9] = [7]*[8]	[10]	[11] =	= [9]*[10]	[12] =	[6] + [10]	[13] =	[6] - [11]
Inbound (Rec.Cont	roller)																
Jet Fuel	[a]	1.50	1,033	1,550		\$		1.50	0	0		\$	-	\$		\$	
Gasoline	[b]	0.75	0	0		\$	-	0.75	1,563	1,172		\$		\$		\$	
Distillate	[c]	0.75	2,008	1,506		\$		0.75	0	0		\$	-	\$		\$	
Outbound (Gauger	r).																
Jet Fuel	[d]	0.80	1,033	826		\$		0.80	0	0		\$	-	\$		\$	
Gasoline	[e]	0.40	0	0		\$	-	0.40	1,563	625		\$		\$		\$	
Distillate	[f]	0.50	2,008	1,004		\$		0.50	0	0		\$	-	\$		\$	
Total (Inbound &	Outbou	ınd)				\$						\$	4	\$		\$	

#### Figure 2 Linden Product Quality Testing Costs For the LIS and EPS (Excluding LIS) in 2011

Source/Notes:

[2],[7]: Document Bates Stamped BUC-023925, included in Exhibit No. AIR-118.

[3],[8]: Exhibit No. BUC-32.

[5],[10]: Buckeye's responses to request nos. AIRLINES-BUCKEYE 10-4 and AIRLINES-BUCKEYE 10-5, included in Exhibit No. AIR-118.

1 As shown in Figure 2, the annual difference in LIS vs. EPS (excluding LIS) costs 2 incurred due to the increased labor intensiveness of product quality testing for jet fuel compared to other products is approximately 3 which is nominal when 4 compared to the total costs of Linden station (approximately \$33.0 million). It is worth noting that this estimate is conservatively high due to my assumptions about the 5 6 number of batches of various product types that flowed on the LIS and EPS (excluding 7 LIS). Buckeye provided data on the number and average size of batches that flowed out 8 of Linden on Lines 601, 602, and 607 for LIS service and on Lines 603 and 620 for 9 EPS (excluding LIS) service.<sup>213</sup> For purposes of estimating total annual product testing 10 costs in 2011 and maximizing the difference in potential costs between the LIS and the 11 EPS (excluding LIS), I made the following assumptions to assign products types to 12 these batches.

- 13
- All LIS batches on Line 601 and 607 were jet fuel
- 14
- All LIS batches on Line 602 were distillates
- All EPS (excluding LIS) batches on Lines 603 and 620 were gasoline

16 These assumptions are broadly reflective of the product mixes that flowed on these 17 lines in 2011. For example, Line 607 was used entirely for jet fuel deliveries to 18 Newark, and the majority of flows on Line 601 were jet fuel bound for JFK and

<sup>&</sup>lt;sup>213</sup> Exhibit No. BUC-32 and Exhibit No. BUC-24, page 29, lines 16–20.

LaGuardia airports.<sup>214</sup> Meanwhile, Lines 602, 603, and 620 carried a variety of products consisting predominantly of gasoline and distillates.<sup>215</sup> However, my assignments of product types to the batches on these lines was not designed to precisely mimic the exact flow in 2011, but rather to estimate the highest possible difference in product quality testing costs between the LIS and the EPS (excluding LIS).

6 Outbound product testing takes slightly longer per batch for distillates (30 min) than for 7 gasoline (24 min). Therefore, assuming that all batches on Line 602 are distillates will 8 lead to a conservatively high estimate of the actual product testing costs for those LIS 9 batches. Conversely, assuming that all batches on Lines 603 and 620 are gasoline will 10 be conservatively low relative to actual product testing costs associated with those EPS 11 (excluding LIS) batches. Therefore, my estimate of the difference in product testing 12 costs between the two systems is conservatively high. Even this high estimate is immaterial relative to the total allocable costs at Linden-and relative to the level of 13 14 emphasis placed on these activities by Mr. Ostach and Ms. Sherman.

# Q. What did you find regarding the magnitude of jet fuel filtration costs incurred by the Linden Asset Team?

A. Mr. Ostach testifies that Linden Station Maintenance personnel must routinely change jet fuel pre-filters at Linden that are designated for the 601 and 607 lines.<sup>216</sup> He also states that the same Linden personnel are responsible for maintaining filtration equipment at the Newark terminal, which must be changed "as needed, but at least quarterly.<sup>217</sup> According to Buckeye, the total materials and labor costs incurred at Linden in 2011 for changing of jet fuel filtration equipment on the LIS was \$263,918.
Buckeye also states that similar filtration is not required for gasoline or distillate

<sup>217</sup> *Id*.

<sup>&</sup>lt;sup>214</sup> Exhibit No. BUC-24, page 5, lines 9–15.

<sup>&</sup>lt;sup>215</sup> Id. and Buckeye's response to request no. AIRLINES-BUCKEYE 9-7 and the document Bates Stamped BUC 023924, included in Exhibit No. AIR-119.

<sup>&</sup>lt;sup>216</sup> Exhibit No. BUC-24, page 28, lines 1–10.

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deliveries, and that it does not use any filtration equipment for jet fuel deliveries on the
 603 or 620 lines.<sup>218</sup>

# Q. How did you quantify the cost differences associated with smaller average batch size for deliveries on the LIS as compared to the EPS (excluding LIS)?

A. In his testimony, Mr. Ostach explains that due to the smaller average batch size, there
were nearly twice as many batches dispatched from Linden on the LIS than on the EPS
(excluding LIS) in 2011. He claims that this creates more work for Linden personnel,
but does not quantify the extra work or its associated costs.

9 Besides the product quality testing activities discussed above, Mr. Ostach mentions two 10 sets of tasks that are performed for every inbound and outbound batch at Linden. First, 11 he mentions that at the completion of an inbound batch, "the Receipt Controller will 12 close off all applicable valves, generate a ticket for the product custody transfer, and complete all of the associated paperwork."<sup>219</sup> According to Buckeye these tasks are 13 14 performed for batches of all product types and collectively require approximately 12 minutes per batch.<sup>220</sup> Second, Mr. Ostach describes the operational and administrative 15 16 activities of the Linden Gauger for each outbound batch of product, including gauging tank levels, checking and draining free water, and noting certain measurements in a 17 Batch Change Report.<sup>221</sup> According to Buckeye, these tasks are performed for batches 18 of all product types and collectively require approximately 33 minutes per batch.<sup>222</sup> 19

Using this information, together with the numbers of outbound batches from Linden and the hourly wages of Linden Receipt Controllers and Linden Gaugers in 2011, I quantified the costs on each system associated with these activities. The total annual cost for batches shipped on the EPS (excluding LIS) was **D**ue to the larger number of batches, the total cost for the LIS was **D**ue to the larger not material relative to the total costs at Linden station.

<sup>&</sup>lt;sup>218</sup> Exhibit No. BUC-24, page 27, lines 19–21 and Buckeye's response to request no. AIRLINES-BUCKEYE 10-9 and 10-10, included in Exhibit No. AIR-118.

<sup>&</sup>lt;sup>219</sup> Exhibit No. BUC-24, page 21, lines 15–18.

<sup>&</sup>lt;sup>220</sup> Buckeye's response to request no. AIRLINES-BUCKEYE 10-4(f), included in Exhibit No. AIR-118.

<sup>&</sup>lt;sup>221</sup> Exhibit No. BUC-24, page 21, line 19 through page 21, line 3.

<sup>&</sup>lt;sup>222</sup> Buckeye's response to request no. AIRLINES-BUCKEYE 10-5, included in Exhibit No. AIR-118.

## Q. What is the magnitude of costs incurred by the Linden Asset Team related to procurement of FDNY Certifications of Fitness for some of its personnel?

3 According to Buckeye, 10 members of the Linden Asset Team hold FDNY Certificates A. 4 of Fitness for Pipeline Operations. Additionally, Linden Asset Team members 5 collectively hold nine Certificates of Fitness for Fire Guard, Welder, and Surveillance Inspector work.<sup>223</sup> None of these certifications were originally granted in 2011 and 6 Buckeye admits that "costs to recertify Linden employees in 2011 and 2012 were 7 minimal."<sup>224</sup> In the interest of completeness, however, I obtained a conservatively high 8 9 estimate of the costs associated with FDNY certification in 2011. Although certificates 10 for Pipeline Operations must be renewed every three years and the other Fire Guard, 11 Welder, and Surveillance Inspector employees are required to recertify "when requirements change"<sup>225</sup>, I assumed all 17 employees<sup>226</sup> who originally received their 12 certifications prior to 2011 were required to recertify in 2011. Even in that unlikely 13 14 circumstance, the total cost of the \$15 recertification fees<sup>227</sup> would only have been The FDNY certification requirements do not contribute materially to any 15 \$255. differences in cost between LIS and EPS (excluding LIS) service. 16

# Q. What is the difference in costs incurred by Linden maintenance personnel for their "one-call" activities on the LIS and EPS (excluding LIS)?

A. According to Buckeye, Linden personnel logged a total of 608 hours and accrued a total of \$648 in non-labor expenses for one-call work on the EPS (excluding LIS) in 2011, compared to 131 hours and \$0 of non-labor expenses for one-call work on the LIS.<sup>228</sup>
Using wage data provided by Buckeye, I calculated the labor costs for 2011 one-call work performed by Linden personnel. The result of my calculations (which are included in Exhibit No. AIR-120) are summarized below in Figure 3. Total one-call

- <sup>226</sup> Id.
- <sup>227</sup> Id.

<sup>&</sup>lt;sup>223</sup> Buckeye's response to request no. AIRLINES-BUCKEYE 10-13 and AIRLINES-BUCKEYE 10-14, and the document Bates Stamped BUC 023926, included as Exhibit No. AIR-118.

<sup>&</sup>lt;sup>224</sup> Id.

<sup>&</sup>lt;sup>225</sup> *Id*.

<sup>&</sup>lt;sup>228</sup> See Buckeye's response to AIRLINES-BUCKEYE 10-15 and the document Bates Stamped 023927, included in Exhibit No. AIR-118.

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1costs for the LIS werecompared tofor the EPS (excluding LIS). This2difference of approximatelynegates about half of the difference in costs

3 related to batch size discussed above.

#### Figure 3 Linden One-Call Costs For the LIS and EPS (Excluding LIS) in 2011

	Hourb	<u>y Wage</u>		<u>LIS</u>				EPS (Excl.	<u>LIS)</u>		<u>EPS (</u>	Incl.LIS)		<u>ess EPS</u> cl. LIS <u>)</u>
	Regular	Overtime	Regular	Overtime	Tota	l Cost	Regular	Overtime	Tot	al Cost	Т	otal	Diff	erence
Employee	(\$/hour)	(\$/hour)	Hours	Hours		(\$)	Hours	Hours		(\$)		(\$)		(\$)
[1]	[2]	[3]	[4]	[5]	[6] =	[2]*[4]	[7]	[8]	[9] =	[2]*[7]	[10] =	[6] + [9]	[11] :	= [6] - [9]
					+	[3]*[5]			4	- [3]*[8]				
Clemens, James			4.0	0.0	\$		0.0	7.0	\$		\$		\$	
Joyner, Anthony			0.0	0.0	\$	-	0.0	0.0	\$	-	\$	-	\$	-
Sherwood, Douglas			36.5	38.0	\$	2	189.5	173.0	\$		\$		\$	
Skelly, Michael			0.0	0.0	\$	-	0.0	9.0	\$		\$		\$	
Stianci, Brian			36.0	16.0	\$	1,932	148.0	81.0	\$		\$		\$	
Total Labor Cost					\$				\$		\$		\$	
Non Labor Cost					\$	-			\$		\$		\$	
Total One-Call Cost					\$				\$		\$		\$	

Source/Notes:

[2]: Buckeye's response to request no. AIRLINES-BUCKEYE 10-15, included in Exhibit No. AIR-118.

[3]: I assume overtime is compensated at time and a half.

[4]-[5],[7]-[8]: Document Bates Stamped BUC-023927, included in Exhibit No. AIR-118.

# 4 Q. Please summarize the differences in costs for the LIS and EPS (excluding LIS) 5 associated with the Linden personnel activities discussed by Mr. Ostach?

A. Figure 4 below summarizes Buckeye's 2011 costs associated with the five factors cited
by Mr. Ostach as generating differences in Linden costs for the LIS and EPS (excluding
LIS). My estimates of the total costs are \$524,300 for the LIS and \$129,219 for the
EPS (excluding LIS). The overall difference in Linden area costs between the two
systems is \$395,080.

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Activity		LIS	E	PS (excl. LIS)	Total: EPS (incl. LIS)	LIS le	Difference: ess EPS (excl. LIS)
[1]		[2]		[3]	[4]		[5]
Product Quality Testing	[a]	\$	\$		\$	\$	
Filter Changes	[b]		\$	-	\$	\$	
Batch Size Effect	[c]	\$	\$		\$	\$	
FDNY Certification	[d]	\$ 225	\$		\$ 225	\$	225
One-call Activities	[e]	\$	\$		\$	\$	
Total	[f]	\$	\$		\$	\$	

Figure 4 Summary of Linden Area Personnel Costs For the LIS and EPS (Excluding LIS) in 2011

Source: Exhibit No. AIR-120.

# Q. Does this difference in costs justify the application of a volumetric allocation as argued by Dr. Webb and Ms. Sherman?

- 3 No. As discussed above, the difference in Linden personnel costs is minor compared to A. 4 the total amount of Linden Station costs to be allocated. The total costs to be allocated at Linden total approximately \$33.0 million.<sup>229</sup> The total costs related to the activities 5 described by Mr. Ostach total approximately \$0.65 million. A quantification of the 6 "extra" costs associated with these activities that is incurred for the benefit of the LIS is 7 8 \$0.40 million, or approximately 1% of the total costs at Linden to be allocated. 9 Reaching a conclusion on how to allocate 98% to 99% of the costs at Linden based on a difference in costs of only 1% to 2% of the total costs does not support a claim that LIS 10 11 barrels are materially more costly than EPS barrels for the remaining unexamined costs. 12 Nor does such a *de minimus* cost difference support a volumetric allocation of the 13 Linden costs.
- Further, as discussed in more detail below, the storage tank assets associated with jet fuel create lower costs at Linden for the LIS because there are relatively fewer jet fuel storage tanks at Linden than gasoline, distillates and transmix tanks, which are product classes that flow in a greater proportion on the EPS (excluding LIS) than the LIS.

<sup>&</sup>lt;sup>229</sup> Buckeye witness Mr. Wetmore estimates the portion of the 2011 LIS cost of service associated with Linden to be \$18.7 million, which represents the allocation of approximately 56.75% of total Linden costs to the LIS based on Buckeye's volumetric allocation. Exhibit Nos. 105B, Schedule 2 and 106B. \$18.7 million divided by 0.5675 is \$33.0 million in total Linden costs prior to any allocation between the LIS and the EPS (excluding LIS).

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1 Consequently, Buckeye's volumetric allocation results in the cross-subsidy of millions 2 of dollars in storage asset costs, which certainly dwarfs the difference in Linden 3 personnel costs described by Mr. Ostach.

4

### d. Buckeye's Volumetric Allocation Results in Clear Cross-Subsidies

5 Q. Is there evidence that a volumetric allocation of Linden costs creates cross-6 subsidies and does not match costs with causation?

A. Yes. In contrast to the relatively minor costs identified by Mr. Ostach associated with
Linden personnel that may have slightly higher costs associated with activities for
shipments on the LIS than for shipments associated with shipments on the EPS
(excluding LIS), Buckeye's proposed volumetric allocation of storage tank assets at
Linden creates a significant cross-subsidy between LIS jet fuel shippers to EPS
(excluding LIS) shippers.

# Q. Has Buckeye provided information on the breakdown of asset costs at Linden between the various storage, line pipe, and pumping equipment within Linden station?

16 The only area where Buckeye provided detailed information regarding gross property A. 17 and accumulated depreciation for specific assets at Linden is for the 49 individual 18 storage tank assets at Linden, 6 of which store jet fuel.<sup>230</sup> Buckeye only provided this 19 limited information related to the storage tank assets, and not other assets at Linden, 20 because it states that it does not maintain detailed asset information in electronic format.<sup>231</sup> Based on this information, the total storage assets at Linden comprise 21 22 in gross assets, and in net assets. Of this amount, the six jet fuel 23 storage tanks at Linden comprise of gross assets (or 16% of total storage of net assets (or 11% of total net storage tank assets). 24 tank assets), and

<sup>&</sup>lt;sup>230</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 8-1, included in Exhibit No. AIR-121; see also Exhibit No. BUC-30.

# Q. How does Buckeye's volumetric allocation methodology allocate the storage tank asset costs to LIS and further to the jet fuel transportation movements on the LIS?

3 Figure 5 shows the resulting allocation of storage tank asset costs to the jet fuel A. 4 transportation movements on the LIS under Buckeye's proposed volumetric allocation 5 methodology. Like all costs at Linden, Buckeye's volumetric allocation methodology 6 first allocates total gross and net storage asset costs (rows [a] and [b]) to the LIS based 7 on the LIS percentage of total LIS and EPS (excluding LIS) volumes leaving Linden Station, which is 58% in 2011 (row [c]).<sup>232</sup> Thus, 58% of Linden storage tank asset 8 9 costs are allocated to the LIS in 2011 (rows [d] and [e]). Then, because Buckeye 10 further allocates Linden costs (all costs except fuel and power expense) to individual 11 transportation movements on the LIS using volumes (a non-distance based allocation),<sup>233</sup> 52% of the Linden storage tank assets costs are allocated to the LIS jet 12 fuel movements (row [e]).<sup>234</sup> 13

14 As shown in Figure 5, Buckeye's volumetric allocation methodology allocates

of allocated gross total storage tank assets (row [f]), and of 15 allocated net total storage tank assets (row [g]) to the LIS jet fuel rates for 16 17 transportation movements. However, the jet fuel shippers on the LIS only use the jet fuel storage tank assets at Linden, and not the gasoline and distillate storage tank assets. 18 19 At Linden in 2011, there were a total of of actual gross jet fuel storage tank of actual net jet fuel storage tank assets (row [i]). 20 assets (row [h]), and 21 Thus, even assuming that all of the Linden storage tank assets were used for the benefit 22 of the LIS jet fuel shippers (which cannot be true given that jet fuel is shipped out of 23 Linden on the EPS (excluding LIS)). Buckeye's volumetric allocation methodology 24 , or 90% (rows [k] and [m]), of gross storage tank asset allocates an extra costs, and an extra **179%** (rows [l] and [n]), of net storage tank asset 25 costs to LIS jet fuel transportation movements than the actual jet fuel storage tank asset 26 27 costs incurred in providing LIS jet fuel transportation service. It is clear that Buckeye's 28 volumetric allocation methodology results in a significant over allocation of Linden

<sup>&</sup>lt;sup>232</sup> Exhibit No. BUC-34, page 39, lines 7-17; Exhibit No. BUC-24, page 15, lines 1–8.

<sup>&</sup>lt;sup>233</sup> Exhibit No. BUC-34, page 41, lines 15–21.

<sup>&</sup>lt;sup>234</sup> Exhibit No. BUC-105A, Schedule 1, showing jet fuel deliveries to JFK, LaGuardia, and Newark totaling 52% of total LIS deliveries in 2011.

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storage tank asset costs to LIS jet fuel transportation movements.<sup>235</sup> These over allocated costs include the gross and net carrier property included in rate base to derive return, income tax allowance, and depreciation expense. I would also expect there to be a similar over allocation of asset costs associated with the individual storage tank booster pumps and line pipe from the storage tanks to a manifold, however, Buckeye has not provide the asset costs associated with these other areas of carrier property at Linden.<sup>236</sup>

#### Figure 5 Buckeye's Volumetric Allocation of Linden Storage Tank Assets to LIS Jet Fuel Service Results in Clear Cross-Subsidy

ITEM		Total Lin	den Value
[1]		[	[2]
2011 Storage Tank Assets - Gross Property	[a]	\$	
2011 Storage Tank Assets - Net Property	[b]	\$	
LIS Volumetric Allocation	[c]		58%
2011 LIS Allocation of Storage Tank Assets - Gross Property	[d] = [a]*[c]	\$	
2011 LIS Allocation of Storage Tank Assets - Net Property	[e] = [b]*[c]	\$	
Jet Fuel Volume Percent of LIS Volumes	[f]		52%
2011 Storage Tank Assets Allocated to LIS Jet Fuel - Gross Property	[g] = [d]*[f]	\$	
2011 Storage Tank Assets Allocated to LIS Jet Fuel - Net Property	[h] = [e]*[f]	\$	
Actual 2011 Jet Fuel Storage Tanks at Linden - Gross Property	[i]	\$	
Actual 2011 Jet Fuel Storage Tanks at Linden - Net Property	[j]	\$	
Minimum Overallocation of Storage Tank Assets to LIS Jet Fuel Service - Gross Property	[k] = [g]-[i]	\$	
Minimum Overallocation of Storage Tank Assets to LIS Jet Fuel Service - Net Property	[l] = [h]-[j]	\$	
Minimum % Overallocation of Storage Tank Assets to LIS Jet Fuel Service - Gross Property	[m] = [g]/[i]-1		90%
Minimum % Overallocation of Storage Tank Assets to LIS Jet Fuel Service - Net Property	[n] = [h]/[j]-1		179%

Sources:

[a],[b],[i],[j]: BUC-0019127-128, response to AIRLINES-BUCKEYE 8-1 for Linden tank asset values BUC-30, Ostach Workpaper.xlsx for Jet Fuel tank IDs

[c]: BUC-001476C for volumetric allocation factor

[f]: BUC-001399 for LIS volumes

<sup>&</sup>lt;sup>235</sup> Note that these asset costs are included in rate base. Rate base is then multiplied by the weighted cost of capacity to determine allowed return and income tax allowance. In addition, the gross property is multiplied by depreciation rates to determine the annual depreciation expense included in cost of service.

<sup>&</sup>lt;sup>236</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 8-1, included in Exhibit No. AIR-121.

#### e. A Volumetric Allocation Is Not Stable Through Time

1

## 2 Q. Does a volumetric allocation assume that all of the costs incurred on behalf of the 3 LIS at Linden, Sewaren, and Port Reading are directly related to the amount of 4 volumes that flow out of each receipt point to destinations on the LIS or the 5 remaining EPS (excluding LIS)?

A. Yes. Buckeye's volumetric allocation based on the percent of barrels flowing out of
Linden, Sewaren, or Port Reading assumes that the asset costs and all the operating
costs related to each system vary with the volumes that flow out of the common receipt
points. However, the fixed asset costs as well as the direct labor costs at Linden,
Sewaren, and Port Reading would not vary with the volumes flowing out of the location
to particular destinations.

# Q. Would you expect the fixed asset costs and the direct labor costs at Linden, Sewaren, and Port Reading that are incurred for the benefit of the LIS to fluctuate significantly from month to month, or period to period?

15 No. I would expect that the amount of fixed assets at Linden, Sewaren, and Port A. 16 Reading to be based on the design capacity of the lines flowing into and out of the locations.<sup>237</sup> I would also expect the direct labor asset teams to be determined based on 17 18 the configuration of the system at particular locations, such as required for the maintenance work described by Mr. Ostach.<sup>238</sup> Absent a significant expansion or 19 20 contraction of capacity, or a change in system design, I would expect the fixed asset 21 costs and maintenance direct labor work at an origin point that are incurred for the 22 benefit of a system downstream of the origin not to significantly vary with the volumes 23 flowing to individual destinations from an origin point.

<sup>&</sup>lt;sup>237</sup> The February 2, 1988 Prepared Direct Testimony of Donald R. Merriman in Docket No. IS87-14-000, *et al.*, documents Bates stamped BUC 000262–000277, at BUC 000269–BUC 000274, produced in response to Airlines' request no. AIRLINES-BUCKEYE 1-8, included in Exhibit No. AIR-6.

<sup>&</sup>lt;sup>238</sup> Exhibit No. BUC-24, page 19, line 4 through page 20, line 3.

## Q. Does a volumetric allocation of common costs at Linden, Sewaren, and Port Reading have significant variability over time?

3 A. Yes. As shown in Figure 6, over the period 2009 through 2013, the percentage of 4 volumes flowing out of Linden on the LIS in a given month ranged from 50.3% to 5 66.2%, with annual average variations ranging from 52.9% to 60.3%. Volumes flowing 6 from Port Reading to the LIS in a given month ranged from 27.4% to 100%, and 7 volumes flowing from Sewaren to the LIS in a given month ranged from 44.5% to 8 99.1%. These allocation percentages also still show variability when a examined over a 9 12-month period, with the Port Reading average varying from 46.2% to 84.0%, and the 10 Sewaren percent ranging from 69.4% to 84.4%. Consequently, one period's volumetric 11 allocation is not consistent with another period, even though the incurrence of the costs 12 for the benefit of the downstream system has not changed. In this case, there is no way 13 to determine which resulting volumetric allocation factor is more accurate than another 14 and it is not reasonable to pick one percentage out of what is shown to be a volatile 15 element and then arbitrarily declare that percentage as representative going forward.

LIS Percentage of Total		Linden Origin	Port Reading Origin	Sewaren Origin
[1]		[2]	[3]	[4]
Monthly Min. %	[a]	50.3%	27.4%	44.5%
Monthly Max. %	[b]	66.2%	100.0%	99.1%
12-Month Rolling Average Min. %	[c]	52.9%	46.2%	69.4%
12-Month Rolling Average Max. %	[d]	60.3%	84.0%	84.4%

Figure 6 LIS Volumes As a Percent of Total Origin Volumes 2009 to 2013

Source:

Workpapers included in Exhibit No. AIR-122, Volume database BUC-001399.

## 16 Q. In contrast to a volumetric allocation, would a KN formula allocation be stable 17 over time?

18 A. Yes. A KN formula allocation between systems would be expected to be stable through

19 time until there is a major change in system operations or capacity. A major change in

1 system operations or capacity would be expected to change gross property and/or direct 2 labor associated with a system. When a major change in a downstream system 3 operation or capacity occurs, it would also be expected that there would be a change in 4 how common origin costs are incurred for the benefit of each downstream system, with 5 more cost being incurred for the benefit of the system with relatively more gross 6 property and direct labor. This is precisely the basis for allocating other common costs 7 between systems using the KN formula, consistent with Commission precedent,<sup>239</sup> and 8 with Buckeye and FERC Staff's allocation of all common costs except Linden, 9 Sewaren, and Port Reading between systems.<sup>240</sup>

- 10
- 11

#### f. An Alternate Volumetric Allocation That Accounts for the Significant Lease of Linden Storage Capacity

## Q. Given the flaws in the Buckeye's volumetric allocation and Mr. Ostach's claims that costs at Linden are higher for shipments on the LIS than on the EPS (excluding LIS), is it reasonable to use Buckeye's proposed volumetric allocation of common costs at Linden, Sewaren, and Port Reading?

A. No. As discussed above and in my Direct Testimony, I recommend applying the KN formula to allocate common origin costs at Linden between the LIS and the EPS (excluding LIS) if they are to be considered separate systems.<sup>241</sup> Applying the KN formula for allocating the common costs at major receipt points is a fair, stable, and reasonable methodology, and is consistent with Buckeye's and FERC Staff's use of the KN formula, or simply a gross property factor, for allocating other common asset and operating costs between the four systems Buckeye defines.<sup>242</sup>

<sup>&</sup>lt;sup>239</sup> SFPP, L.P., 137 FERC ¶ 61,220 at PP 172-175 (2011); Mojave Pipeline Company, 81 FERC ¶ 61,150 at pp. 61,667–78 (1997); Questar Pipeline Company, 74 FERC ¶ 61,126 at pp. 61,455–56 (1996).

<sup>&</sup>lt;sup>240</sup> Exhibit No. BUC-87, page 16, lines 14-18, page 17, line 10 through page 18, line 3; Exhibit No. S-10, page 13, line 8 through page 15, line 9. See also Exhibit No. BUC-107A, which shows the 2011 and 2012 KN formula factors as calculated by Mr. Wetmore being consistent between 2011 and 2012, which would be expected given no major changes in system design over the period.

<sup>&</sup>lt;sup>241</sup> Exhibit No. AIR-1, pages 21–33.

<sup>&</sup>lt;sup>242</sup> Exhibit No. BUC-87, page 16, lines 14–18, page 17, line 10 through page 18, line 3; Exhibit No. S-10, page 13, line 8 through page 15, line 9.

## 1Q. If a volumetric allocation is to be used, should that volumetric allocation2reasonably take into account the volumes flowing out of Linden pursuant to3mainline capacity leases as well as the storage capacity at Linden leased to third-4parties?

5 Yes. As discussed above, Buckeye's volumetric allocation does not take into account A. 6 all volumes flowing out of Linden, rather, it inexplicably omitted volumes moving out 7 of Linden pursuant to a mainline capacity lease between Linden, New Jersey and El Dorado, Pennsylvania in effect during all of 2011 and 2012.<sup>243</sup> Further, Buckeye's 8 of its 9 volumetric allocation fails to take into account the fact that Buckeye leased 10 3.4 million in storage capacity at Linden to third-parties in 2011.<sup>244</sup> Rather, Buckeye's volumetric allocation only takes any capacity held pursuant to these contracts, and the 11 12 associated asset and operational costs, into account when, or if, product stored pursuant 13 to the contract was moved out of storage and flowed on either the LIS or EPS 14 (excluding LIS).<sup>245</sup>

## Q. How can a volumetric allocation account for the volumes moving out of Linden pursuant to a mainline capacity lease between Linden, New Jersey and El Dorado, Pennsylvania in effect during of 2011?<sup>246</sup>

A. The volumes moving out of Linden pursuant to a mainline capacity lease between
 Linden, New Jersey and El Dorado, Pennsylvania can simply be included in a
 volumetric allocation like volumes moving out of Linden pursuant to nominations by
 shippers. Including the mainline lease volumes represents
 product moving out of Linden on the EPS (excluding LIS) during 2011 and 2012.<sup>247</sup>

<sup>&</sup>lt;sup>243</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 2-19, and the document Bates stamped BUC 005748, included in Exhibit No. AIR-107.

<sup>&</sup>lt;sup>244</sup> Exhibit No. BUC-5; see also the analysis contained in Exhibit No. AIR-117.

<sup>&</sup>lt;sup>245</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 9-12, included in Exhibit No. AIR-109.

<sup>&</sup>lt;sup>246</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 2-19, and the document Bates stamped BUC 005748, included in Exhibit No. AIR-107.

<sup>&</sup>lt;sup>247</sup> *Id*.

### 1Q.How can a volumetric allocation account for the fact that Buckeye leasedImage: of2its 3.4 million in storage capacity at Linden to third-parties in 2011?248

3 A. Each storage lease contract specifies the storage capacity and the product to be stored pursuant to the lease of storage capacity at Linden.<sup>249</sup> Storage capacity at Linden and 4 the associated piping and storage tank booster pumps, represent a significant portion of 5 6 total asset costs at Linden.<sup>250</sup> There are also maintenance costs associated with the tanks and associated pumping and piping.<sup>251</sup> Thus, a volumetric allocation could 7 8 account for the portion of storage capacity leased to third parties by basing the 9 allocation of the portion of Linden capacity leased on the shipments of the storage 10 lessee. For storage lessees that do not ship but rather only engage in trading from their 11 storage capacity, the allocation of the Linden capacity can be based on the shipments of 12 all shippers out of Linden for the product that is to be stored pursuant to the lease 13 agreement. The unleased portion of Linden capacity could then be allocated based on 14 the movements of the non-storage lessees, including volumes moved pursuant to the 15 mainline capacity lease agreement discussed above.

### 16 Q. Can you provide an example of how a leased portion of Linden capacity could be 17 allocated based on volumes?

<sup>251</sup> Note that aside from the discussion of the relatively small costs associated with the Linden personnel activities above, the direct labor data provided by Buckeye does not permit a determine of the extent of costs associated with each personnel activity at Linden.

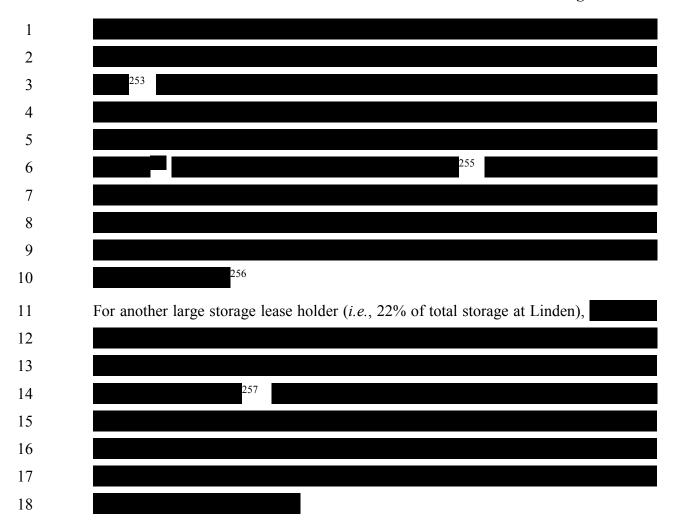
<sup>&</sup>lt;sup>248</sup> Exhibit No. BUC-5; *see also* the analysis included in Exhibit No. AIR-117.

<sup>&</sup>lt;sup>249</sup> Id.

<sup>&</sup>lt;sup>250</sup> Buckeye provided limited information on the breakdown of total Linden asset costs between the individual types of assets at Linden, stating that it does not maintain that information in electronic format. *See* Buckeye's response to request no. AIRLINES-BUCKEYE 8-1, included in Exhibit No. AIR-121. The one area where Buckeye did provide additional information is gross property and accumulated depreciation related to the individual storage tank assets at Linden. *Id.* Based on this information, the total storage assets at Linden in 2011 comprise \$38.3 million in gross assets, while total gross assets at Linden in 2011 were \$92.8 million. Exhibit No. BUC-107B. Thus, just the storage tanks at Linden represent 41% of total Linden gross assets, and if the storage tank pumping booster associated with each of the 49 storage tanks at Linden, as well as the associated pipeline from each tank to manifolds were included, assets at Linden specific to storage capacity and associated movements into and out of storage would likely represent the majority of the assets at Linden.

<sup>&</sup>lt;sup>252</sup> Document Bates stamped BUC 005392–BUC 005409, included in Exhibit No. BUC-5.

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## Q. What is the result of a volumetric allocation that accounts for storage capacity leased at Linden and the volumes flowing out of Linden pursuant to a mainline capacity lease?

A. Figure 7 shows the results of a volumetric allocation that accounts for storage capacity
 leased at Linden and the volumes flowing out of Linden pursuant to a mainline capacity
 lease.<sup>258</sup> As seen in Figure 7, the allocation of the portion of storage capacity leased to
 third parties is based on the shipments of the storage lessee. For storage lessees that do

<sup>&</sup>lt;sup>253</sup> Volume database Bates stamped BUC 001399, provided by Buckeye.

<sup>&</sup>lt;sup>254</sup> Document Bates stamped BUC 005517–BUC 005533, included in Exhibit No. BUC-5.

<sup>&</sup>lt;sup>255</sup> Volume database Bates stamped BUC 001399, provided by Buckeye.

<sup>&</sup>lt;sup>256</sup> Volume database Bates stamped BUC 001399, provided by Buckeye.

<sup>&</sup>lt;sup>257</sup> Volume database Bates stamped BUC 001399, provided by Buckeye.

<sup>&</sup>lt;sup>258</sup> Exhibit No. AIR-117 contains my workpapers associated with the calculations shown in Figure 7.

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not ship, the allocation of the portion of storage capacity leased is based on the shipments of all shippers out of Linden for the specific product or products that is to be stored pursuant to the lease agreement. The unleased portion of Linden capacity is allocated based on the movements of the non-storage lessees, including volumes moved pursuant to the mainline capacity lease agreement discussed above. The LIS allocation factor that results from this capacity-weighted volumetric allocation is 40.5%.

#### Figure 7 Alternative Volumetric Allocation of Linden Accounting for Leased Storage Capacity in 2011

Lessee Name	Products Stored		Capacity Leased (000 bbls)	% Share of Storage Capacity	EPS Volumes (000 bbls)	LIS Volumes (000 bbls)	% EPS Costs	% LIS Costs
			[1]	[2]	[3]	[4]	[5]	[6]
eased Capacity Subtotal								
nleased	All Product Types							
otal		[i]						

Sources/Notes:

[1]:Exhibit No. BUC-5.[3],[4]: Exhibit No. BUC-6 (Errata Version).

#### 7 Q. Do you recommend using this alternative volumetric allocation methodology?

8 No. This volumetric allocation methodology suffers from the same problems with Α 9 respect to stability in the underlying volumes as discussed above. In addition, as 10 demonstrated by the contracts during 2011, the contracts can be modified or amended 11 at any given time which also creates additional volatility and creates questions on what 12 is representative of the underling usage of the leased storage capacity for the benefit of 13 the EPS (excluding LIS) or the LIS. These concerns lead me to further conclude that 14 applying a KN formula to allocate common costs at Linden, Sewaren, and Port Reading is more reasonable than either the volumetric allocation proposed by Buckeye (and 15 16 FERC Staff) or this alternative volumetric allocation. However, if the LIS is to be 17 separated from the EPS (excluding LIS) and a volumetric allocation is to be applied, I 18 recommend this weighted volumetric allocation be applied that accounts for the 19 significant storage capacity leased to third-parties at Linden. In the event a volumetric 20 allocation of common origin costs is applied in this proceeding, I would similarly

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1	recommend that revenues associated with the individual storage contracts be allocated
2	between the LIS and the EPS (excluding LIS) based on the allocation percentages
3	shown in Figure 7 above for each individual contract. <sup>259</sup>

4 5

#### C. Allocation of Parent Entity Common Costs to Buckeye and then to Individual Systems

## Q. How do you recommend that parent entity common costs be allocated to Buckeye and then to individual systems?

A. As discussed in my Direct Testimony, I recommend using the Massachusetts formula to allocate shared O&A and G&A expenses to Buckeye for purposes of establishing a regulated cost of service to be used for ratemaking.<sup>260</sup> I recommend that calendar year 2011 be used for the Massachusetts formula calculation that is contemporaneous with the shared O&A and G&A costs to be allocated by the Massachusetts Formula.<sup>261</sup> I also recommend using the KN formula to allocate Buckeye's common costs to individual systems.<sup>262</sup>

### Q. What was your basis for recommending the application of the Massachusetts formula to allocate shared O&A and G&A expenses to Buckeye?

17 A. I recommend using the Massachusetts formula to allocate shared O&A and G&A 18 expenses to Buckeye because it is a standard, objective approach that prevents the 19 inappropriate cross-subsidizations of common costs (as well as the incentive to engage 20 in such improper activity) from occurring when regulated utilities use their own 21 internally designed accounting processes to shift costs in such a way as to artificially 22 inflate rates. Further, Buckeye's methodology presented in its 2011 Form 6 page 700 23 workpapers relied on outdated surveys of RC managers performed in late 2008, as well 24 as relying on outdated allocation factor data from 2009. The combination of outdated,

 $^{261}$  *Id*.

<sup>&</sup>lt;sup>259</sup> For example, in the event a volumetric allocation of common origin costs is applied in this proceeding, I would recommend that revenues associated with the torage contracts be allocated 100% to the EPS (excluding LIS) based on shipments out of Linden.

<sup>&</sup>lt;sup>260</sup> Exhibit No. AIR-1, pages 34–38.

<sup>&</sup>lt;sup>262</sup> Exhibit No. AIR-1, pages 38–41.

subjective attribution percentages weighted with outdated Massachusetts formula
 percentages strongly indicated that the methodology employed by Buckeye's parent
 entity in 2011 was not reasonable.<sup>263</sup>

## 4 Q. How does Buckeye and FERC Staff recommend that parent entity common costs 5 be allocated to Buckeye and then to individual systems for 2011?

Both Buckeye and FERC Staff agree that the methodology employed by Buckeye's 6 A. parent entity in 2011 was outdated and unreasonable.<sup>264</sup> However, in order to allocate 7 separate pools of O&A and G&A costs from 2011, Buckeye and FERC Staff 8 9 recommend that weighted averages be developed for each pool of O&A and G&A costs that reflect the estimated time each Responsibility Center ("RC") worked for each of 10 Buckeye Partners, L.P.'s business segments.<sup>265</sup> Central to the development of these 11 weighted averages for each pool of O&A and G&A costs is a survey conducted by Ms. 12 Butz in late 2012 regarding 2012 activities that she then assumes to be applicable for 13 the 2011 period.<sup>266</sup> For costs within an RC that are not identified as being associated 14 with a particular business segment, Buckeye recommends using a Massachusetts 15 16 formula calculation in the development of the weighted average for each pool of O&A and G&A costs.<sup>267</sup> The results of the methodology recommended by Ms. Butz is that 17 18 the G&A cost allocation factor is very close to the Massachusetts formula factor I 19 recommend of 28% of total Buckeye Partner common costs being allocated to 20 Buckeye.<sup>268</sup> However, the O&A allocation factor Ms. Butz recommends allocates 47.3% of O&A costs to Buckeye as opposed to the 28% I recommend.<sup>269</sup> 21

<sup>&</sup>lt;sup>263</sup> Exhibit No. AIR-1, pages 34–38.

<sup>&</sup>lt;sup>264</sup> Exhibit No. BUC-7, page 16, line 20 through page 17, line 10; Exhibit No. S-10, page 9, lines 13–19.

<sup>&</sup>lt;sup>265</sup> Exhibit No. BUC-7, pages 6–43; Exhibit No. S-10, page 4, line 7 through page 13, line 7.

<sup>&</sup>lt;sup>266</sup> Exhibit No. BUC-7, page 20, line 17 through page 22, line 9 and page 25, line 16 through page 26, line 6.

<sup>&</sup>lt;sup>267</sup> Exhibit No. BUC-7, page 34, line 9 through page 36, line 17.

<sup>&</sup>lt;sup>268</sup> Exhibit No. BUC-7, page 46, lines 7–14.

<sup>&</sup>lt;sup>269</sup> Id.

### Q. Is Buckeye's proposed method of developing 2011 weighted average allocation factors based on late 2012 surveys reasonable?

3 A. No. Ms. Butz recommends using a survey conducted in late 2012 to allocate costs for 4 individual RCs in 2011. First, there is no way to verify that the survey conducted in 5 late 2012 is accurate for 2012 expenses. Second, there was no survey conducted in 6 2011, so there is no evidence regarding what services each RC was providing to which subsidiaries.<sup>270</sup> Third, it is clear based on the survey results Buckeye's provided for 7 8 2008, 2012, and 2013 that the same RC changes its purported time estimates as it 9 respects work allegedly performed for each business segment, and even changes the 10 business segments that it is purported to have provided services for between years.

### Q. Can you provide examples of how Buckeye's surveys indicate that RCs change which entities, and how much, they are performing services for?

A. There are several RCs that show considerable change between the entities they reported
 they were performing services for in 2008, 2012, and 2013. This indicates that simply
 assuming that the RCs performed the same services, and the same proportion of
 services in 2011 as they did in 2012 is an unreasonable assumption.

For example, RC 145, the Macungie Control Center, is described as "[p]rovides control center functions for pipeline operations."<sup>271</sup> In 2008, RC 145 is purported to have spent 100% of its costs for the benefit of the pipelines business segment.<sup>272</sup> However, in 2020, RC 145 indicates that portions of its costs were incurred for the benefit of the 2120 pipelines, terminals, gas storage, and BDL [Buckeye Development & Logistics] 2222 segments.<sup>273</sup> In 2013, RC 145 indicates that portions of its costs were incurred for the 2334 benefit of pipelines, terminals, and BDL [Buckeye Development & Logistics]

<sup>&</sup>lt;sup>270</sup> Exhibit No. BUC-7, page 17, lines 1–10.

<sup>&</sup>lt;sup>271</sup> Exhibit No. BUC-8, page 2.

<sup>&</sup>lt;sup>272</sup> Exhibit No. AIR-18, page 17.

<sup>&</sup>lt;sup>273</sup> Exhibit No. BUC-15, worksheet named RC 145 BREINIGSVILLE CONTROL CENTER. Note that RC 145 reports that a portion of its 2012 travel expenses were incurred for the benefit of the gas storage and BDL segments, but none of its payroll costs were incurred for the benefit of these segments. However, it does not make sense to report travel expenses were incurred for the benefit of particular segments while also reporting that none of its payroll expenses were incurred for the benefit of those segments. This indicates that the accuracy of the survey results is questionable.

segments, but not the gas storage segment.<sup>274</sup> Thus, RC 145 reports that it expanded 1 2 and contracted the entities for which it performed services between 2008 and 2013. It 3 is unknown which entities it was performing services for in 2011, and in which 4 proportion. Dr. Webb uses RC 145 as an example purporting to show that allocating a portion of RC 145's costs to all business segments is unreasonable and does not match 5 costs with causation.<sup>275</sup> However, Dr. Webb makes the unsupported assumption that 6 7 the survey reported for 2012 is accurate for 2011, an assumption that is, in addition to 8 being entirely speculative, highly questionable given the differences in the surveys 9 reported for 2008, 2012, and 2013.

10 Another example is RC 170 Transportation & Technology, described as "Control center 11 and scheduling management and support," indicating that costs in RC 170 are related to activities in RC 145 that is reported to be the control center for pipeline operations.<sup>276</sup> 12 In 2008, RC 170 reported that 100% of its costs were incurred for the benefit of the 13 pipelines segment.<sup>277</sup> However, in 2012, RC 170 indicates that portions of its costs 14 were incurred for the benefit of the pipeline, terminals, and international segments.<sup>278</sup> 15 16 In 2013, RC 170 indicates that portions of its costs were incurred for the benefit of only the pipeline and terminals segments, but not the international segment.<sup>279</sup> Thus, RC 17 170 reports that it expanded and contracted the entities for which it performed services 18 19 between 2008 and 2013. It is unknown which entities it was performing services for in 20 2011, and in which proportion. In addition, if the activities in RC 170 are related to the 21 activities in RC 145, which is indicated, based on both RCs, as being related to control

<sup>&</sup>lt;sup>274</sup> See Buckeye's response to request no. AIRLINES 1-56, and the document Bates stamped BUC 001907, which is included in Exhibit No. AIR-123.

<sup>&</sup>lt;sup>275</sup> Exhibit No. BUC-34, page 52, line 20 through page 53, line 15.

<sup>&</sup>lt;sup>276</sup> Exhibit No. BUC-8, page 2.

<sup>&</sup>lt;sup>277</sup> Exhibit No. AIR-18, page 17.

<sup>&</sup>lt;sup>278</sup> Exhibit No. BUC-15, worksheet named RC 170 TRANSPORTATION. Note that RC 170 reports that a portion of its 2012 travel expenses were incurred for the benefit of the international segment, but none of its payroll expenses were incurred for the benefit of the international segment. However, it does not make sense to report travel expenses were incurred for the benefit of a particular segment while also reporting that none of its payroll expenses were incurred for the benefit of that segment. This indicates that the accuracy of the survey results is questionable.

<sup>&</sup>lt;sup>279</sup> See Buckeye's response to request no. AIRLINES 1-56, and the document Bates stamped BUC 001907, which is included in Exhibit No. AIR-123.

center operations, if RC 170 is providing services for the international segment, it is
 likely that RC 145 is also providing services for the international segment.

3 Another example is RC 123 Domestic Project Engineering, described as "Project 4 development, management and general engineering support, primarily for Pipelines and Terminals projects."<sup>280</sup> In 2008, RC 123 reported that 50% of its costs were incurred 5 6 for the benefit of the pipelines segment, but that it also performed services for the terminals, gas storage, Buckeye Energy Services, and Buckeye Development & 7 Logistics segments.<sup>281</sup> However, in 2012, RC 123 indicates that 32.5% of its costs 8 9 were incurred for the benefit of the pipelines segment, while it also performed services for the terminals, gas storage, Buckeye Energy Services, Buckeye Development & 10 Logistics, and international Global Marine segments.<sup>282</sup> In 2013, RC 123 indicates that 11 12 42% of its costs were incurred for the benefit of the pipelines segment, while other portions of its costs were incurred for the benefit of the terminals, Buckeye 13 14 Development & Logistics, and international Global Marine segments, with 1% of its time being related to "corporate" activities.<sup>283</sup> Thus, RC 123 reports that it expanded 15 16 and changed the entities and the proportions of costs incurred for the benefit of each set 17 of entities for which it performed services between 2008 and 2013. It is unknown which entities and how much its costs were incurred for the benefit of a particular 18 19 business segment or entity in 2011.

### Q. Did Buckeye's parent allocate a portion of each RC's costs to each subsidiary, including Buckeye, in the actual allocations that it recorded on its books in 2011?

A. Yes. In the actual allocations made by Buckeye Partners in 2011, Buckeye Partners
 applied a single allocation factor to the actual costs incurred in each RC in order to
 allocate the costs in that RC to all subsidiaries. Dr. Webb claims this is irrelevant
 because the allocation factors were developed based on surveys of the purported
 amount of costs incurred for each entity and the weighting of the survey results renders

<sup>&</sup>lt;sup>280</sup> Exhibit No. BUC-8, page 2.

<sup>&</sup>lt;sup>281</sup> Exhibit No. AIR-18, page 17.

<sup>&</sup>lt;sup>282</sup> Exhibit No. BUC-15, worksheet named RC 123 DOMESTIC PROJECT ENGINEERING.

<sup>&</sup>lt;sup>283</sup> See Buckeye's response to request no. AIRLINES 1-56, and the document Bates stamped BUC 001907, which is included in Exhibit No. AIR-123.

1 the fact that portions of each RC's costs were allocated to all subsidiaries misleading.<sup>284</sup> 2 However, the fact is that the allocation factors Buckeye Partners actually used in 2011, aside from being acknowledged by Buckeye as being outdated and unreasonable,<sup>285</sup> 3 were unrelated to the actual costs incurred in each RC.<sup>286</sup> Rather, the allocation factors 4 were based on outdate 2009 budgeted costs.<sup>287</sup> Thus, if the weighted average bears no 5 relation to the actual 2011 costs being allocated, then the weighting does not accurately 6 7 take into account whether an RC is purported to be spending no time for particular 8 entities. By allocating a portion of each RCs costs to each entity, knowing that the 9 allocation is not accurate, Buckeye Partners is indicating that at least some portion of 10 each RC's costs are incurred for the benefit of all entities.

#### Q. Is there a dispute on how to allocate common costs other than Linden, Sewaren, and Port Reading, such as parent entity overhead costs, to individual systems?

A. No. Both Buckeye and FERC Staff support the use of the KN formula, or one of its
individual allocation factors, to allocate non-Linden common asset and expenses
between Buckeye's systems.<sup>288</sup> Like my recommendation to allocate Linden, Sewaren,
and Port Reading costs between systems if that allocation is to be performed,<sup>289</sup> I also
recommend using the KN formula to allocate common costs other than Linden,
Sewaren, and Port Reading, such as parent entity overhead costs, to individual systems
after they have been allocated to Buckeye.<sup>290</sup>

<sup>289</sup> Exhibit No. AIR-1, pages 21-33.

<sup>&</sup>lt;sup>284</sup> Exhibit No. BUC-34, page 54, line 1 through page 55, line 7.

<sup>&</sup>lt;sup>285</sup> Exhibit No. BUC-7, page 17, lines 1–10.

<sup>&</sup>lt;sup>286</sup> Exhibit No. AIR-18.

<sup>&</sup>lt;sup>287</sup> Id.

<sup>&</sup>lt;sup>288</sup> Exhibit No. BUC-87, page 16, lines 14-18, page 17, line 10 through page 18, line 3; Exhibit No. S-10, page 13, line 8 through page 15, line 9.

Exhibit No. AIR-1, pages 38–41. Note that the Commission has stated that common costs should be divided into labor-related, plant-related, and "other" categories, and that after the initial division, the labor-related costs should be allocated based on the labor allocation factor, the plant-related costs should be allocated using the plant allocation factor, and the "other" costs should be allocated based on an average of the labor and plant allocation factors. *SFPP, L.P.*, 137 FERC ¶ 61,220, at PP 172–174 (2011). Here, while I have not attempted to divide Buckeye's common costs into labor-related, plant-related, and "other" categories, because the labor and plant allocation factors are within 3 percentage points for each system, whether common costs are first divided into three categories, or a simple average is used for all types of costs will not have a significant impact on the costs allocated to any individual system.

#### 1 **D.** FUEL AND POWER EXPENSES

## Q. Does Buckeye claim that there was a large increase in fuel and power costs between 2011 and 2012?

A. Yes. Buckeye witness Mr. Hahamski states there was a large increase in fuel and power expense at Linden between 2011 and 2012 that is expected to continue.<sup>291</sup> The increase in fuel and power expense results from the expiration of a natural gas credit program in 2011 and the conversion of some natural gas pumping units to electric units in 2012.<sup>292</sup> Buckeye witness Mr. Wetmore references this change in fuel and power costs as one basis for claiming that Buckeye's 2012 costs are more representative of going-forward costs than 2011 costs.<sup>293</sup>

### Q. Does FERC Staff recommend making a test year adjustment to 2011 expenses to account for higher fuel and power costs in 2012?

A. Yes. Staff witness Mr. Kimbrough recommends making an adjustment to incorporate
 the expiration of a natural gas credit program in late 2011.<sup>294</sup> Buckeye reported to Mr.
 Kimbrough that there were \$2.3 million in credits provided to Buckeye for the natural
 gas credit program, and Mr. Kimbrough recommends incorporating a \$2.3 million
 increase in Linden fuel and power costs as a test period adjustment to Linden fuel and
 power costs.<sup>295</sup>

#### Q. Is it reasonable to view Buckeye's increase in fuel and power expense in isolation from changes in other expenses?

- A. No. As discussed above, while there may have been an increase in fuel and power
   costs because Buckeye converted from natural gas to electric pumps in June 2012,
   Buckeye's internal analysis reviewing the investment decision concluded:
- This project expected to reduce/eliminate downtime of the main line drivers and reduce overall maintenance costs by eliminating the need for

<sup>295</sup> Id.

<sup>&</sup>lt;sup>291</sup> Exhibit No. BUC-1, page 18, line 13 through page 19, line 7.

<sup>&</sup>lt;sup>292</sup> Id.

<sup>&</sup>lt;sup>293</sup> Exhibit No. BUC-87, page 11, lines 2–19.

<sup>&</sup>lt;sup>294</sup> Exhibit No. S-15, page 21, line 10 through page 22, line 20.

engine overhauls, maintenance, and repair due to mechanical failure.
 Reduced maintenance costs expected to more than offset increased
 operating costs of the electric pumps.<sup>296</sup>

Consequently, any increase in fuel and power costs should be examined in the context of other costs that change as a result of the conversion to electric pumps, which includes the maintenance costs that were projected to decrease by more than any increase in fuel and power costs.

## Q. Is it reasonable to conclude that Buckeye's fuel and power expenses at Linden increased by \$2.3 million on a going-forward basis due to the expiration of the natural gas credit program?

11 No. Because Buckeye converted pumps from natural gas to electric power in 2012, A. 12 there was a significant change in Buckeye's natural gas consumption at Linden, and it 13 is not reasonable to believe that Buckeye would have continued to receive \$2.3 million 14 per year had the natural gas credit program remained in place in 2012 and goingforward. In 2011, Buckeye's total natural gas costs at Linden are reported to be 15 negative \$0.2 million.<sup>297</sup> If Buckeye received \$2.3 million in natural gas credits.<sup>298</sup> then 16 17 its costs prior to credits were \$2.1 million. However, in 2012, Buckeye's total natural gas costs at Linden prior to any credits was \$0.7 million, and in 2013, total natural gas 18 costs at Linden were \$0.6 million.<sup>299</sup> Thus, Buckeye significantly reduced its natural 19 20 gas consumption at Linden in 2012. Consequently, the \$2.5 million observed increase 21 in Linden fuel and power expense in 2011 and 2012 is heavily influenced by the 22 conversion from natural gas to electricity. Attributing \$2.3 million of the \$2.5 million 23 increase to the expiration of the natural gas credit program implies that electricity costs (the second interrelated factor discussed by Mr. Hahamski)<sup>300</sup> increased only by the 24 25 However, Buckeye's data reports that electricity costs remaining \$0.2 million.

<sup>&</sup>lt;sup>296</sup> Buckeye's response to request no. AIRLINES-BUCKEYE 9-23 and the document Bates stamped BUC 021045–BUC 021056 at BUC 021046, included in Exhibit No. AIR-116.

<sup>&</sup>lt;sup>297</sup> Exhibit No. BUC-31.

<sup>&</sup>lt;sup>298</sup> Exhibit No. S-18, pages 8–9.

<sup>&</sup>lt;sup>299</sup> Exhibit No. BUC-31.

<sup>&</sup>lt;sup>300</sup> Exhibit No. BUC-1, page 18, line 13 through page 19, line 7.

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increased by \$1.5 million between 2011 and 2012. Thus, the expiration of the natural
 gas credit program cannot account for \$2.3 million of the \$2.5 million total change.

## Q. Is a test period adjustment to the 2011 level for fuel and power expenses warranted based on the information available to date?

A. No. Buckeye's internal analysis projected that the annual maintenance costs at Linden
associated with new electric pumps were expected to be to
less per year than *new* natural gas pumps over the first five years.<sup>301</sup> However,
Buckeye's internal analysis also stated that

# 9 10 11 The annual maintenance savings of converting from its *existing* natural gas units to the 12 new electric units exceeds the **second second s**

- 14 are likely to offset and exceed, the \$2.5 million increase in fuel and power costs. As a 15 result, I do not recommend making an upward test year adjustment to fuel and power 16 costs without an offsetting downward adjustment to maintenance savings. Based on the 17 information provided, it appears these changes in expenses largely offset each other, 18 and I do not recommend making a test period adjustment to either account.
- 19 E. REGULATORY LITIGATION EXPENSES

## 20 Q. How does Buckeye and FERC Staff recommend that Buckeye's regulatory 21 litigation expense be recovered?

A. Both Buckeye and FERC Staff recommend that Buckeye's regulatory litigation expense related to FERC proceedings be removed from any cost of service calculations, and the actual costs related to three FERC proceedings be recovered in a three-year surcharge.<sup>303</sup> None of these regulatory litigation expenses were incurred in 2011, and

<sup>&</sup>lt;sup>301</sup> Buckeye's response to request no. AIRLINES-BUCKEYE 9-23 and the document Bates stamped BUC 021045–BUC 021056 at BUC 021048, included in Exhibit No. AIR-116.

<sup>&</sup>lt;sup>302</sup> *Id.* at BUC 021047.

<sup>&</sup>lt;sup>303</sup> Exhibit No. BUC-103, page 15, line 11 through page 16, line 12; Exhibit No. S-15, page 13, line 4 through page 17, line 2.

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thus none of these costs are included in the 2011 Complaint and Test Year costs of
 service presented in my Direct Testimony.

## Q. What are the proceedings before the Commission that Buckeye began to incur expenses in 2012?

A. The three proceedings Buckeye began to incur regulatory litigation expenses in 2012
are: (1) this Docket No. OR12-28 proceeding related to a complaint filed against
Buckeye's rates; (2) the Docket No. IS12-185 proceeding where the Commission
ordered Buckeye to show cause why its experimental rate program approved in Opinion
No. 360 should continue; and (3) the Docket No. OR13-3 proceeding where Buckeye
applied for market-based rates to its New York City destinations.<sup>304</sup>

## 11 Q. In your opinion, should all of these regulatory litigation expenses be included in a 12 surcharge?

A. No. I agree that Commission precedent supports the inclusion of regulatory litigation
 expenses related to this docket in a surcharge.<sup>305</sup> However, I do not agree that expenses
 related to Docket Nos. IS12-185 or OR13-3 should be included in any surcharge related
 to this proceeding.

17 Expenses related to the Docket No. IS12-185 proceeding are related to Buckeye's 18 response to the Commission's order to show cause on why it should be permitted to continue its experimental rate program.<sup>306</sup> Buckeye claims that it spent 19 in legal fees related to the Docket No. IS12-185 proceeding.<sup>307</sup> That proceeding related to 20 21 all rates on all of Buckeye's systems, and any legal fees incurred in that proceeding 22 relate to significantly more than the rates at issue in this proceeding. Further, if 23 Buckeye were incurring significant expenses related to that proceeding that was in 24 response to a show cause order from the Commission, Buckeye could have requested a 25 surcharge be implemented on all rates in that proceeding.

<sup>304</sup> *Id*.

<sup>&</sup>lt;sup>305</sup> *SFPP, L.P.*, 140 FERC ¶ 61,220 at P 81 (2012).

<sup>&</sup>lt;sup>306</sup> Buckeye Pipe Line Company, L.P., 142 FERC ¶ 61,140 (2013).

<sup>&</sup>lt;sup>307</sup> Buckeye's response to request no. AIRLINES-BUCKEYE 9-21, and the document Bates stamped BUC 024067–BUC 024074, included in Exhibit No. AIR-124.

1 Expenses in the Docket No. OR13-3 proceeding are the result of Buckeye's voluntary 2 application for market-based rates to multiple destinations in the New York City area, which was protested by the same airlines involved in this proceeding.<sup>308</sup> It is the 3 4 position of the protestors in that proceeding that Buckeye's application does not 5 demonstrate that Buckeye lacks market power such that it should be granted market-6 based rates, especially given the undisputed fact that Buckeye has been the only 7 supplier of jet fuel to the NYC Airports for approximately a quarter of a century.<sup>309</sup> As 8 a result, the protestors are also incurring their own legal expenses, and it does not make 9 sense for the protestors to also have to incur Buckeye's legal expenses in that 10 proceeding as a result of a surcharge implemented in this proceeding that is not 11 consolidated with Buckeye's application for market-based rates and which provides 12 absolutely no benefit to the Airline shippers.

13

#### F. OIL LOSSES AND SHORTAGES EXPENSE

## Q. What did you recommend in your Direct Testimony regarding a reasonable level of oil losses and shortages expense to include in 2011 Complaint and Test Year costs of service?

17 A. As discussed in my Direct Testimony, for a combined EPS (including LIS) cost of 18 service, the combined EPS (excluding LIS) and LIS net Account 230 revenue reported 19 by Buckeye could be treated as a negative \$6.7 million expense in Buckeye's oil losses and shortages expenses.<sup>310</sup> If the EPS (including LIS) were to be separated into an LIS 20 21 and EPS (excluding LIS), problems arose because, based on the data provided by 22 Buckeye, it was clear that there was significant inaccuracy in Buckeye's reported EPS 23 (excluding LIS) and LIS net Account 230 revenue because substantial transmix sales 24 revenue associated with the LIS was included in Account 230 revenue associated with the EPS (excluding LIS), a fact acknowledged by Buckeye.<sup>311</sup> Also, it was not possible 25 26 to determine the amount of inaccuracy in Buckeye's reported LIS net Account 230

<sup>309</sup> *Id*.

<sup>&</sup>lt;sup>308</sup> Buckeye Pipeline Company, L.P., 142 FERC ¶ 61,162 (2013).

<sup>&</sup>lt;sup>310</sup> Exhibit No. AIR-1, page 45, lines 1–8.

<sup>&</sup>lt;sup>311</sup> Exhibit No. AIR-1, pages 41–45; Buckeye's response to Airlines' request no. AIRLINES-BUCKEYE 6-4 and the document Bates stamped BUC 015692, included in Exhibit No. AIR-23.

1 revenue because the amount of transmix sales revenue associated with Linden operations was not known by Buckeye. Consequently, because these oil losses and 2 3 shortages revenues and expenses are common costs and revenues, I recommended 4 allocating a portion of the combined EPS (including LIS) net Account 230 revenue to 5 the LIS using the KN formula, which is the same allocation method I recommended for 6 other common costs at Linden. This resulted in 28%, or \$1.8 million, of the total \$6.7 7 million of EPS (including LIS) net oil losses and shortages revenue, being allocated to 8 the LIS, which I included as a negative expense in Account 340 oil losses and shortages 9 for a LIS cost of service.

### 10 Q. Does Buckeye acknowledge that net Account 230 Allowance Oil Revenue should 11 be included in its cost of service?

A. Yes. Buckeye acknowledges that net Account 230 Allowance Oil Revenue is
 jurisdictional and should be included in its cost of service.<sup>312</sup> FERC Staff also supports
 including it in Buckeye's cost of service.<sup>313</sup>

## Q. Did Buckeye acknowledge that there were substantial inaccuracies in the amount of net Account 230 revenue for the LIS and EPS (excluding LIS) as recorded on Buckeye's accounting records?

18 A. Yes. Buckeye witness Mr. Hahamski acknowledges that the amount of net Account 19 230 revenue recorded for the LIS is understated, while the amount recorded for the EPS (excluded LIS) is overstated by the same absolute value amount.<sup>314</sup> That is, revenues 20 21 that should have been properly attributed to the LIS were instead recorded to the EPS 22 (excluding LIS). This problem is created because transmix is generated at Linden by 23 deliveries from connecting carriers. This transmix, and the associated transmix sales 24 revenue, is associated with shipments on both the LIS and the EPS (excluding LIS), but 25 Buckeye recorded all the revenue associated with these transmix sales to the EPS

 <sup>&</sup>lt;sup>312</sup> Exhibit No. BUC-1, page 22, line 25 through page 33, line 12; Exhibit No. BUC-87, page 20, lines 5–12.

<sup>&</sup>lt;sup>313</sup> Exhibit No. S-11, page 3, line 26 through page 8, line 5.

<sup>&</sup>lt;sup>314</sup> Exhibit No. BUC-1, page 28, line 16 through page 31, line 15.

(excluding LIS). Thus, Buckeye overstated the EPS (excluding LIS) net Account 230
 revenues and understated the LIS net Account 230 revenues.<sup>315</sup>

- Q. Is the amount of transmix sales revenue, or transmix volumes, associated the
  transmix that is generated at Linden known?
- A. No. Buckeye does not keep track of the amount of transmix sales revenue, or transmix
   volume, associated with the transmix that is generated at Linden.<sup>316</sup>
- Q. Did Buckeye or FERC Staff support the use of the KN formula to allocate total
  EPS (including LIS) net Account 230 revenues between the LIS and the EPS
  (excluding LIS)?
- A. No. While acknowledging the clear inaccuracies that exist in the amount of net
   Account 230 revenue recorded for the LIS and the EPS (excluding LIS), Buckeye
   witness Mr. Hahamski rejects the use of the KN formula for allocating a portion of
   transmix sales revenue because the amount of transmix generated is not related to the
   KN allocation factors of gross property and direct labor.<sup>317</sup>

## Q. Did Mr. Hahamski propose an alternate allocation methodology to attempt to adjust for the unknown transmix volumes generated at Linden that are associated with the LIS?

A. Yes. Mr. Hahamski claims that the net product losses, that is total product losses less total product gains, "closely approximates" the transmix volumes created at Linden that are associated with volumes moving on the LIS.<sup>318</sup> Mr. Hahamski then multiplies the net product losses on the LIS by the average transmix sales price to arrive at the estimated transmix sales revenue that was inappropriately recorded to the EPS (excluding LIS) instead of the LIS. Mr. Hahamski then adds this estimated transmix sales revenue attributable to the LIS to the actual net Account 230 revenue recorded for

<sup>&</sup>lt;sup>315</sup> *Id*.

<sup>&</sup>lt;sup>316</sup> Exhibit No. BUC-1, page 30, line 21 through page 31, line 9.

<sup>&</sup>lt;sup>317</sup> Exhibit No. BUC-1, page 33, lines 5–12.

<sup>&</sup>lt;sup>318</sup> Exhibit No. BUC-1, page 31, line 17 through page 33, line 3; Exhibit No. BUC-4; *see also* Buckeye's response to request no. AIRLINES-BUCKEYE 9-28 and the document Bates stamped BUC 023967, included in Exhibit No. AIR-125.

the LIS to arrive at his adjusted net Account 230 Allowance Oil Revenue that is to be
 included in Buckeye's cost of service.<sup>319</sup>

## Q. Before addressing the merits of Mr. Hahamski's proposed adjustment, are there any corrections that should be made to Mr. Hahamski's calculation of an adjusted net Account 230 revenue?

A. Yes. In a data response, Buckeye acknowledged that \$2.7 million of transmix sales
revenue in 2012 related to transmix generated at destinations on the LIS (unrelated to
the issue involving transmix generated at Linden) was erroneously recorded to the EPS
(excluding LIS) when it should have been recorded to the LIS.<sup>320</sup> Therefore, Mr.
Hahamski's estimate of 2012 Adjusted Allowance Oil Revenue should be a positive
\$0.8 million instead of the negative \$1.9 million he reports in Exhibit No. BUC-4.<sup>321</sup>

## Q. If Mr. Hahamski basis his estimate of transmix volumes generated at Linden on the net product losses on the LIS, what are the mechanisms that generate product losses and gains on the LIS?

- A. Mr. Hahamski describes the ways in which product losses and gains occur on
   Buckeye's system, including the LIS. There are three ways in which product losses
   occur without offsetting product gains:
- transmix generated at Linden creates product losses without any offsetting gains
   because product is physically removed from the amount delivered and classified as
   transmix,<sup>322</sup>
- transmix generated in route to a destination on the LIS creates product losses without
   any offsetting gain.<sup>323</sup>

<sup>&</sup>lt;sup>319</sup> *Id*.

<sup>&</sup>lt;sup>320</sup> Buckeye's response to request no. AIRLINES-BUCKEYE 13-2 and the document Bates stamped BUC 025050, included in Exhibit No. AIR-126.

<sup>&</sup>lt;sup>321</sup> Note that because Staff witness Ms. Pride accepted Mr. Hahamski's proposed adjustments (Exh. No. S-11, page 5, line 20 through page 6, line 11), the \$2.7 million correction noted by Mr. Hahamski to the 2012 LIS transmix sales would affect Ms. Pride's recommendation in the same manner as it affect Mr. Hahamski's recommendation.

<sup>&</sup>lt;sup>322</sup> Exhibit No. BUC-1, page 29, line 6 through page 30, line 19; *see also* Buckeye's response to request nos. AIRLINES-BUCKEYE 14-1 and 14-2, included in Exhibit No. AIR-127.

- product losses due to evaporation, product expansion or contraction, and metering
   discrepancies are stated to primarily result in product losses.<sup>324</sup>
- There are two additional ways in which product losses are generated, but these losses
  typically have offsetting gains:
- the way in which a batch is cut such that the interface between two grades of gasoline
   is downgraded to the lower grade, creating a gain for the shippers of the lower grade
   and offsetting losses for the shippers of the higher grade.<sup>325</sup>
- the difference between book inventory and physical inventory, which typically
   generates offsetting gains and losses over time.<sup>326</sup>
- 10 Thus, it is clear that the two ways in which transmix is generated only creates product 11 losses, while other mechanisms can generate offsetting product gains and losses.

## Q. Do net product losses on the LIS appear to closely approximate the transmix volumes created at Linden that are associated with volumes moving on the LIS?

14 No. Mr. Hahamski's statement in his testimony that net product losses on the LIS A. 15 closely approximate the transmix volumes created at Linden is made without any 16 support.<sup>327</sup> Mr. Hahamski's method assumes that *all* losses created by mechanisms 17 other than transmix generated at Linden have offsetting gains. However, the flaw in this assumption is that Mr. Hahamski also states that transmix generated in route to 18 19 destinations on the LIS does not generate offsetting gains. Thus, there are at least two 20 mechanisms that generate product losses without gains: (1) transmix generated at 21 Linden; and (2) transmix generated in route to destinations on the LIS. It is not clear

<sup>&</sup>lt;sup>323</sup> Exhibit No. BUC-1, page 24, lines 14-21; *see also* Buckeye's response to request nos. AIRLINES-BUCKEYE 14-1 and 14-2, included in Exhibit No. AIR-127.

<sup>&</sup>lt;sup>324</sup> Exhibit No. BUC-1, page 24, line 22 through page 25, line 3; *see also* Buckeye's response to request nos. AIRLINES-BUCKEYE 14-1 and 14-2, included in Exhibit No. AIR-127.

<sup>&</sup>lt;sup>325</sup> Exhibit No. BUC-1, page 23, line 21 through page 24, line 14; *see also* Buckeye's response to request nos. AIRLINES-BUCKEYE 14-1 and 14-2, included in Exhibit No. AIR-127.

<sup>&</sup>lt;sup>326</sup> Exhibit No. BUC-1, page 25, lines 5–10; *see also* Buckeye's response to request nos. AIRLINES-BUCKEYE 14-1 and 14-2, included in Exhibit No. AIR-127.

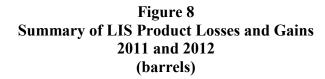
<sup>&</sup>lt;sup>327</sup> Exhibit No. BUC-1, page 31, line 17 through page 33, line 3; Exhibit No. BUC-4; *see also* Buckeye's response to request no. AIRLINES-BUCKEYE 9-28 and the document Bates stamped BUC 023967, included in Exhibit No. AIR-125.

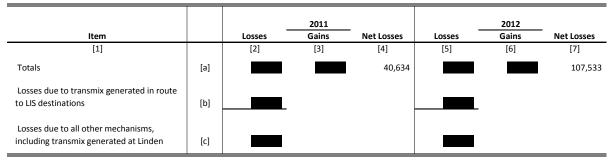
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1 why only one of the two mechanisms is assumed to be equal to *all* the net product 2 losses, and if it is only one mechanism giving rise to the net product losses, why it is 3 assumed to be transmix generated at Linden and not transmix generated in route to 4 destinations on the LIS. However, as discussed below, Mr. Hahamski's assumption 5 that all net product losses are associated with transmix generated at Linden appears to 6 be an arbitrary assumption.

7 As shown in Figure 8, in 2011 shippers on the LIS had barrels of losses, and 8 barrels of net losses after crediting product gains. However, transmix generated 9 in route to destinations on the LIS created barrels of that total barrels 10 Therefore, some portion of the remaining barrels of losses is of losses. 11 associated with transmix generated at Linden, as well as all other activities on 12 Buckeye's system that generate losses. Mr. Hahamski assumes that barrels out barrels of unexplained losses is associated with transmix generated at 13 of the 14 Linden. Yet the barrels is an amount that is dependent upon the transmix 15 generated in route to destinations on the LIS without offsetting gains, and thus cannot 16 be a number that is tied to the transmix generated at Linden that also does not have any 17 offsetting gains. Consequently, the 41,316 barrels Mr. Hahamski assumes is solely 18 related to transmix generated at Linden is a purely arbitrary difference between the total 19 product losses and product gains on the LIS, whereby the total product losses and total 20 product gains are due to underlying mechanisms that do not uniformly have offsetting 21 gains and losses.

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#### Source/Notes:

[a]: BUC-023967, included in Exhibit No. AIR-125.[b]: BUC-025050, included in Exhibit No. AIR-126.

[c] = [a] - [b]

1 As also shown in Figure 8, the same logic applies to the 2012 data, whereby 2 barrels of total product losses are explained by transmix barrels of the 3 generated in route to destinations on the LIS, but of the remaining barrels of product losses, it is unknown how many barrels were associated with transmix 4 5 generated at Linden. There is no basis provided for why barrels of the barrels of unexplained product losses should be assumed to be related to transmix 6 7 generated at Linden. Rather, assuming the net losses are equal to the transmix 8 generated at Linden appears to be an arbitrary assumption.

9 Q. If Mr. Hahamski's proposed adjustment to correct for the problem with transmix
10 generated at Linden is not reasonable, what method do you recommend to
11 determine a reasonable amount of net Account 230 revenue for the LIS if it is to
12 be considered a separate system?

13 Given a lack of a credible attribution of transmix sales revenue generated at Linden to A. the LIS, it is my opinion that an objective method for allocating a portion of total EPS 14 15 (including LIS) net Account 230 revenue to the LIS is more reasonable than the 16 apparently arbitrary method presented by Buckeye. Further, Buckeye's arbitrary and 17 unsupported method could improperly weight the allocation of transmix sales revenue 18 to the EPS (excluding LIS). Consequently, because these oil losses and shortages 19 revenues and expenses are common costs and revenues, I recommend allocating a 20 portion of the combined EPS (including LIS) net revenue to the LIS using the KN

formula, which is the same allocation method I recommend for other common costs at
Linden. This results in 28%, or \$1.8 million, of the total \$6.7 million EPS (including
LIS) net oil losses and shortages revenue, being allocated to the LIS, which I included
as a negative expense in Account 340 oil losses and shortages for a LIS cost of service
as compared to Buckeye's recommended 2011 amount of \$0.7 million in negative oil
losses and shortages expense being included in an LIS cost of service.<sup>328</sup>

## Q. Does Buckeye's treatment of transmix sales revenue at Linden indicate that the LIS and EPS (excluding LIS) are operationally integrated?

9 A. Yes. The fact that Buckeye does not track or have a valid method to determine the
10 transmix generated at Linden that is associated with the LIS or the EPS (excluding LIS)
11 indicates that the EPS (including LIS) operates as an integrated system. It also
12 indicates that Buckeye treats the two systems as operationally integrated because it
13 knowingly records millions of dollars of revenue inaccurately between the LIS and the
14 EPS (excluding LIS). Consequently, Buckeye's treatment of transmix generated at
15 Linden supports treating the EPS (including LIS) as a single system.

#### 16 III. UPDATED 2011 COMPLAINT AND TEST YEAR COSTS OF SERVICE

## 17 Q. Please provide an overview of how you develop updated 2011 Complaint (Base) 18 and Test Year costs of service.

A. As discussed in the section above and in my Direct Testimony regarding the relevant complaint and test years for this proceeding,<sup>329</sup> I recommend using the 2011 Complaint period (calendar year 2011) as a base period, and this same time period, with any relevant test period adjustments, as a test period for establishing going-forward rates on Buckeye.

## Q. How do you calculate updated 2011 Complaint Year costs of service for the EPS (including LIS) and for the LIS?

<sup>&</sup>lt;sup>328</sup> Exhibit No. BUC-4.

<sup>&</sup>lt;sup>329</sup> Exhibit No. AIR-1, pages 5–6.

- A. I calculate updated 2011 Complaint Year costs of service for the EPS (including LIS)
   and for the LIS based on the data contained in Buckeye's 2011 Form 6, page 700
   workpapers that incorporate the following adjustments:<sup>330</sup>
- The adjustments to the allocation of common origin costs between the EPS
   (excluding LIS) and the LIS discussed in my Direct Testimony<sup>331</sup> and above
   for the calculation of a separate LIS cost of service.<sup>332</sup>
- The adjustment to the allocation of parent overhead expenses to Buckeye, and
   the allocation of common costs to individual systems, as discussed in my
   Direct Testimony<sup>333</sup> and above.
- The adjustment to oil losses and shortages expense described in my Direct
   Testimony<sup>334</sup> and above.
- The credits to cost of service for rental revenue, incidental revenue, and storage lease revenue addressed by Mr. O'Loughlin.
- The adjustments to return on equity addressed by Mr. O'Loughlin.
- The adjustment to income tax allowance addressed by Mr. O'Loughlin. Note
   that upon advice of counsel, I calculate costs of service for purposes of
   analysis of substantially changed circumstances with Mr. O'Loughlin's
   recommended income tax allowance as well as using Buckeye's unadjusted
   income tax allowance.

<sup>&</sup>lt;sup>330</sup> Note that Buckeye's 2011 Form 6, page 700 reported operating expenses contain some accruals and non-cash expense levels that may differ from actual cash expenses in 2011. See Buckeye's response to Airlines' request no. AIRLINES-BUCKEYE 1-51 and the document Bates stamped BUC 002441, included in Exhibit No. AIR-24. In the aggregate, the level of the reported accruals and non-cash expenses are a small percent of total Buckeye operating expenses (excluding depreciation expense) (note total accruals are reported to be negative \$2.1 million out of Buckeye's total \$131.7 million, representing a potential impact of less than a 2% on Buckeye's total operating expenses across all systems. (See page 303 of Buckeye's 2011 Form 6, included in Exhibit No. AIR-22). Buckeye has proposed to replace accruals associated with pipeline taxes with actual cash expenses (Exh. No. BUC-1, page 20, line 13 through page 21, line 10), and I incorporate those adjustments in my calculations.

<sup>&</sup>lt;sup>331</sup> Exhibit No. AIR-1, pages 21–33.

<sup>&</sup>lt;sup>332</sup> Note that in its Answering Testimony, Buckeye reports small adjustments to the gross property and direct labor balances that it reported in prior data responses that I relied on for the gross property and direct labor balances used in my Direct Testimony. *See* Buckeye's response to request nos. 9-26 and 11-5, and the documents Bates stamped BUC 013144 and BUC 023964, included in Exhibit No. AIR-128. These changes do not have a material impact on the allocations of common costs, but for completeness, I use these updated gross property and direct labor balances to allocate common costs between systems using KN formula allocations in my updated 2011 cost of service calculations.

<sup>&</sup>lt;sup>333</sup> Exhibit No. AIR-1, at pages 33–41.

<sup>&</sup>lt;sup>334</sup> *Id.* at pages 41–45.

1 I also make the corrections to 2011 levels of Legal Expenses, Insurance • 2 Expenses, and Pipeline Taxes recorded on Buckeye's books and records that were discussed by Buckeye witness Mr. Hahamski and Mr. Wetmore.<sup>335</sup> 3

Figure 9 summarizes my updated 2011 Complaint Year costs of service of \$72.6 4 5 million for the EPS (including LIS) and \$20.0 million for the LIS, based on all of my and Mr. O'Loughlin's recommended adjustments. My updated 2011 Complaint Year 6 7 cost of service workpapers for the EPS (including LIS) are contained in Exhibit No. 8 AIR-129 and for the LIS are contained in Exhibit No. AIR-130.

#### Figure 9 2011 Complaint Year Adjusted Cost of Service for EPS (incl. LIS) and LIS with No Income Tax Allowance

(\$)

Description		LIS	EPS (Including LIS)		
[1]		[2] LIS		[3] #Ero	
Operating and Maintenance Expenses Excluding					
Depreciation and Operating Fuel and Power	[a]	\$ 15,528,701	\$	55,992,840	
Operating Fuel And Power Expense	[b]	1,449,848		8,479,720	
Depreciation Expense	[c]	2,928,642		10,633,866	
Amortization of AFUDC	[d]	104,349		374,568	
Amortization of Deferred Earnings	[e]	842,777		2,366,274	
Return on Rate Base	[f]	3,789,449		14,749,413	
Income Tax Allowance	[g]	-		-	
Interstate Cost of Service	[h] = sum([a]-[g])	\$ 24,643,766	\$	92,596,681	
Adjustment for Other Revenue (Accounts 250 & 260)	[i]	4,717,738		20,023,930	
Total Interstate Cost of Service	[j] = [h] - [i]	\$ 19,926,028	\$	72,572,751	

Sources/Notes:

2011 Complaint Year Cost of Service workpapers for the LIS are contained in Exhibit No. AIR-130 (CONF) and for the EPS (Including LIS) in Exhibit No. AIR-129 (CONF).

#### 9 О. How do you calculate updated 2011 Test Year costs of service for the EPS

10

#### (including LIS) and the LIS?

11 I calculate updated 2011 Test Year costs of service for the EPS (including LIS) and the A. 12 LIS, based on the updated 2011 Complaint Year costs of service, including the 13 adjustments described above, as well as incorporating the following adjustments:

<sup>335</sup> Exhibit No. BUC-1, page 15, lines 15–20, page 16, lines 8–10, and page 20, line 13 through page 21, line 10; see also Exhibit No. BUC-87, page 18, line 5 through page 20, line 4.

1 2		• The test year adjustments to the credits to cost of service for rental revenue, incidental revenue, and storage revenue addressed by Mr. O'Loughlin.
3 4 5		• The test year adjustment to fuel and power expense associated with the test year volume increase for the EPS (including LIS) addressed by Mr. O'Loughlin.
6 7 8		• The test year adjustments related to cancelled projects, fines and penalties, and pipeline integrity management expenses proposed by FERC Staff witness Mr. Kimbrough. <sup>336</sup>
9	Q.	Please summarize your updated 2011 Test Year costs of service calculations for
10		the EPS (including LIS) and for the LIS.
11	A.	
	11.	Figure 10 summarizes my updated 2011 Test Year costs of service of \$71.9 million for
12		Figure 10 summarizes my updated 2011 Test Year costs of service of \$71.9 million for the EPS (including LIS) and \$21.1 million for the LIS, based on all of my and Mr.
12 13		
		the EPS (including LIS) and \$21.1 million for the LIS, based on all of my and Mr.

<sup>336</sup> Exhibit No. S-15, page 11 line 1 through page 12, line 8, page 18, line 3 through page 19, line 9, and page 20, line 18 through page 21, line 9. Note that Buckeye witness Mr. Wetmore accepts Mr. Kimbrough's adjustments to fines and penalties and pipeline integrity management expenses, but disputes the proposed adjustment related to cancelled projects. Exhibit No. BUC-103, page 13, line 6 through page 17, line 2 and page 18, line 11 through page 19, line 3. As Buckeye's expenses related to the cancelled project are stated by Buckeye to be unrelated to any of its systems, including the EPS (including LIS) or the LIS (Exhibit No. S-18, page 1), it does not appear reasonable to include any portion of these expenses in rates for the EPS (including LIS) or the LIS. Also note that Buckeye and Mr. Kimbrough proposed disputed levels of an adjustment for relocation expense (Exhibit No. S-15, page 19, line 10 through page 20, line 17; Exhibit No. BUC-103, page 17, line 4 through page 18, line 9), which, if either proposed adjustment were made, would serve to lower the amount of allocated overhead expenses relative to what I include in my calculations. However, based on the information available, I do not have an opinion on this issue, nor would it have a significant impact on my updated test year cost of service calculations. Consequently, I do not including either proposed adjustment for relocation expenses in my updated 2011 Test Year costs of service.

#### Figure 10 2011 Test Year Adjusted Cost of Service for EPS (incl. LIS) and LIS with No Income Tax Allowance

(\$)

Description			LIS	EPS (Including LIS)	
[1]	1	1	[2]		[3]
Operating and Maintenance Expenses Excluding					
Depreciation and Operating Fuel and Power	[a]	\$	15,168,121	\$	55,037,190
Operating Fuel And Power Expense	[b]		1,449,848		8,916,754
Depreciation Expense	[c]		2,928,642		10,633,866
Amortization of AFUDC	[d]		103,912		372,308
Amortization of Deferred Earnings	[e]		842,766		2,366,217
Return on Rate Base	[f]		3,788,591		14,744,870
Income Tax Allowance	[g]		-		-
Interstate Cost of Service	[h] = sum([a]-[g])	\$	24,281,880	\$	92,071,205
Adjustment for Other Revenue (Accounts 250 & 260)	[i]		3,203,717		20,182,517
Total Interstate Cost of Service	[j] = [h] - [i]	\$	21,078,163	\$	71,888,688

Sources/Notes:

2011 Test Year Cost of Service workpapers for the LIS and the EPS (Including LIS) are contained in Exhibit No. AIR-131 (CONF).

1

		2011 Test Year			
Description			LIS EPS (In		(Including LIS)
[2]			[5]		[6]
Operating and Maintenance Expenses Excluding Depreciation and Operating Fuel and Power	[a]	\$	15,168,121	\$	55,037,190
Operating Fuel And Power Expense	[b]	\$	1,449,848	\$	8,916,754
Depreciation Expense	[c]	\$	2,928,642	\$	10,633,866
Amortization of AFUDC	[d]	\$	103,912	\$	372,308
Amortization of Deferred Earnings	[e]	\$	842,766	\$	2,366,217
Return on Rate Base	[f]	\$	3,788,591	\$	14,744,870
Income Tax Allowance	[g]	\$	-	\$	-
Interstate Cost of Service	[h] = sum([a]-[g])	\$	24,281,880	\$	92,071,205
Adjustment for Other Revenue	[i]		3,203,717		20,182,517
Total Interstate Cost of Service	[j] = [h] - [i]		21,078,163		71,888,688

Sources/Notes:

[a]-[k]: Cost of Service and revenue credit calculations contained in Exhibit Nos. AIR-129 (CONF) and AIR-130 (CONF).

#### 2 IV. ANALYSIS OF CHANGED CIRCUMSTANCES

### Q. Please summarize how you performed your substantially changed circumstances analysis in your Direct Testimony.

- 5 A. For purposes of evaluating whether there has been substantially changed circumstances,
- 6 I rely upon the Commission's methodology as presented in its March 17, 2011 Order

1 Consolidating Certain Complaint Proceedings and Establishing Hearing Procedures in 2 the Calnev Pipe Line proceeding in *Tesoro Refining*.<sup>337</sup> In this order, the Commission determined that the appropriate method to determine whether there are substantially 3 4 changed circumstances is to measure the change in the rate of return on equity from that embedded in the grandfathered rate.<sup>338</sup> In order to perform this calculation, when there 5 is an over-recovery, the dollar return on the equity portion of allowed total return is 6 added to the over-recovery (revenues in excess of total cost of service),<sup>339</sup> and divided 7 by the equity portion of rate base to calculate a realized return on equity.<sup>340</sup> 8

9 The methodology set forth in *Tesoro Refining* requires the examination of realized 10 return on equity data in three periods (if all are available), (1) the return embedded in 11 the grandfathered rate when it was established, which is called the "A", or Basis period, 12 (2) the return generated by the challenged rate at the time EPAct became effective in 13 October 1992, which is called the "B", or Pre-EPAct period, and (3) the return as of the 14 date of the complaint, or some reasonable approximation of that time period, which is 15 called the "C," or Complaint period.<sup>341</sup>

As the Commission stated in *Tesoro Refining*, "[o]nce the return for each period is determined, the formula for calculating the change is the return for the C period, minus the return for the B period, divided by the [return for the] A period, or (C-B)/A."<sup>342</sup> The Commission has also clarified that when cost and revenue information that formed the economic basis of a grandfathered rate is not available, the change should be

<sup>341</sup> *Tesoro Refining*, 134 FERC at P 17.

<sup>342</sup> *Id.* at P 18.

<sup>&</sup>lt;sup>337</sup> Tesoro Refining and Marketing Company v. Calnev Pipe Line LLC, 134 FERC ¶ 61,214 (2011) ("Tesoro Refining").

<sup>&</sup>lt;sup>338</sup> *Id.*, at P 53.

<sup>&</sup>lt;sup>339</sup> Note that while the Commission does not specifically address the issue in its order in the *Tesoro Refining* proceeding, the over-recovery can be adjusted (reduced) for income taxes when determining the realized return on equity as noted in the Commission's recent order regarding modification to the page 700 reporting requirements. *See Revisions to Page 700 of FERC Form No. 6*, 140 FERC ¶ 61,217 at P 14 (2012) (Notice of Proposed Rulemaking), aff'd, 144 FERC ¶ 61,049 at PP 29, 39–40 (2013) (Final Rule). In performing the calculations of realized return on equity below, I adjust the over-recovery for income taxes by multiplying the over-recovery by the income tax rate applied by Buckeye or as recommended by Mr. O'Loughlin (representing a combined federal and state income tax rate) depending on whether I am calculating returns based on Buckeye's unadjusted data, or the adjusted costs of service I calculate.

<sup>&</sup>lt;sup>340</sup> *Tesoro Refining*, 134 FERC at PP 52–53.

1 measured between the 12-months preceding the October 24, 1992 enactment of EPAct and the complaint period, or (C-B)/B.<sup>343</sup> In addition, the Commission stated that the 2 degree of change must exceed 25 percent. Other factors to be assessed include whether 3 4 (i) the complaint year can be considered unrepresentative relative to surrounding years, 5 (ii) the return in the complaint year was unreasonable relative to the range of returns 6 approved at the Commission, and (iii) there are reasonable grounds to believe the 7 prospective rate will need to be substantially less than the grandfathered rate to achieve a just and reasonable prospective rate.<sup>344</sup> 8

9

#### Q. What were the time periods you relied on for the referenced A-B-C Test?

A. For the A period, I use data for calendar year 1991as the most reasonable time period.
 For the B period, I recommend using calendar year 1992 consistent with the
 Commission's identification that calendar year 1992 can be a reasonable proxy for the
 12 12-months ending October 24, 1992 (*i.e.*, the effective date of EPAct).<sup>345</sup> For the C
 period, I recommend using a cost of service based on the 2011 calendar year as the
 2011 Complaint Year cost of service.

#### 16 Q. What were the results of your substantially changed circumstances analysis?

17 A. I calculated three realized equity returns for each period: one based on Buckeye's 18 unadjusted cost of service and revenue data provided for each period; a second realized 19 return based on an adjusted cost of service and revenue amount that incorporates the 20 recommendations of Mr. O'Loughlin and myself regarding the allocation of costs, 21 additional revenues that should be included, adjustments to cost of capital, and income 22 tax allowance; and a third version of realized return on equity for each period, 23 calculated at the request of counsel, that incorporates all of my and Mr. O'Loughlin's 24 recommended adjustments to Buckeye's cost of service and revenue data, except that it 25 incorporates Buckeye's recommended income tax allowance.

<sup>&</sup>lt;sup>343</sup> See, e.g., the Commission's discussion and analysis as it relates to the Oregon Line in Arco Products Co. v. SFPP, L.P., 106 FERC ¶ 61,300 at PP 60–62, 66–67 (2004).

<sup>&</sup>lt;sup>344</sup> *Tesoro Refining*, 134 FERC at PP 60–62.

<sup>&</sup>lt;sup>345</sup> *Tesoro Refining*, 134 FERC at P 17.

1 In order to provide a complete analysis of changed circumstances for both the EPS 2 (including LIS) as well as for the LIS as defined by Buckeye. I calculate realized 3 returns for both potential systems that include the rates that are the subject of the complaint in this proceeding.<sup>346</sup> As shown in Figures 25, 26, and 27 of my Direct 4 Testimony,<sup>347</sup> which aggregate the results of my realized return calculations and the 5 6 related change, there is very strong evidence of changed circumstances for all scenarios 7 and for both potential definitions of the systems encompassing the deliveries to the 8 NYC Airport Destinations on Buckeye.

### 9 Q. Does Buckeye dispute the methodology you relied on for evaluating whether there 10 have been substantially changed circumstances?

11 Yes. First, Buckeye witness Mr. Van Hoecke disagrees with my use of calculating the A. 12 degree of change in Buckeye's realized return on equity for the relevant periods as the 13 method to determine where there has been a substantial change in economic 14 circumstances. In particular, Mr. Van Hoecke asserts that the economic basis of the 15 purported grandfathered rates was the Experimental Rate Program and that measuring 16 realized equity returns or using a cost-of-service basis to assess substantial change is 17 apparently irrelevant given that Buckeye's Experimental Rate Program was based on non-cost factors.348 18

- 19 Second, Mr. Van Hoecke appears to assert that my realized return on equity analysis is 20 immaterial as it does not comport with particular tariff language which he asserts is the 21 only manner in which to challenge the purported grandfathered rates.<sup>349</sup>
- Finally, Mr. Van Hoecke takes issue with certain components of my analyses for determining the realized returns on equity under the various scenarios I have described for the A-B-C periods.

<sup>349</sup> *Id.*, pages 43–44 and 46.

<sup>&</sup>lt;sup>346</sup> Note that the calendar year 1991 and 1992 cost of service studies that Buckeye provided in discovery did not contain a cost of service calculation for the EPS (including LIS). However, Buckeye did provide the O&M expenses and asset data that contained the relevant information to be able to construct an EPS (including LIS) cost of service using Buckeye's cost of service model and only adjusting the inputs to include the EPS (including LIS) O&M expenses and assets.

<sup>&</sup>lt;sup>347</sup> Exh. No. AIR-1, pages 67–70.

<sup>&</sup>lt;sup>348</sup> *See* Exh. No. BUC-73, pages 33 and 38.

## Q. Does Mr. Van Hoecke's criticism of your reliance on realized returns for measuring and evaluating the level of change in economic circumstances have any merit?

A. No. Mr. Van Hoecke's criticism is based on selective use and interpretation of relevant
precedent. Moreover, Mr. Van Hoecke completely ignores the Commission's specific
directive that "the appropriate method to determine whether there are substantially
changed circumstances is to measure the change in the rate of return on equity from that
embedded in the grandfathered rate."<sup>350</sup>

9

#### Q. Please explain your belief that Mr. Van Hoecke has misused relevant precedent.

10 A. Although Mr. Van Hoecke ignores my reliance on the Commission's Tesoro Refining 11 decision which specifically identifies the manner and method for evaluating changed 12 circumstances, Mr. Van Hoecke focuses his criticism on my further reliance on the D.C. Circuit's ExxonMobil decision. Mr. Van Hoecke claims that I "overstated the 13 14 import of the Court's findings" and that the ExxonMobil "Court's ruling was made based on the facts and circumstances of that case, which differ from this case."<sup>351</sup> In 15 16 turn, Mr. Van Hoecke quotes a small portion of the court's discussion and asserts that 17 the "Court did not find that cost-of-service was the only possible economic basis for a 18 rate, instead it just found that the Commission reached a reasonable decision based on the evidence in that case."<sup>352</sup> 19

In my opinion, Mr. Van Hoecke misrepresents the D.C. Circuit's prior decision and its context. Specifically, two participants in the *ExxonMobil* proceeding, SFPP and the Association of Oil Pipe Lines, specifically challenged the overall validity of a cost-ofservice based metric for measuring changed circumstances based on the claim that such a metric could not be the "basis" for rates established using non-cost factors. As the DC Circuit described:

26SFPP and the Association of Oil Pipe Lines argue that FERC's approach27does not provide enough protection to grandfathered rates. They argue that

<sup>&</sup>lt;sup>350</sup> *Tesoro*, at P 53.

<sup>&</sup>lt;sup>351</sup> Exhibit No. BUC-73, page 33.

<sup>&</sup>lt;sup>352</sup> *Id*.

1 because many of the grandfathered rates were not established using a cost-2 of-service method, that method was not a "basis" for those rates, and that 3 therefore it is improper to de-grandfather a rate based simply on a change 4 in its cost of service. SFPP points out that "[m]any rates were effectively 5 set according to the informal consent or formal agreement of the 6 shippers."...Even rates that were computed through a cost-of-service 7 method often utilized formulas different from the current method-for 8 example, without the income tax allowance. Moreover, beginning in the 9 late 1980's. FERC offered pipelines a market-based alternative to the cost-10 of-service method if they could demonstrate that they did not possess significant market power.<sup>353</sup> 11

12 The DC Circuit expressly rejected SFPP's and AOPL's broad claims that a cost-of-13 service metric is inappropriate for evaluating whether there has been a substantial 14 change in economic circumstances when rates are based on non-cost factors. The DC 15 Circuit explained that EPAct and its Section 1803 "does not necessarily depend on the 16 method used to compute the grandfathered rate. Rather, § 1803 *assumes* that the 17 'economic circumstances' of a pipeline were a basis for its rate, regardless of how the 18 rate was actually established."<sup>354</sup> The DC Circuit went on to conclude:

19 It is certainly reasonable for FERC to use a cost-of-service computation as 20 an approximation for a pipeline's economic circumstances; the purpose of 21 a cost-of-service rate, after all, is to simulate what a pipeline's economic 22 behavior would be in a competitive market. Merely because some 23 grandfathered rates were set according to non-regulated agreements with 24 shippers does not mean that the pipeline's costs did not indirectly influence 25 the rate. Consequently, FERC's choice [of a cost-of-service based metric] 26 appears to be a perfectly reasonable means of interpreting and applying § 1803.<sup>355</sup> 27

Accordingly, contrary to the assertions of Mr. Van Hoecke, the DC Circuit agreed with the Commission that it is "perfectly reasonably" to use a cost-of-service based metric to evaluate a change in the economic circumstances of a grandfathered rate under EPAct whether the rate was cost-based or based on non-cost factors. Moreover, as the DC Circuit explained, "the method used to compute the grandfathered rate" is not pertinent as EPAct Section 1803 "assumes that the 'economic circumstances' of a pipeline were a basis for its rates, regardless of how the rate was actually established." As such, Mr.

<sup>355</sup> Id.

<sup>&</sup>lt;sup>353</sup> *ExxonMobil*, 487 F.3d at 961.

<sup>&</sup>lt;sup>354</sup> *Id.* at 961 (emphasis in original).

Van Hoecke's assertions that the economic basis of the challenged rates were the Experimental Rate Program (*i.e.*, the "method used to compute the grandfathered rate") is irrelevant to the cost-of-service based metric for evaluating changed circumstances. Moreover, as discussed further below, Mr. Van Hoecke's claim that the Experimental Rate Program is the basis economic circumstances underlying Buckeye's alleged grandfathered jet fuel rates<sup>356</sup> is, in my opinion, completely without support.

### Q. Has Mr. Van Hoecke mischaracterized other relevant precedent in leveling his criticisms of your substantially changed circumstances analysis?

9 Yes. Mr. Van Hoecke asserts that as part of Buckeye's tariff there are only few limited A. 10 ways in which to challenge the rates which were subject to its Experimental Rate Program none of which was on a cost basis.<sup>357</sup> In turn, Mr. Van Hoecke summarily 11 12 claims that because my analysis does not demonstrate that the challenged rates violated the terms of the Experimental Rate Program as set forth in the tariff, my analysis should 13 effectively be ignored.<sup>358</sup> Mr. Van Hoecke references and quotes Opinion No. 360 for 14 his claims. However, Mr. Van Hoecke's use of the Opinion No. 360 language is 15 16 materially out of context.

17 First, Buckeye raised the same argument Mr. Van Hoecke makes in its answer to the 18 Airlines' complaint in this proceeding and the Commission nowhere identified or 19 limited the ability to challenge Buckeye's rates, even if grandfathered, based on the tariff language referred to be Mr. Van Hoecke.<sup>359</sup> Second, as noted, Mr. Van Hoecke's 20 reliance on Opinion No. 360 does not make sense. Opinion No. 360 specifically 21 22 addressed the potential for future complaints against Buckeye's rates. After noting that 23 Buckeye's Experimental Rate Program provided for four ways in which a complainant 24 could challenge the subject rates pursuant to the tariff, the Commission found "in 25 adopting Buckeye's proposal, the Commission is setting general parameters for a

<sup>&</sup>lt;sup>356</sup> Exhibit No. BUC-73, pages 28–48.

<sup>&</sup>lt;sup>357</sup> *Id.* at page 32.

<sup>&</sup>lt;sup>358</sup> *Id.* at pages 43–45.

<sup>&</sup>lt;sup>359</sup> Delta Air Lines, Inc. et al. v. Buckeye Pipe Line Company, L.P., 142 FERC ¶ 61,141 (2013) ("Order on Complaint").

finding of reasonable grounds under section 13(1) of the ICA."<sup>360</sup> In setting the 1 2 "general parameters" for what a complaint could show to challenge Buckeye's 3 Experimental Rates, the Commission did not establish that the four ways mentioned in 4 the tariff were the "only" way to challenge Buckeye's Experimental Rates was via 5 complaint. Indeed, I am informed by counsel that the Commission has the authority to 6 investigate and change any rate it finds to be unjust and unreasonable or which is outside the zone of reasonableness.<sup>361</sup> As addressed in its 2001 Buckeye Letter Order, 7 8 citing Order No. 572, the Commission explained that Buckeye's Page 700 cost and 9 revenue information is necessary to ensure that its market-based rates remain within a "zone of reasonableness."362 The 2001 Buckeye Letter Order reiterated the "well 10 11 settled law" of Farmer's Union II that "the Commission has the responsibility to 12 monitor markets to ensure that rates in those markets (even those determined to be 13 competitive) remain within a zone of reasonableness" and that "presumed market forces may not comprise the principal regulatory constraint."363 14

### Q. Does Mr. Van Hoecke have other criticisms of your substantially changed circumstances analysis?

A. Yes. Mr. Van Hoecke asserts that my calculations of the degree of change in the
 realized return on equity, as presented in my Direct Testimony at Figures 25, 26, and
 27, are flawed.<sup>364</sup>

#### 20 Q. Please summarize what Figures 25, 26, and 27 in your Direct Testimony reflect.

<sup>&</sup>lt;sup>360</sup> Opinion No 360 at 62,682 (emphasis added). Counsel has informed me that Section 13(1) of the ICA specifically refers to complaints to the Commission for violations of law as well as reparations and investigations.

<sup>&</sup>lt;sup>361</sup> It should also be noted that while Mr. Van Hoecke states that "the Commission prescribed terms under the Experimental Program that limited shipper protests and complaints to specific areas of challenge" (Exh. No. BUC-73, page 43), the Commission adopted the proposal put forth by Buckeye without prescribing any particular terms and conditions. *See* Opinion No. 360, 53 FERC ¶ 61,473, 62,680 (adopting Buckeye's proposed Experimental Rate program albeit with modifications to the calculation of average price in the markets in which it does not exercise significant market power and price flexibility in markets in which Buckeye does not exercise significant market power).

<sup>&</sup>lt;sup>362</sup> Buckeye Pipe Line Company, L.P., Letter Order Pursuant to § 375.307(e)(2) at 3–4 (2001) ("2001 Buckeye Letter Order"), included in Exhibit No. AIR-132.

<sup>&</sup>lt;sup>363</sup> *Id.* at 4 (internal quotation omitted).

<sup>&</sup>lt;sup>364</sup> Exhibit No. BUC-73, page 50.

1 As noted above, I calculated the degree of change in economic circumstances in three A. 2 ways based on different underlying inputs for calculating Buckeye's realized return on equity. Accordingly, I calculate three sets of "A," "B," and "C" period realized returns 3 4 on equity. The first set was based on Buckeye's unadjusted cost of service and revenue 5 data provided for each period. The second set of realized returns on equity was based 6 on adjusted cost of service and revenue amounts that incorporates the recommendations 7 of Mr. O'Loughlin and myself regarding the allocation of costs, additional revenues 8 that should be credited against Buckeye's costs, adjustments to cost of capital, and 9 income tax allowance. Upon request of counsel, I calculated a third version of realized 10 return on equity for each period that incorporates all of my and Mr. O'Loughlin's 11 recommended adjustments to Buckeye's cost of service and revenue data, except that it 12 incorporates Buckeye's recommended income tax allowance. In order to provide a 13 complete analysis of changed circumstances for both the EPS (including LIS) as well as 14 for the LIS as defined by Buckeye, I calculate realized returns for both potential 15 systems that include the rates that are the subject of the complaint in this proceeding.<sup>365</sup>

16 Figure 25 in my Direct Testimony shows the degree of change in Buckeye's realized return on equity between the "B" pre-EPAct period and the "C" Complaint Period, 17 relative to the realized return in the "A" Basis Period based on Buckeye's unadjusted 18 19 cost-of-service and revenue data. Based on these cost of service calculations provided 20 by Buckeye, the degree of change in Buckeye's realized return on equity between the 21 "B" pre-EPAct period and the "C" Complaint Period, relative to the realized return in 22 the "A" Basis Period is a 227% increase for the EPS (including LIS) and a 308% 23 increase for the LIS.

Figure 26 in my Direct Testimony shows the degree of change in Buckeye's realized return on equity between the "B" pre-EPAct period and the "C" Complaint Period, relative to the realized return in the "A" Basis Period based on all of my and Mr. O'Loughlin's recommended adjustments to Buckeye's cost-of-service and revenue

<sup>&</sup>lt;sup>365</sup> Note that the calendar year 1991 and 1992 cost of service studies that Buckeye provided in discovery did not contain a cost of service calculation for the EPS (including LIS). However, Buckeye did provide the O&M expenses and asset data that contained the relevant information to be able to construct an EPS (including LIS) cost of service using Buckeye's cost of service model and only adjusting the inputs to include the EPS (including LIS) O&M expenses and assets.

data. Based on these cost of service calculations, the degree of change in Buckeye's
realized return on equity between the "B" pre-EPAct period and the "C" Complaint
Period, relative to the realized return in the "A" Basis Period is a 232% increase for the
EPS (including LIS) and a 339% increase for the LIS.

5 Figure 27 in my Direct Testimony shows the degree of change in Buckeye's realized return on equity between the "B" pre-EPAct period and the "C" Complaint Period, 6 relative to the realized return in the "A" Basis Period based on all of my and Mr. 7 8 O'Loughlin's recommended adjustments to Buckeye's cost-of-service and revenue 9 data, except incorporating Buckeye's recommended income tax allowance. Based on 10 these cost of service calculations, the degree of change in Buckeye's realized return on equity between the "B" Pre-EPAct period and the "C" Complaint Period, relative to the 11 12 realized return in the "A" Basis Period is a 273% increase for the EPS (including LIS) 13 and a 388% increase for the LIS.

As shown in each of Figure 25, 26, and 27 in my Direct Testimony, the degree of Post-EPAct increase in Buckeyes' realized return on equity all exceed 200%, whether the calculations are based on Buckeye's unadjusted cost-of-service and revenue data, or based on adjustments to Buckeye's cost-of-service and revenue data. All of these calculations of the degree of change in realized return on equity substantially exceed the 25% threshold specified by the Commission in its *Tesoro Refining* decision.<sup>366</sup>

## Q. What are Mr. Van Hoecke's criticisms of your Figure 25 analysis presented in your Direct Testimony?

A. Mr. Van Hoecke does not appear to take issue with any of my calculations reflected in
 Figure 25 of my Direct Testimony showing the degree of change in Buckeye's realized
 return on equity based on the pipeline's unadjusted cost-of-service and revenue data.
 Rather, Mr. Van Hoecke's criticism regarding my Figure 25 reflects nothing more than
 an attack on the Commission's established methodology for measuring changed
 circumstances as set forth in the *Tesoro Refining* decision.

<sup>&</sup>lt;sup>366</sup> *Tesoro Refining*, 134 FERC at PP 60–62.

Specifically, Mr. Van Hoecke claims that the realized return on equity for Periods A and B in Figure 25 "are extremely low" as compared to the allowed return on equity and the cost of debt.<sup>367</sup> In turn, Mr. Van Hoecke contends that because of these purported low realized equity returns, calculating the change in the realized returns on equity from these periods to the Complaint Period "could lead to aberrational results and would not be an appropriate measure.<sup>368</sup>

7 **O.** 

#### 2. Do Mr. Van Hoecke's claims have merit?

8 A. No. The Commission specifically addressed a similar claim in the *Tesoro Refining* 9 decision in adopting the methodology of relying on the degree of change in rate of 10 return on equity to evaluate a change in economic circumstances. That is, the Commission explained that "the return on equity method adopted here may result in 11 more findings of substantially changed circumstances."<sup>369</sup> As such, the Commission 12 identified that to be consistent with the streamlining goals of EPAct it "will carefully 13 14 examine any evidence submitted in support of a complaint to assure that the change in the rate of return is in fact 'substantial'" and that there are no aberrational and 15 anomalous results.<sup>370</sup> In this connection, the Commission clarified that "in order to 16 sustain a finding of substantially changed circumstances, a complainant must show that 17 18 there has been a consistent and sustainable increase in the pipeline's rate of return prior to the complaint year."<sup>371</sup> As identified in my Direct Testimony (see Exh. No. AIR-1 at 19 20 Figure 4), Buckeye's unadjusted cost-of-service and revenue data for the EPS 21 (including LIS) and the LIS show that Buckeye experienced a significant over-recovery 22 of costs exceeding 20% in each year during the 2009 through 2012 period. Just as in 23 2011, Buckeye experienced excessive realized returns on equity in 2009 through 2012 24 that significantly exceeded its allowed return on equity. Moreover, the realized returns 25 based on Buckeye's unadjusted cost-of-service and revenue data for the EPS (including 26 LIS) and the LIS are well above the allowed return on equity of 14.6% included in

- <sup>370</sup> *Id*.
- <sup>371</sup> *Id.* at P 61.

<sup>&</sup>lt;sup>367</sup> Exh. No. BUC-73 at 62.

<sup>&</sup>lt;sup>368</sup> *Id.* at 63.

<sup>&</sup>lt;sup>369</sup> *Tesoro Refining*, at P 60.

Buckeye's Page 700 workpapers and well outside any zone of reasonableness for levels
 of allowed return on equity approved by the Commission.<sup>372</sup>

### 3 Q. Does Mr. Van Hoecke take issue with what Figure 4 in your Direct Testimony 4 shows?

A. Yes. Mr. Van Hoecke asserts that Figure 4 in my Direct Testimony indicates that
 Buckeye's LIS cost of service has increased significantly from 2009 – 2013 and that
 over-recoveries have declined in this same time period whereby Buckeye's realized
 return for the LIS "may be substantially declining."<sup>373</sup>

#### 9 Q. Do you agree with Mr. Van Hoecke's observations?

A. No. First, while Mr. Van Hoecke repeatedly contends that the realized returns on
equity for 1991 (the A Period) and 1992 (the B Period) are anomalously low, the fact is
that these are the achieved returns on equity for Buckeye as reported by Buckeye.
Moreover, these embedded realized returns on equity reflect the economic
circumstances that correspond to the development of the purported grandfathered rates.

Second, Mr. Van Hoecke's interpretation of Figure 4 in my Direct Testimony is meritless. Notably, Mr. Van Hoecke nowhere disputes that the realized returns based on Buckeye's cost-of-service and revenue data for the EPS (including LIS) and the LIS are all significantly above the allowed return on equity included in Buckeye's Page 700 workpapers and substantially in excess of levels of allowed return on equity approved by the Commission.

Further, while Figure 4 does reflect a decline in the level of over-recovery on the LIS from 2009 to 2012, these levels of over-recovery are based on Buckeye's Page 700 workpapers and more recent data provided by Buckeye in its Answering Testimony demonstrates that Buckeye's substantial over-recovery did not, contrary to Mr. Van Hoecke's observation, decline to any significant extent. As shown in Figure 4 of my Direct Testimony, reported over-recoveries for 2009 and 2010 were 50.5% and 34.8%

<sup>&</sup>lt;sup>372</sup> See Exh. No. AIR-1 at 70.

<sup>&</sup>lt;sup>373</sup> Exh. No. BUC-73 at 68–69.

1 respectively. However, in its testimony in this proceeding, Buckeye significantly 2 reduced its calculations of its 2011 and 2012 costs of service, decreasing its 2011 cost 3 of service from \$45.6 million to \$37.7 million (or an over-recovery of 54.9%), and 4 decreased its 2012 cost of service from \$48.6 million to \$39.6 million (or an overrecovery of 49.2%).<sup>374</sup> Thus, Buckeye's over-recoveries in 2011 and 2012 were 5 consistent with, or higher than, its reported over-recoveries for 2009 and 2010. It is 6 7 clear that Buckeye has sustained significant over-recoveries, and associated 8 high/excessive realized returns on equity during the period 2009 through 2012.

### 9 Q. Does Mr. Van Hoecke advance any other criticisms regarding the results reflected 10 in Figure 25 of your Direct Testimony?

A. Yes. Mr. Van Hoecke attempts to question the level of realized returns on equity
 resulting from Buckeye's own reported and unadjusted cost-of-service and revenue data
 by referencing the testimony of an Airlines witness, Mr. Haas, from the 1987 complaint
 proceeding where this person purported to calculate Buckeyes' achieved return on
 equity for that time period as 43.5%.<sup>375</sup> However, Mr. Van Hoecke's attempted
 comparison is ill-conceived and without basis.

17 First, what Mr. Haas may have calculated for Buckeye for a test year 1987 if Buckeye's 18 proposed tariff rates then at issue were approved is irrelevant to the actual unadjusted 19 cost-of-service and revenue data reported by Buckeye for 1991 and 1992. Second, as 20 Mr. Van Hoecke's own exhibit demonstrates, Mr. Haas made various unidentified 21 "corrections" to Buckeye's then witness' cost-of-service calculations in order to derive the asserted "43.5 percent" return on Buckeye's 1987 equity rate base.<sup>376</sup> In this 22 23 connection, Mr. Van Hoecke omits from his discussion on this issue that Buckeye 24 strongly objected to Mr. Haas' calculation of an Opinion No. 154-B cost of service and 25 related assertion that "Buckeye will earn a real rate of return on equity of 43.6% in 1987."<sup>377</sup> In particular, as Buckeye's then witness Mr. Hildahl claimed in the 1987 26

<sup>&</sup>lt;sup>374</sup> See Exhibit Nos. BUC-103, BUC-104A, and BUC-105A.

<sup>&</sup>lt;sup>375</sup> Exh. No. BUC-73, pages 65–66.

<sup>&</sup>lt;sup>376</sup> See Exhibit No. BUC-85, page 2.

<sup>&</sup>lt;sup>377</sup> See Phase I Prepared Rebuttal Testimony of Richard N. Hildahl on behalf of Buckeye at 15 (March 24, 1989), document Bates stamped BUC 018007–018090, included in Exhibit No. AIR-133.

proceeding, "Dr. Haas does not apply the standards set forth in Opinion No. 145-B at all.... he advocates various adjustments and exceptions to the Opinion No. 154-B standards in determining Buckeye's profitability."<sup>378</sup> I find it wholly incongruent for Mr. Van Hoecke to attempt to compare a purported "43.5%" return on equity figure associated with 1987 to 1991 realized returns on equity based on Buckeye's own unadjusted data when Buckeye itself heavily criticized Mr. Haas' calculation as being flawed and inaccurate.

8 Of particular note, Mr. Hildahl did prepare a calculation of Buckeye's return on 9 common equity under the Opinion No. 154-methodology to the extent its disputed rate 10 increase was granted which resulted in "a 7.73% real equity rate of return on an average trended equity rate base for the test period 1987."<sup>379</sup> In turn, this Buckeye calculated 11 12 "7.73% real equity rate of return" is consistent with the realized return on equity for 1991 derived from Buckeye's unadjusted cost-of-service and revenue data (*i.e.*, 7.28%). 13 14 Accordingly, contrary to Mr. Van Hoecke's misplaced claim and comparison, there is 15 no issue with the reliability or sustained nature of the realized return on equity levels 16 for 1991 and 1992 as shown in Figure 25 of my Direct Testimony.

# Q. What are Mr. Van Hoecke's criticisms of the results included in Figure 26 of your Direct Testimony showing the degree of change in realized return on equity based on Buckeye's adjusted cost-of-service and revenue data with no income tax allowance?

A. Mr. Van Hoecke does not meaningfully address the analysis in Figure 26 of my Direct
 Testimony other than to state that the analysis does not include an income tax
 allowance for Buckeye.<sup>380</sup> Mr. Van Hoecke asserts that since the Commission has
 approved income tax allowances for MLPs, the Commission should not consider my
 Figure 26 analysis.

#### 26 Q. Do you agree with Mr. Van Hoecke's comments?

<sup>&</sup>lt;sup>378</sup> *Id.* at 16 (BUC 018024).

<sup>&</sup>lt;sup>379</sup> *Id.* at 19 (BUC 018027).

<sup>&</sup>lt;sup>380</sup> Exh. No. BUC-75, pages 50–51.

1 Α No. Whether Buckeye is permitted to include an income tax allowance in its cost of 2 service for the 2011 complaint year is an open issue in this proceeding based on my 3 understanding. While Mr. Van Hoecke may not agree with the Airlines' position, that 4 does not make whether Buckeye is entitled to an income tax allowance a non-issue. 5 Accordingly, to the extent it is determined that the cost-of-service and revenue 6 adjustments recommended by myself and Mr. O'Loughlin, including not permitting an 7 income tax allowance for a 2011 complaint year, are appropriate, the analysis in Figure 8 26 in my Direct Testimony properly reflects the degree of change in Buckeye's realized 9 return on equity for evaluating a change in Buckeye's economic circumstances. I 10 would note that later in this testimony I calculate the degree of change in Buckeye's 11 realized return on equity using the updated 2011 cost of service calculation Buckeye 12 presented in its Answering Testimony, which also produces results consistent with 13 those presented in Figure 26 of my Direct Testimony.

# Q. Does Mr. Van Hoecke have concerns with the analysis in Figure 27 of your Direct Testimony reflecting the degree of change in Buckeye's realized return on equity based on adjusted cost-of-service and revenue data, but using Buckeye's proposed income tax allowance?

A. Yes. Mr. Van Hoecke takes issue with my crediting of various sources of revenue
 against Buckeye's cost of service, my development of Buckeye's equity investment,
 and certain other adjustments made to Buckeye's cost of service.

### Q. What are Mr. Van Hoecke's specific criticisms regarding the crediting of various revenue amounts to Buckeye's cost of service?

23 Mr. Van Hoecke appears to imply that my crediting of revenue amounts associated with A. 24 other revenue sources against Buckeye's cost of service is not consistent with my 25 treatment of these same revenue sources for 1991 and 1992 (i.e., the A and B Periods). 26 However, Mr. Van Hoecke fails to reflect that at the time of filing my Direct 27 Testimony, Buckeye had not produced in discovery the revenue amounts associated 28 with these other revenue sources (e.g., Account 260 Incidental Revenues, Account 250 29 Rental Revenues, and Account 230 Allowance Oil Revenues) for 1991 and 1992. 30 Accordingly, I was unable to determine whether the crediting of any of these other 1 revenue sources was appropriate. Since the filing of my Direct Testimony, Buckeye has provided this other revenue data for 1991 and 1992.<sup>381</sup> As set forth below, I have 2 updated my Figure 27 (and Figure 26) analysis to include the crediting of these other 3 4 revenue sources against Buckeye's 1991 and 1992 costs of service in the same manner 5 it was done for complaint year 2011. As this analysis below demonstrates, I continue to 6 conclude that substantially changed circumstances have occurred with respect to both 7 the EPS (including LIS) and LIS systems that include the deliveries to the NYC Airport 8 Destinations on Buckeye.

### 9 Q. Does Mr. Van Hoecke have other criticisms regarding your handling of these 10 revenue amounts from other revenue sources?

A. Yes. Mr. Van Hoecke asserts that these other revenue source amounts should not be
 included in an evaluation of substantially changed circumstances "as the incidental
 revenues associated with Product Transfer Orders ("PTO"), Rental Revenue and
 incidental revenues are non-transportation related or non-jurisdictional in nature or do
 not relate directly to the economic basis of the New York Airports jet transportation
 rates."<sup>382</sup>

### Q. Are Mr. Van Hoecke's criticisms regarding the treatment of these other revenue sources appropriate?

A. No. As it respects the jurisdictional nature of these other revenue sources, Mr.
 O'Loughlin addresses this issue in his rebuttal testimony demonstrating the
 jurisdictional nature of these other revenue sources and that Mr. Van Hoecke's
 jurisdictional claims are unfounded.<sup>383</sup>

With respect to Mr. Van Hoecke's claims related to the notion that the crediting of these other revenue sources against the cost of service somehow skews the evaluation of the existence of substantially changed circumstances, his assertions are unfounded.

<sup>&</sup>lt;sup>381</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 6-2 and the document Bates stamped BUC 015746, included in Exhibit No. AIR-134.

<sup>&</sup>lt;sup>382</sup> Exh. No. BUC-73, page 52.

<sup>&</sup>lt;sup>383</sup> Exhibit No. AIR-141, pages 28–40. Note Mr. Van Hoecke does not appear to claim that Pipeline Loss Allocation ("PLA") revenue is non-jurisdictional.

1 As the Commission explained in the Tesoro Refining decision, "the appropriate method 2 to determine whether there are substantially changed circumstances is to measure the change in the rate of return on equity from that embedded in the grandfathered rate."<sup>384</sup> 3 4 Accordingly, to the extent jurisdictional rate base provides the means and basis for 5 obtaining these other revenue sources, it is necessary to account for these revenue 6 sources in deriving Buckeye's realized rate of return on equity. Indeed, if one were to 7 exclude these other revenue sources from the evaluation of substantially changed 8 circumstances, as recommended by Mr. Van Hoecke, one would necessarily understate 9 the realized change in the rate of return on equity.

### Q. Is there any question whether PLA or oil losses and shortage revenue, as well as expenses, are directly related to jurisdictional rate base?

A. No. The PLA and oil losses and shortage revenue and expense result directly from the
 provision of jurisdictional interstate transportation service over Buckeye's jurisdictional
 assets which are included in its jurisdictional rate base. Buckeye witness Mr. Hahamski
 and Mr. Wetmore acknowledges that PLA and oil losses and shortage revenue and
 expense is jurisdictional and should be included in Buckeye's cost of service.<sup>385</sup>

### Q. What does Mr. Van Hoecke claim regarding the significance of product losses associated with the LIS in 2012?

A. Mr. Van Hoecke claims that I ignore that Buckeye's records indicate that there were
 product losses (positive oil losses and shortages expenses) associated with the LIS in
 2012 in my analysis of changed circumstances, and that this fact somehow skews my
 results.<sup>386</sup> First, Buckeye's records indicate that there were negative net Account 230
 Allowance Oil Revenue in both 2011 and 2012,<sup>387</sup> so it is not clear what the
 significance of Buckeye's reported net Account 230 losses in 2012 are rather than its
 reported losses in 2011. Second, with respect to the amounts recorded on Buckeye's

<sup>&</sup>lt;sup>384</sup> *Tesoro*, at P 53; *see also* P 58.

 <sup>&</sup>lt;sup>385</sup> Exhibit No. BUC-1, page 22, line 25 through page 33, line 12; Exhibit No. BUC-87, page 20, lines 5–12.

<sup>&</sup>lt;sup>386</sup> Exhibit No. BUC-73, page 54, line 12 through page 55, line 3.

<sup>&</sup>lt;sup>387</sup> See Exhibit No. BUC-1, page 31, lines 9–15 and Exhibit No. BUC-4.

1 records for either 2011 or 2012, Buckeye recognizes that the amount recorded is inaccurate and understated for the LIS.<sup>388</sup> As discussed above, when corrected, even 2 Buckeye estimates there were gains (positive net revenue) in both 2011 and 2012, that 3 would contribute to Buckeye's realized return on equity.<sup>389</sup> In addition, Buckeye 4 reported no Account 230 Allowance Oil Revenue or Account 340 Oil Losses and 5 Shortages Expense in its 1991 or 1992 Form 6 amounts.<sup>390</sup> so based on the data 6 7 available, no adjustment to Buckeye's costs related to these activities is to be made in 8 1991 or 1992. Mr. Van Hoecke's criticism related to the adjustments I make with 9 respect to oil losses and shortages expense are without merit.

### 10 Q. What does Mr. Van Hoecke state regarding the crediting of revenue associated 11 with PTOs?

12 A. Mr. Van Hoecke asserts that PTO revenue is non-jurisdictional, referencing the 13 Commission's Kerr-McGee decision, and thus none of these revenues should be credited against Buckeye's cost of service.<sup>391</sup> 14 However, as explained in Mr. O'Loughlin's Rebuttal Testimony, Mr. Van Hoecke overstates and mischaracterizes the 15 16 Commission's Kerr-McGee decision. Mr. O'Loughlin identifies why the Kerr-McGee 17 decision is not applicable and why this PTO revenue is jurisdictional and properly 18 accounted for in evaluating Buckeye's realized rate of return on equity.<sup>392</sup>

Mr. Van Hoecke also contends that it is wrong to credit PTO revenue against
 Buckeye's cost of service given that there is little cost associated with this service and

<sup>&</sup>lt;sup>388</sup> Exhibit No. BUC-1, page 28, line 16 through page 33, line 3.

<sup>&</sup>lt;sup>389</sup> Exhibit No. BUC-4. Note that in a data response, Buckeye acknowledged that \$2.7 million of transmix sales revenue in 2012 related to transmix generated at destinations on the LIS (unrelated to the issue involving transmix generated at Linden) was erroneously recorded to the EPS (excluding LIS) when it should have been recorded to the LIS. Buckeye's response to request no. AIRLINES-BUCKEYE 13-2 and the document Bates stamped BUC 025050, included in Exhibit No. AIR-126. Therefore, Mr. Hahamski's estimate of 2012 Adjusted Allowance Oil Revenue should be a positive \$0.8 million instead of the negative \$1.9 million he reports in Exhibit No. BUC-4.

<sup>&</sup>lt;sup>390</sup> Buckeye's 1992 Form 6, pages 301 and 303, included in Exhibit No. AIR-135.

<sup>&</sup>lt;sup>391</sup> See Exh. No. BUC-73, page 55.

<sup>&</sup>lt;sup>392</sup> Of note, Commission Trial Staff witness Pride also contends that PTO revenues is non-jurisdictional and thus should not be credited against Buckeye's cost of service for any purpose. Exhibit No. S-11, page 12, line 19 through page 13, line 4. However, Mr. O'Loughlin concludes that like Mr. Van Hoecke, Ms. Pride has misinterpreted and mischaracterized the Commission's *Kerr-McGee* decision. *See* Exhibit No. AIR-141, pages 30–34.

1 crediting such revenue would allegedly "skew the transportation return upward and thereby increase the purported change."<sup>393</sup> However, as with PLA and oil losses and 2 shortages revenue, Mr. Van Hoecke's claims are misplaced. Buckeye's jurisdictional 3 4 rate base assets, such as its pipeline and storage assets, as well as its scheduling 5 department provide the basis and means for the pipeline to provide this service. To 6 omit these PTO revenues from a substantially changed circumstances evaluation 7 focused on the realized rate of return on equity as Mr. Van Hoecke erroneously 8 recommends, would arbitrarily understate Buckeye's realized rate of return on equity. That Buckeye's PTO revenue is primarily profit is immaterial.<sup>394</sup> The fact remains that, 9 as Buckeye witness Hahamski has testified, Buckeye's costs, even if small, are, at least 10 in part, included in Buckeye's LIS cost of service.<sup>395</sup> Moreover, the pipeline and 11 12 storage assets which allow this service to be performed are also included in Buckeye's 13 LIS rate base and thus in the cost of service. To arbitrarily ignore these PTO revenues 14 would result in a skewing of the return on equity calculations contrary to the 15 Commission's requirements in the Tesoro Refining decision.

16

#### Q. Does Mr. Van Hoecke take issue with your treatment of rental revenue?

A. Yes. However, in doing so, Mr. Van Hoecke misrepresents my testimony and
substantially changed circumstances analysis. Accordingly, his criticism is without
merit.

Mr. Van Hoecke asserts that the substantially changed circumstances analysis in Figure 27 of my Direct Testimony includes an allocation of rental revenue to the LIS based on 27 a KN formula.<sup>396</sup> Contrary to Mr. Van Hoecke's claim, Mr. O'Loughlin addresses the 28 treatment and test period level of rental revenue.<sup>397</sup> As. Mr. O'Loughlin explained, 29 "Buckeye reports its lease agreement volume and revenue for 2011 – 2013 for three

- <sup>396</sup> Exh. No. BUC-73, page 57.
- <sup>397</sup> Exh. No. AIR-35, pages 22–24.

<sup>&</sup>lt;sup>393</sup> Exh. BUC-73, page 56.

<sup>&</sup>lt;sup>394</sup> See Exh. No. BUC-121, page 7 (Buckeye witness Hahamski stating "Buckeye's costs associated with PTO activities are negligible.")

<sup>&</sup>lt;sup>395</sup> See BUC-121, page 7.

leases associated with EPS. There are no leases associated with LIS.<sup>398</sup> Accordingly,
in recommending his test period Account 260 Incidental Revenue amounts, including
rental revenue, Mr. O'Loughlin identified that rental revenue would only need to be
accounted for to the extent it is determined that an EPS (including LIS) cost of service
is appropriate. To the extent an LIS-only cost of service is deemed the appropriate cost
of service, Mr. O'Loughlin did not include a rental revenue component.<sup>399</sup>

In preparing my Figure 27 (and Figure 26) analysis, I followed Mr. O'Loughlin's
recommendation and included a revenue credit for rental revenue in deriving my degree
of change in realized return on equity for the EPS (including LIS) system. No rental
revenue credit was included in my analysis of the degree of change in realized return on
equity for the LIS-only system.

12 While Mr. Van Hoecke contends that I failed to make any provision for a rental 13 revenue credit in 1992 resulting in a purported skewing of my analysis, his assertion is off-point and without substance.<sup>400</sup> Specifically, Buckeye had failed to provide the 14 15 requested information to be able to make an adjustment, and since the filing of my Direct Testimony, Buckeye has provided this other revenue data for 1991 and 1992.<sup>401</sup> 16 17 As set forth below, I have updated my Figure 27 (and Figure 26) analysis to include the 18 crediting of these other revenue sources against Buckeye's 1991 and 1992 costs of 19 service in the same manner it was done for complaint year 2011. As this analysis 20 below demonstrates, I continue to conclude that substantially changed circumstances 21 have occurred with respect to both the EPS (including LIS) and LIS-only systems that 22 include the deliveries to the NYC Airport Destinations on Buckeye.

### Q. Does Mr. Van Hoecke criticize your crediting of any other Account 260 revenue amounts?

<sup>&</sup>lt;sup>398</sup> *Id.* at 22.

<sup>&</sup>lt;sup>399</sup> *Id.* at 24 and Figure 9.

<sup>&</sup>lt;sup>400</sup> Exh. No. BUC-73, page 57.

<sup>&</sup>lt;sup>401</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 6-2 and the document Bates stamped BUC 015746, included in Exhibit No. AIR-134.

A. Yes. Mr. Van Hoecke appears to disagree with the crediting of revenue generated from
 jet fuel filtration, management operating fees, and other miscellaneous fees whether it
 be on an EPS (including LIS) or LIS basis.<sup>402</sup> Mr. Van Hoecke questions whether this
 revenue is jurisdictional and how these revenue sources relate to an analysis of
 substantially changed circumstances as it regards the purported grandfathered rates.<sup>403</sup>

- However, as with his other criticisms, Mr. Van Hoecke's assertions lack merit. It is my
  understanding, based on discussions with counsel, that to be jurisdictional the revenue
  amounts must fall within the definition of "transportation" in the Interstate Commerce
  Act ("ICA"). Section 1(3) of the ICA states, in pertinent part:
- 10 The term "transportation" as used in this chapter shall include...all 11 instrumentalities and facilities of shipment or carriage, irrespective of 12 ownership or of any contract, express or implied, for the use thereof, and 13 all services in connection with the receipt, delivery, elevation, and transfer 14 in transit, ventilation, refrigeration or icing, storage, and handling of 15 property transported.<sup>404</sup>
- 16 In my opinion, there is no question that the referenced revenue amounts fall under this 17 definition as all of these revenues result from "services in connection with the receipt, 18 delivery...handling of property transported" by Buckeye. Moreover, the services 19 which generated these revenues also have costs which Buckeye has included in its cost 20 of service. In fact, Buckeye itself credits the jet fuel filtration revenue against its LIS cost of service.<sup>405</sup> It does not make sense to contend that jet fuel filtration costs should 21 22 be included in an LIS cost of service and then assert, as Mr. Van Hoecke attempts to 23 imply, that the revenue from this service should be considered non-jurisdictional and 24 excluded from an analysis of the realized rate of return on equity.
- Q. Does Mr. Van Hoecke have any other criticisms of the components associated with
   your calculation of the degree of change in realized return on equity in Figure 27
   of your Direct Testimony?

<sup>&</sup>lt;sup>402</sup> *Id.* at 57–58.

<sup>&</sup>lt;sup>403</sup> *Id*.

<sup>&</sup>lt;sup>404</sup> Section 1(3) of the ICA.

<sup>&</sup>lt;sup>405</sup> Exhibit No. BUC-87, page 23, line 13 through page 24, line 2.

1 Yes. Mr. Van Hoecke appears to take issues with my development of the equity A. 2 portion of rate base as used in Figure 27 of my Direct Testimony.<sup>406</sup> His criticisms center around my calculation of the equity portion of rate base as a measure of the 3 4 equity investment in a pipeline, rather than the actual capital contributed to the 5 investment or a share of the current-fair market value of the enterprise. However, as the Commission explained in the *Tesoro Refining* decision, it is appropriate to examine 6 the equity portion of rate base in calculating the realized return on equity.<sup>407</sup> The equity 7 8 portion of rate base I use in my realized return on equity calculations is the equity 9 portion of rate base that is computed in a cost of service calculation in order to calculate a weighted cost of capital and overall return on rate base.<sup>408</sup> Given that the realized 10 11 returns are to be compared with the allowed returns on equity to determine if the 12 realized return in the complaint period is outside the range of reasonable returns approved by the Commission, it makes sense to calculate the realized return using the 13 14 same equity portion of rate base that the allowed return on equity is applied in a costof-service calculation.<sup>409</sup> It would not make sense to calculate the equity investment in 15 16 a manner inconsistent with a cost-of-service calculation when cost-of-service 17 calculations are the basis for calculating a realized return on equity.

## Q. Has Mr. Van Hoecke leveled any other criticisms regarding the analysis in Figure 27 of your Direct Testimony measuring of the level of change in the realized return on equity?

A. Yes. Mr. Van Hoecke appears to challenge the revenues I rely on for 1991 (*i.e.*, the A
Basis Period) and 1992 (*i.e.*, the B Pre-EPAct Period) in calculating the rate of return
on equity for these periods.<sup>410</sup> Mr. Van Hoecke also contends that it was inappropriate
for me to evaluate the degree of change in realized rate of return on equity at the system
level rather than at an individual rate level.<sup>411</sup>

<sup>411</sup> *Id.* at 61–62.

<sup>&</sup>lt;sup>406</sup> Exh. No. BUC-73, pages 59–60.

<sup>&</sup>lt;sup>407</sup> *Tesoro*, at PP 52–53; *see also* PP 57–63.

<sup>&</sup>lt;sup>408</sup> See, for example, Buckeye's 2011 Form 6, page 700 workpapers, Schedule 4.1, line 9, included in Exhibit No. AIR-13, page 7.

<sup>&</sup>lt;sup>409</sup> *Tesoro*, at P 62.

<sup>&</sup>lt;sup>410</sup> Exh. No. BUC-73, pages 60–61.

### Q. What are Mr. Van Hoecke's concerns with the referenced revenue level you relied on for the Basis or A Period in 1991?

A. Mr. Van Hoecke appears to contend that rather than using a conservatively adjusted
 calendar year 1991 revenue level, I should have used the actual revenue level resulting
 from the purported grandfathered rates being in effect for the first 12-month period
 after they were made effective.<sup>412</sup>

7 Q. Is Mr. Van Hoecke's criticism valid?

A. No. Mr. Van Hoecke's proposal would create a mismatch of costs and revenues as well
divorce any meaningful linkage between the resulting revenue level and the economic
circumstances that existed at the time the purported grandfathered rates were
established.

12 The Commission's substantially changed circumstances evaluation requirements direct 13 that for the A Basis Period one should use the return embedded in the grandfathered rate when it was established.<sup>413</sup> The Airlines requested Buckeye to provide its cost of 14 15 service for the 12-month period ending June 30, 1991 for assessing the economic 16 circumstances at the time the purported grandfathered rates took effect (*i.e.*, July 6, 17 1991). Buckeye responded in discovery that it was "not feasible to prepare reliable cost-of-service ("COS") calculations for period July 1, 1990 through June 30, 1991."414 18 19 Instead, Buckeye produced a cost of service study for calendar year 1991, which is the period that reflects approximately 6 months before its July 6, 1991 rates went into 20 effect, and 6 months after these rates went into effect.<sup>415</sup> 21

As explained in my Direct Testimony,<sup>416</sup> it is not clear that calendar year 1991 cost and revenue data is a perfect representation of the economic basis of Buckeye's rates that went into effect July 6, 1991. Nevertheless, calendar year 1991 data is the cost and

<sup>&</sup>lt;sup>412</sup> *Id*. at 60.

<sup>&</sup>lt;sup>413</sup> *Tesoro Refining*, 134 FERC at P 17.

 <sup>&</sup>lt;sup>414</sup> See Exh. No. AIR-30, Buckeye First Supplemental Response to request no. AIRLINES-BUCKEYE 4 4.

<sup>&</sup>lt;sup>415</sup> See Exh. No. AIR-29, Buckeye's Seventh Supplemental Response to request nos. AIRLINES-BUCKEYE 1-3, 1-4, and 1-5.

<sup>&</sup>lt;sup>416</sup> Exh. No. AIR-1, page 54

1 revenue data made available by Buckeye in this proceeding that is closest in time to 2 when the July 6, 1991 rates were established, and thus the most reasonable cost data to 3 rely on in the record. The 1991 calendar year data contains actual cost and revenue 4 information for the specific period when the subject rates went into effect, as well as 5 actual data for the period after the rates went into effect. However, Buckeye could not 6 have been relying on actual data after or subsequent to its July 1991 rate filing when it 7 established its rates. Accordingly, the calendar year 1991 data, in my opinion, can only 8 be characterized as an approximation for the costs and the revenues (*i.e.*, economic 9 circumstances) being experienced by Buckeye at the time its rates were established.

10 Because the calendar year 1991 revenue only reflects the rates effective July 6. 1991 11 being collected for half the year. I made a conservative adjustment to revenue to 12 approximate the annual revenue received after the rate increase effective July 6, 1991 in order to estimate the realized return embedded in its rates effective July 6, 1991. As 13 explained in my Direct Testimony,<sup>417</sup> this adjustment to increase 1991 revenues 14 15 conservatively increases the realized return in 1991 by approximately 0.5 percentage 16 points, and will conservatively decrease the degree of change in realized return in the 17 "A" Basis Period. For the analysis of degree of change in the realized rate of return on equity presented in Figures 25, 26, and 27 in my Direct Testimony, the values reported 18 for 1991 incorporate this increased adjustment of 1.93% to 1991 revenue.<sup>418</sup> 19

20 Mr. Van Hoecke's proposal that I should have included revenues for 1991 equivalent to 21 the alleged grandfathered rates for the period July 1991 through June 1992 (the rates 22 effective period) does nothing to correct my analysis. Moreover, as discussed above 23 and contrary to Mr. Van Hoecke's unsupported claim, my analysis does not underestimate "revenues and hence equity return in Period A."419 Mr. Van Hoecke's 24 25 proposal does nothing more than attempt to inflate Buckeye's 1991 equity return in order to artificially dilute any change in return. Specifically, Mr. Van Hoecke is 26 27 proposing a mismatch of revenue for the period July 1991 - June 1992 against a

<sup>&</sup>lt;sup>417</sup> *Id.*, fn. 117

<sup>&</sup>lt;sup>418</sup> For completeness, I also included in Exhibit No. AIR-34 to my Direct Testimony tables showing the 1991 realized return on equity at Buckeye's reported 1991 revenue level without the 1.93% increase, and the degree of change in realized return on equity relative to the 1991 realized returns.

<sup>&</sup>lt;sup>419</sup> Exh. No. BUC-73, page 60.

1 calendar year 1991 cost of service. Moreover, if Mr. Van Hoecke's statement that 2 "volumes during the twelve month period the grandfathered rates were in effect are greater than the 1991 calendar year volumes" is assumed to be accurate, this would 3 4 necessarily indicate that a corresponding cost of service would be appreciably higher 5 than a cost of service based on calendar year 1991 based only on relative fuel and 6 power costs. Finally, as Buckeye could not have relied on actual data subsequent to its 7 July 1991 rate filing when establishing its subject rates, Mr. Van Hoecke's proposal 8 would effectively sever any nexus between the return calculation from the economic 9 circumstances existing at the time the rates were established, contrary to the guidelines 10 established in the Tesoro Refining decision for evaluating changed circumstances.

### Q. What is Mr. Van Hoecke's concern with your development of the rate of return on equity for the Pre-EPAct 1992 "B" Period?

A. Mr. Van Hoecke erroneously contends that I should have adjusted my Pre-EPAct 1992
"B" Period to reflect Buckeye's July 1992 rate increase for a full 12-month period (*i.e.*,
July 1992–June 1993) and that failure to do so "results in return associated with a PreEPAct change in rates (*i.e.*, July 16, 1992 rate increase) being considered as a postEPAct change."<sup>420</sup> However, Mr. Van Hoecke's proposal is nonsensical and contrary
to the Commission's established substantially changed circumstances analysis and
protocol.

In particular, the Commission established that the Pre-EPAct "B" Period is to be the rate of return on equity generated by the challenged rate at the time EPAct became effective on October 24, 1992.<sup>421</sup> In this connection, the Commission has clarified that calendar year 1992 can be a reasonable proxy for the 12-months ending October 24, 1992, stating:

Under this methodology, the Commission first determines the return embedded in the grandfathered portion of the rate at the time the rate was established and is the base rate for the base period, which is called the A period. The Commission then determines the return generated by the challenged rate at the time EPAct became effective, or a reasonably

<sup>&</sup>lt;sup>420</sup> Exh. No. BUC-73, page 60.

<sup>&</sup>lt;sup>421</sup> *Tesoro Refining*, 134 FERC at P 17.

1 2 approximate time frame, which, generally is the return for the calendar year 1992, which is called the B period.<sup>422</sup>

Buckeye provided in discovery cost-of-service data for calendar year 1992 for both the Buckeye system as a whole and for the LIS,<sup>423</sup> which consistent with the Commission's directive is a "reasonably approximate time frame." Further, Buckeye has identified that it "does not believe that it is feasible to prepare reliable cost-of-service ("COS") calculations for period November 1991 through October 31, 1992."<sup>424</sup>

8 While Mr. Van Hoecke appears to recognize that events occurring on a post-period B 9 basis (whether measured as the 12-months ended October 24, 1992 or as calendar year 10 1992) are not to be included in the development of the B period rate of return on equity,<sup>425</sup> Mr. Van Hoecke asserts that I should have derived my B period revenues 11 based on the full 12-month period its July 1992 rate increase was in effect (i.e., July 12 1992 through June 1993).<sup>426</sup> His rationale for this claim is that Buckeye's July 16, 13 1992 rate increase was a Pre-EPAct event and that all of the revenues generated by that 14 rate increase should be considered in the Pre-EPAct period B.<sup>427</sup> 15

16 Mr. Van Hoecke's claim is without merit and nonsensical. The volumes transported and the revenues generated therefrom in 1993 (i.e., January 1993 through July 1993) 17 18 are not Pre-EPAct period B events. Simply because Buckeye's rate increase occurred 19 within calendar year 1992 (i.e., Pre-EPAct B Period), this does not artificially transform 20 all activity associated with this rate increase into a Pre-EPAct event. Indeed, if Mr. 21 Van Hoecke truly believed that the representative Pre-EPAct Period should be the 22 twelve-month period ending July 15, 1993, he would have indicated that such revenues 23 be matched with corresponding costs; yet, Mr. Van Hoecke fails to make this 24 recommendation. Accordingly, Mr. Van Hoecke's proposal reflects nothing more than

<sup>422</sup> *Id*.

<sup>427</sup> *Id*.

<sup>&</sup>lt;sup>423</sup> Buckeye's response to request nos. AIRLINES-BUCKEYE 1-3, 1-4, and 1-5, and the document Bates stamped BUC 007900, included in Exhibit No. AIR-31.

<sup>&</sup>lt;sup>424</sup> See Buckeye response to request no. AIRLINES-BUCKEYE 4-4, included in Exhibit No. AIR-30.

<sup>&</sup>lt;sup>425</sup> See Exh. No. BUC-73 at 61 fn. 120 citing Santee I, at p. 61,759 ("Comparisons of data for 1987 to data for 1993 cannot be the basis for showing a change in economic circumstances since enactment of the EPAct.").

<sup>&</sup>lt;sup>426</sup> Exh. No. BUC-73 at 61.

1 an attempt to skew the derivation of the Pre-EPAct period B rate of return on equity by 2 mismatching cost and revenue figures. Unlike Mr. Van Hoecke's proposal, my Period 3 B analysis conforms to the Commission's established policy and calculates a rate of 4 return on equity based on costs and corresponding revenue without the incorporation of 5 post-EPAct Period data.

#### 6 **Q**. What is Mr. Van Hoecke's criticism with your development of rates of return on 7 equity on a system basis in performing your substantially changed circumstances 8 analysis?

9 Mr. Van Hoecke contends that because I develop rates of return on equity on a system A. 10 basis, rather than on an individual rate basis, I have committed an alleged "fatal flaw" 11 based on Commission precedent.<sup>428</sup>

#### 12 Do you agree with Mr. Van Hoecke's criticism on this issue? **Q**.

13 No. Mr. Van Hoecke's criticism seriously mischaracterizes the precedent he cites and A. 14 omits material and relevant facts. Specifically, albeit ignored by Mr. Van Hoecke, the 15 Commission clarified in his referenced "March 2004 Order" that where rates are not 16 developed on an individual line or destination basis, it is appropriate to evaluate substantially changed circumstances on a system basis.<sup>429</sup> Here, no evidence has been 17 presented and no Buckeye witness has identified that the New York City area rates for 18 19 jet fuel were developed, at any time, on anything other than on a system basis. 20 Accordingly, consistent with my analysis, a substantially changed circumstances 21 analysis is reasonable to be performed on a system basis.

- 22
- Further, while Mr. Van Hoecke accurately notes that the language of the referenced 23 order made a determination of changed circumstances, in the alternative, on a

<sup>428</sup> Exh. No. BUC-73 at 61 citing "March 2004 Order at P 62,152 (para 77)" (i.e., SFPP, L.P., 106 FERC P 61,300 (2004)).

<sup>&</sup>lt;sup>429</sup> ARCO Products Co. et al. v. SFPP, L.P., 106 FERC ¶ 61,300 at P 77 (2004) ("The complainant parties and Staff are correct that SFPP prepared the cost justifications for its rates on the West and North Lies by developing costs for the entire line, and not applying those costs to specific delivery point on the lines, the specific rates, or the individual commodities. To the extent that SFPP itself designed and justified the rates at issue by reference to the aggregated costs of all the rates in the year that the rates were established, then that portion of economic basis for each individual rate can be evaluated on the same basis.").

destination basis,<sup>430</sup> Mr. Van Hoecke again ignores relevant and material facts 1 2 associated with that determination, including the complete rejection of the methodology 3 used to perform an alternative destination-based substantially changed circumstances 4 In particular, the Commission's changed circumstances findings with evaluation. 5 respect to those destinations were based on an analysis where volumes (whether on a 6 system or destination-specific basis) were used as a proxy for revenues whereby the 7 change in volumes, on a percentage basis, was assumed to equal the change in revenue, 8 on a percentage basis. This percentage change was then added to the percentage 9 change in cost of service to evaluate whether there was substantially changed 10 circumstances. As the Commission explained in America West, et al. v. Calnev, 121 11 FERC ¶ 61,241 (2007), subsequent to Mr. Van Hoecke's referenced "March 2004 12 Order" and its related adding of percentages methodology, this analysis was found to be 13 inappropriate and mathematically flawed. Specifically, the Commission stated:

14 [it] was informed through the appellate arguments in *ExxonMobil* that it is 15 incorrect to use the sum of the changes in two percentages as a measure of 16 absolute change when the percentages have different bases. While this 17 error and others were not addressed on appeal in *ExxonMobil* because the 18 parties had not raised the issues to the Commission, the argument 19 presented on appeal is mathematically correct. Thus, to the extent the 20 Complainants used the total swing in percentages as an analytical approach, they incorporated this error.<sup>431</sup> 21

22 The Commission reconfirmed the invalidity of the "March 2004 Order's" methodology 23 and the related analysis referenced by Mr. Van Hoecke in the Tesoro Refining decision 24 where it explained that "volumes should not be used as a proxy for revenues in 25 evaluating whether there are substantially changed circumstances. There should be no 26 further debate on this issue given this language requiring the use of revenues and 27 expenses in determining if there are substantially changed circumstances."432 28 Accordingly, Mr. Van Hoecke's criticism regarding my development of rates of return 29 on equity on a system basis are both factually flawed and seriously misplaced.<sup>433</sup>

<sup>&</sup>lt;sup>430</sup> See Exh. No. BUC-73, pages 61–62.

<sup>&</sup>lt;sup>431</sup> *America West, et al. v. Calnev*, 121 FERC ¶ 61,241 at P 8 (2007).

<sup>&</sup>lt;sup>432</sup> *Tesoro Refining*, 134 FERC ¶ 61,124 at P 40 (2011).

<sup>&</sup>lt;sup>433</sup> Id. at P 53 ("the Commission now clarifies America West should be understood as contemplating a shift away from. . . the broad measure of change used earlier in March 2004 and June 2005 Commission orders") (footnote omitted).

Q. What is Mr. Van Hoecke's test for evaluating the existence of substantially
 changed circumstances regarding the challenged and alleged grandfathered jet
 fuel rates?

A. Mr. Van Hoecke appears to advocate two different methodologies for assessing
substantially changed circumstances with regard to the referenced rates – one in
response to my Direct Testimony and an alternative methodology in response to the
answering testimony of Trial Staff.

Q. What type of substantially changed circumstances analysis did Mr. Van Hoecke
propose in response to your Direct Testimony?

A. Mr. Van Hoecke asserts that because he believes that the economic circumstances
 underlying the challenged jet fuel rates was Buckeye's Experimental Rate Program, the
 Commission could assess the existence of substantially changed circumstances by
 determining whether the challenged rates complied with the Experimental Rate
 Program.<sup>434</sup> According to Mr. Van Hoecke, if the challenged rates complied with the
 Experimental Rate Program, substantially changed circumstances cannot be shown.<sup>435</sup>

### Q. Does Mr. Van Hoecke's referenced substantially changed circumstances analysis have any validity?

18 A. No. Mr. Van Hoecke's analysis completely ignores the Commission's established 19 methodology for evaluating the existence of substantially changed circumstances based 20 on the degree of change in Buckeye's realized rate of return on equity between the "B" Pre-EPAct period and the "C" Complaint Period, relative to the realized return in the 21 22 "A" Basis Period.<sup>436</sup> Moreover, as discussed above, the Commission's approved 23 methodology for assessing the existence of substantially changed circumstances based 24 on the change in the rate of return properly does not look to or depend on the 25 methodology, such as the Experimental Rate Program, used to calculate the alleged

<sup>&</sup>lt;sup>434</sup> Ex. No. BUC-73 at 73.

<sup>&</sup>lt;sup>435</sup> *Id.* at 73.

<sup>&</sup>lt;sup>436</sup> Tesoro Refining, 134 FERC ¶ 61,124 at P 53 ("Therefore, the Commission holds that the appropriate method to determine whether there are substantially changed circumstances is to measure the change in the rate of return on equity from that embedded in the grandfathered rate."

grandfathered rate. As the D.C. Circuit in *ExxonMobil* explained, "§ 1893 does not necessarily depend on the method used to compute the grandfathered rate. Rather, § 1803 *assumes* that the 'economic circumstances' of a pipeline were a basis for its rate, regardless of how the rate was actually established."<sup>437</sup> In turn, the D.C. Circuit approved the Commission's cost-based rate of return metric for evaluating substantially changed circumstances as "a perfectly reasonable means of interpreting and applying \$ 1803."<sup>438</sup>

8 Finally, notwithstanding that the methodology used to calculate the challenged rates is 9 immaterial to a substantially changed circumstances analysis, Mr. Van Hoecke's 10 summary claim that the economic basis of the challenged jet fuel rates was the 11 Experimental Rate Program, in my opinion, lacks any viable support. Specifically, 12 Buckeye's FERC Tariff No. 67, filed June 5, 1991 increased tariff rates, effective July 6, 1992, to the NYC Airport Destinations by approximately 3.5% while Buckeye's 13 Experimental Rate Program permitted a rate increase for these destinations of 3.86%.<sup>439</sup> 14 Accordingly, some reason other than Buckeye's Experimental Rate Program was the 15 16 basis for setting the approximately 3.5% July 1991 rate increase.

The Airlines sought in discovery an explanation for why Buckeye's rates to the NYC Airport Destinations were increased by approximately 3.5% rather than the 3.86% permitted by Buckeye's Experimental Rate Program.<sup>440</sup> Buckeye responded that it did not know why the rate from Linden Station, Port Reading, and Sewaren to the NYC Airport Destinations were increased by approximately 3.5% versus the 3.86% permitted by the Experimental Rate Program.<sup>441</sup> In short, the ambiguity associated with

<sup>&</sup>lt;sup>437</sup> *ExxonMobil*, 487 F.3d 945, 961 (emphasis in original).

<sup>&</sup>lt;sup>438</sup> *ExxonMobil*, 487 F.3d at 961.

<sup>&</sup>lt;sup>439</sup> See Exh. No AIR-3 (Bates numbered document BUC 001497).

<sup>&</sup>lt;sup>440</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 9-1, included in Exhibit No. AIR-136.

<sup>&</sup>lt;sup>441</sup> Id. Notably, Buckeye increased its rates to the non-airport destinations on the LIS by levels less than the 3.86% permitted by the Experimental Rate Program. Id.; see also Buckeye's response to request nos. AIRLINES-BUCKEYE 9-2 and 9-3, included in Exhibit No. AIR-136. Notably, Mr. Van Hoecke's claims that the New York City jet fuel rates were developed on a competitive basis (Exh. No. BUC-136, pages 21-25) is without merit because: (1) the New York City market has never been found to be competitive (*Buckeye Pipe Line Company, L.P., 53 FERC ¶* 61,473, at 62,674 (1990)); and (2) as discussed herein, Buckeye set its jet fuel rates at a level below the level permitted by the

identifying the specific basis of a rate at the time it was established provides direct
 support for the Commission's determination to rely on a cost-of-service-based rate of
 return methodology for evaluating substantially changed circumstances as explained by
 the D.C. Circuit in *ExxonMobil.*<sup>442</sup>

- Q. Mr. Van Hoecke submitted testimony responding to the Commission Trial Staff's
   Answering Testimony, did you have a chance to review that testimony?
- 7 A. Yes.

## Q. In this testimony, did Mr. Van Hoecke raise any new or additional arguments regarding how to evaluate substantially change circumstances as it respect the challenged NYC jet fuel rates?

11 Yes. Mr. Van Hoecke continues to advance his flawed theory that the economic basis A. 12 of the challenged jet fuel rates was Buckeye's Experimental Rate Program and that any evaluation of substantially changed circumstances can only be performed by reference 13 to this program.<sup>443</sup> However, Mr. Van Hoecke now claims that no justification has 14 15 been presented for application of the substantially changed circumstances evaluation 16 established by the Commission in Tesoro Refining as compared to the Commission's prior methodology.<sup>444</sup> Mr. Van Hoecke also proposes for the first time an alternative 17 methodology for evaluating substantially changed circumstances which is the same 18 19 methodology that was ultimately rejected by the Commission in the Tesoro Refining decision.445 20

#### 21 Q. Please summarize the basis for Mr. Van Hoecke's argument.

A. Overall, it appears that Mr. Van Hoecke is attempting to reargue claims that were
 rejected by the Commission in the *Tesoro Refining* decision. First, Mr. Van Hoecke
 appears to dispute the validity of the *Tesoro Refining* decision since he claims that this

<sup>445</sup> *Id.* at 51–54.

Expiramental Rate Program and Buckeye itself does not know how the rates were set (*see* Buckeye's response to request nos. AIRLINES-BUCKEYE 9-1, 9-2, and 9-3, included in Exhibit No. AIR-136).

<sup>&</sup>lt;sup>442</sup> *ExxonMobil*, 487 F.3d at 961.

<sup>&</sup>lt;sup>443</sup> See Exh. No. BUC-136, page 25, lines 1–16.

<sup>&</sup>lt;sup>444</sup> *See* Exh. No. BUC-136, page 47.

decision adopts a methodology which he asserts was rejected previously.<sup>446</sup> In turn, 1 2 Mr. Van Hoecke contends that there has been no justification presented in this 3 proceeding for a shift in methodologies from that relied on in the 2004-2005 SFPP orders to that established in the 2011 Tesoro Refining decision.<sup>447</sup> Mr. Van Hoecke 4 next asserts that a substantially changed circumstances analysis should only rely on 5 revenues generated from the grandfathered portion of the rate.<sup>448</sup> Finally, Mr. Van 6 Hoecke purports to apply the methodology relied on in the SFPP matter and then 7 claims that no substantially changed circumstances have occurred.449 8

### 9 Q. What is the specific methodology Mr. Van Hoecke relies on for performing this 10 alleged alternative evaluation of substantially changed circumstances?

11 Mr. Van Hoecke, with the assistance of Buckeye witness Wetmore, develops a cost of A. 12 service for (i) the period July 6, 1991 to July 16, 1992 (i.e., the A period) annualized to a 365-day period (by averaging the 1991 and 1992 costs of service), (ii) calendar year 13 1992 (i.e., the B period), and (iii) for calendar years 2012 and 2011.<sup>450</sup> Mr. Van 14 Hoecke next develops volume data for each of the periods for the LIS and on an origin 15 and destination pair basis.<sup>451</sup> Mr. Van Hoecke then purports to compute the change in 16 17 Buckeye's cost of service on both an LIS and origin and destination pair basis. Finally, 18 Mr. Van Hoecke states that he calculated a separate percentage change in cost of 19 service from the percentage change in volume to derive the purported "degree of 20 change in economic circumstances in accordance with the SFPP methodology."<sup>452</sup> Mr. 21 Van Hoecke contends that "[m]easuring the change in volume on a percentage basis 22 and summing that change with the change in the carrier's cost-of-service is 23 conceptually equivalent to using the change in grandfathered revenues and cost-ofservice."453 24

<sup>446</sup> See Exh. No. BUC-136, page 31.

- <sup>448</sup> *Id.* at 36–46.
- <sup>449</sup> *Id.* at 51–54.
- <sup>450</sup> *Id.* at 52.
- <sup>451</sup> *Id*.
- <sup>452</sup> *Id.* at 53.
- <sup>453</sup> *Id.* at 49.

<sup>&</sup>lt;sup>447</sup> Exh. No. BUC-136, page 47.

## Q. Is Mr. Van Hoecke's claim that no justification has been presented for the Commission's methodology established in *Tesoro Refining* versus the referenced *SFPP* methodology valid?

4 No. Mr. Van Hoecke's claim is a failure to acknowledge the Commission's discussion A 5 and rational presented in the Tesoro Refining decision for departing from the SFPP 6 methodology. Although ignored by Mr. Van Hoecke in his testimony, the Commission 7 went through an extensive and detailed discussion and analysis of how its new 8 methodology for evaluating substantially changed circumstances was consistent with 9 the D.C. Circuit's rulings in *ExxonMobil* and how its prior methodology, as articulated 10 in its prior orders-specifically in the SFPP proceeding and the America West et al. proceeding-were materially flawed. Indeed, Mr. Van Hoecke's proposed alternative, 11 12 including its purported reliance on grandfathered rate related revenues has already been 13 considered and rejected by the Commission.

### 14 Q. Please explain why you believe the Commission has already considered and 15 rejected Mr. Van Hoecke's proposed alternative methodology.

- A. As noted above, Mr. Van Hoecke's alternative methodology subtracts the percentage
   change in cost of service from the percentage change in volume (which is used as a
   proxy for revenue) to derive an alleged degree of change in economic circumstances.<sup>454</sup>
   As the Commission explained in its *America West et al.* decision, this mathematical
- 20 formula is unsound and defective.
- 21 Specifically, the Commission stated that it:

22 was informed through the appellate arguments in *ExxonMobil* that it is 23 incorrect to use the sum of the changes in two percentages as a measure of 24 absolute change when the percentages have different bases. While this 25 error and others were not addressed on appeal in ExxonMobil because the 26 parties had not raised the issues to the Commission, the argument 27 presented on appeal is mathematically correct. Thus, to the extent the 28 Complainants used the total swing in percentages as an analytical approach, they incorporated this error.<sup>455</sup> 29

<sup>&</sup>lt;sup>454</sup> See Exh. No. BUC-136, page 53.

<sup>&</sup>lt;sup>455</sup> *America West*, 121 FERC ¶ 61,241 at P 8.

1 The Commission reaffirmed the unsoundness of this calculation in its *Tesoro Refining* 2 decision where it stated that "volumes should not be used as a proxy for revenues in 3 evaluating whether there are substantially changed circumstances. There should be no 4 further debate on this issue given this language requiring the use of revenues and expenses in determining if there are substantially changed circumstances."<sup>456</sup> 5 6 Accordingly, Mr. Van Hoecke's proposed alternative methodology is, at its core, 7 untenable and should be ignored. Indeed, albeit not mentioned in his testimony, Mr. 8 Van Hoecke has previously acknowledged the unsoundness and defective nature of the 9 calculation he now appears to support.

### Q. What support do you have for claiming that Mr. Van Hoecke has previously recognized the unsoundness and defective nature of his proposed calculation?

A. Mr. Van Hoecke, in 2008, submitted an affidavit in support of Calnev Pipe Line LLC's
 answer to various amended complaints which ultimately were addressed by the
 Commission in the *Tesoro Refining* decision. In this affidavit, Mr. Van Hoecke
 expressly stated:

16Adding percentages calculated using different bases can lead to17misleading or even meaningless comparisons. The base unit of measure18(e.g., barrels vs. dollars) can affect the relative impact a percentage change19has on the overall economic circumstances. In addition, it is incorrect to20simply add the two percentages together and assume that the percentages21are derived from factors of equal size.

Mr. Van Hoecke also stated in this affidavit "that more current Commission guidance suggests that adding the percentage change in volume and the percentage change in cost is incorrect. I agree with this guidance."<sup>458</sup> Accordingly, it does not make sense for Mr. Van Hoecke to now propose a methodology for evaluating substantially changed circumstances which he has already recognized and agreed with the Commission is mathematically unsound and defective.

<sup>&</sup>lt;sup>456</sup> *Tesoro Refining*, 134 FERC ¶ 61,214 at P 40.

<sup>&</sup>lt;sup>457</sup> See Exh. No. AIR-137 at 9–10 (Affidavit of Robert G. Van Hoecke attached to the Answer of Calnev to Amended Complaints o ExxonMobil Oil Corp., Tesoro Refining and Marketing Co., America West Airlines, Inc., Chevron Products Co., Continental Airlines, Inc., Northwest Airlines, Inc., Southwest Airlines Co., US Airways, Inc., Valero Marketing and Supply Co., ConocoPhillips Co., and BP West Coast Products LLC. (dated March 3, 2008).

## Q. What other aspects of Mr. Van Hoecke's proposed alternative methodology for evaluating substantially changed circumstances have been previously rejected by the Commission?

4 A. A central component of Mr. Van Hoecke's flawed alternative methodology for 5 measuring substantially changed circumstances is his claim that evaluating substantially changed circumstances should only be performed by reference to revenues generated by 6 the grandfathered portion of the challenged rate.<sup>459</sup> Indeed, Mr. Van Hoecke contends 7 8 that "[m]easuring the change in volume [as a proxy for revenue] on a percentage basis 9 and summing that change with the change in the carrier's cost-of-service is 10 conceptually equivalent to using the change in grandfathered revenues and cost-ofservice."<sup>460</sup> However, absent from Mr. Van Hoecke's testimony is any recognition that 11 12 the Commission has specifically rejected this same proposition.

13 Specifically, in the Tesoro Refining decision, the Commission reversed its conclusion in 14 America West, et al. indicating that revenues generated by the non-grandfathered 15 portion of a rate should be excluded from the determination of substantially changed circumstances.<sup>461</sup> Agreeing with an Initial Decision issued in a complaint proceeding 16 17 involving SFPP in Docket No. OR03-05-001, the Commission explained that "America 18 West [and its proposed exclusion of non-grandfathered rate related revenues] did not 19 allow for situations where the indexing mechanism might be the means, or one of the means, by which the pipeline's return is sustained or enhanced."<sup>462</sup> As a result, the 20 21 Commission reasonably concluded that arbitrarily excluding revenue not associated 22 with the grandfathered portion of the challenged rate would unreasonably "understate the implied revenue in return...regardless of how the concept of 'return' is defined."463 23

24

#### A. UPDATED REALIZED RETURN IN THE "A" BASE PERIOD

Q. What are the updated realized returns you calculate for the EPS (including LIS)
 and the LIS in the "A" Basis Period using Buckeye's unadjusted cost-of-service

<sup>&</sup>lt;sup>459</sup> Exh. No. BUC-136, pages 36–37.

<sup>&</sup>lt;sup>460</sup> *Id*. at 49.

<sup>&</sup>lt;sup>461</sup> *See Tesoro Refining, et al.*, 134 FERC ¶ 61,214 at P 42.

<sup>&</sup>lt;sup>462</sup> *Id.* at P 43.

<sup>&</sup>lt;sup>463</sup> *Id* at P 43.

### and 1991 revenue data that reflects the July 1991 rate increase being collected for a full year?

3 Figure 11 below (which is identical to Figure 16 in my Direct Testimony) shows my A. updated realized return in the "A" Basis period based on Buckeye's cost-of-service and 4 5 revenue data. These realized returns are based on Buckeye's unadjusted 1991 cost-of-6 service data and calendar-year 1991 revenue increased by 1.93% to reflect a full-year of collecting the average 3.86% rate increases effective July 6, 1991, as discussed above 7 (see footnote 116 of my Direct Testimony).<sup>464</sup> As seen in Figure 11, Buckeye's cost-8 9 of-service data reflects an under-recovery of costs for both the EPS (including LIS) and 10 the LIS, and the resulting realized returns on equity rate base for the "A" Basis period 11 are 9.8% for the EPS (including LIS) and 7.3% for the LIS.

<sup>&</sup>lt;sup>464</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 6-2 and the document Bates stamped BUC 015746, included in Exhibit No. AIR-134.

(5 IVIIIIONS)			
		LIS	EPS (incl. LIS)
[1]		[2]	[3]
Revenue	[a]	\$25.11	\$79.88
Cost of service	[b]	\$28.79	\$82.54
Over/Under-Recovery	[c]=[a]-[b]	-\$3.68	-\$2.66
Income Tax Rate	[d]	34.19%	34.19%
Less Income Taxes on Over/Under-Recovery	[e]=[c]*[d]	-\$1.26	-\$0.91
After-tax Over/Under-Recovery	[f]=[c]-[e]	-\$2.42	-\$1.75
Allowed Return on Rate Base	[g]	\$9.68	\$24.17
Less Interest Expense	[h]	\$2.07	\$4.89
Allowed Equity Return	[i]=[g]-[h]	\$7.61	\$19.29
Total Return on Equity Rate Base	[j]=[f]+[i]	\$5.18	\$17.54
Equity Portion of Rate Base	[k]	\$71.20	\$179.80
Estimated Realized Return on Equity Rate Base	[l]=[j]/[k]	7.28%	9.75%

#### Figure 11 Buckeye Pipe Line Company, L.P. Realized Return on Equity Based on Buckeye's 1991 Unadjusted Cost of Service (\$ Millions)

#### Sources/Notes:

Updated 1991 Cost of Service Arthur workpapers, included in Exhibit No. AIR-138 (CONF). Buckeye's unadjusted 1991 cost of service calculations are in the document Bates Stamped BUC 009959, included in Exhibit No. AIR-29 (CONF).

Q. What are the updated realized returns you calculate for the EPS (including LIS)
 and the LIS in the "A" Basis Period based on all of your and Mr. O'Loughlin's
 adjustments to Buckeye's cost-of-service and revenue data?

A. Figure 12 below (which is an update to my Figure 17 in my Direct Testimony) shows
the realized return in the "A" Basis period based on my and Mr. O'Loughlin's
recommended adjustments to Buckeye's cost-of-service and revenue data.<sup>465</sup> These

<sup>&</sup>lt;sup>465</sup> Exhibit No. AIR-138 contains the workpapers associated with my updated adjusted 1991 EPS (including LIS) and LIS costs of service. Note that in its Answering Testimony, Buckeye reports small adjustments to the direct labor balances that it reported in prior data responses that I relied on for the 1991 and 1992 direct labor balances used in my Direct Testimony. *See* Buckeye's response to request nos. 9-26 and 11-5, and the documents Bates stamped BUC 013144 and BUC 023964, included in Exhibit No. AIR-128. These changes do not have a material impact on the allocations of

1	realized returns are based on Buckeye's adjusted 1991 cost-of-service data and
2	calendar-year 1991 revenue conservatively increased by 1.93% to reflect a full-year of
3	collecting the average 3.86% rate increases effective July 6, 1991, as discussed above
4	(see footnote 116 of my Direct Testimony) as well an adjustment for the reported
5	amount of EPS (including LIS) and LIS Account 250 and 260 revenues which was not
6	available at the time of the filing of my Direct Testimony. <sup>466</sup> As seen in Figure 12,
7	Buckeye's cost-of-service data reflects an over-recovery of costs for both the EPS
8	(including LIS) and the LIS, and the resulting realized returns on equity rate base for
9	the "A" Basis period are 23.4% for the EPS (including LIS) and 26.7% for the LIS.

common costs, the total cost of service, and the estimated realized return, and I have not incorporated these changes into my updated adjusted 1991 and 1992 cost of service calculations.

<sup>&</sup>lt;sup>466</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 6-2 and the document Bates stamped BUC 015746, included in Exhibit No. AIR-134.

#### Figure 12 Buckeye Pipe Line Company, L.P. Realized Return on Equity Based on Buckeye's 1991 Adjusted Cost of Service With No Income Tax Allowance (\$ Millions)

		LIS	EPS (incl. LIS)
[1]		[2]	[3]
Revenue	[a]	\$25.11	\$79.88
Cost of service	[b]	\$18.36	\$66.68
Over/Under-Recovery	[c]=[a]-[b]	\$6.75	\$13.21
Income Tax Rate	[d]	0.00%	0.00%
Less Income Taxes on Over/Under-Recovery	[e]=[c]*[d]	\$0.00	\$0.00
After-tax Over/Under-Recovery	[f]=[c]-[e]	\$6.75	\$13.21
Allowed Return on Rate Base	[g]	\$8.21	\$22.01
Less Interest Expense	[h]	\$1.94	\$5.45
Allowed Equity Return	[i]=[g]-[h]	\$6.27	\$16.56
Total Return on Equity Rate Base	[j]=[f]+[i]	\$13.02	\$29.77
Equity Portion of Rate Base	[k]	\$48.72	\$127.35
Estimated Realized Return on Equity Rate Base	[l]=[j]/[k]	26.72%	23.37%

Sources/Notes:

1991 Cost of Service Arthur workpapers, included in Exhibit No. AIR-138 (CONF).

Buckeye's unadjusted 1991 cost of service calculations are in the document Bates Stamped BUC 009959, included in Exhibit No. AIR-29 (CONF).

Q. What are the updated realized returns you calculate for the EPS (including LIS)
 and the LIS in the "A" Basis Period based on all of your and Mr. O'Loughlin's
 adjustments to Buckeye's cost-of-service and revenue data, except incorporating
 Buckeye's recommendations for income tax allowance?

5 Figure 13 below (which is an update to my Figure 18 in my Direct Testimony) shows A. 6 the realized return in the "A" Basis period based on my and Mr. O'Loughlin's 7 recommended adjustments to Buckeye's cost-of-service and revenue data, except 8 incorporating Buckeye's recommendation for income tax allowance. These realized 9 returns are based on Buckeye's adjusted 1991 cost-of-service data and calendar-year 10 1991 revenue increased by 1.93% to reflect a full-year of collecting the average 3.86% 11 rate increases effective July 6, 1991, as discussed above (see footnote 116 of my Direct 12 Testimony) as well an adjustment for the reported amount of EPS (including LIS) and

LIS Account 250 and 260 revenues which was not available at the time of the filing of my Direct Testimony.<sup>467</sup> As seen in Figure 13, Buckeye's cost-of-service data reflects an over-recovery of costs for both the EPS (including LIS) and the LIS, and the resulting realized returns on equity rate base for the "A" Basis period are 15.5% for the EPS (including LIS) and 17.8% for the LIS.

#### Figure 13 Buckeye Pipe Line Company, L.P. Realized Return on Equity Based on Buckeye's 1991 Adjusted Cost of Service Using Buckeye's Income Tax Allowance (\$ Millions)

		LIS	EPS (incl. LIS)
[1]		[2]	[3]
Revenue	[a]	\$25.11	\$79.88
Cost of service	[b]	\$21.54	\$75.18
Over/Under-Recovery	[c]=[a]-[b]	\$3.57	\$4.70
Income Tax Rate	[d]	34.19%	34.19%
Less Income Taxes on Over/Under-Recovery	[e]=[c]*[d]	\$1.22	\$1.61
After-tax Over/Under-Recovery	[f]=[c]-[e]	\$2.35	\$3.09
Allowed Return on Rate Base	[g]	\$7.90	\$21.21
Less Interest Expense	[h]	\$1.81	\$5.11
Allowed Equity Return	[i]=[g]-[h]	\$6.09	\$16.09
	-		
Total Return on Equity Rate Base	[j]=[f]+[i]	\$8.44	\$19.19
Equity Portion of Rate Base	[k]	\$47.43	\$124.02
Estimated Realized Return on Equity Rate Base	[l]=[j]/[k]	17.80%	15.47%

Sources/Notes:

1991 Cost of Service Arthur workpapers, included in Exhibit No. AIR-138 (CONF).

Buckeye's unadjusted 1991 cost of service calculations are in the document Bates Stamped BUC 009959, included in Exhibit No. AIR-29 (CONF).

<sup>&</sup>lt;sup>467</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 6-2 and the document Bates stamped BUC 015746, included in Exhibit No. AIR-134.

#### 1 **B.** UPDATED REALIZED RETURN IN THE "B" PRE-EPACT PERIOD

## Q. What are the updated realized returns you calculate for the EPS (including LIS) and the LIS in the "B" Pre-EPAct Period using Buckeye's unadjusted cost-ofservice and revenue data?

A. Figure 14 below (which is identical to my Figure 19 in my Direct Testimony) shows the
realized return in the "B" Pre-EPAct Period based on Buckeye's unadjusted cost-ofservice and revenue data.<sup>468</sup> As seen in Figure 14, Buckeye's cost-of-service data
reflects an under-recovery of costs for both the EPS (including LIS) and the LIS, and
the resulting realized returns on equity rate base for the "B" Pre-EPAct Period are
10.6%% for the EPS (including LIS) and 4.6% for the LIS.

<sup>&</sup>lt;sup>468</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 6-2 and the document Bates stamped BUC 015746, included in Exhibit No. AIR-134.

Figure 14				
Buckeye Pipe Line Company, L.P.				
Realized Return on Equity Based on Buckeye's 1992 Unadjusted Cost of Service				
(\$ Millions)				

		LIS	EPS (incl. LIS)
[1]		[2]	[3]
Revenue Cost of service	[a] [b]	\$26.74 \$33.55	\$84.88 \$85.63
Over/Under-Recovery	[c]=[a]-[b]	-\$6.80	-\$0.75
Income Tax Rate Less Income Taxes on Over/Under-Recovery	[d] [e]=[c]*[d]	34.19% -\$2.33	34.19% -\$0.26
After-tax Over/Under-Recovery	[f]=[c]-[e]	-\$4.48	-\$0.50
Allowed Return on Rate Base Less Interest Expense	[g] [h]	\$9.82 \$2.09	\$24.34 \$4.88
Allowed Equity Return	[i]=[g]-[h]	\$7.73	\$19.46
Total Return on Equity Rate Base	[j]=[f]+[i]	\$3.26	\$18.96
Equity Portion of Rate Base	[k]	\$71.26	\$178.54
Estimated Realized Return on Equity Rate Base	[l]=[j]/[k]	4.57%	10.62%

#### Sources/Notes:

1992 Cost of Service Arthur workpapers, included in Exhibit No. AIR-139 (CONF).

Buckeye's unadjusted 1992 cost of service calculations are in Document Bates Stamped

BUC 007900, included in Exhibit No. AIR-31 (CONF).

Q. What are the updated realized returns you calculate for the EPS (including LIS)
 and the LIS in the "B" Pre-EPAct Period based on all of your and Mr.
 O'Loughlin's adjustments to Buckeye's cost-of-service and revenue data?

A. Figure 15 below (which is an update to my Figure 20 in my Direct Testimony) shows
the realized return in the "B" Pre-EPAct Period based on my and Mr. O'Loughlin's
recommended adjustments to Buckeye's cost-of-service and revenue data,<sup>469</sup> including

<sup>&</sup>lt;sup>469</sup> Exhibit No. AIR-139 contains the workpapers associated with my updated adjusted 1992 EPS (including LIS) and LIS costs of service. Note that in its Answering Testimony, Buckeye reports small adjustments to the direct labor balances that it reported in prior data responses that I relied on for the 1991 and 1992 direct labor balances used in my Direct Testimony. *See* Buckeye's response to request nos. 9-26 and 11-5, and the documents Bates stamped BUC 013144 and BUC 023964, included in Exhibit No. AIR-128. These changes do not have a material impact on the allocations of

Buckeye's reported amount of EPS (including LIS) and LIS Account 250 and 260 revenues which was not available at the time of the filing of my Direct Testimony.<sup>470</sup> As seen in Figure 15, Buckeye's cost-of-service data reflects an over-recovery of costs for both the EPS (including LIS) and the LIS, and the resulting realized returns on equity rate base for the "B" Pre-EPAct Period are 25.2% for the EPS (including LIS) and 20.8% for the LIS.

#### Figure 15 Buckeye Pipe Line Company, L.P. Realized Return on Equity Based on Buckeye's 1992 Adjusted Cost of Service With No Income Tax Allowance (\$ Millions)

		LIS	EPS (incl. LIS)
[1]		[2]	[3]
Revenue	[a]	\$26.74	\$84.88
Cost of service	[b]	\$22.92	\$69.31
Over/Under-Recovery	[c]=[a]-[b]	\$3.82	\$15.56
Income Tax Rate	[d]	0.00%	0.00%
Less Income Taxes on Over/Under-Recovery	[e]=[c]*[d]	\$0.00	\$0.00
After-tax Over/Under-Recovery	[f]=[c]-[e]	\$3.82	\$15.56
Allowed Return on Rate Base	[g]	\$8.19	\$22.04
Less Interest Expense	[h]	\$1.89	\$5.38
Allowed Equity Return	[i]=[g]-[h]	\$6.30	\$16.66
Total Return on Equity Rate Base	 [j]=[f]+[i]	\$10.12	\$32.22
Equity Portion of Rate Base	[k]	\$48.78	\$127.66
Estimated Realized Return on Equity Rate Base	[l]=[j]/[k]	20.75%	25.24%

Sources/Notes:

1992 Cost of Service Arthur workpapers, included in Exhibit No. AIR-139 (CONF).

Buckeye's unadjusted 1992 cost of service calculations are in Document Bates Stamped

BUC 007900, included in Exhibit No. AIR-31 (CONF).

common costs, the total cost of service, and the estimated realized return, and I have not incorporated these changes into my updated adjusted 1991 and 1992 cost of service calculations.

<sup>470</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 6-2 and the document Bates stamped BUC 015746, included in Exhibit No. AIR-134.

- Q. What are the updated realized returns you calculate for the EPS (including LIS)
   and the LIS in the "B" Pre-EPAct Period based on all of your and Mr.
   O'Loughlin's adjustments to Buckeye's cost-of-service and revenue data, except
   incorporating Buckeye's recommendations for income tax allowance?
- 5 A. Figure 16 below (which is an update to my Figure 21 in my Direct Testimony) shows 6 the realized return in the "B" Pre-EPAct Period based on my and Mr. O'Loughlin's 7 recommended adjustments to Buckeye's cost-of-service and revenue data (including 8 Buckeye's reported amount of EPS (including LIS) and LIS Account 250 and 260 9 revenues which was not available at the time of the filing of my Direct Testimony<sup>471</sup>), 10 except incorporating Buckeye's recommendation for income tax allowance. As seen in 11 Figure 16, Buckeye's cost-of-service data reflects an under-recovery of costs for the 12 LIS and over-recovery of costs for the EPS (including LIS), and the resulting realized 13 returns on equity rate base for the "B" Pre-EPAct Period are 16.8% for the EPS 14 (including LIS) and 13.8% for the LIS.

<sup>&</sup>lt;sup>471</sup> See Buckeye's response to request no. AIRLINES-BUCKEYE 6-2 and the document Bates stamped BUC 015746, included in Exhibit No. AIR-134.

#### Figure 16 Buckeye Pipe Line Company, L.P. Realized Return on Equity Based on Buckeye's 1992 Adjusted Cost of Service Using Buckeye's Income Tax Allowance (\$ Millions)

		LIS	EPS (incl. LIS)
[1]		[2]	[3]
Revenue	[a]	\$26.74	\$84.88
Cost of service	[b]	\$26.06	\$77.73
Over/Under-Recovery	[c]=[a]-[b]	\$0.68	\$7.15
Income Tax Rate	[d]	34.19%	34.19%
Less Income Taxes on Over/Under-Recovery	[e]=[c]*[d]	\$0.23	\$2.44
After-tax Over/Under-Recovery	[f]=[c]-[e]	\$0.45	\$4.71
Allowed Return on Rate Base	[g]	\$7.82	\$21.07
Less Interest Expense	[h]	\$1.74	\$4.98
Allowed Equity Return	[i]=[g]-[h]	\$6.08	\$16.09
Total Return on Equity Rate Base	[j]=[f]+[i]	\$6.53	\$20.79
Equity Portion of Rate Base	[k]	\$47.20	\$123.60
Estimated Realized Return on Equity Rate Base	[l]=[j]/[k]	13.83%	16.82%

#### Sources/Notes:

1992 Cost of Service Arthur workpapers, included in Exhibit No. AIR-139 (CONF).

Buckeye's unadjusted 1992 cost of service calculations are in Document Bates Stamped BUC 007900, included in Exhibit No. AIR-31 (CONF).

### 1C. UPDATED REALIZED RETURN IN THE 2011 COMPLAINT PERIOD OR "C"2PERIOD

Q. What are the realized returns you calculate for the EPS (including LIS) and the
LIS in the 2011 Complaint Period, or "C" Period, using Buckeye's unadjusted
cost-of-service and revenue data?

A. Figure 17 below (which is the same as Figure 22 in my Direct Testimony) shows the
realized return in the "2011 Complaint Period, or "C" Period, based on Buckeye's
unadjusted cost-of-service and revenue data. These realized returns are based on
Buckeye's unadjusted 2011 cost-of-service data and calendar-year 2011 revenue

reported in its Form 6, page 700 workpapers.<sup>472</sup> As seen in Figure 17, Buckeye's cost-1 2 of-service data reflects an over-recovery of costs for both the EPS (including LIS) and 3 the LIS, and the resulting realized returns on equity rate base for the 2011 Complaint 4 Period, or "C" Period, are 32.7% for the EPS (including LIS) and 27.0% for the LIS. 5 These are the same realized returns for the 2011 Complaint Period that I calculated in my Direct Testimony. Note that I could have calculated Buckeye's "C" Period 6 unadjusted realized return on equity for the LIS using the cost of service calculations in 7 8 Buckeye's Answering Testimony. However, Buckeye significantly lowered its 9 unadjusted LIS cost of service calculation to \$40.4 million<sup>473</sup> from that reported in its Form 6, page 700 workpapers of \$45.6 million,<sup>474</sup> which would serve to increase the 10 estimated realized return on equity to 32.1%.<sup>475</sup> However, as discussed further below, 11 because the unadjusted Buckeye numbers in its 2011 Form 6, page 700 workpapers 12 13 indicate that there is a substantial change in economic circumstances, and thus, the 14 2011 cost of service data presented in its Answering Testimony would result in an even 15 higher degree of change.

<sup>&</sup>lt;sup>472</sup> Buckeye's 2011 cost-of-service workpapers are included in Exhibit No. AIR-13.

<sup>&</sup>lt;sup>473</sup> Exhibit No. BUC-119A, Schedule 1.

<sup>&</sup>lt;sup>474</sup> Buckeye's 2011 cost-of-service workpapers are included in Exhibit No. AIR-13.

<sup>&</sup>lt;sup>475</sup> My calculation of Buckeye's 2011 realized return on equity based on its 2011 LIS cost of service presented in its Answering Testimony is included in Exhibit No. AIR-140.

#### Figure 17 Buckeye Pipe Line Company, L.P. Realized Return on Equity Based on Buckeye's 2011 Unadjusted Cost of Service (\$ Millions)

		LIS	EPS (Including LIS)
[1]		[2]	[3]
Revenue	[a]	\$58.40	\$178.92
Cost of service	[b]	\$45.56	\$129.21
Over/Under-Recovery	[c]=[a]-[b]	\$12.85	\$49.71
Income Tax Rate	[d]	34.31%	34.31%
Less Income Taxes on Over/Under-Recovery	[e]=[c]*[d]	\$4.41	\$17.06
After-tax Over/Under-Recovery	[f]=[c]-[e]	\$8.44	\$32.65
Allowed Return on Rate Base	[g]	\$7.70	\$22.24
Less Interest Expense	[h]	\$1.31	\$4.22
Allowed Equity Return	[i]=[g]-[h]	\$6.39	\$18.01
Total Return on Equity Rate Base	== [j]=[f]+[i]	\$14.83	\$50.67
Equity Portion of Rate Base	[k]	\$54.92	\$154.87
Estimated Realized Return on Equity	[l]=[j]/[k]	27.00%	32.72%

Sources/Notes:

Buckeye's Unadjusted 2011 p700 Workpapers (document Bates stampted BUC 001478)

EPS (incl. LIS) Cost of Service is computed by combining WP1 inputs for EPS (excl. LIS) and LIS

1

Q. What are the updated realized returns you calculate for the EPS (including LIS)
and the LIS in the 2011 Complaint Period, or "C" Period, based on all of your and
Mr. O'Loughlin's adjustments to Buckeye's cost-of-service and revenue data?

A. Figure 18 below (which is an update to my Figure 23 in my Direct Testimony) shows
the updated realized return in the 2011 Complaint Period, or "C" Period, based on my
and Mr. O'Loughlin's recommended adjustments to Buckeye's cost-of-service and
revenue data. As seen in Figure 18, Buckeye's cost-of-service data reflects an overrecovery of costs for both the EPS (including LIS) and the LIS, and the resulting
realized returns on equity rate base for the 2011 Complaint Period, or "C" Period, are
86.2% for the EPS (including LIS) and 113.8% for the LIS.

#### Figure 18 Buckeye Pipe Line Company, L.P. Realized Return on Equity Based on Buckeye's 2011 Adjusted Cost of Service With No Income Tax Allowance (\$ Millions)

		LIS	EPS (Including LIS)
[1]		[2]	[3]
Revenue	[a]	\$58.40	\$178.92
Cost of service	[b]	\$19.96	\$72.55
Over/Under-Recovery	[c]=[a]-[b]	\$38.45	\$106.37
Income Tax Rate	[d]	0.00%	0.00%
Less Income Taxes on Over/Under-Recovery	[e]=[c]*[d]	\$0.00	\$0.00
After-tax Over/Under-Recovery	[f]=[c]-[e]	\$38.45	\$106.37
Allowed Return on Rate Base	[g]	\$3.79	\$14.74
Less Interest Expense	[h]	\$1.00	\$4.32
Allowed Equity Return	[i]=[g]-[h]	\$2.79	\$10.43
Total Return on Equity Rate Base	[j]=[f]+[i]	\$41.24	\$116.80
Equity Portion of Rate Base	[k]	\$36.26	\$135.49
Estimated Realized Return on Equity	[l]=[j]/[k]	113.75%	86.20%

Sources/Notes:

2011 Cost of Service Arthur workpapers, included in Exhibits No. AIR-129 (CONF) and AIR-130 (CONF).

## Q. What are the updated realized returns you calculate for the EPS (including LIS) and the LIS in the "C" Period based on all of your and Mr. O'Loughlin's adjustments to Buckeye's cost-of-service and revenue data, except incorporating Buckeye's recommendations for income tax allowance?

A. Figure 19 below (which is an update to my Figure 24 in my Direct Testimony) shows
the updated realized return in the "C" Period based on my and Mr. O'Loughlin's
recommended adjustments to Buckeye's cost-of-service and revenue data, except
incorporating Buckeye's recommendation for income tax allowance. As seen in Figure
19, Buckeye's cost-of-service data reflects an over-recovery of costs for both the EPS
(including LIS) and the LIS, and the resulting realized returns on equity rate base for
the "C" Period are 63.8% for the EPS (including LIS) and 84.6% for the LIS.

#### Figure 19 Buckeye Pipe Line Company, L.P. Realized Return on Equity Based on Buckeye's 2011 Adjusted Cost of Service Using Buckeye's Income Tax Allowance (\$ Millions)

		LIS	EPS (Including LIS)
[1]		[2]	[3]
Revenue	[a]	\$58.40	\$178.92
Cost of service	[b]	\$21.13	\$76.69
Over/Under-Recovery	[c]=[a]-[b]	\$37.27	\$102.23
Income Tax Rate	[d]	34.31%	34.31%
Less Income Taxes on Over/Under-Recovery	[e]=[c]*[d]	\$12.79	\$35.08
After-tax Over/Under-Recovery	[f]=[c]-[e]	\$24.48	\$67.16
Allowed Return on Rate Base	[g]	\$3.30	\$12.94
Less Interest Expense	[h]	\$0.84	\$3.73
Allowed Equity Return	[i]=[g]-[h]	\$2.45	\$9.22
	=		
Total Return on Equity Rate Base	[j]=[f]+[i]	\$26.94	\$76.38
Equity Portion of Rate Base	[k]	\$31.85	\$119.66
Estimated Realized Return on Equity	[l]=[j]/[k]	84.58%	63.83%

Sources/Notes:

2011 Cost of Service Arthur workpapers, included in Exhibits No. AIR-129 (CONF) and AIR-130 (CONF).

2

3

1

#### D. UPDATED DEGREE OF CHANGE IN REALIZED RETURN

Q. What is the updated degree of change in Buckeye's realized return on equity
between the "B" Pre-EPAct period and the "C" Complaint Period, relative to the
realized return in the "A" Basis Period based on Buckeye's unadjusted cost-ofservice and revenue data?

A. Based on Buckeye's unadjusted cost-of-service and revenue data, as shown in Figure
20 below (which is an update to my Figure 25 in my Direct Testimony), the updated
degree of change in Buckeye's realized return on equity between the "B" Pre-EPAct
period and the "C" Complaint Period, relative to the realized return in the "A" Basis
Period is a 217% increase for the EPS (including LIS) and a 279% increase for the LIS.

Based on Buckeye's Unadjust		[2]	[3]
		LIS	EPS (incl. LIS)
"A" 1991 Basis Period Realized Return on Equity	[a]	7.28%	9.75%
"B" 1992 Pre-EPAct Period Realized Return on Equity	[b]	4.57%	10.62%
"C" 2011 Complaint Period Realized Return on Equity	[c]	27.00%	32.72%
Post-EPAct Change Relative to Basis Period	([c]-[b])/[a]	279%	217%
Post-EPAct Change Relative to Pre-EPAct Period	([c]-[b])/[b]	491%	208%

#### Figure 20 Buckeye Pipe Line Company, L.P. Degree of Change in Realized Return on Equity Based on Buckeye's Unadjusted Cost of Service and Revenue Data

Sources/Notes:

1991 Cost of Service Arthur workpapers, included in Exhibit No. AIR-138 (CONF).

1992 Cost of Service Arthur workpapers, included in Exhibit No. AIR-139 (CONF).

Buckeye's Unadjusted 2011 p700 Workpapers (Document Bates Stamped BUC001478)

### Q. Isn't it true that Buckeye presented an updated LIS 2011 cost of service in its testimony in this proceeding that is not reflected in your calculations presented in Figure 20 above?

Yes. I could have calculated Buckeye's "C" Period unadjusted realized return on 4 A. 5 equity for the LIS using the cost of service calculations in Buckeye's Answering 6 Testimony. However, Buckeye significantly lowered its unadjusted LIS cost of service calculation to \$40.4 million<sup>476</sup> from that reported in its Form 6, page 700 workpapers of 7 \$45.6 million,<sup>477</sup> which would serve to increase the estimated realized return on equity 8 9 to 32.10%.<sup>478</sup> Thus, using the 2011 cost of service data presented in Buckeye's 10 Answering Testimony would result in an even higher degree of change than that shown in Figure 20 above. 11

Q. What is the updated degree of change in Buckeye's realized return on equity
between the "B" Pre-EPAct period and the "C" Complaint Period, relative to the
realized return in the "A" Basis Period based on all of your and Mr. O'Loughlin's
recommended adjustments to Buckeye's cost-of-service and revenue data?

<sup>&</sup>lt;sup>476</sup> Exhibit No. BUC-119A, Schedule 1.

<sup>&</sup>lt;sup>477</sup> Buckeye's 2011 cost-of-service workpapers are included in Exhibit No. AIR-13.

<sup>&</sup>lt;sup>478</sup> My calculation of Buckeye's 2011 realized return on equity based on its 2011 LIS cost of service presented in its Answering Testimony is included in Exhibit No. AIR-140.

A. Based on all of my and Mr. O'Loughlin's recommended adjustments to Buckeye's
cost-of-service and revenue data, as shown in Figure 21 below (which is an update to
my Figure 26 in my Direct Testimony), the updated degree of change in Buckeye's
realized return on equity between the "B" Pre-EPAct period and the "C" Complaint
Period, relative to the realized return in the "A" Basis Period is a 261% increase for the
EPS (including LIS) and a 348% increase for the LIS.

#### Figure 21 Buckeye Pipe Line Company, L.P. Degree of Change in Realized Return on Equity Based on Buckeye's Adjusted Cost of Service and Revenue Data With No Income Tax Allowance

[1]		[2]	[3]
		LIS	EPS (incl. LIS)
"A" 1991 Basis Period Realized Return on Equity	[a]	26.72%	23.37%
"B" 1992 Pre-EPAct Period Realized Return on Equity	[b]	20.75%	25.24%
"C" 2011 Complaint Period Realized Return on Equity	[c]	113.75%	86.20%
Post-EPAct Change Relative to Basis Period Post-EPAct Change Relative to Pre-EPAct Period	([c]-[b])/[a] ([c]-[b])/[b]	348% 448%	261% 241%

Sources/Notes:

1991 Cost of Service Arthur workpapers, included in Exhibit No. AIR-138(CONF).

1992 Cost of Service Arthur workpapers, included in Exhibit No. AIR-139 (CONF).

2011 Complaint Year Cost of Service Arthur workpapers, included in Exhibit Nos. AIR-25 (CONF) and AIR-26 (CONF).

Q. What is the updated degree of change in Buckeye's realized return on equity
between the "B" Pre-EPAct period and the "C" Complaint Period, relative to the
realized return in the "A" Basis Period based on all of your and Mr. O'Loughlin's
recommended adjustments to Buckeye's cost-of-service and revenue data, except
incorporating Buckeye's recommended income tax allowance?

A. Based on all of my and Mr. O'Loughlin's recommended adjustments to Buckeye's cost-of-service and revenue data except incorporating Buckeye's recommended income tax allowance, as shown in Figure 22 below (which is an update to my Figure 27 in my Direct Testimony), the updated degree of change in Buckeye's realized return on equity between the "B" Pre-EPAct period and the "C" Complaint Period, relative to the realized return in the "A" Basis Period is a 304% increase for the EPS (including LIS) and a 398% increase for the LIS.

#### Figure 22 Buckeye Pipe Line Company, L.P. Degree of Change in Realized Return on Equity Based on Buckeye's Adjusted Cost of Service and Revenue Data Using Buckeye's Income Tax Allowance

[1]		[2]	[3]
		LIS	EPS (incl. LIS)
"A" 1991 Basis Period Realized Return on Equity	[a]	17.80%	15.47%
"B" 1992 Pre-EPAct Period Realized Return on Equity	[b]	13.83%	16.82%
"C" 2011 Complaint Period Realized Return on Equity	[c]	84.58%	63.83%
Post-EPAct Change Relative to Basis Period	([c]-[b])/[a]	398%	304%
Post-EPAct Change Relative to Pre-EPAct Period	([c]-[b])/[b]	512%	279%

Sources/Notes:

1991 Cost of Service Arthur workpapers, included in Exhibit No. AIR-138(CONF).

1992 Cost of Service Arthur workpapers, included in Exhibit No. AIR-139 (CONF).

2011 Complaint Year Cost of Service Arthur workpapers, included in Exhibit Nos. AIR-25 (CONF) and AIR-26 (CONF).

- Q. If the "A" Basis Period data is not considered to be a reasonable representation of
   the economic basis of Buckeye's grandfathered historical rate levels, what is the
   degree of change between the "B" Pre-EPAct Period and the "C" Complaint
   Period relative to the realized return in the "B" Pre-EPAct Period?
- A. Each of Figure 20, 21, and 22 above shows the degree of change in Buckeye's realized
  return on equity between the "B" Pre-EPAct period and the "C" Complaint Period,
  relative to the realized return in the "B" Pre-EPAct Period. As shown in each the
  Figures 20, 21, and 22, all of the degrees of Post-EPAct change in realized return
  relative to the Pre-EPAct period exceed 200% whether it be for the EPS (including LIS)
  or the LIS alone.

## Q. Do the Post-EPAct increases in realized returns relative to either the "A" Basis Period or the "B" Pre-EPAct Period indicate that Buckeye has experienced a substantial change in the economic circumstances that are the basis of its grandfathered rates?

A. Yes. As shown in each of Figure 20, 21, and 22 above, the degree of Post-EPAct
increase in Buckeyes' realized return on equity all exceed 200%, whether the
calculations are based on Buckeye's unadjusted cost-of-service and revenue data, or
based on adjustments to Buckeye's cost-of-service and revenue data. All of these
calculations of the degree of change in realized return on equity exceed the 25%

threshold specified by the Commission in its *Tesoro Refining* decision.<sup>479</sup> Based on this data, there is evidence that Buckeye has experienced a substantial change in the economic circumstances such that its historical rate levels to the NYC Airport Destinations should no longer be grandfathered if it is found that Buckeye has grandfathered rate levels.

#### Q. Is there evidence that Buckeye's realized return in the "C" Complaint Period is representative relative to realized returns in the surrounding years?

Yes. As shown in Figure 4 of my Direct Testimony and discussed above, Buckeye's 8 A. 9 unadjusted cost-of-service and revenue data for the EPS (including LIS) and the LIS show that Buckeye experienced significant over-recovery of costs exceeding 20% in 10 11 each year during the 2009 through 2012 period. In addition, in its testimony in this 12 proceeding, Buckeye significantly reduced its calculations of its 2011 and 2012 costs of 13 service, decreasing its 2011 cost of service from \$45.6 million to \$37.7 million (or an 14 over-recovery of 54.9%), and decreasing its 2012 cost of service from \$48.6 million to \$39.6 million (or an over-recovery of 49.2%).<sup>480</sup> Thus, Buckeye's over-recoveries in 15 2011 and 2012 were consistent with, or higher than, its reported over-recoveries for 16 17 2009 and 2010. It is clear that Buckeye has sustained significant over-recoveries, and 18 associated high realized returns on equity during the period 2009 through 2012. The 19 high realized returns on equity experienced by Buckeye in 2011 are not 20 unrepresentative of the realized returns achieved in the surrounding years.

#### Q. Is there evidence that Buckeye's realized return in the "C" Complaint Period is unreasonable relative to the range of returns approved at the Commission?

A. Yes. All of the realized returns on equity for Buckeye in the "C" Complaint Period calculated above in Figures 20, 21, and 22 exceed 27.0%, with estimated realized returns as high as 113.8%, which is well above the allowed nominal return on equity of 11.62% recommend by Buckeye in this proceeding for 2011,<sup>481</sup> and well outside any

<sup>&</sup>lt;sup>479</sup> *Tesoro Refining*, 134 FERC at PP 60–62.

<sup>&</sup>lt;sup>480</sup> See Exhibit Nos. BUC-103, BUC-104A, and BUC-105A.

<sup>&</sup>lt;sup>481</sup> Exhibit No. BUC-105A, Workpaper 1, line 4.

- zone of reasonableness for levels of allowed return on equity approved by the
   Commission.<sup>482</sup>
- 3 Q. Does this conclude your testimony?
- 4 A. Yes.

<sup>&</sup>lt;sup>482</sup> See El Paso Natural Gas Company, 145 FERC ¶ 61,040 at P 686, n. 904 (2013) (approving a ROE of 10.55% for a test period ending March 31, 2011). See also Seaway Crude Pipeline Company LLC, 147 FERC ¶ 63,009 at P 329 (2014). In Seaway, for a test period of June 2012 through May 2013, the presiding judge's determination regarding ROE was as follows: "The Presiding Judge adopts Staff's determination that Seaway's nominal rate of return on equity is 10.68 percent, and its real rate of return on equity is 8.52 percent for the period ended October 31, 2012. For the period ended December 31, 2011, which is used in the calculation of AFUDC, Seaway's nominal rate of return on equity is 11.16 percent and the real rate of return on equity is 8.19 percent." Id.

#### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

Delta Air Lines, Inc. Continental Airlines, Inc. JetBlue Airways Corporation United Air Lines, Inc. US Airways, Inc. Docket No. OR12-28-001

SS.

v.

Buckeye Pipe Line Company, L.P.

#### AFFIDAVIT

)

#### COMMONWEALTH OF MASSACHUSETTS ) ) COUNTY OF MIDDLESEX )

Daniel S. Arthur, being first duly sworn, deposes and says he is the same Daniel S. Arthur, whose testimony accompanies this Affidavit, that such testimony was prepared by him; that he is familiar with the contents thereof; and the facts set forth herein are true and correct to the best of his knowledge, information, and belief; and that he does adopt the same as his sworn testimony in this proceeding.

Daniel S. Arthur

On this 26<sup>th</sup> day of January, 2015, before me, the undersigned notary public, personally appeared Daniel S. Arthur, proved to me through satisfactory evidence of identification, which were **Decsonally known to Notary** to be the person whose name is signed above, and who were or affirmed to me that the contents of the document are truthful and accurate to the best of his knowledge and belief.

Iotar Public My commission expires C

MARJORIE J. FISCHER Notary Public COMMONWEALTH OF MASSACHUSETTS My Commission Expires October 1, 2021

#### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

Delta Air Lines, Inc.,	)
Continental Airlines, Inc.,	)
JetBlue Airways Corporation,	)
United Air Lines, Inc., and	)
US Airways, Inc.	)
V.	)
Buckeye Pipe Line Company, L.P.	)

Docket No. OR12-28-001

#### COMMISSION TRIAL STAFF'S INITIAL RESPONSES TO THE COMPLAINANT AIRLINES' FIRST SET OF DATA REQUESTS

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission (Commission), 18 C.F.R. §§ 385.406, Commission Trial Staff (Trial Staff) hereby provides its initial responses to Complainants' Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and U.S. Airways, Inc. First Set of Data Requests. **AIRLINES-STAFF 1-2** With respect to Exh. No. S-1,at 7, ll. 1-4 and 7, l. 17 through 8, l. 2, please provide the following:

- a. Describe and explain whether Ms. McComb is proposing that Buckeye's LIS rates should be indexed in 2012 in light of her proposal to establish LIS rates on a 2011 test period.
- b. To the extent Ms. McComb is advocating the indexation of Buckeye's LIS rates for 2012 given a 2011 test period, describe and explain the basis for this recommendation, including citation to any FERC precedent she is relying on.
- c. Describe and explain whether FERC Staff's LIS 2011 test period cost of service is based on Buckeye's actual LIS costs for 2011.

**OBJECTION**: In addition to Trial Staff's objections to the Instructions and Definitions, Trial Staff objects to part (c) of this request as vague and ambiguous with respect to the meaning of the phrase "actual LIS costs of 2011." Subject to its objections, Trial Staff will respond in good faith and will use best efforts to provide a response by January 5, 2015.

**RESPONSE:** Trial Staff is working diligently to provide a response to this request, and will provide a response by January 7, 2015.

Prepared by Counsel January 5, 2014

#### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

Delta Air Lines, Inc.,	)		
Continental Airlines, Inc.,	)		
JetBlue Airways Corporation,	)		
United Air Lines, Inc., and	)		
US Airways, Inc.	)		
	)		
V.	)	<b>Docket No.</b>	OR12-28-001
	)		
Buckeye Pipe Line Company, L.P.	)		

#### <u>COMMISSION TRIAL STAFF'S FIRST SUPPLEMENTAL RESPONSES TO</u> <u>THE COMPLAINANT AIRLINES' FIRST SET OF DATA REQUESTS</u>

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission (Commission), 18 C.F.R. §§ 385.406, Commission Trial Staff (Trial Staff) hereby provides its first supplemental responses to Complainants' Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and U.S. Airways, Inc. First Set of Data Requests. **AIRLINES-STAFF 1-2** With respect to Exh. No. S-1,at 7, ll. 1-4 and 7, l. 17 through 8, l. 2, please provide the following:

- a. Describe and explain whether Ms. McComb is proposing that Buckeye's LIS rates should be indexed in 2012 in light of her proposal to establish LIS rates on a 2011 test period.
- b. To the extent Ms. McComb is advocating the indexation of Buckeye's LIS rates for 2012 given a 2011 test period, describe and explain the basis for this recommendation, including citation to any FERC precedent she is relying on.
- c. Describe and explain whether FERC Staff's LIS 2011 test period cost of service is based on Buckeye's actual LIS costs for 2011.

**OBJECTION**: In addition to Trial Staff's objections to the Instructions and Definitions, Trial Staff objects to part (c) of this request as vague and ambiguous with respect to the meaning of the phrase "actual LIS costs of 2011." Subject to its objections, Trial Staff will respond in good faith and will use best efforts to provide a response by January 5, 2015.

**RESPONSE:** Trial Staff is working diligently to provide a response to this request, and will provide a response by January 13, 2015.

*Prepared by*: Counsel January 7, 2015

#### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

Delta Air Lines, Inc.,	)
Continental Airlines, Inc.,	)
JetBlue Airways Corporation,	)
United Air Lines, Inc., and	)
US Airways, Inc.	)
	)
V.	)
	)
Buckeye Pipe Line Company, L.P.	)

Docket No. OR12-28-001

#### <u>COMMISSION TRIAL STAFF'S SECOND SUPPLEMENTAL RESPONSES TO</u> <u>THE COMPLAINANT AIRLINES' FIRST SET OF DATA REQUESTS</u>

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission (Commission), 18 C.F.R. §§ 385.406, Commission Trial Staff (Trial Staff) hereby provides its second supplemental responses to Complainants' Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and

U.S. Airways, Inc. First Set of Data Requests.

**AIRLINES-STAFF 1.2** With respect to Exh. No. S-1, at 7, ll. 1-4 and 7, l. 17 through 8, l. 2, please provide the following:

- a. Describe and explain whether Ms. McComb is proposing that Buckeye's LIS rates should be indexed in 2012 in light of her proposal to establish LIS rates on a 2011 test period.
- b. To the extent Ms. McComb is advocating the indexation of Buckeye's LIS rates for 2012 given a 2011 test period, describe and explain the basis for this recommendation, including citation to any FERC precedent she is relying on.
- c. Describe and explain whether FERC Staff's LIS 2011 test period cost of service is based on Buckeye's actual LIS costs for 2011.

**OBJECTION**: In addition to Trial Staff's objections to the Instructions and Definitions, Trial Staff objects to part (c) of this request as vague and ambiguous with respect to the meaning of the phrase "actual LIS costs of 2011." Subject to its objections, Trial Staff will respond in good faith and will use best efforts to provide a response by January 5, 2015.

**RESPONSE:** Trial Staff is working diligently to provide a response to this request, and will provide a response by January 13, 2015.

Prepared by Counsel January 7, 2015

#### **RESPONSE:**

- a. To the extent that the Commission agrees a calendar year 2011 test period should be used, Ms. McComb is recommending the indexing of the rates based on the 2011 test period beginning on July 1, 2013 in accordance with SFPP, L.P., Opinion No. 511-A, 137 FERC ¶ 61,220, at PP 405-411 (2011).
- b. N/A
- c. Please see Exhibit No. S-1, pages 6-8, Exhibit No. S-11, Exhibit No. S-15, and Exhibit No. S-20. While it is Ms. McComb's position that calendar year 2011 should be used as the test period for calculating the LIS's rates, several Staff witnesses made adjustments to actual 2011 expenses in order to account for unusual or abnormal costs.

*Prepared by*: Meagan K. McComb January 13, 2015

#### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

§

Chevron Products Company, BP West Coast Products LLC And ExxonMobil Oil Corporation, ConocoPhillips Company v. SFPP, L.P.

Docket No. OR03-5-001

#### MOTION FOR APPROVAL OF STIPULATION REGARDING USE OF AND PREPARATION OF COST-OF-SERVICE STUDIES

To: The Honorable Lawrence Brenner Presiding Administrative Law Judge

Pursuant to 18 C.F.R § § 385.212 and 385.410(c) (2006), the undersigned participants hereby request approval of the stipulation set forth in Part B below.

#### I. Background

On March 10, 2006, Staff served its first data requests to SFPP, which sought to require SFPP to produce ten different cost-of-service studies, one for SFPP's Oregon Line for 1985, one for SFPP's North Line for 1989, and one for both the North Line and Oregon Line for each of the years 1992, 2002, 2003, 2004, and 2005. SFPP objected to preparing the cost-of-service studies that it had not already prepared in other proceedings, and Staff moved to compel production of the studies.

In an effort to resolve SFPP's objections, SFPP and Staff discussed, including with the other participants, the possibility of reducing the number of cost-of-service studies that are required for this proceeding. Subject to a formal agreement regarding the use and effect of cost-

of-service studies, the participants agreed that 2002 and 2005 cost-of-service studies would not be required and that a 1985 Oregon Line cost-of-service study would not be required.

On May 23, 2006, the Presiding Judge heard oral argument regarding Staff's motion to compel and a related SFPP motion to limit discovery. The Presiding Judge found that 1992 cost-of-service studies for the North Line and Oregon Line (made part of the record in Docket No. OR96-2, *et al.*) and a 2004 North Line cost-of-service study (made part of the record in Docket No. IS05-230) will be available to all participants upon entry of a protective order in this proceeding, if any participant chooses to use those studies for any purpose. "Order Confirming Ruling on Discovery," Docket No. OR03-5-001, at P 1, issued May 30, 2006 ("May 30 Order"). The Presiding Judge ruled that SFPP is required to prepare four cost-of-service studies: (1) a cost-of-service study that reflects SFPP's attempt to replicate a cost-of-service study, (3) a 2003 Oregon Line cost-of-service study, and (4) a 2004 Oregon Line cost-of-service study. May 30 Order at P 2. The Presiding Judge noted that the participants had reached agreement regarding the years for which cost-of-service studies were required and ordered the participants to file a stipulation formalizing that agreement.

On May 24, 2006, the Presiding Judge issued an order adopting a protective order in this proceeding.

#### II. Stipulation

The undersigned participants stipulate and agree as follows:

A. SFPP will have no obligation to prepare 2002 or 2005 (or any later period) costof-service studies for the Oregon Line or the North Line on the express stipulation that these costs of service and related volumes, revenues, and rate design are not required for any purpose in this case.

B. For complaints filed in 2003, SFPP waives the right to claim that Staff or Complainants failed in their burden of proof or in claims for reparations because they used 2003

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calendar year cost-of-service data for the Oregon Line and the North Line rather than cost-ofservice data for the 12-month period immediately preceding the date of the complaint. For complaints filed in 2004, SFPP waives the right to claim that Staff or Complainants failed in their burden of proof or in their claim for reparations because they used 2004 calendar year costof-service data for the Oregon Line and the North Line rather than cost-of-service data for the 12-month period immediately preceding the date of the complaint. SFPP waives the right to argue that the use of calendar year 2003 and 2004 data modifies or otherwise forecloses the right of any Complainant to receive reparations calculated from at least<sup>1</sup> the filing date of such complaints, if reparations are ordered.

C. Cost of service, volumes and revenue presentations for years 2003 and 2004 will serve for all purposes for both (a) calculation of a "substantial change" in "economic circumstances" of SFPP's North Line and Oregon Line rates at issue in this proceeding under Section 1803(b) of the Energy Policy Act of 1992 ("EPAct"); and (b) a determination of whether the North Line and Oregon Line rates at issue are "just and reasonable" under the Interstate Commerce Act ("ICA") and Section 1803(b) of the EPAct. The ultimate burden of persuasion with respect to (a) whether a "substantial change" in "economic circumstances" underlying SFPP's rates has occurred, and (b) a determination of whether the rates are "just and reasonable" under the ICA and Section 1803(b) of the EPAct remains that of Complainants and Staff.

D. The burden of production and of persuasion with respect to any income tax allowance remains that of SFPP, as set forth in the Policy Statement on Income Tax Allowances, 111 FERC ¶ 61,139 (2005) ("Policy Statement"), assuming, *arguendo*, that the Policy Statement survives challenge as being inconsistent with the decision of the Court of Appeals in *BP West Coast Products v. FERC*. Staff and other participants are not restricted in any way from gathering and presenting evidence about the appropriate income tax allowances in this case.

E. Impasse occurred with respect to a stipulation relating to whether the costs of service found by the Commission in the Phase I decisions in OR96-2 would suffice, without further evidence, to show the "economic basis" of the Oregon and North Line rates for the "basis year," if any, and for 1992. Therefore, discovery will be pursued by one or more complainants on the subject.

F. Staff and all parties reserve the right to contest in whole or in part the costs of service and related data to be provided by SFPP, L.P pursuant to this stipulation. SFPP reserves the right to contest in whole or in part the costs of service and related data provided by Staff or other parties.

<sup>&</sup>lt;sup>1</sup> Complainants reserve the right to argue that the Commission may order reparations for periods prior to the filing date of a complaint, whereas SFPP's view is that the Energy Policy Act of 1992 forecloses reparations for the period prior to the filing date of a complaint that challenges rates grandfathered under that act.

#### III. Conclusion

For the reasons set forth herein, the undersigned participants request that the Presiding Judge approve the stipulation of the participants as set forth herein.

Respectfully submitted,

<u>/s/ Dean H. Lefler</u> Albert S. Tabor, Jr. Charles F. Caldwell Dean H. Lefler Vinson & Elkins L.L.P. 2300 First City Tower 1001 Fannin Street Houston, Texas 77002-6760

Counsel for SFPP, L.P.

<u>/s/ Steven A. Adducci</u> Steven A. Adducci Judith M. Andrade Matthew E. Field Venable LLP 575 7th Street, N.W. Washington, D.C. 20004-1601

Counsel for Valero Marketing and Supply Company

<u>/s/ George L. Weber</u> George L. Weber Weber & Associates, P.C. 1800 Pillory Drive Vienna, VA 22182

Counsel for Chevron Products Company

<u>/s/ William W. Bennett</u> William W. Bennett Derek L. Anderson Federal Energy Regulatory Commission 888 First Street, N.E. Washington, D.C. 20426

Counsel for Commission Trial Staff

/s/ Marcus W. Sisk, Jr.

Marcus W. Sisk, Jr. Frederick G. Jauss IV Dorsey & Whitney LLP 1001 Pennsylvania Avenue, N.W. Suite 400 South Washington, D.C. 20004-2533

Counsel for ConocoPhillips Company

/s/R. Gordon Gooch

R. Gordon Gooch Travis & Gooch 851 North Glebe Road Suite 1911 Arlington, VA 22203

Elisabeth R. Myers Blackwell Sanders Peper Martin LLP 750 17th Street, N.W., Suite 1000 Washington, D.C. 20006

Counsel for BP West Coast Products LLC and ExxonMobil Oil Corporation

Dated: July 10, 2006

#### **CERTIFICATE OF SERVICE**

I hereby certify that I have this day served the foregoing document by first-class U.S. mail, postage prepaid, and by e-mail upon each person designated on the official service list compiled by the Secretary in this proceeding.

Dated at Washington, D.C. this 10th day of July, 2006.

/s/ Andrea M. Halverson Andrea M. Halverson Vinson & Elkins L.L.P. 1455 Pennsylvania Avenue, N.W. Washington, D.C. 20004 202-639-6554

Exhibit No. AIR-96

#### **EXHIBIT NO. AIR-96**

#### HIGHLY CONFIDENTIAL PROTECTED MATERIALS REMOVED

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FILED OFFICE OF THE SECRETARY BUCKEYE PIPE LINE COMPANY 00 JAN 20 PH 12:31

> FEDERAL ENERGY REGULATORY COMMISSION

5 Radnor Corporate Center Suite 500 100 Matsonford Road Radnor, Pennsylvania 19087 Tel (610) 254-4600 IS8+--. OR88-3-000 ORIGINAL IS87-14-006 (610) 254-4615

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ORIGINAL

January 20, 2000

Honorable David P. Boergers Office of the Secretary Federal Energy Regulatory Commission 888 First Street, N.E. Washington, D.C. 20426

Dear Mr. Boergers:

Enclosed with this letter are an original and fourteen copies of the Annual Report of Buckeye Pipe Line Company, L.P. on its Market-Based Rate Program Approved in Opinion No. 360.<sup>1</sup> In Opinion No. 360, the Commission required Buckeye Pipe Line Company, L.P. ("Buckeye") to:

[S]ubmit annual reports, on January 20 of each year, detailing price and revenue changes under each of its tariffs in all its markets and relevant GNP inflation calculations. Specifically, for each tariff in each market, Buckeye must give the initial rate (\$/Bbl), volume (MBD), and revenue (\$/yr.). Then, Buckeye must give any percentage change in each rate during each 12-month ... period and corresponding changes in revenue. Buckeye must also show how it calculated applicable price caps for its markets in which it does have significant market power for each ... period.

(53 FERC at 62,684). The attached report contains schedules that provide the required information. The schedules compare results from calendar years 1998 and 1999 and are based upon the latest available data. Schedule 1 provides a market-by-market summary of changes in volumes and revenue. Schedule 2 provides detailed data for each rate within each market. The manner in which Buckeye's price cap and trigger were calculated for the 1999 rate changes is shown in Attachment A.

Schedule 1 is being publicly submitted in its entirety. Schedule 2 contains certain information that is submitted under seal, with a request for confidential treatment. The report is therefore being submitted in two versions. Fourteen complete copies of the report marked "Contains Confidential Information -- Do Not Release," are being submitted under seal. Fourteen redacted copies of the report are being submitted for the public file, without data relating to the volumes and revenues of individual rates.

Buckeye Pipe Line Company, L.P., 53 FERC ¶ 61,473(1990). The Market-Based Rate Program was extended through December 31, 1994 by order of the Commission on March 24, 1994 (66 FERC § 61,348) and then continued without expiration by order of the Commission on December 6, 1994 (69 FERC ¶ 61,302). FERC DOCKETED

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Honorable David P. Boergers January 20, 2000 Page 2

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#### **Request For Confidential Treatment**

Pursuant to 18 C.F.R. §388.112, Buckeye requests that the information redacted from the public copy of Schedule 2 be withheld from public disclosure and exempted from the mandatory public disclosure requirements of the Freedom of Information Act, 5 U.S.C. §552. Several reasons support non-public treatment of this data: (1) 49 U.S.C. §15(13)(1978) prohibits Buckeye from publishing individual rates (i.e., origin-destination) volume data; (2) release of rate-specific volume information would cause Buckeye competitive harm; and (3) certain of the data reflects confidential joint tariff divisions.

(1) <u>Section 15(13)</u>. Section 15(13) of the Interstate Commerce Act prohibits disclosure by common carriers of information pertaining to the business activities of their shippers.<sup>2</sup> A number of the origin and/or destination points of Buckeye's filed rates have only one, or a few shippers. Therefore, disclosing the volume of petroleum products moved between these origin and destination points would in effect disclose a shipper's product movements to its competitors.

Such a result would be contrary to the Act. The intent of §15(13) is to protect shippers from the competitive harm that inevitably flows from disclosures that would enable the shippers' competitors to determine the nature or extent of their transportation on a particular common carrier. The Chief Administrative Law Judge has consistently recognized that under Section 15(13) the production of shipper data should be compelled only subject to a protective order, to "preclude disclosure of competitively sensitive information which could be used to the detriment of a shipper." <u>Williams</u> <u>Pipeline Company</u>, 51 FERC ¶63,024(1990); see also, <u>Southern Pacific Pipe Lines, Inc.</u>, 35 FERC ¶63,044(1986). For these reasons, the volume and revenue data from individual rates should be treated as confidential, non-public information.

(2) <u>Competitive Harm to Buckeye</u>. The rate-by-rate volume data would also's knowledge, volume data on an origin-destination basis is not reported to this Commission by any oil pipeline. Oil pipelines treat such data as confidential business information. If Buckeye's were regularly required to disclose detailed information about its volumes on an origin-destination basis, Buckeye's competitors could use this data to a confidential business.

<sup>&</sup>quot;It shall be unlawful for any common carrier subject to the provisions of this part, or any officer, agent, or employee of such common carrier, or for any other person or corporation lawfully authorized by such common carrier to receive information therefrom, knowingly to disclose to or permit to be acquired by any person or corporation other than the shipper or consignee, without the consent of such shipper or consignee, any information concerning the nature, kind, quantity, destination, consignee, or routing of any property tendered to such common carrier for the interstate transportation, which information may be used to the detriment or prejudice of such shipper or consignee, or which may improperly disclose his business transactions to a competitor; and it shall also be unlawful for any person or corporation to solicit or knowingly receive any such information which may be so used."

Honorable David P. Boergers January 20, 2000 Page 3

Buckeye's competitive harm. In contrast, Buckeye has no corresponding information about the volumes of rival pipelines and other competitors.

Requiring public disclosure here would be particularly inappropriate in light of the Commission's finding that Buckeye lacks significant market power in most of its markets. The Commission acknowledged this point when it gave Buckeye an opportunity to establish that it lacked significant market power and to demonstrate an entitlement to "light-handed" regulation.<sup>3</sup>

(3) Joint Rate Divisions. Buckeye maintains a number of joint rates with connecting carriers. The originating carrier publishes these rates as a single through rate, and the two carriers then divide the revenue based upon mutual agreement. Divisions are not subject to Commission regulation except under very limited circumstances. Joint rate divisions are not publicly filed or reported. Carriers are free to change the level of the divisions without any tariff filing. Joint rate division information also has traditionally been treated as a confidential matter between connecting carriers. To provide a complete review of its volume and revenue data, Buckeye is submitting joint rate data as part of its report; however, public disclosure is neither required nor appropriate.

Any communications regarding this report should be addressed to Stephen Milbourne.

BUCKEYE PIPE LINE COMPANY, L.P.

By: Buckeye Pipe Line Company General Partner

By: William H Shea, Jr., President

Per:

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Stephen R. Mul

Stephen R. Milbourne Manager, Financial

**Planning & Analysis** 

Enclosures

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Buckeye Pipe Line Company, L.P., 44 FERC ¶61,066(1988). There the Commission specifically recognized that if Buckeye were able to show that it lacks significant market power, Buckeye must be subject to public disclosure of only "generalized" cost information, in contrast to companies regulated as traditional utilities. Id. at 61,185-187.

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	Q	BUCKEYE PIPE LINE COMPANY, L.P.	On Its	COMPETITIVE MARKET RATE PROGRAM	January 20, 2000	

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# **BUCKEYE PIPE LIN**

Exhibit No. AIR-97 Page 4 of 34

	OFFICE OF THE SECRETARY		BUCKEYE SUMMI	Schedule 1 Schedule 1 ICKEVE PIPE LINE COMPANY, L SUMMARY REPORT BY BEA 1998-1988	Schedule 1 Schedule 1 BUCKEYE PIPE LINE COMPANY, L.P. SUMMARY REPORT BY BEA 1988-1989		ORIGINAL		1/20/2000
	00 JAN 20 PM 12: 33		DELIVERIES (B/D)	S (B/D)			REVENUE	UE	
BEA	PEUERAL ENERGY Descriptionulatory Commission	1998	1999	Variance	Change	1998	1999	Variance	Change
COMPE	COMPETITIVE								
9	Hartford-NewHaven-Springfield	45,360	50,670	5,434	12.0%	\$6,771,110	\$7,448,696	\$677,585	10.0%
13	Scanton-Wilkes Barre, PA	28,530	28,424	(28)	-0.1%	\$7,832,880	\$7,836,017	\$3,137	0.0%
16	Pittsburgh, PA	76,076	83,431	7,563	9.9%	\$17,655,539	\$19,179,700	\$1,524,161	8.6%
17	Harrisburg-York-Lancaster, PA	35,276	37,359	2,180	6.2%	\$6,329,778	\$6,660,268	\$330,489	5.2%
18	Philadelphia, PA	36,229	34,871	(1,259)	-3.5%	\$6,776,733	\$6,362,503	(\$414,230)	-6.1%
99 90	Columbus, OH	16,205	14,436	(1,725)	-10.6%	\$2,835,731	\$2,722,878	(\$112,853)	4.0%
69	Lima, OH	11,877	10,018	(1,826)	-15.4%	\$1,487,484	\$1,435,454	(\$52,030)	-3.5%
2	Toldeo, OH	12,679	25,887	13,243	104.5%	\$1,433,830	\$3,905,928	\$2,472,098	172.4%
7	Detroit, MI	87,463	86,847	(378)	-0.4%	\$13,423,174	\$13,702,273	\$279,098	2.1%
72	Bay City, MI	6,739	8,270	1,550	23.0%	\$2,038,747	\$2,329,920	\$291,173	14.3%
76	Fort-Wayne, IN	13,294	17,503	4,245	31.9%	\$2,957,080	\$3,959,953	\$1,002,873	33.9%
62	Indianapolis, IN	8,937	8,299	(614)	-6.9%	\$1,398,690	\$1,317,337	(\$81,353)	-5.8%
		378,665	406,016	28,306	7.5%	\$70,940,777	\$76,860,926	\$5,920,149	8.3%
LESS C	LESS COMPETITIVE								
80	Syracuse-Utica, NY	39,007	46,844	7,944	20.4%	\$16,883,061	\$20,147,542	\$3,264,481	19.3%
6	Rochester, NY	22,750	26,741	4,053	17.8%	\$9,761,343	\$11,409,209	\$1,647,866	16.9%
=	Binghamton-Elmira, NY	12,362	13,281	953	7.7%	\$4,850,244	\$5,210,139	\$359,895	7.4%
<u>65</u>	Cleveland, OH	105,492	99,584	(5,620)	-5.3%	\$14,816,392	\$13,567,697	(\$1,248,695)	-8.4%
		179,611	186,450	7,330	4.1%	\$46,311,041	\$50,334,587	\$4,023,546	8.7%
NO FEI	NO FERC FINDING								
12	New York City	265,909	278,525	13,343	5.0%	\$32,976,361	\$34,691,401	\$1,715,040	5.2%
		265,909	278,525	13,343	5.0%	\$32,976,361	\$34,691,401	\$1,715,040	5.2%
Ħ	TOTAL	824,185	870,992	49,058	6.0%	\$150,228,178	\$161,886,914	\$11,658,736	7.8%
						and the second s	1.11.11.11.11.11.11.11.11.11.11.11.11.1	1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.	

#### Exhibit No. AIR-97 Page 5 of 34

Schedule 2 BUCKEYE PIPE LINE COMPANY, L.P. SUMMARY OF VOLUMES AND REVENUE BY BEA 1998-1999

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999 Tariff Revenue Change																8																					
1999 Tariff Revenue Change																																					
ŝ																50,670																					
Barreis Revenue B/D																\$7,448,696																					
Barreis																18,494,469																					
																45,360																					
Barrels Revenue B/D																\$6,771,110																					
Barrels																16,556,374																-					
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Status/ Repl.	Current	Current	191	Current	191	Current	191	Current	Current	Current	Current	191	Current	191	Current		194	Current	Current	Current	19	Current	Current	194	Current	Current	Current	Current	194	Current	Current	194	Current	194	Current	194	Current
Taritf Rate	\$0.5590	\$0.5590	\$0.4130	\$0.4270	\$0.2820	\$0.2840	\$0.5830	\$0.6030	\$0.3700	\$0.0750	\$0.5590	\$0.5830	\$0.6030	\$0.4540	\$0.4690		\$1.1600	\$1.1780	\$0.9700	\$1.2180	\$1.2000	\$1.2180	\$1.1890	\$1.1360	\$1.1540	\$0.9460	\$1.1940	\$1.1940	\$1.2070	\$1.2260	\$1.0160	\$1.2470	\$1.2660	\$1.2470	\$1.2660	\$1.1360	\$1.1540
Delivery Location	Bradley Airport	Enficienci	Hartford	Hartford	Hartford Gasoline	Hartford Gasoline	Ludiow	Ludiow	Middletown	New Haven	Northern Connecticut	Springfield	Springfield	Springfield Gasoline	Springfield Gasoline		Brewerton	Brewerton	Brewerton	Brewerton	Brewerton	Brewerton	De Witt	Liverpool	Liverpool	Liverpool	Liverpool	Liverpool	Marcy	Marcy	Marcy	Marcy	Marcy	Marcy	Marcy	Syracuse	Syracuse
Receipt Location	New Haven	New Haven	New Haven	New Haven	New Haven	New Haven	New Haven	New Haven	New Haven	New Haven	New Haven	New Haven	New Haven	New Haven	New Haven	Hartford-NewHaven-Springfield	Linden	Linden	Macungie	Port Reading	Sewaren	Sewaren	Linden	Linden	Linden	Macungie	Port Reading	Sewaren	Linden	Linden	Macungie	Port Reading	Port Reading	Sewaren	Sewaren	Linden	Linden
	01/01/98	01/01/98	03/01/97	01/01/98	03/01/97	01/01/98	03/01/97	01/01/98	01/01/98	01/01/98	01/01/98	03/01/97	01/01/98	03/01/97	01/01/98	tiord-Ner	08/01/96	01/01/98	01/01/98	01/01/98	08/01/96	01/01/98			01/01/98	01/01/98	01/01/98	01/01/98	08/01/96	01/01/98	01/01/98	08/01/96	01/01/98	08/01/96	01/01/98	08/01/96	01/01/98
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Exhibit No. AIR-97 Page 7 of 34

1999 Tariff Revenue Change																\$																		-	\$0			
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Barreis Revenue B/D																\$16,883,061																			\$9,761,343			
Barrels																14,237,667																			8,303,725			
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Old Rate	•		•	•	•	•	•	•	•	•	•	·	•	•	•		•	•	•		•	•	,		,	•	•	•	•	•	•	•	•	•			•	
Status/ Repl.	Current	Current	Current	194	Current	Current	Current	Current	Current	Current	Current	Current	194	Current	Current		194	Current	194	Current	Current	Current	194	Current	Current	Current	194	Current	Current	194	Current	194	Current	Current		194	Current	
Taritf Rate	\$0.9450	\$1.1940	\$1.1940	\$1.2110	\$1.2260	\$1.0170	\$1.2660	\$1.2660	\$1.2070	\$1.2470	\$1.1540	\$0.9450	\$1.1760	\$1.1940	\$1.1940		\$1.1570	\$1.1750	\$0.9520	\$0.9670	\$1.2150	\$0.7760	<b>\$1.0980</b>	OCTI-14	\$1.1550	\$1.1550	\$1.1580	\$1.1760	\$0.9680	\$1.1980	\$1.2160	\$1.1980 21.2120	\$1.2160	\$1.1150		\$1.0490	\$1.0650	
Defivery Location	Syracuse	Syracuse	Syracuse	Utica	Utica	Utica	Utica	Utica	Utica Vol. Inc.	Utica Vol. Inc.	Van Buren	Van Buren	Van Buren	Van Buren	Van Buren		Caledonia	Caledonia	Caledonia	Caledonia	Caledonia	Caledonia Ex. Vol.	Geneva	Geneva	Geneva	Geneva	Rochester	Rochester	Rochester	Rochester	Rochester	Rochester	Rochester	Waterloo (Geneva)		Vestal	Vestal	
Receipt Location	Macungie	Port Reading	Sewaren	Linden	Linden	Macungie	Port Reading	Sewaren	Linden	Sewaren	Linden	Macungie	Port Reading	Port Reading	Sewaren	tica, NY	Linden	Linden	Macungie	Macungie	Sewaren	Linden	Linden	Linden Macrimata	Port Reading	Sewaren	Linden	Linden	Macungie	Port Reading	Port Reading	Sewaren	Sewaren	Linden	N	l inden	Linden	
Effec. Date	01/01/98	01/01/98	01/01/98	08/01/96	01/01/98	01/01/98	01/01/98	01/01/98	01/01/98	01/01/98	01/01/98	01/01/98	08/01/96	01/01/98	01/01/98	Syracuse-Utica, NY	08/01/96	01/01/98	08/01/96	01/01/98	01/01/98	01/01/98	08/01/96	86/10/10	01/01/98	01/01/98	08/01/96	01/01/98	01/01/98	08/01/96	01/01/98	08/01/96	01/01/98	01/01/98	Rochester, NY	08/01/96	01/01/98	
		-	-	-	-	-	-	2	-	-	-	-	-	-	-	Ś	5	-	-	-	-	-				-	-	-	-	-	-		-	-	TOTAL R	-	-	

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		1				ä			800F					1999 Tariff
Number	Date	Location	Location	Rate	Repl.		Change	Barrels	Revenue	80	Barreis	Revenue	0/8	Revenue Change
172	08/01/96	Port Reading	Vestat	\$1,0890	191	.								
194	01/01/98	Port Reading	Vestal	\$1.1050	Current									
172	08/01/96	Sewaren	Vestal	\$1,0890	194	•								
194	01/01/98	Sewaren	Vestal	\$1.1050	Current	•								
TOTAL	Binghamto	Binghamton-Eimira, NY						4,512,143	\$4,850,244	12,362	4,847,597	\$5,210,139	13,281	3
187	07/01/97	Linden	Inwood	\$0.3270	192/215									
192/215	01/01/98	Linden	poawuj	\$0.3320	Current									
192/215	07/01/98	Linden	Inwood	\$0.3320	Current									
187	07/01/97	Port Reading	poowul	\$0.3270	192/215	•								
192/215	01/01/98	Port Reading	boowni	\$0.3320	Current									
192/215	07/01/98	Port Reading	Inwood	\$0.3320	Current	•								
187	07/01/97	Sewaren	inwood	\$0.3270	192/215									
192/215	01/01/98	Sewaren	Inwood	\$0.3320	Current	•								
192/215	07/01/98	Sewaren	Inwood	\$0.3320	Current	•	•							
187	07/01/97	Linden	Inwood Vol. Inc.	\$0.3120	192/215	•								
192/215	01/01/98	Linden	Inwood Vol. Inc.	\$0.3160	Current									
192/215	07/01/98	Linden	Inwood Vol. Inc.	\$0.3160	Current									
192/215	01/01/98	Port Reading	Inwood Vol. Inc.	\$0.3160	Current	,								
192/215	01/01/98	Sewaren	Inwood Vol. Inc.	\$0.3160	Current									
192/215	07/01/98	Sewaren	Inwood Vol. Inc.	\$0.3160	Current									
166	08/01/96	Linden	J.F.K. Airport	\$0.3990	193/204	•								
193/204	01/01/98	Linden	J.F.K. Airport	\$0.4040	Current	•								
193/204	02/01/98	Linden	J.F.K. Airport	\$0.4040	Current									
193/204	01/01/98	Port Reading	J.F.K. Airport	\$0.4040	Current	•								
193/204	02/01/98	Port Reading	J.F.K. Airport	\$0.4040	Current									
193/204	01/01/98	Sewaren	J.F.K. Airport	\$0.4040	Current	•								
193/204	02/01/98	Sewaren	J.F.K. Airport	\$0.4040	Current	•								
166	08/01/96	Linden	LaGuardia Airport	\$0.3340	193/204									
193/204	01/01/98	Linden	LaGuardia Airport	\$0.3390	Current									
193/204	02/01/98	Linden	LaGuardia Airport	\$0.3390	Current	•	•							
193/204	01/01/98	Port Reading	LaGuardia Airport	\$0.3390	Current									
193/204	02/01/98	Port Reading	LaGuardia Airport	\$0.3390	Current									
<b>166</b>	08/01/96	Sewaren	LaGuardia Airport	\$0.3340	193/204	•								
193/204	01/01/98	Sewaren	LaGuardia Airport	\$0.3390	Current	•								
193/204	02/01/98	Sewaren	LaGuardia Airport	\$0.3390	Current		•							
187	07/01/97	Linden	Linden	\$0.0630	192/215									
192/215	01/01/98	Linden	Linden	\$0.0640	Current									
192/215	07/01/98	Linden	Linden	\$0.0640	Current	•								
187	07/01/97	Linden	Long Island City	\$0.3160	192/215									
192/215	01/01/98	Linden	Long Island City	\$0.3210	Current	•								
	:													
Buckeye I	ipe Line CC	xnpany - Competitiv	Buckeye Pipe Line Company - Competitive Market Program Report				Page 3							1/20/2000

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1999 Tariff Revenue Change																							5																	4 \$0
8																							278,525																	28,424
Barrels Revenue																							\$34,691,401																	\$7,836,017
Barrels																							101,661,713																	10.374.899
S																							265,909																	28,530
Barrels Revenue B/D																							\$32,976,361																	\$7 R32 ARD
Barreis																							97,056,794																	10.413 502
1999 % Change								•						•	•		•	•	•	•		•			•			٠	•	•	•		•		,				•	
Old Rate	.	•		•	I	•	•	•	•		,	•	•	•	•	•	•	•		•	•	•			•	•		\$0.7500	•	·		000000	•	50 7000	-		•	•	\$0.7900	
Status/ Repl.	Current	Current	192/215	Current		Current	192/215	Current	Current	192/215	Current	Current	Current	Current	Current	193/204	Current	Current	Current	Current	Current	Current		195/211	211	219	224	Current	211	219		z	R17	Current	195/211	211	219	224	Ħ	
Tariff Rate		\$0.3050	\$0.3160	CU 3210	00.0010 00100	\$0.3210	<b>\$</b> 0.3160	<b>\$</b> 0.3210	\$0.3210	. Inc \$0.3010	. Inc \$0.3050	. Inc \$0.3050	. Inc \$0.3050	. Inc \$0.3050	. Inc \$0.3050	\$0.3170	\$0.3210	\$0.3210	\$0.3210	\$0.3210	\$0.3210	\$0.3210		<b>\$</b> 0.7290	\$0.7500	\$0.7500	\$0.7500	\$0.7500	\$0.6500	\$0.6500	\$0.6500	\$0.6500	\$0.7900	\$0.7900	SO 7690	<b>2</b> 0.7900	\$0.7900	\$0.7900	\$0.7900	
Delivery Location	Long Island City	Long Island City	Long Island City	Long island City		Long Island City Vol. Inc	Long Island City Vol. Inc	Long Island City Vol. Inc \$0.3050	Long Island City Vol. Inc \$0.3050	Long Island City Vol. Inc \$0.3050	Long Island City Vol. Inc	Newark Airport		Dupont	Dupont	Dupont	Dupont	Dupont	Dupont	Dupont	Dupont	Dupont	Dupon	Duport	Duront	Duront	Dupont	Dupont	Dupont											
Receipt Location	Linden	Linden	Port Reading	Port Reading		Port Reading	Sewaren	Sewaren	Sewaren	Linden	Linden	Linden	Port Reeding	Sewaren	Sewaren	Linden	Linden	Linden	Port Reading	Port Reading	Sewaren	Sewaren	Ę	Linden	Linden	Linden	Linden	Linden	Macungie	Macungie	Macungie	Macungie	Port Heading	Port Reacting	Sawaran	Sewaran	Sewaren	Sewaren	Sewaren	
Effec. Date	07/01/98	07/01/98	07/01/02	01/01/08	001010	07/01/98	07/01/97	01/01/98	07/01/98	07/01/97	01/01/98	07/01/98	01/01/98	01/01/98	07/01/98	08/01/96	01/01/98	02/01/98	01/01/98	02/01/98	01/01/98	02/01/98	New York City	07/01/97	01/01/98	05/01/98	04/01/99	11/01/99	01/01/98	05/01/98	04/01/99	66/10/11	86/10/GD	8R/10/M	07/01/07	01/01/98	05/01/98	04/01/99	11/01/99	
Tariff Number	I.			102/015		192/215		192/215	192/215	187	192/215	192/215	192/215 (				193/204			193/204	193/204	193/204	TOTAL N	189	195/211		219	224		211				812		211			224	TOTAL

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	ATTINADU		Revenue
Consepolis         SIX (SS)         195211           Consepolis         SIX (SS)         213           Consepolis         SIX (SS)         214           Consepolis         SIX (SS)         213           Consepolis         SIX (SS)         213           Consepolis         SIX (SV)         214           Consepolis         SIX (SV)         219           Consepolis         SIX (SV)		Barrels Revenue B/D	Change
Consopolis         S0.5440         211           Connopolis         20.540         219           Connopolis         20.6540         219           Connopolis         20.710         219           Connopolis         20.710         219           Connopolis         20.710         219			
Composits         Stot Stat         219           Composits         \$0.5540         219           Composits         \$0.5110         219           Composits         \$0.2110         219           <			
Composite         S0,5540         Z4           Composite         20,5540         Z4           Composite         20,5540         Z14           Composite         20,5540         Z19           Composite         20,2170         Z19           Composite         20,2170         Z19           C			
Compositis         Sto 5544         Current           Compositis         200544         Current           Compositis         200544         2014           Compositis         201544         2014           Compositis         2014         2014           Compositis         2014         2014           Compositis         2017         214			
Composite         S0 6000         Col 41 49           Composite         50 6600         Col 41 49           Composite         50 6540         211           Composite         50 6540         219           Composite         50 6540         219           Composite         50 6540         219           Composite         20 5040         219           Composite         20 5170         219			
Compositie         50,5000         Cummeri           Commodels         50,5600         211           Commodels         20,5540         219           Commodels         20,2170         219			
Compositie         S0.5540         155/211           Compositie         20.5540         219           Compositie         20.2100         167           Compositie         20.2100         219           Compositie         20.2170         219           Comopositie         20.2170         219			
Composite         S0.540         211           Connepotes         \$0.540         219           Connepotes         \$0.540         219           Connepotes         \$0.540         219           Connepotes         \$0.5540         219           Connepotes         \$0.5640         219           Connepotes         \$0.5640         219           Connepotes         \$0.5640         219           Connepotes         \$0.2170         219			
Composite         SL Sk40         219           Commodels         SL Sk40         Zk4           Commodels         SL Zk4         Zk4           Commodels			
Conservoite         90.8340         224           Conservoite         90.96340         211           Conservoite         90.96340         213           Conservoite         90.96340         213           Conservoite         90.96340         213           Conservoite         90.96340         213           Conservoite         90.9640         213           Conservoite         90.9640         213           Conservoite         90.2170         219           Conservoite         90.9120         219           Conservoite         90.7730			
Composition         Statistical         Current           Composition         2015/340         Current           Composition         2016/340         211           Composition         2016/340         213           Composition         2016/340         214           Composition         2016/340         214           Composition         2017/30         219           Composition         202170         219           Composition         201730			
Conservoires         State         State         State           Conservoires         \$0.6840         211           Conservoires         \$0.6840         214           Conservoires         \$0.6840         219           Conservoires         \$0.6840         219           Conservoires         \$0.2170         219           Conservoires         \$0.2740         214           Conservoires         \$0.7740         214           Conservoires         \$0.7740         214           Conservoires         \$0.7760         218           Conse			
Ont         Consopoles         Standon         Locatopoles         Standon         Locatopoles <thlocatopoles< th=""> <thloc< td=""><td></td><td></td><td></td></thloc<></thlocatopoles<>			
Ont         Conservoite         50.5440         211           ont         Conservoite         50.5440         214           ont         Conservoite         50.5540         219           ont         Conservoite         50.5540         219           ont         Conservoite         50.2107         219           a         Conservoite         50.2107         219           a         Conservoite         50.2170         219           a         Conservoite         50.2170         219           a         Conservoite         50.2170         219           a         Conservoite         50.2170         219           conservoite         50.2170         219         224           conservoite         50.2170         219         224           conservoite         50.2170         219         224           conservoite         50.2740         219         224           conservoite         50.7740         219         219           conservoite         50.7740         219         219           conservoite         50.7740         219         216           conservoite         50.7740         219         211			
Opt         Composite         50.564         219           ortic         Composite         20.5540         219           a         Composite         20.5540         219           a         Composite         20.5170         219           a         Composite         20.2170         219           a         Composite         20.2170         219           a         Composite         20.2170         219           composite         20.2170         219         219           composite         20.7940         219         219           composite         20.7940         214         219           composite         20.7940         214         216           composite         20.7940         216         219 <t< td=""><td></td><td></td><td></td></t<>			
Off         Composite         90.6840         224           opt         Composite         90.2100         167           a         Composite         90.2100         167           a         Composite         90.2100         167           a         Composite         90.2100         219           a         Composite         90.2170         219           Composite         90.2170         219         214           Composite         90.2170         219         218           Composite         90.8170         218/223         218/223           Composite         90.8120         218/223         218/223           Composite         90.77940         219         214           Composite         90.77940         214         214           Composite         90.77940 <td< td=""><td></td><td></td><td></td></td<>			
Ont         Composite         90.8840         Current           a         Composite         90.2170         219           a         Composite         90.2170         219           a         Composite         90.2170         219           a         Composite         90.2170         219           Composite         90.2170         219         219           Composite         90.2170         219         219           Composite         90.2170         219         219           Composite         90.8120         218223         218223           Composite         90.8120         219         214           Composite         90.7790         218         218           Composite         90.7780         218         218           Composite         90.7780         218         <			
Composition         S0.2100         167           a         Composition         \$0.2170         219           a         Composition         \$0.2170         219           a         Composition         \$0.2170         219           a         Composition         \$0.2170         219           composition         \$0.2170         219         219           composition         \$0.2790         219         219           composition         \$0.7780         195         211           composition         \$0.7780         219         219           composition         \$0.7780         219         219           composition         \$0.7780         219         214           composition         \$0.7780         219         214           composition         \$0.7780         218         218			
Composition         20170         219           Composition         20170         219           Composition         20170         219           Composition         202170         219           Composition         202170         219           Composition         202170         219           Composition         202170         219           Composition         201820         2196223           Composition         201820         219223           Composition         2017340         219           Composition         2017840         219           Composition         2017840         219           Composition         2017840         218           Composition         201780			
a         Compositio         213           a         Compositio         90,2170         214           Compositio         90,7790         219           Compositio         90,7790         219           Compositio         90,7940         214           Compositio         90,7940         214           Compositio         90,7740         218           Compositio         90,7780         188           Compositio         90,7780         218           Compositio         90,7770         218           Comopolis         90,7730         218 </td <td></td> <td></td> <td></td>			
a         Compose         50.2170         2.13           a         Composis         50.2170         Zaineri           Composis         50.2170         Zaineri         Zaineri           Composis         50.2170         Zaineri         Zaineri           Composis         50.2170         Zaineri         Zaineri           Composis         50.3170         218/223         218/223           Composis         50.3170         218/223         218/223           Composis         50.3170         218/223         218/223           Composis         50.3170         218/223         219/223           Composis         50.7940         219         219           Composis         50.7740         219         219           Composis         50.7740         219         219           Composis         50.7740         219         219           Composis         50.7760         219         219           Composis         50.7760         219         216           Composis         50.7760         218/223         218/223           Composis         50.7770         218/223         218/223           Composis         50.7730			
a         Conseponds         Sur171         Zat           Conseponds         90.2170         Ummon           Conseponds         90.7580         195/211           Conseponds         90.7790         219/223           Conseponds         90.7790         219/223           Conseponds         90.7780         196           Conseponds         90.7780         218/223           Conseponds         90.7780         218/223           Conseponds         90.7770         218/223           Conseponds         90.7770         218/223           Conseponds         90.7770         218/223           Conseponds         90.7770         218/223			
a         Composition         500.00170         Cumment Commondian         500.00170         Cumment Cumment Composition         500.00170         Cumment Cumment Cumment Cumposition         500.00170         218/2223         218/223         218/223         218/223         218/223         218/223         218/223         218/223         218/223         218/223         218/223         218/223         219/223			
Conservois         Ston         Consolvation           Conservois         \$0.9120         218/223           Conservois         \$0.7800         156/221           Conservois         \$0.7940         214           Conservois         \$0.7940         214           Conservois         \$0.7790         214           Conservois         \$0.77940         214           Conservois         \$0.77940         214           Conservois         \$0.7790         218/223           Conservois         \$0.7702         218/223           Conservois         \$0.7702         218/223           Conservois         \$0.7770         218/223           Conservois         \$0.7770         218/223           Conservois         \$0.7770         218/223			
Comappelia (2012) 218223 Comappelia (2012) 218223 Comappelia (2013) 218223 Comappelia (2013) 218223 Comappelia (2013) 218223 Comappelia (2013) 21923 Comappelia (2013) 219 Comappelia (2013) 219 Comappelia (2013) 219 Comappelia (2013) 218223 Comappelia (2013) 218223			
Composis 2012 218223 Composis 501812 218223 Composis 5018120 218223 Composis 5018120 108221 Composis 50.7930 105211 Composis 50.7940 219 Composis 50.7940 219 Composis 50.7940 Caret Composis 50.7750 Caret Composis 50.7730 218223 Composis 50.7730 218223 Composis 50.7730 218223 Composis 50.7730 218223 Composis 50.7730 218223 Composis 50.7730 218223			
Consopolis 20.8120 218/22 Consopolis 20.8120 218/22 Consopolis 20.8120 218/221 Consopolis 20.7940 219 Consopolis 20.7940 219 Consopolis 20.7940 2219 Consopolis 20.7940 2219 Consopolis 20.7940 219223 Consopolis 20.7730 218/223 Consopolis 20.7730 218/223 Consopolis 20.7730 218/223 Consopolis 20.7730 218/223 Consopolis 20.7730 218/223			
Composition 2015/2017/2015/2015/2017/2015/2017/2015/2017/2015/2017/2015/2017/2015/2017/2015/2017/2015/2017/2015/2017/2015/2017/2015/2015/2015/2015/2015/2015/2015/2015			
Composition         Statute           Composition         80,7860         695211           Composition         80,7840         211           Composition         80,7840         219           Composition         80,7840         214           Composition         80,7840         214           Composition         80,7840         214           Composition         80,7740         2182           Composition         80,7780         188           Composition         80,7780         218223           Composition         80,7770         218223           Commopolition         80,7770         218223           Composition         80,7770         218223           Composition         80,7770         218223			
Conseptotes 50.7940 211 Conseptotes 50.7940 219 Conseptotes 50.7940 219 Conseptotes 50.7940 219 Conseptotes 50.7940 Unrent Conseptotes 50.7920 219223 Conseptotes 50.7730 219223 Conseptotes 50.7730 219223 Conseptotes 50.7730 219223 Conseptotes 50.7730 219223			
Conservations         State         Lit           Conservations         80,7940         214           Conservations         80,7940         214           Conservations         80,7740         214           Conservations         80,7780         2182           Conservations         80,7780         218223           Conservations         80,7730         218223			
Consepons 2017940 24 Conseponis 2017940 24 Conseponis 2017940 Current Conseponis 2017820 Current Conseponis 2017820 18223 Conseponis 2017730 218223 Conseponis 2017730 218223 Conseponis 2017730 218223 Conseponis 2017730 218223			
Consopolis         S21,940         Z4           Consopolis         \$0,7940         Current           Consopolis         \$0,780         Current           Consopolis         \$0,780         Current           Consopolis         \$0,770         218223           Consopolis         \$0,773         218223			
Catapolis         \$0,7540         Current           Res         Catapolis         \$0,7540         Current           Catapolis         \$0,7560         Current           Catapolis         \$0,7620         108           Catapolis         \$0,7620         108           Catapolis         \$0,7700         218/223           Catapolis         \$0,7730         218/223			
ie         Consepolis         \$57350         Current           Consopolis         \$50.7560         184           Consopolis         \$50.7760         1823           Consopolis         \$50.7780         218223           Consopolis         \$50.7770         218223			
Consepolis         \$0.7620         188           Consepolis         \$0.7782         20.004/16           Consepolis         \$0.7782         21.8223           Consepolis         \$0.7790         21.8223           Consepolis         \$0.77730         21.8223			
Consepolis         \$0.760         20308/r/6           Consepolis         \$0.7700         218/223           Consepolis         \$0.7730         218/223			
Conacycelis \$0.7730 218/223 Conacycelis \$0.7730 218/223 Conacycelis \$0.7730 218/223 Conacycelis \$0.7730 Current Conacycelis \$0.7730 Current			
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\$0.6640			
Coraopolis Ex Vol. \$0.6640 218/223			

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# Buckeye Pipe Line Company - Competitive Market Program Report

1/20/2000

Intention         Control         Rule         Number         Londing         Rule         Rule <th>Fflac.</th> <th>Receipt</th> <th>Delivery</th> <th>Tariff</th> <th>Status/</th> <th>PIO</th> <th>1999 %</th> <th></th> <th></th> <th></th> <th>******</th> <th>* * * 1999 * * * * * * * *</th> <th>****</th> <th>Revenue</th>	Fflac.	Receipt	Delivery	Tariff	Status/	PIO	1999 %				******	* * * 1999 * * * * * * * *	****	Revenue
\$19453         19423         -           \$25540         19523         -           \$205500         211         -           \$207500         211         -           \$207500         211         -           \$207500         211         -           \$207500         211         -           \$207500         211         -           \$205500         211         -           \$205500         211         -           \$205500         211         -           \$205500         211         -           \$205500         211         -           \$205500         211         -           \$205500         211         -           \$205500         211         -           \$205500         211         -           \$205500         211         -           \$205500         211         -           \$205500         211         -           \$205500         211         -           \$205500         211         -           \$205500         211         -           \$205500         211         -           \$2055		Location	Location	Rate	Repl.	Rate	Change	Barreis	Revenue	8	Barreis	Revenue	0/8	Change
\$10.540         218/223         -           \$0.7500         211         -           \$0.7600         211         -           \$0.7600         211         -           \$0.7600         211         -           \$0.7600         211         -           \$0.7600         211         -           \$0.5000         211         -           \$0.5000         213         -           \$0.5000         214         -           \$0.5000         211         -           \$0.5000         211         -           \$0.5000         211         -           \$0.5000         211         -           \$0.5000         211         -           \$0.5000         211         -           \$0.5000         211         -           \$0.5000         211         -           \$0.5000         211         -           \$0.5000         211         -           \$0.5000         211         -           \$0.5000         211         -           \$0.5000         211         -           \$0.5000         211         -           \$0.	·	Toledo	Coraopolis Ex. Vol.	\$0.5460	218/223	•								
\$13300         219         -         -           \$07560         211         -         -           \$07560         211         -         -           \$07560         211         -         -           \$07560         211         -         -           \$05560         211         -         -           \$05560         211         -         -           \$05560         211         -         -           \$05560         211         -         -           \$05560         211         -         -           \$05560         211         -         -           \$05600         221         -         -           \$05600         211         -         -           \$05600         211         -         -           \$05600         211         -         -           \$05600         211         -         -           \$05600         211         -         -           \$05600         211         -         -           \$05600         211         -         -           \$05600         211         -         -	•	Toledo	Coraopolis Ex. Vol.	\$0.5460	218/223		•							
80.7.40         196.7.1         -         -           80.760         211         -         -           80.760         211         -         -           80.760         211         -         -           80.760         211         -         -           80.560         211         -         -           80.560         211         -         -           80.560         211         -         -           80.560         211         -         -           80.560         211         -         -           80.560         211         -         -           80.560         211         -         -           80.560         211         -         -           80.660         211         -         -           80.660         211         -         -           80.660         211         -         -           80.660         211         -         -           80.660         211         -         -           80.660         211         -         -           80.660         211         -         -	-	Indianola	Coraopolis Exchange	\$0.3500	219	•	•							
80.7560         211         -         -           80.600         Current         -         -           80.600         211         -         -           80.5800         213         -         -           80.5800         224         -         -           80.5800         224         -         -           80.5800         219         -         -           80.5800         219         -         -           80.5800         219         -         -           80.5800         211         -         -           80.5800         211         -         -           80.5800         211         -         -           80.5800         211         -         -           80.5800         211         -         -           80.5800         211         -         -           80.5800         211         -         -           81.6100         211         -         -           81.6100         211         -         -           81.6200         211         -         -           81.6200         211         - <td< td=""><td></td><td>Linden</td><td>Coraopolis Gasoline</td><td>\$0.7430</td><td>195/211</td><td>•</td><td>•</td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></td<>		Linden	Coraopolis Gasoline	\$0.7430	195/211	•	•							
80.766         Current         -         -           80.1600         211         -         -           80.5600         211         -         -           80.5600         211         -         -           80.5600         211         -         -           80.5600         211         -         -           80.5600         211         -         -           80.5600         211         -         -           80.5600         211         -         -           80.5600         211         -         -           80.5600         211         -         -           80.600         211         -         -           80.600         211         -         -           80.600         211         -         -           80.600         211         -         -           81.0200         211         -         -           81.0200         211         -         -           81.0200         211         -         -           81.0200         211         -         -           81.0200         211         -         -<		Linden	Coraopotis Gasoline	\$0.7650	211	•	•							
800000         211         -         -           8000000         211         -         -           800000000         211         -         -           8000000000000000000000000000000000000		Linden	Coraopolis Gasoline	\$0.7650	Current	•	•							
80.1500         Current         -         -           80.5500         21         -         -           80.5500         21         -         -           80.5500         21         -         -           80.5500         21         -         -           80.5500         21         -         -           80.5500         21         -         -           80.5500         224         -         -           80.5500         224         -         -           80.5600         211         -         -           80.5600         211         -         -           80.5600         211         -         -           81.600         211         -         -           80.5600         211         -         -           81.600         211         -         -           81.600         211         -         -           81.600         211         -         -           81.600         211         -         -           81.600         211         -         -           81.600         211         -         -	•••	Sewaren	Consepetie Gasoline	\$0.8050	211	,	•							
60.560         211         -         -           80.5600         213         -         -           80.5600         211         -         -           80.5600         211         -         -           80.5600         211         -         -           80.5600         211         -         -           80.5600         213         -         -           80.6600         211         -         -           80.6600         211         -         -           80.6600         213         -         -           81.6600         211         -         -           81.6600         211         -         -           81.6600         211         -         -           81.6600         211         -         -           81.6600         211         -         -           81.6600         211         -         -           81.6600         211         -         -           81.6600         211         -         -           81.6600         211         -         -           81.6600         211         -         -<	_	Indianola	Consopolis Inc. Vol.	\$0.1500	Current	•								
80.5800         219            80.5800         224            80.5800         211            80.5800         211            80.5800         211            80.5800         211            80.5800         211            80.5800         211            80.5800         211            80.5800         211            80.5800         211            81.7400         211            81.7400         211            81.7400         211            81.7400         211            81.7400         211            81.7400         211            81.7400         211            81.7400         211            81.7400         211            81.7400         211            81.7400         211            81.7400         211            81.7400         211 <th< td=""><td></td><td>Booth</td><td>Delmont</td><td>\$0.5820</td><td>211</td><td>•</td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></th<>		Booth	Delmont	\$0.5820	211	•								
515.60         224         ·         ·           505.800         211         ·         ·           505.800         211         ·         ·           505.800         213         ·         ·           505.800         224         ·         ·           505.800         224         ·         ·           505.800         211         ·         ·           505.800         211         ·         ·           506.800         213         ·         ·           506.800         214         ·         ·           506.800         211         ·         ·           507.800         211         ·         ·           507.800         211         ·         ·           505.800         211         ·         ·           505.800         211         ·         ·           505.800         211         ·         ·           505.800         211         ·         ·           505.800         211         ·         ·           505.800         211         ·         ·           505.800         211         ·         ·<		Booth	Detmont	\$0.5820	219	•								
80.560         Current         80.560         European         European           80.5680         211         -         -           80.5680         281         -         -           80.5680         295/11         -         -           80.6480         291         -         -           80.6480         211         -         -           80.6480         211         -         -           80.6480         211         -         -           80.6480         211         -         -           80.6480         211         -         -           80.6480         211         -         -           80.6480         211         -         -           80.6480         211         -         -           80.6480         211         -         -           80.6480         211         -         -           80.6480         211         -         -           80.6580         211         -         -           80.6580         211         -         -           80.6580         211         -         -           80.6580         <		Booth	Detmont	\$0.5820	224									
50.560         211         -         -           50.560         213         -         -           50.560         213         -         -           50.560         211         -         -           50.560         213         -         -           50.560         213         -         -           50.560         213         -         -           50.560         213         -         -           50.560         211         -         -           51.020         213         -         -           51.020         213         -         -           50.560         213         -         -           51.020         213         -         -           50.560         213         -         -           50.560         213         -         -           50.561         213         -         -           50.5620         213         -         -           50.5620         213         -         -           50.5620         213         -         -           50.5620         213         -         -		Booth	Delmont	\$0.5820	Current	\$0.5820	•							
50.560         219         ·         ·           50.5600         224         ·         ·           50.5600         211         ·         ·           50.6400         219         ·         ·           50.6400         219         ·         ·           50.6400         219         ·         ·           50.6400         224         ·         ·           50.6400         211         ·         ·           50.6400         211         ·         ·           51.0200         211         ·         ·           50.5500         211         ·         ·           50.5500         211         ·         ·           50.5500         211         ·         ·           50.5500         211         ·         ·           50.5100         219         ·         ·           50.511         ·         ·         ·           50.5000         211         ·         ·           50.5000         211         ·         ·           50.5000         211         ·         ·           50.5000         211         ·         · <td>-</td> <td>Chelsea Junction</td> <td>Delmont</td> <td>\$0.5820</td> <td>211</td> <td>,</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>	-	Chelsea Junction	Delmont	\$0.5820	211	,								
\$5.580         224         -         -           \$5.680         196211         -         -           \$5.680         211         -         -           \$5.680         211         -         -           \$5.680         211         -         -           \$5.680         211         -         -           \$5.680         211         -         -           \$5.680         211         -         -           \$5.680         211         -         -           \$5.580         211         -         -           \$5.580         211         -         -           \$5.580         211         -         -           \$5.580         211         -         -           \$5.7120         211         -         -           \$5.7120         211         -         -           \$5.7120         211         -         -           \$5.7120         211         -         -           \$5.7120         211         -         -           \$5.7500         211         -         -           \$5.7500         211         -         -	-	Chelsea Junction	Delmont	\$0.5820	219	•								
\$0.6300         195/211         ·         ·           \$0.6460         211         ·         ·           \$0.6460         213         ·         ·           \$0.6460         213         ·         ·           \$0.6460         211         ·         ·           \$0.6420         211         ·         ·           \$0.6420         211         ·         ·           \$0.6420         211         ·         ·           \$0.6120         211         ·         ·           \$0.5520         219         ·         ·           \$0.5120         211         ·         ·         ·           \$0.5520         211         ·         ·         ·           \$0.5120         211         ·         ·         ·           \$0.5120         211         ·         ·         ·           \$0.5120         211         ·         ·         ·           \$0.5120         211         ·         ·         ·           \$0.5120         211         ·         ·         ·           \$0.5120         211         ·         ·         ·           \$0.5500		Chelsea Junction	Detmont	\$0.5820	224	•	•							
50.6420         211         -         -           50.6420         213         -         -           50.6420         213         -         -           50.6420         213         -         -           50.6420         211         -         -           51.6520         211         -         -           51.6520         211         -         -           50.5520         211         -         -           50.5520         211         -         -           50.5520         211         -         -           50.5520         211         -         -           50.5520         211         -         -           50.5120         213         -         -           50.5120         213         -         -           50.5120         213         -         -           50.7120         213         -         -           50.7120         213         -         -           50.7120         213         -         -           50.7120         213         -         -           50.7120         213         -         -		Eacle Point	Delmont	\$0.6380	195/211									
\$0.6420         213         ·         ·           \$0.6420         224         ·         ·           \$0.6420         211         ·         ·           \$0.6420         211         ·         ·           \$0.6420         211         ·         ·           \$0.6420         211         ·         ·           \$0.6420         211         ·         ·           \$0.6420         211         ·         ·           \$0.6520         211         ·         ·           \$0.5520         211         ·         ·           \$0.5520         211         ·         ·           \$0.5520         211         ·         ·           \$0.5120         211         ·         ·           \$0.5120         211         ·         ·           \$0.5120         211         ·         ·           \$0.7120         211         ·         ·           \$0.7120         211         ·         ·           \$0.7120         211         ·         ·           \$0.7120         211         ·         ·           \$0.7120         211         ·         ·	_	Eacle Point	Detmont	\$0.6420	211	,	•							
80.6420         2.4         -         -           80.6420         Current         80.6420         -           80.7420         211         -         -           80.7420         211         -         -           80.5520         211         -         -           80.5520         211         -         -           80.5520         211         -         -           80.5520         211         -         -           80.5520         211         -         -           80.5520         211         -         -           80.5120         211         -         -           80.7120         211         -         -           80.7120         211         -         -           80.7120         211         -         -           80.7120         211         -         -           80.7120         211         -         -           80.7120         211         -         -           80.7120         211         -         -           80.7120         211         -         -           80.7500         211         -		Earle Print	Detmont	\$0.6420	219	•								
S0.6420         Current         S0.6420         -           \$0.7420         211         -         -           \$1.0230         218/223         -         -           \$0.5520         211         -         -           \$0.5520         211         -         -           \$0.5520         211         -         -           \$0.5520         211         -         -           \$0.5520         211         -         -           \$0.5520         211         -         -           \$0.5120         211         -         -           \$0.5120         211         -         -           \$0.5120         211         -         -           \$0.7120         219         -         -           \$0.7120         219         -         -           \$0.7120         219         -         -           \$0.7120         219         -         -           \$0.7120         219         -         -           \$0.7120         219         -         -           \$0.75200         211         -         -           \$0.50200         2871         - </td <td></td> <td><sup>t</sup>ade Point</td> <td>Detmont</td> <td>\$0.6420</td> <td>224</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>		<sup>t</sup> ade Point	Detmont	\$0.6420	224									
\$0.7420         211         -         -           \$1.0230         218/223         -         -           \$0.5560         211         -         -           \$0.5560         211         -         -           \$0.5560         211         -         -           \$0.5560         211         -         -           \$0.5560         213         -         -           \$0.5560         213         -         -           \$0.7120         219         -         -           \$0.7120         219         -         -           \$0.7120         219         -         -           \$0.7120         219         -         -           \$0.7120         219         -         -           \$0.7120         219         -         -           \$0.7120         219         -         -           \$0.7560         211         -         -           \$1.5600         211         -         -           \$0.5600         28711         -         -           \$0.5600         28711         -         -           \$0.5600         211         -     <		<sup>c</sup> arla Print	Detmont	50 6420	Current	S0.6420								
\$1.0000         211         1         1           \$0.5520         211         2         1           \$0.5520         211         2         1           \$0.5520         213         2         1           \$0.5520         213         2         1           \$0.5520         213         2         1           \$0.5520         213         2         1           \$0.5520         213         2         1           \$0.5120         211         2         1           \$0.5120         213         2         1           \$0.7120         213         2         1           \$0.7120         213         2         1           \$0.7120         213         2         1           \$0.7520         213         2         2           \$0.7520         213         2         2           \$0.5020         214         2         2           \$0.5020         211         2         2           \$0.5020         211         2         2           \$0.5020         211         2         2           \$0.5020         211         2         2	_	inden	Detmont	0072.05	211		,							
\$0.5520         211         -         -           \$0.5520         211         -         -           \$0.5520         211         -         -           \$0.5520         211         -         -           \$0.5120         211         -         -           \$0.5120         211         -         -           \$0.5120         211         -         -           \$0.5120         211         -         -           \$0.5120         211         -         -           \$0.7280         211         -         -           \$0.5000         211         -         -           \$0.5000         211         -         -           \$0.5000         211         -         -           \$0.5000         211         -         -           \$0.5000         211         -         -           \$0.5000         211         -         -           \$0.5000         211         -         -           \$0.5000         211         -         -           \$0.5000         211         -         -           \$0.5000         211         -         -		['dedo	Delmont	61 (P30)	218/223	•								
\$0.5520         211         -         -           \$0.5520         211         -         -           \$0.5520         211         -         -           \$0.5120         211         -         -           \$0.5120         211         -         -           \$0.7120         211         -         -           \$0.7120         219         -         -           \$0.7120         211         -         -           \$0.7550         211         -         -           \$0.7550         211         -         -           \$0.7550         211         -         -           \$0.5500         211         -         -           \$0.5000         211         -         -           \$0.5000         211         -         -           \$0.5000         211         -         -           \$0.5000         211         -         -           \$0.5000         211         -         -           \$0.5000         214         -         -           \$0.5000         211         -         -           \$0.5000         214         -         -		200th	East Francism	\$0,5500	211									
SUBJECT         S11         S1         <		Thelene Innetion	East Erandom	EN EEON	1 2									
x0.5520       219       -       -         x0.6120       211       -       -         x0.6120       211       -       -         x0.7120       211       -       -         x0.7120       219       -       -         x0.7120       219       -       -         x0.7120       219       -       -         x0.7520       211       -       -         x0.7520       211       -       -         x0.4910       195/211       -       -         x0.5020       211       -       -         x0.5020       213       -       -         x0.5020	_			\$0.50KU	17	·	٠							
\$0.5120       211       -       -         \$0.5120       219       -       -         \$0.7120       219       -       -         \$0.7720       219       -       -         \$0.7720       219       -       -         \$0.7720       219       -       -         \$0.7720       219       -       -         \$0.7720       211       -       -         \$0.5020       211       -       -         \$0.5020       219       -       -         \$0.5020       219       -       -         \$0.5020       211       -       -         \$0.5020       211       -       -         \$0.5020       211       -       -         \$0.5020       211       -       -         \$0.5020       219       -       -         \$0.5020       219       -       -         \$0.5020       219       -       -         \$0.5020       219       -       -         \$0.5020       219       -       -         \$0.5020       219       -       -         \$0.5020       <	-	Cheisea Junction	East Freedom	\$0.5520	219	•								
\$0.5120       219       -       -         \$0.7120       211       -       -         \$0.7720       219       -       -         \$0.7720       219       -       -         \$0.7520       219       -       -         \$0.7520       211       -       -         \$0.7520       211       -       -         \$0.7520       211       -       -         \$0.5020       211       -       -         \$0.5020       219       -       -         \$0.5020       211       -       -         \$0.5020       211       -       -         \$0.5020       211       -       -         \$0.5020       211       -       -         \$0.5020       211       -       -         \$0.5020       211       -       -         \$0.5020       214       -       -         \$0.5020       213       -       -         \$0.5020       214       -       -         \$0.5020       213       -       -         \$0.5020       195/211       -       -         \$0.5020	_	Eagle Point	East Freedom	\$0.6120	211	•	•							
\$0.7120       211       -       -         \$0.7720       219       -       -         \$0.7520       219       -       -         \$0.7520       211       -       -         \$0.7520       211       -       -         \$0.7520       211       -       -         \$0.5020       211       -       -         \$0.5020       219       -       -         \$0.5020       211       -       -         \$0.5020       211       -       -         \$0.5020       211       -       -         \$0.5020       211       -       -         \$0.5020       211       -       -         \$0.5020       213       -       -         \$0.5020       214       -       -         \$0.5020       213       -       -         \$0.5020       214       -       -         \$0.5020       213       -       -         \$0.5020       214       -       -         \$0.5020       213       -       -         \$0.5020       195/211       -       -         \$0.5020	_	Eagle Point	East Freedom	\$0.6120	219	•	•							
\$0.7120       219       -       -         \$0.7520       211       -       -         \$0.7520       211       -       -         \$0.7520       211       -       -         \$0.7520       211       -       -         \$0.5020       211       -       -         \$0.5020       213       -       -         \$0.5020       214       -       -         \$0.5020       214       -       -         \$0.5020       214       -       -         \$0.5020       211       -       -         \$0.5020       213       -       -         \$0.5020       214       -       -         \$0.5020       214       -       -         \$0.5020       213       -       -         \$0.5020       214       -       -         \$0.5020       214       -       -         \$0.5020       214       -       -         \$0.5020       214       -       -         \$0.5020       195/211       -       -         \$0.5020       195/211       -       -         \$0.5020	_	Linden	East Freedom	\$0.7120	211	•	•							
\$0.7520         219         -         -           \$0.7520         211         -         -           \$0.7520         211         -         -           \$0.5020         211         -         -           \$0.5020         213         -         -           \$0.5020         214         -         -           \$0.5020         224         -         -           \$0.5020         211         -         -           \$0.5020         211         -         -           \$0.5020         211         -         -           \$0.5020         211         -         -           \$0.5020         213         -         -           \$0.5020         214         -         -           \$0.5020         214         -         -           \$0.5020         214         -         -           \$0.5020         214         -         -           \$0.5020         214         -         -           \$0.5020         214         -         -           \$0.5020         195/211         -         -           \$0.5020         195/21         -	_	Linden	East Freedom	\$0.7120	219	•	•							
\$0.7520         211         -         -           \$0.4910         195/211         -         -           \$0.5020         211         -         -           \$0.5020         213         -         -           \$0.5020         214         -         -           \$0.5020         214         -         -           \$0.5020         224         -         -           \$0.5020         211         -         -           \$0.5020         211         -         -           \$0.5020         211         -         -           \$0.5020         213         -         -           \$0.5020         214         -         -           \$0.5020         214         -         -           \$0.5020         214         -         -           \$0.5020         214         -         -           \$0.5020         224         -         -           \$0.5020         195/211         -         -           \$0.5020         195/211         -         -	_	Port Reading	East Freedom	\$0.7520	219	•								
\$0.4910         195/211         -         -           \$0.5020         211         -         -           \$0.5020         213         -         -           \$0.5020         224         -         -           \$0.5020         224         -         -           \$0.5020         211         -         -           \$0.5020         211         -         -           \$0.5020         211         -         -           \$0.5020         211         -         -           \$0.5020         213         -         -           \$0.5020         213         -         -           \$0.5020         213         -         -           \$0.5020         214         -         -           \$0.5020         214         -         -           \$0.5020         214         -         -           \$0.5020         224         -         -           \$0.5020         195/211         -         -           \$0.5020         195/211         -         -		Sewaren	East Freedom	\$0.7520	211	•	•							
\$0.5020         211         -         -           \$0.5020         218         -         -           \$0.5020         224         -         -           \$0.5020         224         -         -           \$0.5020         211         -         -           \$0.5020         211         -         -           \$0.5020         211         -         -           \$0.5020         211         -         -           \$0.5020         213         -         -           \$0.5020         214         -         -           \$0.5020         214         -         -           \$0.5020         214         -         -           \$0.5020         224         -         -           \$0.5020         195/211         -         -           \$0.55020         195/211         -         -	_	Booth	Eldorado	\$0.4910	195/211	•	•							
\$0.5020         218         -         -           \$0.5020         224         -         -           \$0.5020         224         -         -           \$0.5020         Unrent         \$0.5020         -           \$0.5020         195/211         -         -           \$0.5020         211         -         -           \$0.5020         211         -         -           \$0.5020         219         -         -           \$0.5020         219         -         -           \$0.5020         224         -         -           \$0.5020         224         -         -           \$0.5020         224         -         -           \$0.55020         195/211         -         -	_	Booth	Eldorado	\$0.5020	211		•							
\$0.5020         224         -         -           \$0.5020         Current         \$0.5020         -           \$0.5020         195/211         -         -           \$0.5020         211         -         -           \$0.5020         211         -         -           \$0.5020         219         -         -           \$0.5020         219         -         -           \$0.5020         224         -         -           \$0.5020         224         -         -           \$0.5020         195/211         -         -	_	Booth	Eldorado	\$0.5020	219	,	•							
\$0.5020         Current         \$0.5020         -           \$0.5020         195/211         -         -           \$0.5020         211         -         -           \$0.5020         213         -         -           \$0.5020         219         -         -           \$0.5020         224         -         -           \$0.5020         224         -         -           \$0.5020         195/211         -         -		Booth	Eldorado	\$0.5020	224	•								
\$0.5020         195/211         -         -           \$0.5020         211         -         -           \$0.5020         219         -         -           \$0.5020         219         -         -           \$0.5020         224         -         -           \$0.5020         Current         \$0.5020         -           \$0.5580         195/211         -         -		Booth	Eldorado	\$0.5020	Current	\$0.5020								
80.5020 211	_	Chelsea Junction	Eldorado	\$0.5020	195/211	·	•							
\$0.5020 219 \$0.5020 224 5 \$0.5020 Current \$0.5020 - \$0.5580 195/211		Chelsea Junction	Eldorado	\$0.5020	211	•								
\$0.5020 224 5 \$0.5020 Current \$0.5020 - \$0.5580 195/211		Chelsea Junction	Eldorado	\$0.5020	219	,								
\$0.5020 Current \$0.5020 - \$0.5580 195/211	-	Chelsea Junction	Eldorado	\$0.5020	224	•								
\$0.5580 195/211	_	Chelsea Junction	Eldoradio	<b>\$0.5020</b>	Current	\$0.5020								
		Facto Point	Fidorado	\$0.5580	195/211									
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1999 Tariff Revenue	Change																																											1/20/2000
	8																																											
	Revenue																																											
	Barrels																																											
:	8																																											
8661 .	Revenue																																											
•••••••••	Barrels																																											
1999 %	Change																												•	•		·	•				•							Page 7
Pio	Rate				\$0.5620					\$0.6620	•		•					•		\$0.5920			•	\$0.5920		•		\$0.6520	•	•				•		\$0.7840	•			,	\$0.7840		•	
Status/	Repl.	211	219	224	Current	195/211	211	219	224	Current	211	219	195/211	211	219	224	211	219	224	Current	211	219	224	Current	211	219	224	Current	203/09/16	218/223	218/223	195/211	211	219	224	Current	195/211	211	219	224	Current	197/206	219	
Tariff	Rate	\$0.5620	\$0.5620	\$0.5620	\$0.5620	\$0.6510	\$0.6620	\$0.6620	\$0.6620	\$0.6620	\$0.7020	\$0.7020	<b>\$</b> 0.6910	\$0.7020	\$0.7020	\$0.7020	\$0.5920	\$0.5920	\$0.5920	\$0.5920	\$0.5920	\$0.5920	\$0.5920	\$0.5920	\$0.6520	\$0.6520						\$0.7730	\$0.7840	\$0.7840	\$0.7840	\$0.7840	\$0.7840	\$0.7840	\$0.7840	\$0.7840	\$0.7840	\$0.1530	\$0.1550	
Delivery	Location	Eldorado	Eldorado	Eldorado	Eldorado	Eldorado	Eldorado	Eldorado	Eldorado	Eldorado	Eldorado	Eldorado	Eldorado	Eldorado	Eldorado	Eldorado	Greensburg	Greensburg	Greensburg	Greensburg	Greensburg	Greensburg	Greensburg	Greensburg	Greensburg	Greensburg	Greensburg	Greensburg	Greensburg	Greensburg	Greensburg	Indianola	Indianola	Indianola	Indianola	Indianola	Indianola	Indianola	Indianola	Indianola	Indianola	Indianola	Indianola	Buckeye Pipe Line Company - Competitive Market Program Report
Receipt	Location	Eagle Point	Eagle Point	Eagle Point	Eagle Point	Linden	Linden	Linden	Linden	Linden	Port Reading	Port Reading	Sewaren	Sewaren	Sewaren	Sewaren	Booth	Booth	Booth	Booth	Chelsea Junction	Cheisea Junction	Chelsea Junction	Chelsea Junction	Eagle Point	Eagle Point	Eagle Point	Eagle Point	Toledo	Toledo	Toledo	Booth	Booth	Booth	Booth	Booth	Chelsea Junction	Coraopolis	Coraopolis	npany - Competitive I				
d		1/98	1/98	4/01/99	1/01/99	1/97	01/01/98	05/01/98	4/01/99	11/01/99	01/01/98	05/01/98	79/101/97	1/98	05/01/98	04/01/99	01/01/98	05/01/98	04/01/99	11/01/99	01/01/98	05/01/98	04/01/98	11/01/99	01/01/98	05/01/98	04/01/99	11/01/99	08/01/97	01/01/98	04/01/98	07/01/97	01/01/98	05/01/98	04/01/99	11/01/99	07/01/97	01/01/98	05/01/98	04/01/99	1/01/99	06/01/96	01/01/98	ine Cor
Effec.	Date	01/01/98	05/01/98	8	110	07/01/97	01/0	200	0	11/0	01/0	8	0/20	01/01/98	8	8	210	ğ	Ā	Ĩ	10	8	8	110	5	8	ş	110	8	203/09/16 01/0	暑	ĕ	ž	SS.	¥	110	0/20	10	020	¥	Ĭ	ğ	0110	E E

Tariff	Effar	Bereint	Definence	Tarifé	Ctathol	ð	1000 6		. 1998					1999 Tariff
Number	Date	Location	Location	Rate	Repl.	Rate	Change	Barreis	Revenue	B/D	Barreis	Revenue	B/D	Kavenue Change
197/206	02/25/98	Coraopolis	Indianola	\$0.1550	219						-			•
219	04/01/99	Coraopolis	Indianola	\$0.1550	224	\$0.1550								
197/206	01/01/98	Coraopolis (Barge)	Indianola	\$0.4140	219	•	,							
197/206	02/25/98	Coraopolis (Barge)	Indianola	\$0.4140	219	•								
219	04/01/99	Coraopolis (Barge)	Indianola	\$0.4140	224	\$0.4140								
190	08/01/97	Detroit	Indianola	\$1.0140	203/09/16	•	,							
203/09/16	01/01/98	Detroit	Indianola	\$1.0270	218/223	,	,							
203/09/16	04/01/98	Detroit	Indianola	\$1.0270	218/223	•	•							
203/09/16	10/01/98	Detroit	Indianola	\$1.0270	218/223	•	•							
218/223	04/01/99	Detroit	Indianola	\$1.0270	Current	\$1.0270	•							
218/223	10/01/99	Detroit	Indianola	\$1.0270	Current	\$1.0270	•							
203/09/16	01/01/98	East Chicago	Indianola	\$1.3130	218/223	•								
203/09/16	04/01/98	East Chicago	Indianola	\$1.3130	218/223	•								
203/09/16	10/01/98	East Chicago	Indianola	\$1.3130	218/223	•	•							
190	08/01/97	Lima	Indianola	\$0.9500	203/09/16	•								
203/09/16	01/01/98	Lima	Indianola	\$0.9630	218/223	•	•							
203/09/16	04/01/98	Lima	Indianola	\$0.9630	218/223	•								
203/09/16	10/01/98	Lima	Indianola	\$0.9630	218/223	•	•							
218/223	04/01/99	Lima	Indianola	\$0.9630	Current	\$0.9630	•							
218/223	10/01/99	Lima	Indianola	\$0.9630	Current	\$0.9630	,							
189	07/01/97	Linden	Indianola	\$0.7830	195/211	•	•							
195/211	01/01/98	Linden	Indianola	\$0.7940	211	•	•							
195/211	05/01/98	Linden	Indianolà	\$0.7940	219									
219	04/01/99	Linden	Indianola	\$0.7940	234 234	•								
224	11/01/99	Linden	Indianola	\$0.7940	Current	\$0.7940								
203/09/16	01/01/98	Toledo	Indianola	\$0.9240	218/223	•	ı							
203/09/16		Toledo	Indianola	\$0.9240	218/223	•	•							
218/223	04/01/99	Toledo	Indianola	\$0.9240	Current	•	•							
195/211	01/01/98	Chelsea Junction	Indianola Inc. Vol.	\$0.6840	211	•	٠							
195/211	05/01/98	Chelsea Junction	Indianola Inc. Vol.	\$0.6840	219	•	•							
219		Chelsea Junction	Indianola Inc. Vol.	\$0.6840	224		•							
203/09/16		East Chicago	Indianola Inc. Vol.	\$1.1130	218/223	•	•							
218/223	04/01/99	East Chicago	Indianola Inc. Vol.	\$1.1130	Current	•	•							
218/223	10/01/99	East Chicago	Indianola Inc. Vol.	\$1.1130	Current	•	•							
205	02/25/98	Coraopolis	Indianola IPP	\$0.6990	23									
195/211	05/01/98	Booth	Midland	\$0.6840	219	•	•							
219	04/01/99	Booth	Midland	\$0.6840	224									
224	11/01/99	Booth	Midland	\$0.6840	Current	\$0.6840								
Col Jt 47	05/01/98	Booth	Midland	\$0.6000	Col Jt 49									
Col Jt 49	07/01/98	Booth	Midland	\$0.6000	Current	•	,							
219	04/01/99	Chelsea Junction	Midland	\$0.6840	<b>5</b> 7	·	•							
224	11/01/99	Chelsea Junction	Midland	\$0.6840	Current	\$0.6840								
Buckeye F	Pipe Line Co	xnpany - Competitive	Buckeye Ptpe Line Company - Competitive Market Program Report				Раде в							1/20/2000

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Receipt Delivery Location Location	Delivery Location		Tariff Rate		Status/ Repl.	Old Rate	1999 % Change	Barreis	r = 1998 • • • • • • Revenue	0/8	Barrels	* * * 1999 * * * *	1999 Taritt Revenue Change
	Midland		\$0.744	Q	219	ı	٠						
_	Midland		\$0.7440		224	•							
Eagle Point Midland	Midland		\$0.7440		Current	\$0.7440	•						
indianola Midland	a Midland		\$0.2690		Current	•	•						
Linden Midiand	Midiand		\$0.8440		219	•	•						
Lunden Michard	Michand Contraction	:	<b>\$</b> 0.8440		224	•	•						
Linden Midland Gasoline	Midland Gapoline		\$0.7660		219								
Linden Midland Gaaciline	Midiand Gaeoline		\$0.7660		224	•	•						
Sewaren Midland Gasoline	en Michand Gasoline		\$0.8060		219	•							
07/01/97 Booth Neville Istend \$0.6730	Nevilie Island		\$0.6730		195/211	•	,						
01/01/98 Booth Neville Island \$0.6840			\$0.6840		211	•							
05/01/98 Booth Neville Island \$0.6840			\$0.6840		219	•	1						
04/01/99 Booth Neville Island \$0.6840	_	_	\$0.6840		224	•	ı						
11/01/99 Booth Neville Island \$0.6840	_	_	\$0.6840	-	Current	\$0.6840							
07/01/97 Chelsea Junction Newlike Island \$0.6840	Neville Island		\$0.6840		195/211	•	•						
	Neville Island \$0.6840	\$0.6840			211	•							
05/01/98 Cheisea Junction Neville Island \$0.6840	Neville Island		\$0.6840		219	•	•						
04/01/99 Chelsea Junction Neville Island \$0.6840	Neville Island	_	\$0.6840		224	•	•						
11/01/99 Chelsea Junction Neville Island \$0.6840	Neville Island		\$0.6840		Current	<b>\$</b> 0.6840	•						
Neville Island	Neville Island		\$0.7440		219								
Neville Island	Neville Island	_	\$0.7440		224								
Neville Island	Neville Island		\$0.7440		Current	\$0.7440							
Nevitie Island	Nevitie Island		\$0.8630		Current	•	•						
en Neville Island	Neville Island		\$0.8060		224		•						
05/01/98 Linden Neville Island Gasoline \$0.7660	Neville Island Gasoline	•••	\$0.7660		219		•						
04/01/99 Linden Nevitte Island Gasotine \$0.7660	Nevitle Island Gasoline	•,	\$0.7660		224	•							
07/01/97 Booth Pittsburgh \$0.6160	••	••	\$0.6160		195/211		•						
Booth Pittsburgh			\$0.6270		211	•							
Booth	•,	•,	\$0.6270		219	•							
Booth Pittsburgh	•.	•.	\$0.6270		224	•							
Booth	Pittsburgh	•2	\$0.6270		Current	\$0.6270	•						
01/01/98 Chelsea Junction Pittsburgh \$0.6270	Pittsburgh	.,	\$0.6270		211	•	•						
Chelsea Junction	Pittsburgh	•	\$0.6270		219	•	•						
04/01/99 Chelsea Junction Pittsburgh \$0.6270	Pittsburgh	•	\$0.6270		224	•							
Chelsea Junction Pittsburgh \$0.6270 (	Pittsburgh \$0.6270	\$0.6270	Ī	0	Current	\$0.6270	•						
01/01/98 Eagle Point Pittsburgh \$0.6870	Pittsburgh	•7	\$0.6870		211	•							
05/01/98 Eagle Point Pittsburgh \$0.6870	Pittsburgh	v	\$0.6870		219	•							
04/01/99 Eagle Point Pittsburgh \$0.6870	Pittsburgh	•	\$0.6870		224								
•7	Pittsburgh	•7	<b>\$0.6</b> 870		Current	\$0.6870	•						
Pittsburgh	Pittsburgh		<b>\$0.4020</b>		224								
Lima Pittsburgh	Pittsburgh	,	\$1.0620		218/223								
	Pittsburgh		\$0.7760		195/211	ı							
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Tariff Number	Effec. Date	Receipt Focation	Delivery Location	Tariff Pata	Status/ Beol	Old Bate	1999 % Change		* 1998 * * • • • • • • • • • • • • • • • • •		* * * * * * * * * * * * * *	· · · 1999 · · · ·		Revenue
										3		AntiaAgu	3	Criange
219	04/01/99	Linden	Pittsburgh	\$0.7870	224	•	•							
203/09/16	5 01/01/98	Toledo	Pittsburgh	\$1.0230	218/223	•	,							
181	08/01/96	Booth	Pittsburgh Airport	\$0.8080	196	•	•							
196	01/01/98	Booth	Pittsburgh Airport	\$0.8190	Current		•							
196	01/01/98	Booth	Pittsburgh Airport	\$0.8190	Current	•	,							
196	01/01/98	Chelsea Junction	Pittsburgh Airport	\$0.8190	Current	•	•							
196	01/01/98	Chelsea Junction	Pittsburgh Airport	\$0.8190	Current	•	•							
196	01/01/98	Eagle Point	Pittaburgh Airport	\$0.8790	Current	•								
196	01/01/98	Eagle Point	Pittsburgh Airport	\$0.8790	Current	•	•							
181	08/01/96	Lima	Pittsburgh Airport	\$0.9330	196	•	•							
196	01/01/98	Lima	Pittsburgh Airport	\$0.9640	Current									
196	01/01/98	Lima	Pittsburgh Airport	\$0.9640	Current	•								
181	08/01/96	Linden	Pittsburgh Airport	\$0.9680	196	•								
196	01/01/98	Linden	Pittsburgh Airport	\$0.9790	Current	1								
196	01/01/98	Linden	Pittsburch Airport	S0.9790	Current									
961	01/01/98	Macuncia	Pittsburch Aimort	\$0.8310	Current									
201		Colore Linetics	Tines Test Form	010000										
5	96/10/10	Chersea Junction	I loga I ank ram	\$0.734U	unrent .	•								
196	01/01/98	Lima	Tioga Tank Farm	\$0.8790	Current	•								
196	01/01/98	Linden	Tioga Tank Farm	\$0.8940	Current	•	•							
196	01/01/98	Port Reading	Tioga Tank Farm	\$0.9340	Current	•								
196	01/01/98	Sewaren	Tioga Tank Farm	\$0.9340	Current	•	•							
TOTAL	Pittsburgh, PA	AA					7	27,767,876 \$	\$17,655,539	76.076	30,452,416	\$19,179,700	83.431	9 <b>3</b>
														\$
219	04/01/99	Chelsea Junction	Carlisle	\$0.4350	224	•								
195/211	01/01/98	Eagle Point	Carlisle	\$0.4950	211	•								
195/211	05/01/98	Eagle Point	Cartisle	\$0.4950	219	•	•							
219	04/01/99	Eagle Point	Cartisle	<b>\$</b> 0.4950	224	•								
224	11/01/99	Eagle Point	Carlisle	\$0.4950	Current	<b>\$</b> 0.4950	,							
189	02/01/97	Booth	Highspire	\$0.3730	195/211	•	•							
195/211	01/01/98	Booth	Highspire	\$0.3840	211	•								
195/211	05/01/98	Booth	Highspire	\$0.3840	219	•								
219	04/01/99	Booth	Highspire	\$0.3840	224	•	,							
224	11/01/99	Booth	Highspire	\$0.3840	Current	\$0.3840	•							
189	07/01/97	Chelsea Junction	Highspire	\$0.3840	195/211	•	•							
195/211	01/01/98	Chelsea Junction	Highspire	\$0.3840	211	•	•							
195/211	05/01/98	Chelsea Junction	Highspire	\$0.3840	219	•								
219	04/01/99	Chelsea Junction	Highspire	\$0.3840	224	,	٠							
224	11/01/99	Chelsea Junction	Highspire	\$0.3840	Current	\$0.3840	•							
189	07/01/97	Eagle Point	Highspire	\$0.4400	195/211									
195/211	01/01/98	Eagle Point	Highspire	\$0.4440	211	•	•							
195/211	05/01/98	Eagle Point	Highspire	\$0.4440	219	ł								
			•											
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Tariff	Effec.	Receipt	Delivery	Tariff	Status/	Ю	1999 %		1938	÷		:	i	Revenue
Number	Date	Location	Location	Rate	Repl.	Rate	Change	Barrels	Revenue	8	Barreis	Revenue	8	Change
219	04/01/99	Eagle Point	Highspire	\$0.4440	224									
224	11/01/99	Eagle Point	Highspire	\$0.4440	Current	<b>\$0.4440</b>								
189	07/01/97	Linden	Highspire	\$0.6120	195/211	•								
195/211	01/01/98	Linden	Highspire	\$0.6120	211	•								
195/211	05/01/98	Linden	Highspire	\$0.6120	219									
219	04/01/99	Linden	Highspire	\$0.6120	224									
224	11/01/99	Linden	Higheptre	\$0.6120	Current	\$0.6120								
195/211	01/01/98	Sewaren	Higheoire	\$0.6520	211	•								
189	07/01/97	Linden	Inglenook	\$0.6960	195/211	•								
195/211	01/01/98	Linden	Inglenock	\$0.6960	211									
195/211	05/01/98	Linden	Inglenook	\$0.6960	219									
219	04/01/99	Linden	inglenook	\$0.6960	224									
189	26/10/20	Linden	Lucknow	\$0.6960	195/211	•								
195/211	01/01/98	Linden	Lucknow	\$0.6960	211									
195/211	05/01/98	Linden	Lucknow	\$0.6960	219									
219	04/01/99	Linden	Lucknow	\$0.6960	24									
224	11/01/99	Linden	Lucknow	\$0.6960	Current	\$0.6960								
195/211	05/01/98	Port Reading	Lucknow	\$0.7360	219									
210	04/01/00	Prot Reaction	Inclined	0962.05	700									
224	11/01/99	Port Reading	Lucknow	0922.05	Current	20.7360								
i i	07/01/97	Serveren	Lucknow	S0.7360	195/211									
105/011	01/01/08	Sewaran	1 unknow	0902.08	116									
105/211	05/01/08	Sewaran		0902.03	5									
		Contractor		000 / 000	-									
ALZ	RR/10/M0	Cemeren	Lucknow	000/10t	5	. 7967	•							
1		COMBILEN	LUCKTOW	noc/.ne		NOC/ 74								
179	07/01/96	Linden	Lucknow Gaso. Contr.	\$0.4460	195	•	•							
195/211	01/01/98	Linden	Lucknow Gaso. Contr.	\$0.4650	211									
195/211	05/01/98	Linden	Lucknow Gaso. Contr.	\$0.4650	219		•							
219	04/01/99	Linden	Lucknow Gaso. Contr.	\$0.4650	ň									
224	11/01/99	Linden	Lucknow Gaso. Contr.	\$0.4650	Current	\$0.4650								
189	07/01/97	Booth	Mechanicsburg	\$0.3860	195/211									
195/211	01/01/98	Booth	Mechanicsburg	\$0.3970	211	•								
195/211	05/01/98	Booth	Mechanicsburg	\$0.3970	219	•	•							
219	04/01/99	Booth	Mechanicsburg	\$0.3970	224									
224	11/01/99	Booth	Mechanicsburg	\$0.3970	Current	\$0.3970								
189	07/01/97	Chelsea Junction	Mechanicsburg	\$0.3970	195/211									
195/211	01/01/98	Chelses Junction	Mechanicsburg	\$0.3970	211									
195/211	05/01/98	Chelsea Junction	Mechanicsburg	\$0.3970	219									
219	04/01/99	Chelsea Junction	Mechanicsburg	\$0.3970	224									
224	11/01/99	Chelsea Junction	Mechanicsburg	\$0.3970	Current	\$0.3970								
189	07/01/97	Eagle Point	Mechanicsburg	\$0.4530	195/211									
195/211	01/01/98	Eagle Point	Mechanicsburg	\$0.4570	211									
BUCkeye r	2 ain ed.	annaduro - Aundur	рискеуе и фе шие сошралу - соправие макек и однали мерон											1/20/2000

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		Delivery			5	× 6661	000				2221		Revenue
Date	Location	Location	Rate	Repl.	Rate	Change	Barreis	Revenue	8	Barrels	Revenue	8	Change
05/01/98	Eagle Point	Mechanicsburg	\$0.4570	219									
04/01/99	Eagle Point	Mechanicsburg	\$0.4570	224									
11/01/99	Eagle Point	Mechanicsburg	\$0.4570	Current	\$0.4570								
01/01/98	Linden	Mechanicsburg	\$0.6120	211									
05/01/98	Linden	Mechanicsburg	\$0.6120	219	•	,							
04/01/99	Linden	Mechanicaburg	\$0.6120	224									
04/01/99	Sewaren	Mechanicaburg	\$0.6520	224									
01/01/98	Booth	New Kingstown	\$0.4060	211									
05/01/98	Booth	New Kingstown	\$0.4060	219									
04/01/99	Booth	New Kingstown	\$0.4060	224	•								
11/01/99	Booth	New Kingstown	\$0.4060	Current	\$0.4060								
04/01/99	Chelsea Junction	New Kingstown	\$0.4060	1									
01/01/98	Eagle Point	New Kingstown	\$0.4660	211									
35/01/98	Eagle Point	New Kingstown	\$0.4660	219	•								
04/01/99	Eagle Point	New Kingstown	\$0.4660	224									
11/01/99	Eagle Point	New Kingstown	\$0.4660	Current	\$0.4660	•							
arrisburg-	York-Lancaster, PA						12,875,626	\$6,329,778	35,276	13,636,157	\$6,660,268	37,359	8
201002	- Inden	E. Martan	en 6310	105/011									
10/10/10													
01/01/98	Linden	Fullenton	\$0.5460	211	•								
05/01/98	Linden	Fullerton	\$0.5460	219									
04/01/99	Linden	Fullerton	\$0.5460	8	•								
11/01/99	Linden	Fullerton	\$0.5460	Current	\$0.5460								
01/01/98	Macungie (Linden)	Fullenton	\$0.5460	211									
05/01/98	Sewaren	Fullerton	\$0.5860	219									
04/01/99	Sewaren	Fullenton	\$0.5860	224									
11/01/99	Sewaren	Fullerton	\$0.5860	Current	\$0.5860								
76/10/20	Linden	Macungie	\$0.5310	195/211	•								
01/01/98	Linden	Macungie	\$0.5460	211	•								
05/01/98	Linden	Macungie	\$0.5460	219	•								
04/01/99	Linden	Macungie	\$0.5460	224									
11/01/99	Linden	Macungie	\$0.5460	Current	\$0.5460								
76/10/20	Port Reading	Macungie	\$0.5710	195/211	•								
01/01/98	Port Reading	Macungie	\$0.5860	211									
05/01/98	Port Reading	Macungie	\$0.5860	219									
04/01/99	Port Reading	Macungie	\$0.5860	224									
11/01/99	Port Reading	Macungie	\$0.5860	Current	\$0.5860								
76/10/20	Sewaren	Macungie	\$0.5710	195/211									
01/01/98	Sewaren	Macungie	\$0.5860	211		•							
05/01/98	Sewaren	Macungie	\$0.5860	219									
04/01/99	Sewaren	Macungie	\$0.5860	224	•	•							
oe Line Co	mpany - Competitive I	Market Program Report				Page 12							1/20/2000
	04/01/99 01/01/98 04/01/98 04/01/98 04/01/98 04/01/98 04/01/98 04/01/98 04/01/98 04/01/98 04/01/98 04/01/98 01/01/98 04/01/98	0101/39 Eagle Point 0101/38 Eagle Point 0101/38 Linden 0001/39 Linden 0001/39 Linden 0001/39 Linden 0001/39 Booth 0001/39 Booth 0001/39 Eagle Point 1101/39 Eagle Point 1101/39 Eagle Point 1101/39 Linden 0001/39 Sewaren 1101/39 Linden 0001/39 Poi Reading 0001/39 Poi Reading 0001/39 Poi Reading 0001/39 Poi Reading 0001/39 Sewaren 0001/39 Sewaren			\$0.4570 \$0.6120 \$0.6120 \$0.6120 \$0.4000\$000 \$0.4000\$0000\$0	\$1,3,5,70         22,4           \$2,4,5,70         22,4           \$2,6,1,5,70         21,1           \$2,6,1,5,70         21,1           \$2,6,1,5,70         21,1           \$2,6,1,5,70         21,1           \$2,6,1,5,70         21,1           \$2,6,6,1,70         21,1           \$2,4,6,00         21,1           \$2,4,6,00         21,1           \$2,4,6,00         21,1           \$2,4,6,00         21,1           \$2,4,6,00         21,1           \$2,4,6,00         21,1           \$2,4,6,00         21,1           \$2,4,6,00         21,1           \$2,4,6,00         21,1           \$2,4,6,00         21,1           \$2,4,6,00         21,1           \$2,4,6,00         21,1           \$2,4,6,00         21,1           \$2,5,6,00         21,1           \$2,5,6,00         21,1           \$2,5,6,00         21,1           \$2,5,6,00         21,1           \$2,5,6,00         21,1           \$2,5,6,00         21,1           \$2,5,6,00         21,1           \$2,5,6,00         21,1           \$2,5,6,00         21,1	\$1,4770         224           \$2,4570         2244           \$2,6170         2244           \$2,6120         224           \$2,6120         224           \$2,6120         224           \$2,6120         224           \$2,6120         224           \$2,6400         211           \$2,6400         211           \$2,6400         224           \$2,6400         224           \$2,6400         224           \$2,6400         224           \$2,6400         224           \$2,6400         224           \$2,6400         224           \$2,6400         211           \$2,6400         211           \$2,6400         211           \$2,6400         211           \$2,6400         211           \$2,6400         211           \$2,6400         211           \$2,6400         211           \$2,6400         211           \$2,6400         211           \$2,6400         211           \$2,6400         211           \$2,6400         211           \$2,6400         211           \$2,640	80.4570     2244     2       80.4570     2111     2       80.4570     2141     2       80.6120     224     2       80.6120     224     2       80.6120     224     2       80.6120     224     2       80.6120     224     2       80.6120     224     2       80.6120     224     2       80.6120     224     2       80.4050     224     2       80.4050     224     2       80.4050     224     2       80.4050     224     2       80.4050     224     2       80.4050     224     2       80.4050     224     2       80.4050     224     2       80.4050     224     2       80.4050     224     2       80.4050     219     2       80.4050     211     2       80.4050     211     2       80.4050     211     2       80.5460     211     2       80.5460     211     2       80.5460     211     2       80.5460     211     2       80.5460     211     2	S0.4570         Z24         S           S0.4570         Z11         S           S0.5120         Z13         S           S0.5120         Z14         S         S           S0.5120         Z14         S         S           S0.5120         Z14         S         S           S0.500         Z24         S         S           S0.4000         Z11         S         S           S0.4000         Z14         S         S           S0.4600         Z14         S         S           S0.4600	90.4570         224         -         -         -         -           90.4570         211         -         -         -         -         -           90.6120         214         -         -         -         -         -         -           90.6120         214         -         -         -         -         -         -           90.6120         214         -         -         -         -         -         -           90.600         224         -         -         -         -         -         -           90.4000         2214         -         -         -         -         -         -           90.4000         2214         -         -         -         -         -         -           90.4000         2214         -         -         -         -         -         -           90.4000         2214         -<	50.4570         214	04.570         214	04:50         224

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Unit         Test         Description         Descripro         Descripti															
Image         Image <th< th=""><th></th><th></th><th></th><th></th><th></th><th></th><th></th><th></th><th></th><th></th><th></th><th></th><th></th><th></th><th></th></th<>															
1 (1016)         Seemen         Monopio         D0580         Comm         93.80         93.80         Comm         93.80         93.80	=	Effec. Date	Receipt Location	Delivery Location	Tariff Bate	Status/ Ren	Po	1999 % Chance		•• 1998 • • • •		Barrels	1999		1999 Tariff Revenue Choose
(1000         Second         Second </td <td></td> <td>3</td> <td></td>														3	
(1/10)         (1/10)<		11/01/99	Sewaren	Macungie	\$0.5860	Current	\$0.5860								
000000         Exercise         Standy Single		16/10/20	Booth	Sinking Spring	\$0.3180	195/211	•								
000000000000000000000000000000000000	211	01/01/98	Booth	Sinking Spring	\$0.3290	211	•								
100008         Exercise Exercis Exercise Exercise Exercise Exercis Exercise Exercise Exercise Exe	/211	05/01/98	Booth	Sinking Spring	\$0.3290	219	•								
(1)1016         Exerction         Statement	_	04/01/99	Booth	Sinking Spring	\$0.3290	224									
(1)1017         Cheeke Juncion Serveg Serve (60018)         Serveg Serve Serveg Serve Serveg Serveg         (2)20         (2)21         (2)21           (0)1018         Cheeke Juncion Serveg Serveg         Serveg Serveg         2230         23         2         2           (0)1018         Cheeke Juncion Serveg Serveg         Serveg Serveg         2230         23         2         2           (1)1018         Cheeke Juncion Serveg Serveg         Serveg Serveg         20300         121         2         2           (1)1018         Evelor         Serveg Serveg         20310         2         2         2           (1)1018         Evelor         Serveg Serveg         2         2         2         2           (1)1018         Evelor         Serveg Serveg         2         2         2         2           (1)1018         Evelor         Serveg Serveg         2         2         2 <td>_</td> <td>11/01/99</td> <td>Booth</td> <td>Sinking Spring</td> <td>\$0.3290</td> <td>Current</td> <td>\$0.3290</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>	_	11/01/99	Booth	Sinking Spring	\$0.3290	Current	\$0.3290								
010108         Chema. Junction         State of effect         2020         211         1           010108         Chema. Junction         State of effect         State of effe		26/10/20	Chelsea Junction	Sinking Spring	\$0.3290	195/211	•	,							
0000000         Creates alunction stray Spring         50000         220         221         220         221           1100100         Creates alunction stray Spring         80000         80200         2220         221         221           0100100         Edge Point         81000         8000         82200         22300         221         221           0100100         Edge Point         81000         8000         82200         22300         23000         23000         23000 <td></td> <td>01/01/98</td> <td>Chelsea Junction</td> <td>Sinking Spring</td> <td>\$0.3290</td> <td>211</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>		01/01/98	Chelsea Junction	Sinking Spring	\$0.3290	211									
000103         Creates Junction stang Spirity         5000         221         31           11/1016         Experiment Stang Spirity         Stang Spirity         0.2260         Cummit	211	05/01/98	Chelsea Junction	Sinking Spring	\$0.3290	219									
110106         Context unclose         Saindy Saindy         Solde         Current         Solde         S		04/01/99	Chelsea Junction	Sinteina Sintina	0802.02	204									
(10)101         Equip Front         Stang Spring         Stang         Stang </td <td></td> <td>001040</td> <td>Chelson Junction</td> <td>Cintrion Control</td> <td></td> <td>5</td> <td>000000</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>		001040	Chelson Junction	Cintrion Control		5	000000								
(100)000         Eque Prioriti Stationi School         203300         2013         1         1           (100)00         Eque Prioriti Stationi School         Stationi School         203300         213         1         1           (100)00         Eque Prioriti Stationi School         Stationi School         203300         213         1         1           (100)00         Eque Prioriti Stationi School         Stationi School         203300         203300         203300         2         1           (100)00         Ender School         Stationi School         203300         2         1         1         1           (100)00         Ender School         203300         2         1		88/10/11					0620.04								
050008         Eque Priori         Standy Shing         20380         211         1         1           050008         Eque Priori         Standy Shing         20380         224         3         3           070019         Eque Priori         Standy Shing         20380         224         3         3           070019         Eque Priori         Standy Shing         20380         234         3         3           070019         Ender         Standy Shing         20380         213         24         3         3           0500108         Ender         Standy Shing         2013         213         24         3         3           0500108         Ender         Standy Shing         2016         21         1         2         2           0500108         Ender         Standy Shing         2016         21         1         2         2           0101090         Ender         Standy Shing         Standy Shing         2016         21         2         2           0101091         Ender         Standy Shing         Standy Shing         Standy Shing         2         2         2         2         2         2         2         2         2<		INUN/O		Buude Bunue	n995".n#	112/061	•								
Model         Eque Priorit         Sensing Samp         2/3	211	01/01/98	Eagle Point	Sinking Spring	\$0.3890	211	•								
000108         Explore         Stating Spring         803         224             070107         Linden         Stating Spring         803         3330         2             070107         Linden         Stating Spring         8051         352         21             050108         Linden         Stating Spring         8051         3521         21             050108         Linden         Stating Spring         8051         24              050108         Linden         Stating Spring         8051         24              010108         Samen         Stating Spring         8051         24              010108         Samen         Stating Spring         8051         1              050108         Samen         Stating Spring         8051         24             050108         Friedencing         Stating Spring         Stating Spring         2651          -            050108<	211	05/01/98	Eagle Point	Sinking Spring	\$0.3890	219	•								
(110106)         Engle Friet         Steing Spring         803300         Standing String         803310         Standing String         803310         Standing String         803310         Standing String         803310         803310         803310         803310         803310         803310         803310         803310         803311         90311         <		04/01/99	Eagle Point	Sinking Spring	\$0.3890	224									
7/10/17         Linder         Stering Spring         805/11         -         -           01/10/18         Linder         Stering Spring         805/11         -         -           05/10/18         Linder         Stering Spring         805/12         211         -         -           05/10/18         Linder         Stering Spring         805/12         211         -         -           05/10/18         Linder         Stering Spring         805/12         211         -         -           05/10/18         Extering Spring         805/12         211         -         -         -           05/10/18         Stering Spring         805/12         211         -         -         -           05/10/18         Stereer         Stering Spring		11/01/99	Eagle Point	Sinking Spring	\$0.3890	Current	\$0.3890								
01/1038         Lhoim         Steing Sping         2015         11         1         1           0501038         Lhoim         Steing Sping         2013         21         1         1           0401108         Lhoim         Steing Sping         2013         21         1         1           0401108         Lhoim         Steing Sping         2013         21         1         1           0401108         Lhoim         Steing Sping         2013         21         1         1           0110108         Steing Sping         2015         219         1         1         1           0110109         Steing Sping         2015         219         1         1         1           0110108         Steing Sping         2015         219         1         1         1           011019         Lhoim         Tuckinon         2016         211         1         1           0110108         Sewem         Steing Sping         2013         1         1         1           011018         Lhoim         Tuckinon         2013         1         1         1         1           0110109         Sewem         2013         211 <td></td> <td>07/01/97</td> <td>Linden</td> <td>Sinking Spring</td> <td>\$0.6120</td> <td>195/211</td> <td>•</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>		07/01/97	Linden	Sinking Spring	\$0.6120	195/211	•								
660108         Linden         Steining Spring         2016         21         1           010108         Linden         Steining Spring         2016         23         1           1101108         Linden         Steining Spring         2016         23         1           0701018         Forten         Steining Spring         2016         23         1           0701018         Steining Spring         2016         23         1         1           0701018         Steining Spring         2016         23         1         1           050108         Seween         Steining Spring         2016         23         1         1           0501018         Linden         Tockerton         2016         21         1         1         1           0501018         Linden         Tockerton         2016         23	211	01/01/98	Linden	Sinking Spring	\$0.6120	211	•								
040106         Lindin         Stating Sining         2012         Current         2012         Current         Stating Sining         Stating	211	05/01/98	Linden	Sinking Spring	\$0.6120	219	•								
11/10/190         Linkin         Steking Spring         2005/00         Current         2015/00         Current         2016/00         211         1           01/10/190         Severen         Steking Spring         2056/00         211         1         1           01/10/190         Severen         Steking Spring         2056/00         185/21         1         1           01/10/191         Severen         Steking Spring         2056/00         121         1         1           01/10/191         Severen         Steking Spring         2056/00         185/21         1         1           01/10/191         Linden         Tuckenton         2016         211         1         1           01/10/191         Linden         Tuckenton         2016         211         1         1           05010/81         Linden         2016         211         1         1         1           05010/81         Linden         2016         224         1         1         1           05010/81         Linden         2016         224         1         1         1           05010/81         Linden         2016         224         1         1         1		04/01/99	Linden	Sinking Spring	\$0.6120	224									
01/01/08         Fortheading Spring         506:50         211         -         -           07/01/07         Searen         Sining Spring         506:50         219         -         -           05/01/07         Searen         Sining Spring         506:50         219         -         -           05/01/08         Searen         Sining Spring         506:50         214         -         -         -           05/01/08         Searen         Sining Spring         506:50         213         -         -         -           07/01/08         Lockin         10:64nctin         501:80         214         -         <		11/01/99	Linden	Sinking Spring	\$0.6120	Current	\$0.6120								
(7)(10)         Smetting Similary Similary Similary Similary Similary (6)(1)         Similary Similary Similary Similary Similary Similary (6)(1)         Similary Similary Similary Similary Similary Similary (6)(1)         Similary Similary Similary Similary Similary (6)(1)         Similary Similary Similary (6)(1)         Similary Similary Similary (6)(1)         Similary Similary Similary (6)(1)         Similary Similary (6)(1)         Similary Similary (7)(1)         Similary (7)(1)         <	211	01/01/98	Port Reading	Sinking Spring	\$0.6520	211	•								
G60108         Sement         Stating Sinnig         S0500         218         1           040118         Linden         Tuckenton         S0560         221         1         1           07010/R         Linden         Tuckenton         S0560         221         1         1           07010/R         Linden         Tuckenton         S0510         211         1         1           05010/R         Linden         Tuckenton         S0510         211         1         1           05010/R         Linden         Tuckenton         S0510         214         1         1           05010/R         Enden         S0510         214         1         1         1           05010/R         Enden         S0520         214         1         1         1           05010/R         Enden         Tuckenton         S0520         214         1 <td< td=""><td></td><td>07/01/97</td><td>Sewaren</td><td>Sinking Spring</td><td>\$0.6520</td><td>195/211</td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></td<>		07/01/97	Sewaren	Sinking Spring	\$0.6520	195/211									
0401/08         Senser         Saning Sining         00500         224         2         2           0101/08         Lockin         1046400         80520         224         5         1           0101/08         Lockin         1046400         80512         211         1         1           0101/08         Lockin         1046400         80512         213         211         1         1           0501/08         Lockin         80512         213         21         1         1         1           0501/08         Lockin         80512         213         2         1		05/01/98	Sewaren	Sinking Spring	\$0.6520	219									
07/07/97         Lindem         50.5120         135/211         1           05/07/87         Lindem         50.6120         213         21         2           05/01/86         Lindem         20.6120         211         2         1           05/01/86         Lindem         20.6120         214         2         1           05/01/86         Lindem         20.6120         214         2         1           05/01/86         Lindem         20.6120         214         2         1           05/01/86         Port Reading         Tudemton         20.6120         2         1           05/01/86         Port Reading         Tudemton         20.620         214         1         1           05/01/86         Reading         Tudemton         20.620         214         1         1         1           05/01/86         Reading         Tudemton         20.620         214         1		04/01/99	Semaren	Sinking Spring	\$0.6520	5									
0101/16         Licken         50.512         211         1         1           0401/16         Licken         50.512         21         1         1           0501/08         For Reading         Licken         50.520         21         1           0401/16         For Reading         Licken         50.520         21         1         1           0401/16         Reading         Licken         50.520         21         1         1         1           0401/16         Reading         Licken         50.520         21         1         1         1         1           0401/16         Reading         Licken         S0.520         21         1         1         1         1         1         1         1         1         1         1         1         1         1         1		07/01/97	Linden	Tuckenton	\$0.6120	195/211									
G601/8         Indem         Tucketton         \$5,612         218         21         21           010018         Indem         Tucketton         \$5,612         218         21         1           0501/89         Fort Reading         Undemton         \$5,612         218         2         1           0501/89         Fort Reading         Undemton         \$5,620         219         2         1           0501/89         Fort Reading         Undemton         \$5,620         219         2         1           0501/89         Fort Reading         Undemton         \$5,620         219         2         1           0701/9         Seween         Tucketton         \$5,620         219         2         1           0401/9         Seween         Tucketton         \$5,620         219         5         7,673         5         2,656,50         3,671		01/01/98	Linden	Tuckenton	\$0.6120	211									
Q001/98         Lindem         Tuckention         \$3.5120         224         -         -           Q501/98         Enclement         \$2.6120         Carrent         \$2.6100         Participance         \$2.620         2.41         Carrent         \$2.6100         Participance         \$2.622.600         Participance	110	05/01/98	Linden	Tuckerton	\$0.6120	219	•								
1101/36         Linden         Tockenion         \$56120         Current         \$56120         Current         \$56120         Current         \$56120         Current         \$56520         219         ·		04/01/99	Linden	Tuckenton	\$0.6120	224									
6501/86 Pert Heading Tudention 50.6520 219 - 1 0701/07 Pert Heading Tudention 50.6520 224 - 1 0701/86 Seweren Tudention 50.6520 221 - 1 0701/86 Seweren Tudention 50.6520 211 - 1 0401/86 Seweren Tudention 50.6520 211 - 1 0401/87 Penot Tudention 50.6520 219 - 1 Philadephile, PA Aurora 50.6560 217 - 1 Philadephile, PA Aurora 50.6560 217 - 1 0401/97 Penot Aurora 50.6500 217 - 1 0401/97 Penot Aurora 50.6500 217 - 1 0401/97 Penot Aurora 50.6500 217 - 1		11/01/00	l inden	Tuckenton	S0 6120	Current	\$0,6120								
Qu(1)68         Pri Heading         Tickettini         \$5.650         224         -           Qu(1)68         Peri Heading         Tickettini         \$5.650         224         -         -           Qu(1)78         Sewaten         Tuckettini         \$5.650         231         -         -           Qu(1)78         Sewaten         Tuckettini         \$5.650         219         -         -           Qu(1)88         Sewaten         Tuckettini         \$5.650         219         -         -           Qu(1)89         Sewaten         Tuckettini         \$5.650         219         -         -           Qu(1)98         Sewaten         Tuckettini         \$5.650         224         -         -           Pluidedpins, PA	110	05/01/08	Port Bearling	Tuckerton	S0 6520	219									
07/01/87 Sewaren Tuckenton \$0.6520 1952/1		04/01/99	Port Reading	Tuckerton	\$0.6520	ลี่									
0101/88 Seweien Tudention 50.6520 211 - 1 0101/88 Seweien Tudention 50.6520 219 - 1 0401/98 Seweien Tudention 50.6520 219 - 1 Philadephile PA 12,728.055 \$6.362.500 34,671 Philadephile PA 13,223,669 56,776,733 36,229 12,728.055 56.362.500 34,671 Philadephile PA 14,775 26,755 56.362.500 34,671 0401/198 Detroit Aurora 50.6500 217 - 1 01/01/98 Detroit Aurora 50.6500 217 - 1	_	07/01/02	Sameren	Turkenton	CU REOD	105/211									
6501/88 Sewatern Tuckenton \$0.6520 219 0401/89 Sewatern Tuckenton \$0.6520 224 Philadelphia, PA	110	01/01/08	Semaren	Tuckenton	\$0.6520	211									
04/01/99 Sewaren Tuckenton \$0.6520 224 - 13.223/699 \$6/7/6/733 36.229 12/728/055 \$6.362.500 34.671 Philadelphila, PA 04/01/91 Detroit Aurora \$0.6560 217 - 0 01/01/68 Detroit Aurora \$0.6500 217 - 0	112/	05/01/98	Sewaren	Tuckerton	\$0,6520	219		,							
Philadephile, PA         13.223,669         \$6,776,733         36,229         12,728,055         \$6,367         34,871           0401197         Definiti         Aurora         \$0.6660         202206         - <td< td=""><td>_</td><td>04/01/99</td><td>Sewaren</td><td>Tuckerton</td><td>\$0.6520</td><td>224</td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></td<>	_	04/01/99	Sewaren	Tuckerton	\$0.6520	224									
Рипамирна, FX 04/01/97 Detroit Aurora \$0.6660 202/208		1.4.4.4.4.4.4.4.4.4							100 000 01	001 011 00	000 36	10 000	603 C3C 34	24 074	
04/01/97 Detroit Aurora \$0.5560 01/01/96 Detroit Aurora \$0.5500 04/01/98 Detroit Aurora \$0.5600	-	Iudiepenu.	4 L L						600'077'01	oc/0//0#	877'00	12,120,030	000'700'0¢	10'50	3
01/01/98 Detroit Aurora \$0.6600 04/01/98 Detroit Aurora \$0.6600		04/01/97	Detroit	Aurora	\$0.6560	202/208									
04/01/98 Detroit Aurora \$0.6600		01/01/98	Detroit	Aurora	\$0.6600	217	•								
		04/01/98	Detroit	Aurora	\$0.6600	217									
				•											

Exhibit No.	A	<b>R-</b> 9	97
Page	19	of .	34

1999 Tariff Revenue Channe	Change																																									1/20/2000
	8																																									
	Revenue																																									
Barra	Barrels																																									
5	80																																									
	Revenue																																									
Barrals	Barrels																																									
1999 %	Change			•	•						•																								•	•		1.85%			1.96%	Page 14
Old Bate	Rate	\$0.6600		•		\$0.9430			\$0.6000		DARC'NS	•			\$0.5630				0/90/04			•	\$0.6550			•	\$0.9380	•	50 5040			•	\$0.5590		•			\$0.5410	•		\$0.5100	
Status/ Reni	Repl.	Current	202/208	217	217	Current	217	217	Current	12	Current	20070007	1	112	Current	217	217	217		SUPPOR	217	12	Gurrent	202/208	217	217	Current	217	Current	202/208	217	217	Current	217	217	217	217	Current	217	217	Current	
Tariff Rate	Rate	\$0.6600	\$0.9390	\$0.9430	\$0.9430	\$0.9430	\$0.5530	\$0.6000	\$0.6000	10000 04	0699103	0000000	\$0.000U		\$0.5630	\$0.5010	\$0.5010	\$0.5470		\$0.6510	ED ERED	\$0.6550	\$0.6550	\$0.9340	\$0.9380	\$0.9380	\$0.9380	\$0.5940	50 5040	\$0.5550	\$0.5590	\$0.5590	\$0.5590	\$0.4900	\$0.4990	\$0.5310	\$0.5410	\$0.5510	\$0.5000	\$0.5100	\$0.5200	
Delivery Location	Location	Aurora	Aurora	Aurora	Aurora	Aurora	Aurora	Aurora	Aurore	Aurora	Aurora	Autora	PUIDE	Aurora	Aurora	Bellevue	Bellevue	Bellevue	Bellevue	Brackswille	Brockenille	Drecksville	Brecksville	Brecksville	Brecksville	Brecksville	Brecksville	Brecksville	Bracksville	Brecksville	Brecksville	Brecksville	Brecksville	Brecksville Vol. Inc.	Buckeve Pipe Line Company - Competitive Market Program Report							
Receipt Location	Location	Detroit	East Chicago	East Chicago	East Chicago	East Chicago	Findlay	Huntington			Tollado	Totado	T-lette	10600	Tolledo	Findlay E ::	Findlay	Lime		Detroit	Detroit	Detroit	Definit	East Chicago	East Chicago	East Chicago	East Chicago	Lima	Lime	Toledo	Toledo	Toledo	Toledo	Findlay	Findlay	Lima	Lima	Lima	Toledo	Toledo	Toledo	mpany - Competitive
æ _		6	67	98	86/	04/01/99	04/01/98	04/01/98	04/01/99	98/10/98	20/10/100		08/10/10	8	04/01/99	01/01/98	04/01/98	04/01/98	66/10/80	14/01/97	1010101		04/01/99	04/01/97	01/01/98	04/01/98	04/01/99	01/01/98	04/01/90	04/01/97	01/01/98	04/01/98	04/01/99	01/01/98	04/01/98	01/01/98	04/01/98	04/01/99	01/01/98	04/01/98	04/01/99	Line Cor.
Effec. R	Date	04/01/99	04/01/97	01/01/98	04/01/98	04/0	640	04/0					96/10/10			010	8	8	8	ž ž	į	1	ž	1	5	₹.	₹.	5	13	3	5	₹	₹	5	₹	5	ş	₹	5	₹	3	đ

1       1       1         1       1       1	Effec. Receipt Date Location	t o	Delivery Location	Tariff Rate	Status/ Repi.	Old Rate	1999 % Change		G/B	Barrels	Barrels Revenue B/D	- 08	1999 Tariff Revenue Change
<ul> <li>5. 1</li> <li>50.9470</li> <li>50.9470</li> <li>50.5670</li> <li>50.5670</li> <li>50.5670</li> <li>50.5670</li> <li>50.5670</li> <li>50.5670</li> <li>50.4560</li> <li></li></ul>	08/01/96 Toledo Cieveland (Bradley Roa \$0.2660	Cieveland (Bradley Roa	1	900	i					-			
<ul> <li>50.3470</li> <li>50.3470</li> <li>50.6600</li> <li>50.5670</li> <li>50.5610</li> &lt;</ul>	Toledo Cieveland (Bradlev Roa	Cieveland (Bradlev Boa			C	,							
<ul> <li>50.3470</li> <li>50.3640</li> <li>50.56040</li> <li>50.56040</li> <li>50.5604</li> <li>50.5604</li></ul>		Cleveland (Drydock)		0		•							
<ul> <li>\$0.6040</li> <li>\$0.6040</li> <li>\$0.6040</li> <li>\$0.6050</li> <li>\$0.5670</li> <li>\$0.5670</li> <li>\$0.5670</li> <li>\$0.5670</li> <li>\$0.5610</li> <li>\$0.5482</li> <li>\$0.346,156</li> <li>\$13,567,697</li> <li>\$14,567</li> <li>\$15,567,697</li> <li>\$14,567</li> <li>\$14,567</li> <li>\$15,567,697</li> <li>\$14,567</li> <li>\$14,5</li></ul>	01/01/98 East Chicago Cleveland (Drydock) \$0.9470	Cleveland (Drydock)	\$0.9470	~	217		•						
<pre>K0.470 1 1 2 2 2 80.640 2 4 2 20.640 2 4 2 20.640 2 4 2 20.640 2 4 2 36.346,579 2 105,492 3 6.346,156 2 105,492 3 6.346,156 2 105,492 3 6.346,156 2 105,492 3 6.346,156 2 105,492 3 6.346,156 2 105,492 3 10,40 2 1 2 1 2 1 2 1 2 1 2 1 2 1 2 1 2 1 2 1</pre>	East Chicago	Cleveland (Drydock)	\$0.9470	~	217	•							
<ul> <li>50.6040</li> <li>50.6040</li> <li>50.6050</li> <li>50.6050</li> <li>50.5570</li> <li>51.567.697</li> <li>51.567.697</li> <li>36.348,156</li> <li>51.567.697</li> <li>36.348,156</li> <li>51.567.697</li> <li>36.504,579</li> <li>51.567.697</li> <li>36.548,156</li> <li>51.567.697</li> <li>36.548,156</li> <li>51.567.697</li> <li>36.564,159</li> <li>36.548,156</li> <li>51.567.697</li> <li>36.564,159</li> <li>36.548,156</li> <li>51.567.697</li> <li>36.564,159</li> <li>36.548,156</li> <li>51.567.697</li> <li>36.548,156</li> <li>51.557.697</li> <li>51.567.697</li> <li>52.566,10</li> <li>53.556,10</li> &lt;</ul>		go Cleveland (Drydock)	\$0.9470	~	Current	\$0.9470	•						
<ul> <li>\$0.60.40</li> <li>\$0.567.0</li> <li>\$0.567.0</li> <li>\$0.567.0</li> <li>\$0.567.0</li> <li>\$0.567.0</li> <li>\$0.567.0</li> <li>\$0.567.0</li> <li>\$0.567.0</li> <li>\$0.348,156</li> <li>\$13.567,697</li> <li>\$0.3480</li> <li>\$14,616,322</li> <li>\$0.348,156</li> <li>\$13.567,697</li> <li>\$0.3480</li> <li>\$0.3</li></ul>	Huntington	Cleveland (Drydock)	\$0.6040	~	217	•	1						
\$0.6040       1         \$0.5600       1         \$0.5600       1         \$0.5610       1         \$0.5610       1         \$0.5610       1         \$0.5610       1         \$0.5610       1         \$0.5610       1         \$0.5610       1         \$0.5610       1         \$0.504,579       \$14,816,392       105,492         \$0.504,579       \$14,816,392       105,492       \$0.348,156       \$13,567,697         \$0.504,507       1       1       1       1       1         \$0.504,507       1       1       1       1       1         \$0.504,507       1       1       1       1       1       1         \$0.504,507       1	Huntington	Cleveland (Drydock)	\$0.6040	~	217		•						
\$0.6000       -         \$0.5570       -         \$0.5570       -         \$0.5570       -         \$0.5570       -         \$0.5570       -         \$0.5570       -         \$0.5570       -         \$0.5570       -         \$0.5570       -         \$0.5520       -         \$0.7710       -         \$0.5520       -         \$0.5520       -         \$0.5520       -         \$0.5520       -         \$0.4567       -         \$0.4560       -         \$0.4561       -         \$0.55610       -         \$0.4560       -         \$0.4560       -         \$0.4560       -         \$0.4560       -         \$0.4560       -         \$0.4560       -         \$0.4560       -         \$0.4560       -         \$0.4560       -         \$0.4560       -         \$0.4560       -         \$0.4560       -         \$0.4560       -         \$0.4560       -         \$0.4560<	04/01/99 Huntington Cleveland (Drydock) \$0.6040	Cleveland (Drydock)	\$0.6040	~	Current	\$0.6040	•						
\$0.600         3           1         3           20.5         3           1         3           2         3           2         3           3         3           2         3           3         3	04/01/98 Lima Cleveland (Drydock) \$0.6030	_	\$0.6030	~	217	•							
<ul> <li>50.5670</li> <li>50.5670</li> <li>1</li> <li>36,346,579</li> <li>514,816,392</li> <li>105,492</li> <li>36,348,156</li> <li>313,567,697</li> <li>36,348,156</li> <li>36,34</li></ul>	Lima Cleveland (Drydock)	_	\$0.6030	~	Current	\$0.6030	,						
<ul> <li>40.5670</li> <li>40.5670</li> <li>40.48,156</li> <li>34.48,156</li> <li>34.48,156</li> <li>34.48,156</li> <li>34.48,156</li> <li>34.348,156</li> <li>34.348,1</li></ul>	01/01/98 Toledo Cleveland (Drydock) \$0.5670	Cleveland (Drydock)	\$0.5670	~	217	•							
\$0.5570       5         7       3         7       3         7       3         8       504,579       \$14,816,392       105,492       \$0.348,156       \$13,567,697         8       9       9       9       9       9       9         9       9       9       9       9       9       9       9         9 <td< td=""><td>Toledo Cleveland (Drydock)</td><td>Cleveland (Drydock)</td><td>\$0.5670</td><td>~</td><td>217</td><td>•</td><td>•</td><td></td><td></td><td></td><td></td><td></td><td></td></td<>	Toledo Cleveland (Drydock)	Cleveland (Drydock)	\$0.5670	~	217	•	•						
<ul> <li>38.504,579 \$14,816,392 105,492 36,348,156 \$13,567,697</li> <li>38.504,579 \$14,816,392 105,492 36,348,156 \$13,567,697</li> <li>\$0,7710 1</li> <li>\$0,520 1</li> <li>\$0,520 1</li> <li>\$0,550 1</li> <li>\$0</li></ul>		Cleveland (Drydock)	\$0.5670	~	Current	\$0.5670	•						
38,504,579       \$14,816,392       105,492       36,348,156       \$13,567,697         1       1       1       1       1       1       1         1       1       1       1       1       1       1       1       1         1	Toledo Lorain	Lorain	<b>\$</b> 0.2660	~	199	•	•						
38,504,579 \$14,816,392 105,492 36,348,156 \$13,567,697 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	01/01/98 Toledo Lorain \$0.2700	Lorain	\$0.2700	~	Current	٠	•						
	Cleveland, OH								105,492	36,348,156	\$13,567,697	99,584	\$46,174
	203/09/16 01/01/98 Detroit Columbus \$0.7710		\$0.7710	~	218/223	•	•						
	04/01/98 Detroit Columbus \$0.7710		\$0.7710	_	218/223	•	•						
	10/01/98 Detroit Columbus \$0.7710	Columbus	\$0.7710	~	218/223	•	•						
	04/01/99 Detroit Columbus \$0.7710	Columbus	\$0.7710	~	Current	\$0.7710							
	East Chicago Columbus	Columbus	<b>\$</b> 0.9520	_	218/223	•	•						
	East Chicago	Columbus	<b>\$</b> 0.9520	_	218/223	•							
	East Chicago Columbus	Columbus	\$0.9520	_	218/223	•	•						
	East Chicago Columbus	Columbus	\$0.9520	-	Current	\$0.9520	•						
	East Chicago Columbus	Columbus	\$0.9520	_	Current	\$0.9520	•						
	Huntington Columbus	Columbus	\$0.5580	_	218/223	•							
	Lima Columbus \$0.4280	\$0.4280			203/09/16		,						
	01/01/98 Lima Columbus \$0.4360		\$0.4360	_	218/223	•	,						
	Lima		\$0.4360	_	218/223	•	•						
	10/01/98 Lima Columbus \$0.4360		\$0.4360	_	218/223	•	•						
	Lima Columbus \$0.4360	\$0.4360			Current	\$0.4360							
	10/01/99 Lima Columbus \$0.4360		\$0.4360	_	Current	\$0.4360							
	04/01/98 Toledo Columbus \$0.6610 2	Columbus \$0.6610			218/223	•	•						
	04/01/99 Toledo Columbus \$0.6610 (	Columbus \$0.6610			Current	\$0.6610	•						
<ul> <li>2. 23 23</li> <li></li> <li></li> </ul>	10/01/99 Toledo Columbus \$0.6610 (	Columbus \$0.6610			Current	\$0.6610	•						
22 23 23 24 24 24 24 24 24 24 24 24 24 24 24 24	01/01/98 Lima Columbus Vol. Inc. \$0.3850 2	\$0.3850			218/223	•	•						
53 · · ·	04/01/98 Lima Columbus Vol. Inc. \$0.3920		\$0.3920	_	218/223	•							
5	10/01/98 Lima Columbus Vol. Inc. \$0.3920		\$0.3920	_	218/223	•							
	10/01/98 Toledo Columbus Vol. Inc. \$0.5950	Columbus Vol. Inc.	\$0.5950	-	218/223	•	•						
	Buckeye Pipe Line Company · Competitive Market Program Report	Competitive Market Program Report	<del></del>				Page 15						1/20/2000

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		đ	Delivery	Tarlff	Status/	Pio	1999 %	* .		* * *			*	1999 Tariff Revenue
		UQ	Location	Hate	Repl.	Rate	Change	Barreis	Revenue	80	Barreis	Revenue	8	Change
190 08/01/97		hicago	Hilliards	\$0.9430	203/09/16	ı								
203/09/16 01/01/98	1/98 East Chicago	hicago	Hilliards	\$0.9520	218/223	•								
203/09/16 04/01/98		hicado	Hilliards	\$0.9520	218/223	•	•							
203/09/16 10/01/98		nicago	Hilliards	\$0.9520	218/223									
218/223 04/01/99		hicago	Hilliards	<b>\$</b> 0.9520	Current	\$0.9520								
218/223 04/01/99		tou	Hilliards	\$0.5580	Current	•								
203/09/16 01/01/98			Huilande	\$0.4360	218/223	•	•							
203/09/16 04/01/98	1/98 Lima		Hilliards	\$0.4360	218/223	•	•							
203/09/16 10/01/98	1/98 Lima		Hilliards	\$0.4360	218/223	•								
218/223 04/01/99	199 Lima		Hilliards	\$0.4360	Current	\$0.4360	•							
218/223 10/01/99	/99 Lima		Hilliards	\$0.4360	Current	\$0.4360	,							
TOTAL Colum	Columbus, OH						I	5,914,775	\$2,835,731	16,205	5,269,043	\$2,722,878	14,436	8
203/09/16 01/01/98	/98 Detroit		Lima	\$0.5320	218/223	,								
203/09/16 04/01/98	/98 Detroit		Lima	\$0.5320	218/223	•								
203/09/16 10/01/98	/98 Detroit		Lima	\$0.5320	218/223									
218/223 04/01/99	/99 Detroit		Lima	\$0.5320	Current	\$0.5320	,							
203/09/16 01/01/98	/98 East Chicago	vicago	Lima	\$0.7140	218/223	,	•							
203/09/16 10/01/98	/98 East Chicago	vicago	Lima	\$0.7140	218/223	•								
218/223 04/01/99	/99 East Chicago	Nicago	Lima	\$0.7140	Current	•	•							
203/09/16 01/01/98	1/98 Huntington	ton	Lima	\$0.3520	218/223	•								
203/09/16 04/01/98	<b>/98 Huntington</b>	tor	Lima	\$0.3520	218/223	•	•							
203/09/16 10/01/98	_	to L	Lima	<b>\$</b> 0.3520	218/223	٠	•							
218/223 04/01/99	/99 Huntington	ton	Lima	<b>\$</b> 0.3520	Current	\$0.3520	•							
218/223 10/01/99	/99 Huntington	to	Lima	\$0.3520	Current	\$0.3520								
190 08/01/97	197 Lima		Lima	\$0.0960	203/09/16	ı	,							
			Lima	\$0.0970	218/223	•	٠							
203/09/16 04/01/98	/98 Lima		Lima	\$0.0970	218/223	•								
203/09/16 10/01/98	/98 Lima		Lima	\$0.0970	218/223	•								
218/223 04/01/99	/99 Lima		Lima	\$0.0970	Current	\$0.0970								
200/07/12 02/25/98	V98 Morris		Lima	\$1.2670	220	•	•							
203/09/16 10/01/98	/98 Toledo		Lima	\$0.3960	218/223	•	•							
218/223 04/01/99	/99 Toledo		Lima	\$0.3960	Current	,	,							
	-	aven	Lima	\$0.5680	218/223	•	•							
200/07/12 01/01/98		nicago	Lima LPG	\$0.7770	220	•	•							
220 04/01/99	/99 East Chicago	vicago	Lima LPG	\$0.7770	ន្ត	•	•							
200/07/12 01/01/98	/98 Lima		Lima LPG	\$0.1070	220	•	•							
200/07/12 02/25/98	V98 Lima		Lima LPG	\$0.1070	220	•	•							
200/07/12 05/01/98	1/98 Lima		Lima LPG	\$0.1070	220	,	•							
220 04/01/99	1/99 Lima		Lima LPG	<b>\$</b> 0.1070	22	\$0.1070								
222 10/01/99	1/99 Lima		Lima LPG	\$0.1070	Current	\$0.1070								
Buckeye Pipe Lir	te Company - (	Competitive	Buckeye Pipe Line Company - Competitive Market Program Report				Page 16							1/20/2000

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Number	Date	Location	Location	Rate	Repl.	Rate	Change	Barrels	Revenue	0/8	Barreis	Revenue	QVB	Revenue Chance
218/223	10/01/99	East Chicago	Dearborn	\$0.8650	Current	•								
190	08/01/97	Findlay	Dearborn	\$0.3520	203/09/16	•	,							
203/09/16	01/01/98	Findlay	Dearborn	\$0.3550	218/223	•	,							
203/09/16	04/01/98	Findlay	Dearborn	\$0.3550	218/223	•	•							
203/09/16	10/01/98	Findlay	Dearborn	\$0.3550	218/223	•								
218/223	04/01/99	Findlay	Dearborn	<b>\$</b> 0.3550	Current	\$0.3550								
218/223	10/01/99	Findlay	Dearborn	<b>\$</b> 0.3550	Current	<b>\$</b> 0.3550								
203/09/16		Humtineten	Deathorn	S0 4720	218/223		•							
188		Line	Dentrom	50 3560	190	,								
3					<b></b>	ı	I							
961		Lima	Dearborn	<b>\$</b> 0.3530	203/09/16	•								
203/09/16	01/01/98	Lima	Dearborn	\$0.3560	218/223	•	•							
203/09/16	04/01/98	Lima	Dearborn	\$0.3560	218/223	•								
203/09/16	10/01/98	Lima	Dearborn	\$0.3560	218/223	•	•							
218/223	04/01/99	Lima	Dearborn	\$0.3560	Current	\$0.3560								
218/223	10/01/99	Lima	Desthorn	\$0.3560	Current	\$0.3560	,							
185	04/01/07	Tolodo	Deathorn	ED 24ED										
8 8	1010000				001000	•	•							
190			Dearborn	\$0.3450	203/09/16	•								
203/09/16	01/01/98	Toledo	Dearborn	\$0.3480	218/223	•								
203/09/16	04/01/98	Toledo	Dearborn	\$0.3480	218/223	•								
203/09/16	10/01/98	Toledo	Dearborn	\$0.3480	218/223	•								
218/223		Tolecto	Dearhorn	50.3480	Current	SO 34R0								
		Teledo					ł							
\$77/RL7	RAVIDADI		Dearborn		Meuno (	0940.04	•							
218/223		Lima	Dearborn Gaso. Ex. Vol	\$0.2850	Current	•								
203/08/16	04/01/98	Toledo	Dearborn Gaso. Ex. Vol	\$0.2400	218/223	•	•							
203/09/16	04/01/98	Toledo	Dearborn Gaso. Ex. Vol	\$0.2150	218/223	•								
203/09/16	04/01/98	Toledo	Dearborn Gaso. Ex. Vol	\$0.1980	218/223	•	•							
188	07/01/97	Lima	Dearborn Turb. Ex. Vol.	\$0.2830	190	,								
203/09/16	01/01/98	Lima	Dearborn Turb. Ex. Vol.	\$0.2860	218/223	•	•							
203/09/16		Lima	Dearborn Turb. Ex. Vol.	\$0.2860	218/223									
203/09/16		Lima	Dearborn Turb. Ex. Vol.	\$0.2860	218/223	•								
190		Toledo	Dearborn Turb. Ex. Vol.	\$0.2760	203/09/16	•	•							
202/00/16		Totado	Deathorn Turb Ev Vol	002200	218/223		·							
210/02		Totado	Destron Tuth Ev Vol	en 2080	Currant									
	001001					I	ł							
622/912	_	East Unicago	Delloit	0000.04		•								
203/08/16		Findlay	Detroit	000000	210/223	•	•							
203/09/16	01/01/98	Lima	Detroit	\$0.3560	218/223	•	•							
203/09/16	04/01/98	Lima	Detroit	\$0.3560	218/223	•	•							
203/09/16	10/01/98	Lima	Detroit	\$0.3560	218/223	•	•							
218/223	04/01/99	Lima	Detroit	\$0.3560	Current	\$0.3560	•							
218/223	10/01/99	Lima	Detroit	\$0.3560	Current	\$0.3560	•							
203/09/16	01/01/98	Taledo	Detroit	\$0.3480	218/223	•	•							
203/09/16 04/01/98	04/01/98	Toledo	Detroit	\$0.3480	218/223	•								
0 mindand	o) oci i oci	anitionana - Compatibility	Buckaus Dina Lamanaus Commanition Markais Branam Barad				Dame 10							
		manadaroon - farandaro												1/2/1/2/10/10/10/10

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• 1998 • • • • • • • • • • • • • • • • • •																																									
Barreis R																																									
1999 % Change		•	•	•			•			ı												ı		•	ı			•	•		•			•		•			1.88%	1.88%	,
Old Rate	•	\$0.3480	\$0.3480		•	•	•	•	\$0.4990		,		\$0.4710	\$0.4710				•	ı	•	٠		\$0.6510	\$0.6510	•	•	•	,	004000	-		ı	•	\$0.4950	\$0.4950	,	,	•	\$0.5850	\$0.5850	,
Status/ Repl.	218/223	Current	Current	218/223	203/09/16	21	220	220	222	218/223	218/223	218/223	Current	Current	218/223	218/223	203/09/16	218/223	218/223	218/223	218/223	218/223	Current	Current	203/09/16	218/223	218/223	210/223	Current	203/09/16	218/223	218/223	218/223	Current	Current	218/223	218/223	218/223	Current	Current	218/223
Tariff Rate	\$0.3480	\$0.3480	\$0.3480	<b>\$</b> 0.2360	\$0.2400	\$0.5360	\$0.4990	\$0.4990	\$0.4990	\$0.4710	\$0.4710	\$0.4710	\$0.4710	\$0.4710	\$1.0670	\$1.0670	•••	\$0.6450	\$0.6450	\$0.6510	\$0.6510	\$0.6510	\$0.6510	<b>\$</b> 0.6510		<b>\$0.54</b> 30	<b>\$</b> 0.5430		50 5420			\$0.4950	\$0.4950	\$0.4950	\$0.4950	\$0.5740	\$0.5850	\$0.5850	\$0.5960		
Delivery Location	Detroit	Detroit	Detroit	Detroit Ex. Vol.	Detroit Gaso. Ex. Vol. 1	Detroit IPP	Detroit LPG	Detroit LPG	Detroit LPG	Flint	Flint	Flunt	Flint	Flint	Flint	Flint	Flint	Flint	Flint	Flint	Flint	Flint									Flint	Flint	Flint	Flint	Flint	Flint Vol. Inc.					
			•	_	ope	R R	Lima	Lima	Lima	Detroit	Detroit	Detroit	Detroit	Detroit	East Chicago	East Chicago	Findlay	Findlay	Findlay	Lima	Lima	Lima	Lima	Lima	Toledo	Toledo	Toledo	Toledo	Tolecto	Woodhaven	Woodhaven	Woodhaven	Woodhaven	Woodhaven	Woodhaven	Findlay	Findlay	Findlay	Findlay	Findlay	Lima
Receipt Location	Toledo	Toledo	Toledo	Lima	Toledo	Lìma	j			0		-	ч	-	_								_	~	~	8					_										
		04/01/99 Toledo	10/01/99				02/25/98	_	04/01/99	203/09/16 01/01/98 D	203/09/16 04/01/98 E	10/01/98 E	04/01/99 C	10/01/99 [	04/01/98	203/09/16 10/01/98	08/01/97	203/09/16 01/01/98	10/01/98	01/01/98	04/01/98	10/01/98	04/01/99	10/01/99	08/01/97	01/01/98	04/01/98		10/01/99	08/01/97	01/01/98	04/01/98	10/01/98	04/01/99	10/01/99	01/01/98	04/01/98	10/01/98	04/01/99	10/01/99	203/09/16 04/01/98

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Tariff	Effec.	Receipt	Delivery	Teriff	Status/	Old	1999 %			:				1999 Tariff
Number	Date	Location	Location	Rate	Repl.	Rate	Change	Barrels	Revenue	80	Barrels	Revenue	8	Revenue Chance
203/09/16	10/01/98	Lima	Flint Vol. Inc.	\$0.5910	218/223							-		
218/223 (	04/01/99	Lima	Flint Vol. Inc.	\$0.6020	Current	\$0.5910	1.86%							
218/223	10/01/99	Lima	Flint Vol. Inc.	\$0.6020	Current	\$0.5910	1.86%							
203/09/16 (	01/01/98	Toledo	Flint Vol. Inc.	\$0.4840	218/223									
203/09/16 04/01/98	04/01/98	Toledo	Flint Vol. Inc.	\$0.4930	218/223	,								
9	10/01/98	Toledo	Flint Vol. Inc.	\$0.4930	218/223									
	04/01/99	Toledo	Flint Vol. Inc.	\$0.5020	Current	\$0.4930	1.83%							
	10/01/99	Toledo	Flint Vol. Inc.	\$0.5020	Current	<b>\$0.4930</b>	1.83%							
198/213 C	05/01/98	Detroit	inkster	\$0.2900	Current									
203/09/16 04/01/98	34/01/98	Lima	Inicater	\$0.3560	218/223									
218/223 0	04/01/99	Lima	Inicater	\$0.3560	Current	\$0.3560								
9/16	34/01/98	Toledo	Inkster	\$0.3480	218/223									
190	08/01/97	East Chicago	Novi	\$0.9570	203/09/16	•								
203/09/16 01/01/98	11/01/98	East Chicago	Novi	\$0.9660	218/223									
203/09/16 04/01/98	34/01/98	East Chicago	Now	\$0.9660	218/223									
203/09/16 10/01/98	10/01/98	East Chicago	Novi	\$0.9660	218/223									
	04/01/99	East Chicago	Novi	\$0.9660	Current	\$0.9660								
218/223 1	10/01/99	East Chicago	Novi	\$0.9660	Current	\$0.9660								
203/09/16 10/01/98	0/01/98	Lima	Novi	\$0.4880	218/223	•								
218/223 0	04/01/99	Lima	Now	\$0.4880	Current	•								
218/223 1	10/01/99	Lima	Now	\$0.4880	Current									
185 0	04/01/97	Toledo	Now	\$0.4590	188									
190 0	08/01/97	Toledo	Now		203/09/16									
203/09/16 01/01/98	1/01/98	Toledo	Novi		218/223									
203/09/16 0	04/01/98	Toledo	Now		218/223									
203/09/16 10/01/98	0/01/98	Toledo	Novi		218/223									
216/223 0	04/01/99	Toledo	Novi	\$0.4640	Current	\$0.4640								
	10/01/99	Toledo	Novi	\$0.4640	Current	\$0.4640								
នុ	04/01/99	Woodhaven	Novi	\$0.4250	Current									
185 0	04/01/97	Toledo	Novi Ex. Vol.	\$0.3450	186									
203/09/16 01/01/98	1/01/98	Toledo	Novi Ex. Vol.	\$0.3500	218/223									
203/09/16 04/01/98	4/01/98	Toledo	Novi Ex. Vol.	\$0.3500	218/223									
ø	0/01/98	Toledo	Novi Ex. Vol.	\$0.3500	218/223									
0	04/01/99	Toledo	Novi Ex. Vol.	\$0.3500	Current	\$0.3500								
-	0/01/99	Toledo	Novi Ex. Vol.	\$0.3500	Current	\$0.3500								
218/223 0	04/01/99	Detroit	Owosso	\$0.6450	Current									
	08/01/96	Inkster	Owosso	\$0.5520	198/213									
	01/01/98	Inkster	Owosso	\$0.5590	Current									
198/213 0	05/01/98	Inkster	Owosso	\$0.5590	Current									
203/09/16 01/01/98	1/01/98	Toledo	Owosso	\$0.7120	218/223									
	4/01/98	Toledo	Owosso	\$0.7120	218/223									
218/223 0	04/01/99	Toledo	Owosso .	\$0.7120	Current	\$0.7120								
Buckeye Pip	e Line Con	npany - Competitive	Buckeye Pipe Line Company - Competitive Market Program Report				Page 20							1/20/2000

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Tariff Effec. Number Date	Receipt Location	Delivery Location	Tariff Rate	Status/ Repl.	Old Rate	1999 % Change	Barrels	Barrels Revenue B/D	Q	Barrels	Barrels Revenue	0/8	1999 Tariff Revenue Change
		Owosso Vol. Inc.	\$0.6590	218/223	•	,							
203/09/16 10/01/98	8 Toledo	Owosso Vol. Inc.	\$0.6590	218/223	,	•							
	9 Toledo	Owosso Vol. Inc.(New)	\$0.6200	Current	1	•							
218/223 10/01/99	9 Toledo	Owosso Vol. Inc.(New)	\$0.6050	Current	•								
203/09/16 01/01/98	8 Lima	Woodhaven	\$0.3560	218/223		,							
203/09/16 04/01/98	8 Lima	Woodhaven	<b>\$</b> 0.3560	218/223	•								
203/09/16 10/01/98	_	Woodhewen	<b>\$</b> 0.3560	218/223	•								
218/223 04/01/99	9 Lima	Woodhawan	\$0.3560	Current	<b>SO</b> 3560								
	_	Woodhavan	<b>\$0.3560</b>	Current	\$0.3560								
9		Woodhavan	SO 3480	218/223	·								
		Wronthawan	CO 3480	018/000		I							
		Woodbarren		010/012	•	•							
				222/012	•	•							
		Woodhaven	\$0.3480	Current	\$0.3480								
	9 Toledo	Woodhaven	\$0.3480	Current	\$0.3480								
203/09/16 04/01/98	8 Lima	Woodhaven Ex. Vol.	\$0.2360	218/223	•								
203/09/16 01/01/98	8 Toledo	Woodhaven Gaso. Ex.	\$0.2400	218/223	•								
203/09/16 01/01/98	8 Toledo	Woodhaven Gaso. Ex.	\$0.2150	218/223									
200/07/12 01/01/98		Woodhaven LPG	\$0.4990	220		,							
		Woodhaven LPG	<b>\$</b> 0.4990	520		,							
		Wortheren I DG	en 4000										
	_	Wootheven LPG	\$0.4000	88		•							
				3	0000 00	•							
			1224.04		\$4.48%	•							
TOTAL Detroit, MI	3						31,924,059	\$13,423,174	87,463	31,698,980	\$13,702,273	86,847	\$26,330
ρ		bay City	\$0.6470	218/223	•								
		Bay City	\$0.6470	Current	•								
ន្ល	_	Bay City	\$0.6470	Current	•	•							
190 08/01/97		Bay City	\$1.2070	203/09/16	•								
		Bay City	\$1.2190	218/223	•								
203/09/16 04/01/98		Bay City	\$1.2190	218/223	•	•							
203/09/16 10/01/98	B East Chicago	Bay City	\$1.2190	218/223	•	•							
218/223 04/01/99	B East Chicago	Bay City	\$1.2190	Current	\$1.2190								
218/223 04/01/99	Findlay	Bay City	\$0.8310	Current	•								
218/223 10/01/99	9 Findlay	Bay City	\$0.8310	Current	•								
203/09/16 04/01/98	3 Lima	Bay City	\$0.8380	218/223	•								
203/09/16 10/01/98	3 Lima	Bay City	\$0.8380	218/223	•	•							
218/223 04/01/99	) Lima	Bay City	\$0.8380	Current	\$0.8360								
218/223 10/01/99	) Lima	Bay City	\$0.8380	Current	\$0.8380								
190 08/01/97	7 Toledo	Bay City	\$0.7050	203/09/16	•								
203/09/16 01/01/98	3 Toledo	Bay City	\$0.7220	218/223		•							
203/09/16 04/01/98	3 Toledo	Bay City	\$0.7220	218/223	·	•							
uckeye Pipe Line	Company - Competiti	Buckeye Pipe Line Company - Competitive Market Program Report				Page 21							1/20/2000
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1999 Tariff Revenue Change 8 8.270 •••••••••••••••••••••••••••••••• 8 \$2,329,920 Revenue 3,018,709 Barrels 6,739 Revenue B/D \$2,038,747 2,459,589 Barrels 1999 % Change \$0.7030 \$0.7030 \$0.5450 Did Rate \$0.7220 **50.7220** \$0.6740 \$0.6380 \$0.6660 \$0.5500 \$0.6660 \$0.5450 \$0.6380 218/223 218/223 218/223 218/223 Current 218/223 218/223 218/223 218/223 218/223 218/223 218/223 Current Current 218/223 218/223 218/223 Current 218/223 218/223 218/223 218/223 Status/ Repl. Current 203/09/16 203/08/16 203/09/16 218/223 Current 203/09/16 218/223 Current Current 00/07/12 Current 218/223 Current Current \$0.6740 \$0.7220 \$0.7220 \$0.6740 \$0.6740 \$0.6740 \$1.0690 \$0.7030 \$0.7030 \$0.6590 \$0.6660 \$0.6660 \$0.5400 \$0.5500 \$0.5500 \$0.5500 \$0.5500 \$0.5350 \$0.5450 \$0.5450 \$0.5450 \$0.5450 \$0.5450 \$0.6260 \$1.0690 \$0.7780 \$0.7030 50.7030 \$0.6660 \$0.6660 \$0.6660 \$0.6380 \$0.6380 \$0.6380 50.6380 50.6380 50.6680 Tarit Rate Bay Chy Bay Chy Bay Chy Bay Chy Ex Voi. Bay Chy Ex Voi. Bay Chy Voi. Inc. Huntington LPG Huntington Delivery Location huntingtor funtington luntington Iuntington funtington luntington luntington Huntington Bay City Bay City Bay City Bay City Huntingtor East Chicago Woodhaven Woodhaven Woodhaven Woodhaven Receipt Location Toledo Toledo Toledo Findlay Detroit Detroit indlay Toledo Toledo Toledo Detroit Findlay **Indiav** [oledo Detroit india Toledo Toledo Lima Ē Ē lina. Lima Lima TOTAL Bey City, MI 10/01/99 203/09/16 04/01/98 203/09/16 10/01/98 10/01/99 203/09/16 04/01/98 203/09/16 10/01/98 04/01/99 203/09/16 04/01/98 203/09/16 10/01/98 218/223 04/01/99 203/09/16 04/01/98 203/09/16 10/01/98 218/223 04/01/99 203/09/16 01/01/98 08/01/97 10/01/99 08/01/97 04/01/99 203/09/16 10/01/98 04/01/99 203/09/16 01/01/98 10/01/99 08/01/97 10/01/99 08/01/96 203/09/16 04/01/98 203/09/16 10/01/98 203/09/16 01/01/98 203/09/16 01/01/98 203/09/16 01/01/98 203/09/16 04/01/98 Effec. Dete 04/01/99 10/01/99 203/09/16 01/01/98 203/09/16 04/01/98 203/09/16 10/01/98 218/223 04/01/99 08/01/97 203/09/16 10/01/98 218/223 218/223 Tariff Number 218/223 218/223 218/223 218/223 218/223 218/223 218/223 18/223 8 8 8 8 7

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Revenue Change	\$72,503		
8	870,992	34,998	905,990
Revenue	\$161,886,914	\$5,145,614	\$167,032,529
Barreis Revenue B/D	317,911,898 \$161,886,914	12,774,372	330,686,270 \$167,032,529
80	824,185	59,566	883,751
Barrels Revenue B/D	1	\$8,249,699	322.569.149 \$158.477.877
	300,827,606 \$150,228,178	21,741,543 \$8,249,699	- 0 + 0
Change			
-ideu			
Rate			
Location			
Location	360		
Date	TOTAL Opinion No. 360	VI Other	
Number	TOTAL O	TOTAL All Other	

Buckeye Pipe Line Company - Competitive Market Program Report

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Attachment A.

INFORMATION HAS BEEN REMOVED

FOR PRIVILEGED TREATMENT

### Schedules

In Support of

# BUCKEYE PIPE LINE COMPANY, L.P.

# **TARIFF FILING**

March 1, 1999

	Volume Weight	(Bbls x %)						139,757
	eries	8						378,665
	1998 Deliveries	Barrels						0.101% 138,212,725
REASE	osed hange	Percent	1.79%	1.88%	1.86%	1.83%	0.00%	0.101%
RIFF INCF	Proposed Tariff Change	(c/Bbl.)	0.7	1:	1.1	0.9		
Buckeye Pipe Line Company, L.P. Schedule A CULATION OF VOLUME WEIGHTED TARIFF INCREASE COMPETITIVE MARKETS	Proposed Rate	(e/Bbl.)	<b>39.9</b>	59.6	60.2	50.2		
uckeye Pipe Line Company, L.I Schedule A JF VOLUME WEIGHTED T/ COMPETITIVE MARKETS	Current Rate	(¢/Bbl.)	39.2	58.5	59.1	49.3		
Buckey TION OF VC COM	FERC Tariff Number	Proposed	218	218	218	218		
CALCULAT	FERC Tari	Current	216	216	216	216		
	Delivery	Location	Columbus Vol. Inc.	Flint Vol. Inc.	Flint Vol. Inc.	Flint Vol. Inc.	All Other	
	Receipt	Location	Lima	Findlay	Lima	Toledo	All Other	

3/1/99

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Exhibit No. AIR-97 Page 32 of 34 Buckeye Pipe Line Company, L.P. Schedule B CALCULATION OF INFLATION SUMMARY

## **GDP Implicit Price Deflator**

Rate <u>Trigger</u>	2.99
Plus 2 <u>%</u>	2.00
Percent Change in Price <u>Deflator</u>	0.99
For Rates Increased or Established	4/1/1997

3/1/99

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		1992 = 100	100		
Quarter	Year	Proposed Rates	Quarter	Year	Current Rates
	1998	112.32	_	1997	111.00
	1998	112.56	=	1997	111.43
	1998	112.84	Ξ	1997	111.76
	1998	113.07	≥	1997	112.08
	Average	112.70		Average	111.60
Definition	Percentage Change	0.99%			

Buckeye Pipe Line Company, L.P. Schedule B-1 CALCULATION OF INFLATION

.

FOR RATES INCREASED APRIL 1. 1998

3/1/99

Exhibit No. AIR-97 Page 34 of 34

Exhibit No. AIR-98

### **EXHIBIT NO. AIR-98**

### CONFIDENTIAL PROTECTED MATERIALS REMOVED

### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

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Delta Air Lines, Inc. Continental Airlines, Inc. JetBlue Airways Corporation United Air Lines, Inc. US Airways, Inc. V. Docket No. OR12-28-001

Buckeye Pipe Line Company, L.P.

### INITIAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE NINTH SET OF DISCOVERY REQUESTS OF THE AIRLINES

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.401, *et seq.*, Buckeye Pipe Line Company, L.P. ("Buckeye") hereby submits its Initial Responses to the Ninth Set of Data Requests of Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and US Airways Inc. (collectively, the "Airlines") directed to Buckeye. **AIRLINES-BUCKEYE 9-57** With respect to Buckeye's response to Request No. AIRLINES-BUCKEYE 7-1 and the documents Bates stamped BUC 01731- 015745 AND BUC 015747 – 015791,

- a. Please provide an explanation of why the financial reports in documents Bates stamped BUC 01731- 015745 AND BUC 015747 015791 were prepared.
- b. Please provide an explanation of who the financial reports in documents Bates stamped BUC 01731- 015745 AND BUC 015747 015791 were prepared for.
- c. Please provide an explanation of why the financial reports in documents Bates stamped BUC 01731- 015745 AND BUC 015747 015791 do not contain a report for Buckeye's Long Island System.
- Please provide an explanation of whether financial reports for the Eastern Products System in documents Bates stamped BUC 01731- 015745 and BUC 015747 – 015791 include the financial information for Buckeye's Long Island System.

**OBJECTION:** Buckeye objects to this request to the extent it seeks information that is not within Buckeye's knowledge, possession, custody or control. Subject to this objection, Buckeye will provide a response.

**RESOLUTION OF OBJECTION:** The parties have not yet reached a resolution concerning Buckeye's objections to this request, but are currently engaged in ongoing discussions to resolve such objections.

**RESPONSE:** Buckeye is diligently working on this request and anticipates providing a response by November 21, 2014.

*Response prepared by:* Counsel for Buckeye

Dated: November 14, 2014

### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

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Delta Air Lines, Inc. Continental Airlines, Inc. JetBlue Airways Corporation United Air Lines, Inc. US Airways, Inc. V. Buckeye Pipe Line Company, L.P. Docket No. OR12-28-001

SIXTH SUPPLEMENTAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE NINTH SET OF DISCOVERY REQUESTS OF THE AIRLINES

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.401, *et seq.*, Buckeye Pipe Line Company, L.P. ("Buckeye") hereby submits its Sixth Supplemental Responses to the Ninth Set of Data Requests of Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and US Airways Inc. (collectively, the "Airlines") directed to Buckeye. AIRLINES-BUCKEYE 9-57 With respect to Buckeye's response to Request No. AIRLINES-BUCKEYE 7-1 and the documents Bates stamped BUC 01731- 015745 AND BUC 015747 – 015791,

- a. Please provide an explanation of why the financial reports in documents Bates stamped BUC 01731- 015745 AND BUC 015747 015791 were prepared.
- b. Please provide an explanation of who the financial reports in documents Bates stamped BUC 01731- 015745 AND BUC 015747 015791 were prepared for.
- c. Please provide an explanation of why the financial reports in documents Bates stamped BUC 01731- 015745 AND BUC 015747 015791 do not contain a report for Buckeye's Long Island System.
- Please provide an explanation of whether financial reports for the Eastern Products System in documents Bates stamped BUC 01731- 015745 and BUC 015747 – 015791 include the financial information for Buckeye's Long Island System.

### **OBJECTION:**

Buckeye objects to this request to the extent it seeks information that is not within Buckeye's knowledge, possession, custody or control. Subject to this objection, Buckeye will provide a response.

### **RESOLUTION:**

Buckeye will respond in accordance with its objection. Buckeye will identify current employees who are likely to have knowledge regarding responsive information and will inquire of those individuals. Any such current employees will be asked whether they are aware of former employees who have responsive knowledge. If any former employees of Buckeye are identified, Buckeye will identify those persons to Airlines in its response.

### **RESPONSE:**

- a. The financial reports in documents Bates stamped BUC 01731- 015745 and BUC 015747 015791 were prepared by former Buckeye employees who are no longer with the company. The current Buckeye financial reporting group has no knowledge of the reasons these reports were prepared.
- b. The financial reports in documents Bates stamped BUC 01731- 015745 and BUC 015747 015791 were prepared by former Buckeye employees who are no longer with the company. The current Buckeye financial reporting group does has no knowledge about whom the reports were prepared for.
- c. The financial reports in documents Bates stamped BUC 01731- 015745 and BUC 015747 015791 were prepared by former Buckeye employees who are no longer with the company. The current Buckeye financial reporting group has no knowledge regarding the reasons these reports do not contain a separate report for Buckeye's Long Island System.

d. Yes, the financial reports for the Eastern Products System in documents Bates stamped BUC 01731- 015745 and BUC 015747 – 015791 include the financial information for Buckeye's Long Island System.

Response prepared by: Hanh Duong

Dated: December 12, 2014

### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

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Delta Air Lines, Inc. Continental Airlines, Inc. JetBlue Airways Corporation United Air Lines, Inc. US Airways, Inc. V. Docket No. OR12-28-001

Buckeye Pipe Line Company, L.P.

### INITIAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE NINTH SET OF DISCOVERY REQUESTS OF THE AIRLINES

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.401, *et seq.*, Buckeye Pipe Line Company, L.P. ("Buckeye") hereby submits its Initial Responses to the Ninth Set of Data Requests of Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and US Airways Inc. (collectively, the "Airlines") directed to Buckeye. AIRLINES-BUCKEYE 9-58 With respect to Buckeye's response to Request No. AIRLINES-BUCKEYE 7-1 and the documents Bates stamped BUC 015780 – 015791,

- a. Please confirm that the financial information reported for Eastern Products System, the Midwest Products System, and the Jet Lines System on the pages Bates stamped BUC 01580, BUC 015782, and BUC 015783 comprise the total financial information for all of Buckeye's operations, including the Long Island System.
  - i. If not, please present the basis for Buckeye's claim that the financial information reported for Eastern Products System, the Midwest Products System, and the Jet Lines System on the pages Bates stamped BUC 01580, BUC 015782, and BUC 015783 do not comprise the total financial information for all of Buckeye's operations, including the Long Island System.
- b. Given the total Expenses and Allocated G&A for 2000 for Eastern Products System, the Midwest Products System, and the Jet Lines System on the pages Bates stamped BUC 01580, BUC 015782, and BUC 015783 totals \$104.9 million and Buckeye's 2000 Form 6, page 303 reports total expenses, including G&A expenses, of \$104.4 million, please confirm that the financial information reported for Eastern Products System, the Midwest Products System, and the Jet Lines System on the pages Bates stamped BUC 01580, BUC 015782, and BUC 015783 comprise the total financial information for all of Buckeye's operations, including the Long Island System.
  - i. If not, please present the basis for Buckeye's claim that the financial information reported for Eastern Products System, the Midwest Products System, and the Jet Lines System on the pages Bates stamped BUC 01580, BUC 015782, and BUC 015783 do not comprise the total financial information for all of Buckeye's operations, including the Long Island System.
- c. Given the total Revenue for 2000 for Eastern Products System, the Midwest Products System, and the Jet Lines System on the pages Bates stamped BUC 01580, BUC 015782, and BUC 015783 totals \$171.9 million and Buckeye's 2000 Form 6, page 301 reports total Revenue of \$171.4 million, please confirm that the financial information reported for Eastern Products System, the Midwest Products System, and the Jet Lines System on the pages Bates stamped BUC 015782, and BUC 015783 comprise the total financial information for all of Buckeye's operations, including the Long Island System.
  - i. If not, please present the basis for Buckeye's claim that the financial information reported for Eastern Products System, the Midwest Products System, and the Jet Lines System on the pages Bates stamped BUC 01580, BUC 015782, and BUC 015783 do not comprise the total financial information for all of Buckeye's operations, including the Long Island System.

- d. Given the total Transportation Revenue for 2000 for Eastern Products System on the pages Bates stamped BUC 01580 totals \$110.767 million, the total Transportation Revenue less Transit Variation for 2000 for Eastern Products System on the pages Bates stamped BUC 01580 totals \$109.547 million, and the total transportation revenue for the BEAs associated with Buckeye's Eastern Products System in Buckeye's January 19, 2001 Annual Report of Buckeye Pipe Line Company, L.P. on its Market-Based Rates Program in Docket No. IS87-14-000 (the Scranton-Wilkes Barre, PA, Pittsburgh, PA, Harrisburg-York-Lancaster, PA, Syracuse-Utica, NY, Rochester, NY, and Binghamton-Elmira, NY BEAs) totals \$71.343 million, please confirm that the financial information reported for Eastern Products System on the pages Bates stamped BUC 01580 contains the total financial information for Buckeye's Eastern Products System and its Long Island System.
  - i. If not, please present the basis for Buckeye's claim that the financial information reported for Eastern Products System on the pages Bates stamped BUC 01580 does not contain the total financial information for Buckeye's Eastern Products System and its Long Island System.
- e. Given the total Transportation Revenue for 2000 for Eastern Products System on the pages Bates stamped BUC 01580 totals \$110.767 million, the total Transportation Revenue less Transit Variation for 2000 for Eastern Products System on the pages Bates stamped BUC 01580 totals \$109.547 million, and the total transportation revenue for the BEAs associated with Buckeye's Eastern Products System and Long Island System in Buckeye's January 19, 2001 Annual Report of Buckeye Pipe Line Company, L.P. on its Market-Based Rates Program in Docket No. IS87-14-000 (the Scranton-Wilkes Barre, PA, Pittsburgh, PA, Harrisburg-York-Lancaster, PA, Syracuse-Utica, NY, Rochester, NY, Binghamton-Elmira, NY, and New York City BEAs) totals \$106.794 million, please confirm that the financial information reported for Eastern Products System on the pages Bates stamped BUC 01580 contains the total financial information for Buckeye's Eastern Products System and its Long Island System.
  - i. If not, please present the basis for Buckeye's claim that the financial information reported for Eastern Products System on the pages Bates stamped BUC 01580 does not contain the total financial information for Buckeye's Eastern Products System and its Long Island System.

**OBJECTION:** Buckeye objects to this request to the extent it seeks information that is not within Buckeye's knowledge, possession, custody or control. Subject to this objection, Buckeye will provide a response.

**RESOLUTION OF OBJECTION:** The parties have not yet reached a resolution concerning Buckeye's objections to this request, but are currently engaged in ongoing discussions to resolve such objections.

**RESPONSE:** Buckeye is diligently working on this request and anticipates providing a response by November 21, 2014.

Response prepared by: Counsel for Buckeye

Dated: November 14, 2014

### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

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Delta Air Lines, Inc. Continental Airlines, Inc. JetBlue Airways Corporation United Air Lines, Inc. US Airways, Inc. v. Buckeye Pipe Line Company, L.P. Docket No. OR12-28-001

SIXTH SUPPLEMENTAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE NINTH SET OF DISCOVERY REQUESTS OF THE AIRLINES

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.401, *et seq.*, Buckeye Pipe Line Company, L.P. ("Buckeye") hereby submits its Sixth Supplemental Responses to the Ninth Set of Data Requests of Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and US Airways Inc. (collectively, the "Airlines") directed to Buckeye. **AIRLINES-BUCKEYE 9-58** With respect to Buckeye's response to Request No. AIRLINES-BUCKEYE 7-1 and the documents Bates stamped BUC 015780 – 015791,

- a. Please confirm that the financial information reported for Eastern Products System, the Midwest Products System, and the Jet Lines System on the pages Bates stamped BUC 015780, BUC 015782, and BUC 015783 comprise the total financial information for all of Buckeye's operations, including the Long Island System.
  - i. If not, please present the basis for Buckeye's claim that the financial information reported for Eastern Products System, the Midwest Products System, and the Jet Lines System on the pages Bates stamped BUC 015780, BUC 015782, and BUC 015783 do not comprise the total financial information for all of Buckeye's operations, including the Long Island System.
- b. Given the total Expenses and Allocated G&A for 2000 for Eastern Products System, the Midwest Products System, and the Jet Lines System on the pages Bates stamped BUC 01580, BUC 015782, and BUC 015783 totals \$104.9 million and Buckeye's 2000 Form 6, page 303 reports total expenses, including G&A expenses, of \$104.4 million, please confirm that the financial information reported for Eastern Products System, the Midwest Products System, and the Jet Lines System on the pages Bates stamped BUC 015780, BUC 015782, and BUC 015783 comprise the total financial information for all of Buckeye's operations, including the Long Island System.
  - i. If not, please present the basis for Buckeye's claim that the financial information reported for Eastern Products System, the Midwest Products System, and the Jet Lines System on the pages Bates stamped BUC 01580, BUC 015782, and BUC 015783 do not comprise the total financial information for all of Buckeye's operations, including the Long Island System.
- c. Given the total Revenue for 2000 for Eastern Products System, the Midwest Products System, and the Jet Lines System on the pages Bates stamped BUC 01580, BUC 015782, and BUC 015783 totals \$171.9 million and Buckeye's 2000 Form 6, page 301 reports total Revenue of \$171.4 million, please confirm that the financial information reported for Eastern Products System, the Midwest Products System, and the Jet Lines System on the pages Bates stamped BUC 015782, and BUC 015783 comprise the total financial information for all of Buckeye's operations, including the Long Island System.
  - i. If not, please present the basis for Buckeye's claim that the financial information reported for Eastern Products System, the Midwest Products System, and the Jet Lines System on the pages Bates stamped BUC 01580, BUC 015782, and BUC 015783 do not comprise the total financial information for all of Buckeye's operations, including the Long Island System.

- d. Given the total Transportation Revenue for 2000 for Eastern Products System on the pages Bates stamped BUC 01580 totals \$110.767 million, the total Transportation Revenue less Transit Variation for 2000 for Eastern Products System on the pages Bates stamped BUC 01580 totals \$109.547 million, and the total transportation revenue for the BEAs associated with Buckeye's Eastern Products System in Buckeye's January 19, 2001 Annual Report of Buckeye Pipe Line Company, L.P. on its Market-Based Rates Program in Docket No. IS87-14-000 (the Scranton-Wilkes Barre, PA, Pittsburgh, PA, Harrisburg-York-Lancaster, PA, Syracuse-Utica, NY, Rochester, NY, and Binghamton-Elmira, NY BEAs) totals \$71.343 million, please confirm that the financial information reported for Eastern Products System on the pages Bates stamped BUC 01580 contains the total financial information for Buckeye's Eastern Products System and its Long Island System.
  - i. If not, please present the basis for Buckeye's claim that the financial information reported for Eastern Products System on the pages Bates stamped BUC 01580 does not contain the total financial information for Buckeye's Eastern Products System and its Long Island System.
- e. Given the total Transportation Revenue for 2000 for Eastern Products System on the pages Bates stamped BUC 01580 totals \$110.767 million, the total Transportation Revenue less Transit Variation for 2000 for Eastern Products System on the pages Bates stamped BUC 01580 totals \$109.547 million, and the total transportation revenue for the BEAs associated with Buckeye's Eastern Products System and Long Island System in Buckeye's January 19, 2001 Annual Report of Buckeye Pipe Line Company, L.P. on its Market-Based Rates Program in Docket No. IS87-14-000 (the Scranton-Wilkes Barre, PA, Pittsburgh, PA, Harrisburg-York-Lancaster, PA, Syracuse-Utica, NY, Rochester, NY, Binghamton-Elmira, NY, and New York City BEAs) totals \$106.794 million, please confirm that the financial information reported for Eastern Products System on the pages Bates stamped BUC 01580 contains the total financial information for Buckeye's Eastern Products System and its Long Island System.
  - i. If not, please present the basis for Buckeye's claim that the financial information reported for Eastern Products System on the pages Bates stamped BUC 01580 does not contain the total financial information for Buckeye's Eastern Products System and its Long Island System.

### **OBJECTION:**

Buckeye objects to this request to the extent it seeks information that is not within Buckeye's knowledge, possession, custody or control. Subject to this objection, Buckeye will provide a response.

### **RESOLUTION:**

Buckeye will respond in accordance with its objections. Buckeye will identify current employees who are likely to have knowledge regarding responsive information and will inquire of those individuals. Any such current employees will be asked whether they are aware of former employees who have responsive knowledge. If any former employees of Buckeye are identified, Buckeye will identify those persons to Airlines in its response.

### **RESPONSE:**

- a. Yes, the financial information reported for Eastern Products System, the Midwest Products System, and the Jet Lines System on the pages Bates stamped BUC 015780, BUC 015782, and BUC 015783 comprise the total financial information for all of Buckeye's operations, including the Long Island System.
  - i. N/A
- b. Yes, the total Expenses and Allocated G&A for year 2000 in the financial information reported for Eastern Products System, the Midwest Products System, and the Jet Lines System on the pages Bates stamped BUC 015780, BUC 015782, and BUC 015783 comprise the total financial information for all of Buckeye's operations, including the Long Island System.
  - i. N/A
- c. Yes, the total Revenue for year 2000 reported for Eastern Products System, the Midwest Products System, and the Jet Lines System on the pages Bates stamped BUC 015780, BUC 015782, and BUC 015783 comprise the total financial information for all of Buckeye's operations, including the Long Island System.
  - i. N/A
- d. Yes, the total Transportation Revenue for 2000 for Eastern Products System on the pages Bates stamped BUC 01580 totals \$110.767 million and the total Transportation Revenue less Transit Variation for 2000 for Eastern Products System on the pages Bates stamped BUC 015780 totals \$109.547 million contain the total financial information for Buckeye's Eastern Products System and its Long Island System.
  - i. N/A
- e. Yes, the financial information reported for Eastern Products System on the pages Bates stamped BUC 015780 contains the total financial information for Buckeye's Eastern Products System and its Long Island System.
  - i. N/A

Response prepared by: Hanh Duong

Dated: December 12, 2014

### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

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Delta Air Lines, Inc. Continental Airlines, Inc. JetBlue Airways Corporation United Air Lines, Inc. US Airways, Inc. V. Docket No. OR12-28-001

Buckeye Pipe Line Company, L.P.

### INITIAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE NINTH SET OF DISCOVERY REQUESTS OF THE AIRLINES

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.401, *et seq.*, Buckeye Pipe Line Company, L.P. ("Buckeye") hereby submits its Initial Responses to the Ninth Set of Data Requests of Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and US Airways Inc. (collectively, the "Airlines") directed to Buckeye. **AIRLINES-BUCKEYE 9-15** With respect to Exhibit No. BUC-24, page 28, lines 7-9, please state whether the Linden Asset Team personnel are responsible for all activities on the line from Linden to Newark. If not, please identify the personnel, the Asset Team, and the location of the employees responsible for activities on the line from Linden to Newark.

**OBJECTION:** No objection.

**RESPONSE:** The Linden Asset Team personnel who are responsible for mainline pipeline for a portion of the Eastern Product System (Linden to the New Jersey/Pennsylvania State Line for the 603 and 620 Lines) and the Long Island System (Linden to the New Jersey/New York State Line for the 601 and 602 Lines) are located at Linden Station.

a. Linden Asset Team 601 Line Mileage = 2.5 miles

Linden Asset Team 602 Line Mileage = 2.5 miles

Linden Asset Team 607 Line Mileage = 7.0 miles

Linden Asset Team 603 Line Mileage = 75 miles

Linden Asset Team 620 Line Mileage = 75 miles

b. The Macungie Asset Team is responsible for the Eastern Products System mainline segments of the 603 Line and the 620 Line from the New Jersey/Pennsylvania border to Macungie Station in Macungie, Pennsylvania. The Long Island Asset Team is responsible for the mainline segments of the 601 Line and the 602 Line from the New Jersey/New York border at Staten Island, New York and continuing through the remainder of the 601 Line and 602 Line segments of the Long Island System.

Response prepared by: Carl Ostach

Dated: November 14, 2014

### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

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Delta Air Lines, Inc. Continental Airlines, Inc. JetBlue Airways Corporation United Air Lines, Inc. US Airways, Inc. V. Docket No. OR12-28-001

Buckeye Pipe Line Company, L.P.

### INITIAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE NINTH SET OF DISCOVERY REQUESTS OF THE AIRLINES

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.401, *et seq.*, Buckeye Pipe Line Company, L.P. ("Buckeye") hereby submits its Initial Responses to the Ninth Set of Data Requests of Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and US Airways Inc. (collectively, the "Airlines") directed to Buckeye. AIRLINES-BUCKEYE 9-18 With respect to Exhibit No. BUC-1, page 7, lines 21-23,

- a. Please identify all the RCs that are assigned to Buckeye to directly operate and manage the Long Island System.
- b. Please identify all the RCs that are assigned to Buckeye to directly operate and manage the Eastern Product System.
- c. Please provide, for the period 2010 through 2013, all documents, including emails, reviewed and/or developed by Buckeye, its parent and/or affiliated entities of Buckeye, that discuss or evaluate the assignment of RCs to individual subsystems of Buckeye.

**OBJECTION:** Buckeye objects to subsection (b) of this request to the extent it seeks information for pipeline systems other than the Long Island System. Information regarding pipeline systems other than the Long Island System are not relevant to any material issue in this proceeding and are not reasonably calculated to lead to the discovery of relevant or admissible evidence. Buckeye objects to subsection (c) of this request as irrelevant, overly broad, and unduly burdensome to the extent it seeks "all documents, including emails, reviewed and/or developed by Buckeye, its parent and /or affiliated entities of Buckeye, that discuss or evaluate the assignment of RCs to individual subsystems of Buckeye." The request for "all documents, including emails" would require an expensive and time-consuming search of a vast number of electronic and hard-copy documents, many of which have little or no connection to this proceeding and no potential evidentiary value. Furthermore, Buckeye believes that such a search would be unlikely to yield responsive materials, and would take in excess of two months of fulltime work to complete. Subject to this objection, Buckeye will provide a response for subsections (a) and (b), and will provide a narrative response for subsection (c) describing the method by which RCs are "assigned" to individual subsystems.

**RESOLUTION OF OBJECTION:** The parties have not yet reached a resolution concerning Buckeye's objections to this request, but are currently engaged in ongoing discussions to resolve such objections.

**RESPONSE:** Buckeye is diligently working on this request and anticipates providing a response by November 21, 2014.

Response prepared by: Counsel for Buckeye

Dated: November 14, 2014

#### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

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Delta Air Lines, Inc. Continental Airlines, Inc. JetBlue Airways Corporation United Air Lines, Inc. US Airways, Inc. v. Buckeye Pipe Line Company, L.P. Docket No. OR12-28-001

SECOND SUPPLEMENTAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE NINTH SET OF DISCOVERY REQUESTS OF THE AIRLINES

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.401, *et seq.*, Buckeye Pipe Line Company, L.P. ("Buckeye") hereby submits its Second Supplemental Responses to the Ninth Set of Data Requests of Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and US Airways Inc. (collectively, the "Airlines") directed to Buckeye. AIRLINES-BUCKEYE 9-18 With respect to Exhibit No. BUC-1, page 7, lines 21-23,

- a. Please identify all the RCs that are assigned to Buckeye to directly operate and manage the Long Island System.
- b. Please identify all the RCs that are assigned to Buckeye to directly operate and manage the Eastern Product System.
- c. Please provide, for the period 2010 through 2013, all documents, including emails, reviewed and/or developed by Buckeye, its parent and/or affiliated entities of Buckeye, that discuss or evaluate the assignment of RCs to individual subsystems of Buckeye.

### **OBJECTION:**

Buckeye objects to subsection (b) of this request to the extent it seeks information for pipeline systems other than the Long Island System. Information regarding pipeline systems other than the Long Island System are not relevant to any material issue in this proceeding and are not reasonably calculated to lead to the discovery of relevant or admissible evidence. Buckeye objects to subsection (c) of this request as irrelevant, overly broad, and unduly burdensome to the extent it seeks "all documents, including emails, reviewed and/or developed by Buckeye, its parent and /or affiliated entities of Buckeye, that discuss or evaluate the assignment of RCs to individual subsystems of Buckeye." The request for "all documents, including emails" would require an expensive and time-consuming search of a vast number of electronic and hard-copy documents, many of which have little or no connection to this proceeding and no potential evidentiary value. Furthermore, Buckeye believes that such a search would be unlikely to yield responsive materials, and would take in excess of two months of fulltime work to complete. Subject to this objection, Buckeye will provide a response for subsections (a) and (b), and will provide a narrative response for subsection (c) describing the method by which RCs are "assigned" to individual subsystems.

#### **RESOLUTION OF OBJECTION:**

Buckeye will fully respond to (a) and (b). With respect to subpart (c), Buckeye will provide any formal policies and/or documents governing the assignment of RCs to individual subsystems of Buckeye.

### **RESPONSE**:

a. As discussed in Exhibit No. BUC-1, page 4, lines 16-19, each business unit is mapped directly to a legal entity, such as Buckeye, and where applicable, to a subsystem, such as the LIS. This mapping is not predicated upon Buckeye's field operations management structure, described in Exhibit No. BUC-1 at pages 7-9, which involves RCs, Asset Teams, and Districts.

While costs are recorded at the business unit level, it is not practical to manage assets and operations at the same level. For example, it is not practical to have a separate manager

that is responsible for each business unit, as a business unit may consist of a single segment of pipe. Therefore, for managerial purposes, Buckeye has grouped functionally and/or geographically-related business units into RCs, and has appointed a manager for each RC. Similarly, functionally and/or geographically-related RCs are grouped into Asset Teams, which are under the control of the Asset Team Manager, and so on. This organizational structure facilitates management's control and delegation of decision-making authority by organizing reporting relationships in a meaningful and manageable structure that enhances the effectiveness of the management process. For example, District Directors' direct supervisory responsibility is limited to the oversight of the activities of Asset Team Operations Managers, rather than those of each employee of each RC comprising the Asset Team, thereby allowing for effective and efficient delegation of authority and administration of daily operational activities, asset maintenance, management of costs, budgetary controls, and other essential functions.

For these reasons, RCs are not necessarily uniquely assigned to a particular subsystem. Rather, an RC may be comprised of business units that are mapped to different subsystems and joint-use facilities, to the extent that management of those assets is facilitated by grouping them together under a single RC manager. The table below lists RCs that are directly involved in the operation and management of Buckeye's LIS, EPS, and Joint-use Facilities, including Linden, Port Reading, and Sewaren.

Buckeye Pipe Line Company, L.P.						
Listing of RCs Rela	Listing of RCs Related to LIS, EPS and Shared (Joint-Use) Locations					
System	Responsibility Center					
LIS	112 - LONG ISLAND					
	201 - LINDEN					
EPS 002 - EASTERN SYSTEM						
	201 - LINDEN					
	211 - MACUNGIE					
	222 - MECHANICSBURG - LPL					
	228 - CORAOPOLIS - BPL					
	243 - AUBURN					
LINDEN	112 - LONG ISLAND					
	201 - LINDEN					
PORT READING	112 - LONG ISLAND					
	201 - LINDEN					
SEWAREN	201 - LINDEN					

- b. Please see Buckeye's response to subsection (a).
- c. As discussed in the response to subsection (a) above, RCs are not specifically assigned to a subsystem. Accordingly, an RC may be comprised of business units that are mapped to different subsystems and joint-use facilities, as shown in the table above. Essentially, the management structure hierarchy, which involves business units RCs, Asset Teams, and Districts, although correlated, is independent from the accounting system hierarchy, which involves business units. Although both hierarchies

start with business units (the lowest level of expense, investment, and revenue accumulation and identification, as discussed in Exhibit No. BUC-1, page 4, lines 9-10), business units are the sole common element between the two hierarchies. Accordingly, any relationship between an RC and a subsystem is merely an indirect relationship, predicated upon the mapping of the business units included within the RC. Therefore, considering these facts and circumstances, there are no responsive documents that govern the assignment of RCs to individual subsystems of Buckeye.

Response prepared by: Cyril J. Hahamski

Dated: November 21, 2014

#### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

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Delta Air Lines, Inc. Continental Airlines, Inc. JetBlue Airways Corporation United Air Lines, Inc. US Airways, Inc. V. Docket No. OR12-28-001

Buckeye Pipe Line Company, L.P.

#### INITIAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE NINTH SET OF DISCOVERY REQUESTS OF THE AIRLINES

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.401, *et seq.*, Buckeye Pipe Line Company, L.P. ("Buckeye") hereby submits its Initial Responses to the Ninth Set of Data Requests of Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and US Airways Inc. (collectively, the "Airlines") directed to Buckeye. AIRLINES-BUCKEYE 9-19 With r page 9, line 9,

With respect to Exhibit No. BUC-1, page 8, line 15 through

- a. Please identify all the Asset Teams, and the associated RCs, that are assigned to Buckeye to directly operate and manage the Long Island System.
  - i. Please identify the District Director that each Asset Team reports to.
    - (a) For each District Director identified, please identify all Asset Teams that report to the District Director and identify the Vice President of Domestic Field Operations who the District Director reports to.
      - (1) For each Vice President of Domestic Field Operations identified, please identify all District Directors who report to the Vice President of Domestic Field Operations.
- b. Please identify all the Asset Teams, and the associated RCs, that are assigned to Buckeye to directly operate and manage the Eastern Product System.
  - i. For each District Director identified, please identify all Asset Teams that report to the District Director and identify the Vice President of Domestic Field Operations who the District Director reports to.
    - (a) For each Vice President of Domestic Field Operations identified, please identify all District Directors who report to the Vice President of Domestic Field Operations.
- c. Please provide all documents, including emails, developed and/or reviewed by Buckeye management, or parent or affiliated entities of Buckeye (*i.e.*, at the District Director level and above), that discuss and/or evaluate the assignment of Asset Teams, and the associated RCs, to individual subsystems of Buckeye.

**OBJECTION:** Buckeye objects to subsections (b) and (c) of this request to the extent it seeks information for pipeline systems other than the Long Island System. Information regarding pipeline systems other than the Long Island System are not relevant to any material issue in this proceeding and are not reasonably calculated to lead to the discovery of relevant or admissible evidence. Buckeye further objects to subsection (c) of this request as irrelevant, overly broad, and unduly burdensome to the extent it seeks "all documents, including emails, developed and/or reviewed by Buckeye management, or parent or affiliated entities of Buckeye, that discuss and/or evaluate the assignment of Asset Teams and the associated RCs, to individual subsystems of Buckeye." The request for "all documents, including emails ... " would require an expensive and time consuming search of a vast number of documents, many of which have little or no connection to this proceeding and no potential evidentiary value. Furthermore, Buckeye believes that such a search would be unlikely to yield responsive materials, and would take in excess of two months of full-time work to complete. Subject to this objection, Buckeye will provide a response for subsections (a) and (b), and will provide a narrative response for subsection (c) describing the method by which Asset Teams are "assigned" to individual subsystems.

**RESOLUTION OF OBJECTION:** The parties have not yet reached a resolution concerning Buckeye's objections to this request, but are currently engaged in ongoing discussions to resolve such objections.

**RESPONSE:** Buckeye is diligently working on this request and anticipates providing a response by November 21, 2014.

*Response prepared by:* Counsel for Buckeye

Dated: November 14, 2014

#### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

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Delta Air Lines, Inc. Continental Airlines, Inc. JetBlue Airways Corporation United Air Lines, Inc. US Airways, Inc. v. Buckeye Pipe Line Company, L.P. Docket No. OR12-28-001

SECOND SUPPLEMENTAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE NINTH SET OF DISCOVERY REQUESTS OF THE AIRLINES

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.401, *et seq.*, Buckeye Pipe Line Company, L.P. ("Buckeye") hereby submits its Second Supplemental Responses to the Ninth Set of Data Requests of Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and US Airways Inc. (collectively, the "Airlines") directed to Buckeye. AIRLINES-BUCKEYE 9-19 With respect to Exhibit No. BUC-1, page 8, line 15 through page 9, line 9,

- a. Please identify all the Asset Teams, and the associated RCs, that are assigned to Buckeye to directly operate and manage the Long Island System.
  - i. Please identify the District Director that each Asset Team reports to.
    - (a) For each District Director identified, please identify all Asset Teams that report to the District Director and identify the Vice President of Domestic Field Operations who the District Director reports to.
      - (1) For each Vice President of Domestic Field Operations identified, please identify all District Directors who report to the Vice President of Domestic Field Operations.
- b. Please identify all the Asset Teams, and the associated RCs, that are assigned to Buckeye to directly operate and manage the Eastern Product System.
  - i. For each District Director identified, please identify all Asset Teams that report to the District Director and identify the Vice President of Domestic Field Operations who the District Director reports to.
    - (a) For each Vice President of Domestic Field Operations identified, please identify all District Directors who report to the Vice President of Domestic Field Operations.
- c. Please provide all documents, including emails, developed and/or reviewed by Buckeye management, or parent or affiliated entities of Buckeye (*i.e.*, at the District Director level and above), that discuss and/or evaluate the assignment of Asset Teams, and the associated RCs, to individual subsystems of Buckeye.

## **OBJECTION:**

Buckeye objects to subsections (b) and (c) of this request to the extent it seeks information for pipeline systems other than the Long Island System. Information regarding pipeline systems other than the Long Island System are not relevant to any material issue in this proceeding and are not reasonably calculated to lead to the discovery of relevant or admissible evidence. Buckeye further objects to subsection (c) of this request as irrelevant, overly broad, and unduly burdensome to the extent it seeks "all documents, including emails, developed and/or reviewed by Buckeye management, or parent or affiliated entities of Buckeye, that discuss and/or evaluate the assignment of Asset Teams and the associated RCs, to individual subsystems of Buckeye." The request for "all documents, including emails ... " would require an expensive and time consuming search of a vast number of documents, many of which have little or no connection to this proceeding and no potential evidentiary value. Furthermore, Buckeye believes that such a search would be unlikely to yield responsive materials, and would take in excess of two months of full-time work to complete. Subject to this objection, Buckeye will provide a response for subsections (a) and (b), and will provide a narrative response for subsection (c) describing the method by which Asset Teams are "assigned" to individual

subsystems.

### **RESOLUTION OF OBJECTION:**

Buckeye will fully respond to (a) and (b). With respect to subpart (c), Buckeye will provide any formal policies and/or documents governing the assignment of Asset Teams, and the associated RCs, to individual subsystems of Buckeye.

### **RESPONSE**:

a. As discussed in Buckeye's response to AIRLINES-BUCKEYE 9-18, Asset Teams and associated RCs are not specifically assigned to a particular subsystem of Buckeye. The table below lists Asset Teams and associated RCs that are directly involved in the operation and management of Buckeye's LIS, EPS, and Joint-use Facilities, including Linden, Port Reading, and Sewaren.

Buckeye Pipe Line Company, L.P.								
Listing of Asse	t Teams and RCs Related	to LIS, EPS and Shared (Joint-Use) Locations						
System	Asset Team	Responsibility Center						
LIS	LONG ISLAND	112 - LONG ISLAND						
	LINDEN	201 - LINDEN						
EPS	N/A	002 - EASTERN SYSTEM						
	LINDEN	201 - LINDEN						
	MACUNGIE PIPE	211 - MACUNGIE						
	MECHANICSBURG	222 - MECHANICSBURG - LPL						
	CORAOPOLIS	228 - CORAOPOLIS - BPL						
	AUBURN PIPELINE	243 - AUBURN						
LINDEN	LONG ISLAND	112 - LONG ISLAND						
	LINDEN	201 - LINDEN						
PORT READING	LONG ISLAND	112 - LONG ISLAND						
	LINDEN	201 - LINDEN						
SEWAREN	LINDEN	201 - LINDEN						

i. Please see the table below, listing the District Director to whom each Asset Team reports.

	Buckeye Pipe	Line Company, L.P.	
Listing of	District Directors, Asset Teams, and RC	s Related to LIS, EPS an	d Shared (Joint-Use) Locations
System	District/District Director	Asset Team	<b>Responsibility Center</b>
LIS	NORTHEAST DISTRICT/ Joseph Votta	LONG ISLAND	112 - LONG ISLAND
	NORTHEAST DISTRICT/ Joseph Votta	LINDEN	201 - LINDEN
EPS	N/A	N/A	002 - EASTERN SYSTEM
	NORTHEAST DISTRICT/ Joseph Votta	LINDEN	201 - LINDEN
	EAST DISTRICT/ Jeffrey Mattis	MACUNGIE PIPE	211 - MACUNGIE
	CENTRAL DISTRICT/ Steven Koehler	MECHANICSBURG	222 - MECHANICSBURG - LPL
	CENTRAL DISTRICT/ Steven Koehler	CORAOPOLIS	228 - CORAOPOLIS - BPL
	EAST DISTRICT/ Jeffrey Mattis	AUBURN PIPELINE	243 - AUBURN
LINDEN	NORTHEAST DISTRICT/ Joseph Votta	LONG ISLAND	112 - LONG ISLAND
	NORTHEAST DISTRICT/ Joseph Votta	LINDEN	201 - LINDEN
PORT READING	NORTHEAST DISTRICT/ Joseph Votta	LONG ISLAND	112 - LONG ISLAND
	NORTHEAST DISTRICT/ Joseph Votta	LINDEN	201 - LINDEN
SEWAREN	NORTHEAST DISTRICT/ Joseph Votta	LINDEN	201 - LINDEN

(a) Please see to the table below, listing the Asset Teams that report to each District Director identified above.

	Pipe Line Company, L.P. Team Reporting Assignments to District Directors
Asset Team	DISTRICT
CENTRAL DISTRICT TEAM	CENTRAL DISTRICT/ Steven Koehler
CORAOPOLIS	
LIMA PIPELINES	
MANTUA	
MECHANICSBURG	
TOLEDO	
WAYNE PIPELINE	
AUBURN PIPELINE	EAST DISTRICT/ Jeffrey Mattis
EAST DISTRICT TEAM	
JET LINES	
MACUNGIE PIPE	
LINDEN	NORTHEAST DISTRICT/ Joseph Votta
LONG ISLAND	

All District Directors report to Mr. Carl Ostach, Vice President of Domestic Field Operations.

- Please see the documents Bates labeled BUC 001138-001253, which contains an organization chart that lists all District Directors who report to Mr. Carl Ostach, Vice President of Domestic Field Operations.
- b. Please see Buckeye's response to subpart a. above.

- i. Please refer to Buckeye's response to subpart a (i) above.
  - (a) Please refer to Buckeye's response to subpart a(i) (a) above.
- As discussed in the response to AIRLINES-BUCKEYE 9-18 above, the C. management structure hierarchy, which involves BUs, RCs, Asset Teams, and Districts, although correlated, is independent from the accounting system hierarchy, which involves BUs, subsystems, and legal entities. Although both hierarchies start with BUs, the lowest level of expense, investment, and revenue accumulation and identification, as discussed in Exhibit No. BUC-1, page 4, lines 9-10, BUs are the sole common element between the two hierarchies. Accordingly, any relationship between an Asset Team, RC, and a subsystem is merely an indirect relationship, predicated upon the mapping of the BUs included within the RC. In other words, Asset Teams and RCs are not specifically assigned to a subsystem, since the subsystem mapping is performed at the BU level, rather than the Asset Team or RC level. Accordingly, an Asset Team or an RC may be comprised of business units that are mapped to different subsystems and joint-use facilities. Therefore, considering the facts and circumstances outlined above, there are no responsive documents that govern the assignment of Asset Teams and RCs to individual subsystems of Buckeye.

Response prepared by: Cyril J. Hahamski

Dated: November 21, 2014

#### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

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Docket No. OR12-28-001

Delta Air Lines, Inc. Continental Airlines, Inc. JetBlue Airways Corporation United Air Lines, Inc. US Airways, Inc. V.

Buckeye Pipe Line Company, L.P.

INITIAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE TENTH SET OF DISCOVERY REQUESTS OF THE AIRLINES

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.401, *et seq.*, Buckeye Pipe Line Company, L.P. ("Buckeye") hereby submits its Initial Responses to the Tenth Set of Data Requests of Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and US Airways Inc. (collectively, the "Airlines") directed to Buckeye in the above-captioned proceeding. **AIRLINES-BUCKEYE 10-13** With respect to BUC-24, at p. 30, lines 1-11, please identify how many of the 33 employees comprising the Linden Asset Team held Certificates of Fitness from the FDNY in 2011 and 2012.

- a. For those Linden Asset Team employees holding Certificates of Fitness from the FDNY in 2011 and 2012, provide the following:
  - i. The year each such employee obtained his or her Certificate of Fitness.
  - ii. The amount of time and money expended by Buckeye in 2011 and 2012 for each employee to receive his or her certificate.
  - iii. The amount of time and money expended by Buckeye in 2011 and 2012 for each employee to become recertified.

**OBJECTION:** No objection.

**RESPONSE:** Buckeye is diligently working on this request and anticipates providing a response to this request by December 1, 2014.

*Response prepared by:* Counsel for Buckeye

Dated: November 24, 2014

#### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

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Docket No. OR12-28-001

#### FIRST SUPPLEMENTAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE TENTH SET OF DISCOVERY REQUESTS OF THE AIRLINES

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Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.401, *et seq.*, Buckeye Pipe Line Company, L.P. ("Buckeye") hereby submits its First Supplemental Responses to the Tenth Set of Data Requests of Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and US Airways Inc. (collectively, the "Airlines") directed to Buckeye in the abovecaptioned proceeding. **AIRLINES-BUCKEYE 10-13** With respect to BUC-24, at p. 30, lines 1-11, please identify how many of the 33 employees comprising the Linden Asset Team held Certificates of Fitness from the FDNY in 2011 and 2012.

- a. For those Linden Asset Team employees holding Certificates of Fitness from the FDNY in 2011 and 2012, provide the following:
  - i. The year each such employee obtained his or her Certificate of Fitness.
  - ii. The amount of time and money expended by Buckeye in 2011 and 2012 for each employee to receive his or her certificate.
  - iii. The amount of time and money expended by Buckeye in 2011 and 2012 for each employee to become recertified.

**OBJECTION:** No objection.

**RESPONSE:** There were 10 Linden Asset Team members that held Certificates of Fitness from the Fire Department of New York for Pipeline Operations in 2011 and 2012.

- a. [No response required]
  - i. See the Linden 2011 & 2012 Certificate of Fitness for Fire Guard, Welder, Line Inspector or Operator table on the document marked BUC 23926.
  - ii. The initial certification fee (\$25) and the re-certification fee (\$15) per employee were minimal. Re-certification is required every three years.
  - iii. The costs to re-certify Linden employees in 2011 and 2012 were minimal.

Response prepared by: Carl Ostach

Dated: December 1, 2014

Exhibit No. AIR-103

# **EXHIBIT NO. AIR-103**

# CONFIDENTIAL PROTECTED MATERIALS REMOVED



# **BUCKEYE PIPE LINE COMPANY, L.P.**

STEVEN R. TRAPANI Manager Pipeline Tariffs Tel: 610-904-4635 E-Mail: strapani@buckeye.com Five TEK Park 9999 Hamilton Blvd. Breinigsville, PA 18031 Tel: 610-904-4635 Fax: 610-904-4548

August 30, 2011

Transmittal No. 178

**OIL TARIFF FILING** 

To the Secretary Federal Energy Regulatory Commission 888 First Street, N.E. Washington, DC 20426

The accompanying tariffs, issued by Buckeye Pipe Line Company, L.P. ("Buckeye") on August 30, 2011, to become effective October 1, 2011, are sent to you for filing in compliance with the rules and regulations of the Federal Energy Regulatory Commission and the requirements of the Interstate Commerce Act. These tariffs change rates as permitted under Commission Opinion No. 360.

FERC No. 437.3.0 (Cancels FERC No. 437.2.0) FERC No. 438.3.0 (Cancels FERC No. 438.2.0) FERC No. 439.2.0 (Cancels FERC No. 439.1.0) FERC No. 440.2.0 (Cancels FERC No. 440.1.0) FERC No. 441.2.0 (Cancels FERC No. 440.1.0) FERC No. 442.4.0 (Cancels FERC No. 441.1.0) FERC No. 442.4.0 (Cancels FERC No. 442.3.0) FERC No. 443.2.0 (Cancels FERC No. 443.1.0) FERC No. 444.3.0 (Cancels FERC No. 443.1.0) FERC No. 445.3.0 (Cancels FERC No. 444.2.0) FERC No. 445.3.0 (Cancels FERC No. 445.2.0) FERC No. 446.3.0 (Cancels FERC No. 445.2.0) FERC No. 447.2.0 (Cancels FERC No. 446.2.0) FERC No. 448.2.0 (Cancels FERC No. 447.1.0) FERC No. 449.3.0 (Cancels FERC No. 448.1.0) FERC No. 449.3.0 (Cancels FERC No. 449.2.0) FERC No. 450.2.0 (Cancels FERC No. 450.1.0) FERC No. 452.2.0 (Cancels FERC No. 452.1.0)

The proposed rate changes in this tariff filing in markets where Buckeye has been found to lack significant market power reflect an average volume-weighted increase of 4.4956% (see attached Schedule A). No individual rate increase in these markets exceeds the rate cap pursuant to the guidelines established in Buckeye's program of rate regulation (see section A of item 120 in FERC Tariff No. 436.1.0). The majority of the individual rate increases in the markets where Buckeye has been found to lack significant market power do not exceed the rate trigger (see attached Schedule B and B-1) pursuant to the guidelines established in Buckeye's program of rate Federal Energy Regulatory Commission August 30, 2011

regulation (see section A of item 120 in FERC Tariff No. 436.1.0). The exception to this is for volumes originating in New Jersey (Linden, Paulsboro, Port Reading, Sewaren,) and Macungie, PA, to delivery points in central and western Pennsylvania (Tuckerton, Sinking Spring, Highspire, Mechanicsburg, Carlisle, El Dorado, Delmont, Greensburg, Indianola, Pittsburgh, Pittsburgh Airport, Neville Island, Coraopolis and Midland). The rate exceptions are found in the Table of Rates of FERC Tariff No. 442.4.0 and in Table 1 Base Rates of FERC Tariff No. 444.3.0. These rate increases exceed the rate trigger established by The Commission in Opinion No. 360; however the rate cap is not exceeded in any circumstance (see attached Schedules D and E). These increased rates are being implemented as Buckeye is in the process of making significant infrastructure improvements on the line segment between Linden, NJ, to Macungie, PA in order to expand the capacity. This expansion will allow for increased volumes from all noted origins to all noted destinations. Volumes on this line segment have often been near capacity, and the line has been prorated twice during 2011, resulting in significant delivery disruptions and delayed shipments into western Pennsylvania destinations. Shippers have been broadly supportive of this initiative.

All changes in rates in markets where Buckeye has been found to have significant market power are less than the corresponding 4.4956% volume-weighted average of increases imposed in the competitive markets during the same period. A detailed listing of percentage rate changes for all Buckeye rates in this tariff filing is provided in Schedule C.

In FERC No. 437.3.0, the expiration date has been changed from December 31, 2011 to December 31, 2012.

In FERC No. 444.3.0, Table 2 has been modified to more clearly indicate the current applicable rate from Tioga Junction, PA to the Pittsburgh airport, PA; notes have also been modified to clarify the derivation of the rates.

In FERC No. 445.3.0, in Table 2 Excess Volume Rate, the dates have been modified to indicate the applicable time period is for May 1, 2011 through April 30, 2012. Volume has also been modified to account for 366 days in the current applicable time period.

#### Request for Confidential Treatment

This Transmittal Letter and the attached Schedules A, B, C, D and E are being submitted in duplicate. One version is being submitted for public viewing, while one version is being submitted as privileged. The difference between the two submittals is that Schedule A of the privileged version contains confidential information with data relating to the volumes associated with individual rates. The public version has this information redacted.

Pursuant to 18 CFR §388.112, Buckeye requests that the information in the privileged version be withheld from public disclosure and exempted from the mandatory public disclosure requirements of the Freedom of Information Act, 5 U.S.C. §552.

Federal Energy Regulatory Commission August 30, 2011

Several reasons support non-public treatment of this data: (1) 49 U.S.C §15(13) (1978) prohibits Buckeye from publishing individual rates (<u>i.e.</u>, origin-destination) volume data and (2) release of rate-specific volume information would cause Buckeye competitive harm.

(1) <u>Section 15(13)</u>. Section 15(13) of the Interstate Commerce Act prohibits disclosure by common carriers of information pertaining to the business activities of their shippers<sup>1</sup>. A number of the origin and/or destination points of Buckeye's filed rates have only one, or a few shippers. Therefore, disclosing the volume of petroleum products moved between these origin and destination points would in effect disclose a shipper's product movements to its competitors.

Such a result would be contrary to the Act. The intent of §15(13) is to protect shippers from the competitive harm that inevitably flows from disclosures that would enable the shippers' competitors to determine the nature or extent of their transportation on a particular common carrier. The Chief Administrative Law Judge has consistently recognized that under section 15(13) the production of shipper data should be compelled only subject to a protective order, to "preclude disclosure of competitively sensitive information, which could be used to the detriment of a shipper." <u>Williams</u> <u>Pipeline Company</u>, 51 FERC ¶ 63,024 (1990); see also, Southern Pacific Pipe Lines, Inc., 35 FERC ¶ 63,044 (1986). For these reasons, the volume and revenue data from individual rates should be treated as confidential, non-public information.

(2) Competitive Harm to Buckeye. The rate-by-rate volume data would also provide an unfair advantage to Buckeye's competitors. To the best of Buckeye's knowledge, volume data on an origin-destination basis is not reported to this Commission by any oil pipeline. Oil pipelines treat such data as confidential business information. If Buckeye were to regularly be required to disclose detailed information about its volumes on an origin-destination basis, Buckeye's competitors could use this data to Buckeye's competitive harm. In contrast, Buckeye has no corresponding information about the volumes of rival pipelines and other competitors.

Requiring public disclosure here would be particularly inappropriate in light of the Commission's finding that Buckeye lacks significant market power in most of its markets. The commission acknowledged this point when it gave Buckeye an

<sup>&</sup>lt;sup>1</sup> "It shall be unlawful, for any common carrier subject to the provisions of this part, or any officer, agent, or employee of such common carrier, or for any other person or corporation lawfully authorized by such common carrier to receive information therefrom knowingly to disclose to or permit to be acquired by any person or corporation other than the shipper or consignee, without the consent of such shipper or consignee, any information concerning the nature, kind, quantity, destination, consignee, or routing of any property tendered to such common carrier for the interstate transportation, which information may be used to the detriment or prejudice of such shipper or consignee, or which may improperly disclose his business transactions to a competitor; and it shall also be unlawful for any person or corporation to solicit or knowingly receive any such information which may be so used."

Federal Energy Regulatory Commission August 30, 2011

opportunity to establish that it lacked significant market power and to demonstrate an entitlement to "light-handed" regulation.<sup>2</sup>

I hereby certify that I have, on or before the date of issue, sent copies of the publication listed herein to all subscribers thereto in accordance with the requirements of 18 CFR §342(a). Any communications concerning this filing should also be addressed to Steven Trapani at the address indicated above or by telephone at 610-904-4635. Pursuant to 18 CFR §343.3 of the Commission's regulations, it is requested that any protest to this tariff filing be sent via facsimile to the undersigned at 610-904-4548.

#### BUCKEYE PIPE LINE COMPANY, L.P.

By: Clark C. Smith – President

ven R. Fragrani Per: Steven R. Trapani

<sup>&</sup>lt;sup>2</sup> Buckeye Pipe Line Company, L.P. 44 FERC ¶ 61,066 (1988). There, the Commission specifically recognized that if Buckeye were to show that it lacks significant market power, Buckeye might be subject to public disclosure of only "generalized" cost information, in contrast to companies regulated as traditional utilities. Id. at 61,185-187.

FERC No. 437.3.0 (Cancels FERC No. 437.2.0)

# **BUCKEYE PIPE LINE COMPANY, L.P.**

# LOCAL TARIFF

Applying On The Transportation By Exchange Of

# **REFINED PETROLEUM PRODUCTS**

From

# **POINTS IN OHIO**

То

# POINTS IN PENNSYLVANIA

Governed by the Rules and Regulations published in Buckeye Pipe Line Company, L.P.'s Tariff FERC No. 436.1.0, supplements thereto and reissues thereof.

Pursuant to the Commission's Decision of December 31, 1990, Opinion No. 360, the destinations named herein are within a market where Buckeye does not have significant market power.

The provisions published herein, if effective, will not result in an effect on the quality of the human environment.

## ISSUED: AUGUST 30, 2011

## EFFECTIVE: OCTOBER 1, 2011 EXPIRES: DECEMBER 31, [W] 2012 2011

Issued by: CLARK C. SMITH President, Mainline L.P. General Partner of Buckeye Pipe Line Company, L.P. Five TEK Park 9999 Hamilton Blvd. Breinigsville, PA 18031



Compiled by: STEVEN R. TRAPANI Buckeye Pipe Line Company, L.P. Five TEK Park 9999 Hamilton Blvd. Breinigsville, PA 18031 (610) 904-4635 strapani@buckeye.com

Rates in C	TABLE OF RATES							
[I] Increase:	ents Per Barrel of 42 United	1 States Gallo	FROM: (Origin) OHIO					
All rates on this page are increased.			LIMA	TOLEDO				
TO:	County	Code	Allen	Lucas				
(Destinations) PENNSYLVANIA		Code	LA	DS				
BOOTH	Delaware	ВН	229.64	229.64				
CHELSEA JUNCTION	Philadelphia	СН	229.64	229.64				
GIRARD POINT	Philadelphia	GP	229.64	229.64				
can deliver corresponding fungible produ	uct tendered from othe	er origins.						

FERC No. 438.3.0 (Cancels FERC No. 438.2.0)

# **BUCKEYE PIPE LINE COMPANY, L.P.**

# LOCAL TARIFF

Applying On The Transportation Of

### **REFINED PETROLEUM PRODUCTS**

From

## **NEW HAVEN, CONNECTICUT**

To Points In

# **CONNECTICUT AND MASSACHUSETTS**

Governed by the Rules and Regulations published in Buckeye Pipe Line Company, L.P.'s Tariff FERC No. 436.1.0, supplements thereto and reissues thereof.

Pursuant to the Commission's Decision of December 31, 1990, Opinion No. 360, the destinations named herein are within markets where Buckeye does not have significant market power.

The provisions published herein, if effective, will not result in an effect on the quality of the human environment.

### ISSUED: AUGUST 30, 2011

Issued by: CLARK C. SMITH President, Mainline L.P. General Partner of Buckeye Pipe Line Company, L.P. Five TEK Park 9999 Hamilton Blvd. Breinigsville, PA 18031



Compiled by: STEVEN R. TRAPANI Buckeye Pipe Line Company, L.P. Five TEK Park 9999 Hamilton Blvd. Breinigsville, PA 18031 (610) 904-4635 strapani@buckeye.com

**EFFECTIVE: OCTOBER 1, 2011** 

TABLE OF RATES							
Rates in Cer	nts Per Barrel of 42 Un	ted States G					
		-	FROM: (Origins)				
<b>[I]</b> Increase: All rates on this page	CONNECTICUT						
are increased.	NEW HAVEN						
	County						
то:		Code	AA BA B	B EN EW			
(Destinations) <sup>(1)</sup>	estinations) <sup>(1)</sup>						
CONNECTICUT							
	New Haven	(3)	12.34	12.34			
MIDDLETOWN PORTLAND	Middlesex Middlesex	RW RW	58.91	35.62			
EAST HARTFORD	Hartford	FD					
HARTFORD (MAIN STREET)	Hartford	AJ	00.40	( ) 0 -			
ROCKY HILL	Hartford	RY	68.19	44.35			
WETHERSFIELD	Hartford	WE					
ENFIELD	Harford	FA	90.01	-			
MELROSE	Hartford	NC	90.33				
	BRADLEY INTERNATIONAL AIRPORT Hartford D						
MASSACHUSETTS							
	Hampden	LD	07.05				
SPRINGFIELD WESTOVER	Hampden Hampden	(2) SR	97.05	-			
<ul> <li>Notes:</li> <li>(1) Exception to FERC No. 436.1.0 (Rules and Regulations) - Item No. 25: The minimum batch size is 5,000 barrels.</li> <li>(2) Springfield includes delivery points: Springfield Junction (GD), Bay Street (BS), Albany Street (AY), Agnew Street Junction (GW), and North Springfield (NG).</li> <li>(3) New Haven Location Abbreviation Codes are: (AA) (BA) (BB) (EN) (EW)</li> </ul>							
Explanation of Reference Marks [I] Increase	:						

FERC No. 439.2.0 (Cancels FERC No. 439.1.0)

# **BUCKEYE PIPE LINE COMPANY, L.P.**

## LOCAL AND TRANSFER TARIFF

Applying On The Transportation Of

### **REFINED PETROLEUM PRODUCTS**

From Points In

### **NEW JERSEY**

To Points In

## **NEW YORK**

Governed by the Rules and Regulations published in Buckeye Pipe Line Company, L.P.'s Tariff FERC No. 436.1.0, supplements thereto and reissues thereof.

Pursuant to the Commission's Decision of December 31, 1990, Opinion No. 360, the destinations named herein are within markets where no determination was made concerning Buckeye's market power.

The provisions published herein, if effective, will not result in an effect on the quality of the human environment.

### ISSUED: AUGUST 30, 2011

EFFECTIVE: OCTOBER 1, 2011

Issued by: CLARK C. SMITH President, Mainline L.P. General Partner of Buckeye Pipe Line Company, L.P. Five TEK Park 9999 Hamilton Blvd. Breinigsville, PA 18031



Compiled by: STEVEN R. TRAPANI Buckeye Pipe Line Company, L.P. Five TEK Park 9999 Hamilton Blvd. Breinigsville, PA 18031 (610) 904-4635 strapani@buckeye.com

	TABLE OF RATES								
	Rate in Cents Per Ba			ons					
					OM: (Origi	ns)			
				I	NEW JERSE	Y			
a   	[1] Increase: ates on this page are increased.		Product	. LINDEN	PORT READING	SEWAREN			
TO:	County	Qada		Union	Middlesex	Middlesex			
(Destinations)	YORK	Code		LN	PR	SA			
INWOOD	Nassau	IW	Gasolines & Distillates	53.51	53.51	53.51			
	Nassau	IVV	Aviation Turbine Fuel	64.60	64.60	64.60			
LINDEN	Union	LN	All Products	10.20	-	-			
LONG ISLAND CITY	LONG ISLAND CITY Queens LY All Products					51.65			
A special handling ch unfinished or sub-gra	<b>Special Products Handling Charge:</b> A special handling charge of seven and twelve hundredths cents (7.12¢) per barrel will be added for all unfinished or sub-grade gasolines including Reformulated Gasoline Blend Stock for Oxygen Blending (RBOB) and Conventional Gasoline Blend Stock for Oxygen Blending (CBOB).								
Notes: Distillate volumes will be handled on a best efforts basis.									
Explanation of R	eference Marks:								
[I] Increase									

FERC No. 440.2.0 (Cancels FERC No. 440.1.0)

# **BUCKEYE PIPE LINE COMPANY, L.P.**

# LOCAL TARIFF

Applying On The Transportation Of

## **AVIATION TURBINE FUEL**

From Points In

## **NEW JERSEY**

To Points In

## **NEW JERSEY AND NEW YORK**

Governed by the Rules and Regulations published in Buckeye Pipe Line Company, L.P.'s Tariff FERC No. 436.1.0, supplements thereto and reissues thereof.

Pursuant to the Commission's Decision of December 31, 1990, Opinion No. 360, the destinations named herein are within markets where no determination was made concerning Buckeye's market power.

The provisions published herein, if effective, will not result in an effect on the quality of the human environment.

### ISSUED: AUGUST 30, 2011

Issued by: CLARK C. SMITH President, Mainline L.P. General Partner of Buckeye Pipe Line Company, L.P. Five TEK Park 9999 Hamilton Blvd. Breinigsville, PA 18031



Compiled by: STEVEN R. TRAPANI Buckeye Pipe Line Company, L.P. Five TEK Park 9999 Hamilton Blvd. Breinigsville, PA 18031 (610) 904-4635 strapani@buckeye.com

**EFFECTIVE: OCTOBER 1, 2011** 

TABLE OF RATES           Rate in Cents Per Barrel of 42 United States Gallons								
Ra	ite in Cents Per Barrel of 42 Ur	nited States		ROM: (Origii	ns)			
				NEW JERSEY	7			
[I] Increase All rates on this are increased		LINDEN	PORT READING	SEWAREN				
TO:	County		Union	Middlesex	Middlesex			
(Destinations)		Code	LN	PR	SA			
NEW JERSE	Y							
NEWARK INTERNATIONAL AIRPORT	Union	NW		50.78				
NEW YORK								
J.F. KENNEDY INTERNATIONAL AIRPORT	Queens	JK		64.60				
LA GUARDIA AIRPORT	Queens	LG		54.13				

#### Aviation Turbine Fuel:

When aviation turbine fuel tendered for transportation under this tariff fails at a point of origin to meet quality standards as prescribed by the Carrier for the listed items, Carrier will assess the following additional charges:

- (a) undissolved water one and eighty-eight hundredths cents (1.88¢) per barrel.
- (b) filter membrane color three and fifty-six hundredths cents (3.56¢) per barrel for filter membrane color rating five (5) or six (6); or five and twenty-three hundredths cents (5.23¢) per barrel for filter membrane color rating seven (7) or eight (8); or six and ninety hundredths cents (6.90¢) per barrel for any darker rating.
- (c) surfactants three and fifty-six hundredths cents  $(3.56 \notin)$  per barrel.

When aviation turbine fuel fails to meet quality standards for more than one of the above properties, the charges will be additive.

Aviation Turbine Fuel will be transported on a fungible basis and must meet specifications established by Carrier. Fungible specifications are available from Carrier upon request at the address or phone number shown on first page.

#### **Explanation of Reference Marks:**

[I] Increase

FERC No. 441.2.0 (Cancels FERC No. 441.1.0)

# **BUCKEYE PIPE LINE COMPANY, L.P.**

# LOCAL TARIFF

Applying On The Transportation Of

### **REFINED PETROLEUM PRODUCTS**

From Points In

## **NEW JERSEY AND PENNSYLVANIA**

To Points In

## **NEW YORK**

Governed by the Rules and Regulations published in Buckeye Pipe Line Company, L.P.'s Tariff FERC No. 436.1.0, supplements thereto and reissues thereof.

Pursuant to the Commission's Decision of December 31, 1990, Opinion No. 360, the destinations named herein are within markets where Buckeye has been found to have significant market power.

The provisions published herein, if effective, will not result in an effect on the quality of the human environment.

### ISSUED: AUGUST 30, 2011

Issued by: CLARK C. SMITH President, Mainline L.P. General Partner of Buckeye Pipe Line Company, L.P. Five TEK Park 9999 Hamilton Blvd. Breinigsville, PA 18031



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**EFFECTIVE: OCTOBER 1, 2011** 

TABLE OF RATES								
				FROM:	(Origins)			
	crease:			NEW JERSEY		PENNSYLVANIA		
All rates on this page are increased.			LINDEN	PAULSBORO	PORT READING or SEWAREN	MACUNGIE		
TO:	County		Union	Gloucester	Middlesex	Lehigh		
(Destinations)		Code	LN	PY	PR / SA	ZG		
NEW Y	ORK							
BREWERTON	Oswego	BW	190.78	190.78	194.96	156.35		
BUFFALO <sup>(1)</sup>	Erie	во	189.33	-	193.51	157.57		
CALEDONIA	Livingston	CD	190.30	190.30	194.48	155.89		
GENEVA	Ontario	GS	180.35	180.35	184.53	145.94		
LIVERPOOL	Onondaga	LP	186.81	186.81	190.99	152.41		
MARCY	Oneida	CY	198.58	198.58	202.76	164.17		
ROCHESTER	Monroe	RC	189.36	-	193.54	156.04		
UTICA	Oneida	CA	198.58	198.58	202.76	164.17		
VAN BUREN	Onondaga	VB	185.74	-	189.92	152.41		
VERONA	Oneida	ZR	192.01	192.01	196.19	-		
VESTAL	Broome	ZL	171.27	-	175.45	137.84		

### **Special Products Handling Charge:**

A special handling charge of seven and twelve hundredths cents (7.12¢) per barrel will be added to all rates in this tariff for transportation of all unfinished or sub-grade gasolines including Reformulated Gasoline Blend Stock for Oxygen Blending (RBOB) and Conventional Gasoline Blend Stock for Oxygen Blending (CBOB).

#### Notes:

(1) Products destined for Buffalo are limited to fungible batches of gasoline and distillate.

## **Explanation of Reference Marks:**

[I] Increase

FERC No. 442.4.0 (Cancels FERC No. 442.3.0)

# **BUCKEYE PIPE LINE COMPANY, L.P.**

# LOCAL AND PROPORTIONAL TARIFF

Applying On The Transportation Of

### **REFINED PETROLEUM PRODUCTS**

From

## POINTS IN NEW JERSEY AND PENNSYLVANIA

То

# POINTS IN PENNSYLVANIA

Governed by the Rules and Regulations published in Buckeye Pipe Line Company, L.P.'s Tariff FERC No. 436.1.0, supplements thereto and reissues thereof.

Pursuant to the Commission's Decision of December 31, 1990, Opinion No. 360, the destinations named herein are within markets where Buckeye does not have significant market power.

★ This tariff contains rates that are lower for longer distance over the same route. Such departure from the amended Fourth Section of the Interstate Commerce Act is permitted by Authority of FERC Fourth Section blanket approval in Docket No. FS92-4-000 issued July 15, 1992.

The provisions published herein, if effective, will not result in an effect on the quality of the human environment.

#### ISSUED: AUGUST 30, 2011

**EFFECTIVE: OCTOBER 1, 2011** 

Issued by: CLARK C. SMITH President, Mainline L.P. General Partner of Buckeye Pipe Line Company, L.P. Five TEK Park 9999 Hamilton Blvd. Breinigsville, PA 18031



Compiled by: STEVEN R. TRAPANI Buckeye Pipe Line Company, L.P. Five TEK Park 9999 Hamilton Blvd. Breinigsville, PA 18031 (610) 904-4635 strapani@buckeye.com

TABLE OF RATES           Rates in Cents Per Barrel of 42 United States Gallons										
		Rate	es in Cents I	Per Barrel o				•		
						ROM:	(Origin	,		
				NEW JERSEY PENNSYLVANIA						
[I] Increase: All rates on this page are increased unless otherwise indicated.		EAGLE POINT (a)	LINDEN	PAULSBORO	PORT READING or SEWAREN	BOOTH (a)	CHELSEA JUNCTION (a)	GIRARD POINT	MACUNGIE	
TO: County			Gloucester	Union	Gloucester	Middlesex	Delaware	Philadelphia	Philadelphia	Lehigh
(Destinations)			EP	LN	PY	PR / SA	BH	СН	GP	ZG
PENNSYLV	ANIA									
BOOTH	Delaware	BH	-	-	-	-	-	★ 56.26	★ 56.26	-
CARLISLE	Cumberland	CR	79.25	102.38	102.38	106.75	70.73	67.28	-	86.47
CORAOPOLIS	Allegheny	CP	107.94	132.89	132.89	137.26	99.42	95.98	-	116.84
DELMONT	Westmoreland	DM	100.46	124.91	124.91	129.28	91.94	88.47	-	108.88
DUPONT	Luzerne	DP	-	119.82	119.82	123.95	-	-	-	104.47
ELDORADO	Blair	DG	88.90	112.64	112.64	117.01	80.39	76.94	-	96.67
FULLERTON	Lehigh	FE	-	86.88	86.88	91.01	-	-	-	-
GREENSBURG	Westmoreland	GR	101.89	126.44	126.44	130.81	93.37	89.92	-	110.36
HIGHSPIRE	Dauphin	HS	71.92	102.38	-	106.75	63.41	59.94	-	78.65
INDIANOLA	Allegheny	ND	129.55	142.40	142.40	146.76	121.04	117.58	-	119.78
MACUNGIE	Lehigh	ZG	-	86.88	86.88	91.01	-	-	-	10.34
MECHANICSBURG	Cumberland	MG/MT	73.79	102.38	102.38	106.75	65.28	61.81	-	78.25
MIDLAND	Beaver	ZD	113.71	139.00	139.00	143.37	105.19	101.76	-	122.94
NEVILLE ISLAND	Allegheny	NA	113.71	139.00	139.00	143.37	105.19	101.76	-	122.94
PITTSBURGH	Allegheny	PG	106.91	131.81	131.81	136.18	98.40	94.96	-	115.76
SINKING SPRING	Berks	SN	63.98	102.38	102.38	106.75	55.47	52.01	-	70.25
TUCKERTON	Berks	RG	-	102.38	102.38	106.75	-	-	-	70.25

#### Notes:

(a) All segregated batches from Eagle Point, NJ, Booth and Chelsea Junction, PA of less than 50,000 barrels shall be assessed a handling fee calculated to equal **[U]** \$0.05 x (50,000 - number of barrels in the batch) in addition to the transportation charge.

### Special Products Handling Charge:

A special handling charge of seven and four hundredths cents (7.04¢) per barrel will be added for all unfinished or sub-grade gasolines including Reformulated Gasoline Blend Stock for Oxygen Blending (RBOB) and Conventional Gasoline Blend Stock for Oxygen Blending (CBOB).

#### **Explanation of Reference Marks:**

- [I] Increase
- [U] Unchanged Rate

FERC No. 443.2.0 (Cancels FERC No. 443.1.0)

# **BUCKEYE PIPE LINE COMPANY, L.P.**

## LOCAL AND PROPORTIONAL TARIFF

Applying On The Transportation Of

## **REFINED PETROLEUM PRODUCTS**

Between

## POINTS IN PENNSYLVANIA

When Moving in Interstate Commerce

Governed by the Rules and Regulations published in Buckeye Pipe Line Company, L.P.'s Tariff FERC No. 436.1.0, supplements thereto and reissues thereof.

Pursuant to the Commission's Decision of December 31, 1990, Opinion No. 360, the destinations named herein are within markets where Buckeye does not have significant market power.

The provisions published herein, if effective, will not result in an effect on the quality of the human environment.

### ISSUED: AUGUST 30, 2011

Issued by: CLARK C. SMITH President, Mainline L.P. General Partner of Buckeye Pipe Line Company, L.P. Five TEK Park 9999 Hamilton Blvd. Breinigsville, PA 18031



Compiled by: STEVEN R. TRAPANI Buckeye Pipe Line Company, L.P. Five TEK Park 9999 Hamilton Blvd. Breinigsville, PA 18031 (610) 904-4635 strapani@buckeye.com

**EFFECTIVE: OCTOBER 1, 2011** 

	TAI	BLE (	OF RATES					
	Rate in Cents	Per Barrel	of 42 United States Gall	ons				
				FROM:				
[I] Incre All rates on				PENNSYLVANIA				
are increase otherwise ir	ed unless		CORAOPOLIS	INDIANOLA <sup>(1)</sup>	MIDLAND			
TO:	County		Allegheny	Allegheny	Beaver			
(Destinations)		Code	СР	ND	ZD			
PENNSY	LVANIA							
CORAOPOLIS	Allegheny	СР	(c) 15.21	35.39	84.40			
INDIANOLA	Allegheny	ND	(b) 24.40	-	-			
MIDLAND	Beaver	ZD	-	39.49	-			
NEVILLE ISLAND	Allegheny	NA	-	39.49	84.40			

#### Line Reversal and Pumping Charges:

(1) Movements originating in Indianola, PA will be handled when scheduling and operating conditions permit. Movements from Indianola require a line reversal and will be subject to a pumping charge of **[U]** \$4,500 per batch when product being shipped is of a different product grade specification from current product line fill.

#### **Special Products Handling Charge:**

A special handling charge of seven and four hundredths cents (7.04c) per barrel will be added to all rates in this tariff for transportation of all unfinished or sub-grade gasolines including Reformulated Gasoline Blend Stock for Oxygen Blending (RBOB) and Conventional Gasoline Blend Stock for Oxygen Blending (CBOB).

#### Notes:

- (a) Intentionally skipped and reserved for future use.
- (b) Applies to shipments of transmix generated during the shipments of refined petroleum products originating in Robinson, IL; East Chicago, Huntington, or Laketon, IN; Detroit or Woodhaven, MI; Findlay, Lima, or Toledo, OH; where said transmix requires in-transit storage at Coraopolis, PA.
- (c) Applies on transfer moves involving use of Carrier's manifold at Coraopolis only.

#### **Explanation of Reference Marks:**

- [I] Increase
- [U] Unchanged Rate

FERC No. 444.3.0 (Cancels FERC No. 444.2.0)

# **BUCKEYE PIPE LINE COMPANY, L.P.**

# LOCAL TARIFF

Applying On The Transportation And Filtration Of

# **AVIATION TURBINE FUEL**

From Points In

# INDIANA, MICHIGAN, NEW JERSEY, OHIO & PENNSYLVANIA

То

# POINTS IN PENNSYLVANIA

Governed by the Rules and Regulations published in Buckeye Pipe Line Company, L.P.'s Tariff FERC No. 436.1.0, supplements thereto and reissues thereof.

Pursuant to the Commission's Decision of December 31, 1990, Opinion No. 360, the destinations named herein are within markets where Buckeye does not have significant market power.

The provisions published herein, if effective, will not result in an effect on the quality of the human environment.

# ISSUED: AUGUST 30, 2011

**EFFECTIVE: OCTOBER 1, 2011** 

Issued by: CLARK C. SMITH President, Mainline L.P. General Partner of Buckeye Pipe Line Company, L.P. Five TEK Park 9999 Hamilton Blvd. Breinigsville, PA 18031



TABLE 1: BASE RATES         Rates in Cents Per Barrel of 42 United States Gallons							
			TO: (Destinations)				
[I] Increase:	[1] Increase:						
All rates on this page are increased.							
FROM:	County		Allegheny				
(Origins)		Code					
INDIA	NA						
CHICAGO COMPLEX <sup>(1)</sup>	Lake	ссх	198.48				
MICHI	MICHIGAN						
DETROIT	Wayne	WD	152.53				
WOODHAVEN	Wayne	WS	158.39				
NEW JE	RSEY						
EAGLE POINT	Gloucester	EP	127.91				
LINDEN	Union	LN	152.03				
PORT READING	Middlesex	PR	156.40				
SEWAREN	Middlesex	SA	156.40				
ОНІ	0						
FINDLAY	Hancock	FN	134.60				
LIMA	Allen	LA	142.74				
TOLEDO	Lucas	DS	136.44				
PENNSYI	VANIA						
воотн	Delaware	BH	119.39				
CHELSEA JUNCTION	Philadelphia	СН	113.07				
MACUNGIE	Lehigh	ZG	132.03				

(1) Chicago Complex consists of the following locations: East Chicago, Lake County, Hartsdale, Lake County and Lake George, Lake County. However, in this table East Chicago and Hartsdale are the only applicable origins.

			TABLE 2: VOLUME BASED RATE							
<b>[U]</b> Unchanged Rate:		Rates in Cents Per Barrel of 42 United States Gallons								
				CRITERIA FOR	RATE					
				PLICATION	FROM: (Origin					
			[C] Annual	[C] and annual	PENNSYLVANIA					
are unchanged unless otherwise indicated			Volume is	volume is less						
otherwise mulcated.			equal to or greater than	than	TIOGA JUNCTIO					
TO: Co	unty _				Allegheny					
(Destination)		Code			ТТ					
PENNSYLVANIA										
			[ <b>C]</b> θ	[C] <del>1250000</del>	[C] <del>25.00</del>					
PITTSBURGH			[C] <del>1250000</del>	[C] <del>1450000</del>	[C] <del>21.00</del>					
INTERNATIONAL Alle	egheny	PA	[C] <del>1450000</del>	[C] <del>1650000</del>	18.00					
AIRPORT			[C] <del>1650000</del>	[C] <del>1850000</del>	[C] <del>16.00</del>					
			[C] <del>1850000</del>	[C] <del>2250000</del>	[C] <del>14.50</del>					
			[C] <del>2250000</del>		[C] <del>13.50</del>					
ending September 30 as the volume measure. <b>[N]</b> <u>The consolidated volume for all shippers</u> from this 12 month period will determine the one new rate for the following calendar year, starting January 1. The table below provides the consolidated volume levels and the associated rates used to determine the rate to be charged in the above Table 2:										
associated rates used to		A.m.	d Annual D	ate (cents per						
Annua	al Volume is equal or greater than		ime is less	barrel)						
Annua to	al Volume is equal or greater than 0	Volu 1,2	than 250,000	barrel) 25.00						
Annua to	al Volume is equal or greater than 0 1,250,000	Volu 1,2 1,4	than 250,000 450,000	barrel) 25.00 21.00						
Annua to	al Volume is equal or greater than 0	Volu 1,2 1,4 1,6	than 250,000	barrel) 25.00						
Annuato	al Volume is equal or greater than 0 1,250,000 1,450,000	Volu 1,2 1,4 1,6 1,8	than 250,000 450,000 550,000	barrel) 25.00 21.00 18.00						

# [N] Derivation of Volume Based Rate for Table 2 (continued)

[W] (3) (4) Annual Filing of Volume Information and Rate Posting [N] (only if rates are to change)

On or before December 1<sup>st</sup> of each year, the Carrier will file a tariff revision indicating the applicable volume range of the total barrels delivered in the most recently completed October 1 through September 30 twelve month period and the corresponding rate in Table 2 **[C]** A that will be effective beginning January 1<sup>st</sup> of the following year. **[N]** If the volume information indicates there will be no change to the existing rate for the following year, no tariff filing will be made.

#### Explanation of Reference Marks:

- [C] Cancel
- [I] Increase
- [N] New
- [U] Unchanged Rate
- [W] Change in Wording Only

FERC No. 445.3.0 (Cancels FERC No. 445.2.0)

# **BUCKEYE PIPE LINE COMPANY, L.P.**

# LOCAL TARIFF

Applying On The Transportation Of

# **REFINED PETROLEUM PRODUCTS**

From Points In

# INDIANA, MICHIGAN AND OHIO

To Points In

# OHIO

Governed by the Rules and Regulations published in Buckeye Pipe Line Company, L.P.'s Tariff FERC No. 436.1.0, supplements thereto and reissues thereof.

Pursuant to the Commission's Decision of December 31, 1990, Opinion No. 360, the destinations named herein are within markets where Buckeye has been found to have significant market power.

The provisions published herein, if effective, will not result in an effect on the quality of the human environment.

#### ISSUED: AUGUST 30, 2011

Issued by: CLARK C. SMITH President, Mainline L.P. General Partner of Buckeye Pipe Line Company, L.P. Five TEK Park 9999 Hamilton Blvd. Breinigsville, PA 18031



Compiled by: STEVEN R. TRAPANI Buckeye Pipe Line Company, L.P. Five TEK Park 9999 Hamilton Blvd. Breinigsville, PA 18031 (610) 904-4635 strapani@buckeye.com

**EFFECTIVE: OCTOBER 1, 2011** 

	TABLE 1: BASE RATES         Rates in Cents Per Barrel of 42 United States Gallons									
	Kales III	Cents Fe	Barrer or 4	FROM: (Origins)						
				ANA	MICH	IGAN		OHIO		
[I] Increase: All rates on this pag are increased.	e		CHICAGO COMPLEX <sup>(1)</sup>	HUNTINGTON	DETROIT	WOODHAVEN	FINDLAY	LIMA	TOLEDO	
TO:	County		Lake	Huntington	Wayne	Wayne	Allen	Allen	Lucas	
(Destinations)		Code	ССХ	ХВ	WD	WS	FN	LA	DS	
ОНЮ										
AURORA	Portage	GA	144.33	93.21	101.54	106.75	86.19	93.06	87.69	
BELLEVUE	Huron	BJ	141.51	86.87	96.18	100.94	79.51	86.54	80.89	
BRECKSVILLE	Cuyahoga	GK	143.57	92.46	101.42	105.87	85.47	92.30	87.11	
CLEVELAND <sup>(2)</sup> (Bradley Road)	Cuyahoga	BD	164.74	111.47	120.95	126.08	-	87.67	-	
CLEVELAND (Drydock)	Cuyahoga	GF	144.62	92.68	102.44	107.07	86.63	93.36	87.99	
LORAIN <sup>(2)</sup>	Lorain	LR	164.74	111.47	120.95	126.08	-	87.67	-	

(1) Chicago Complex consists of the following locations: East Chicago, Lake County, Hartsdale, Lake County and Lake George, Lake County. However, in this table East Chicago and Hartsdale are the only applicable origins.

(2) Volumes originating at Lima, Chicago Complex, and Huntington limited to gasoline and distillates. Movements of distillates from Lima, Chicago Complex and Huntington will be made only when operating conditions permit and tankage avaiability to accommodate distillate tenders. Volumes originating from Detroit and Woodhaven are limited to gasoline only.

	T.	ABLE 2: E	XCESS V	OLUME	RATE		
[I] Incre All rates on t are increa	his page	Rates in Cents	Per Barrel of 42 U	LSDDCA	EXPIRES:	INCENTIVE VOLUME RATE:	VOLUME MINIMUM:
Destinatio	n County	Origin	County				Barrels
AURORA, OHIO	Lake	HUNTINGTON	' Huntington	All Refined Products	<b>[W]</b> <u>4/30/2012</u> 4/30/2011	69.90	[W] <u>823,500</u> <del>821250</del>
shown duri 2012 2014, (i) wher Minir (ii) wher the V inclue barre	ng the twelve of specifically: In the total cumu num, the Base of the total cumu (folume Minimu ding) the Volun Is equal to or in sequal to or in	pased on the ship calendar month p ulative volume del Rate in Table 1A s ulative volume del m, the Base Rat ne Minimum, and n excess of the Vo	ivered during t shall apply. ivered during t e in Table 1 [ the Excess V	May 1, <b>[W]</b> <u>2</u> he twelve mo he twelve mo <b>C]</b> A shall a olume Rate s	011 2010 an onth period is onth period is pply to all ve	d ending Apr less than th equal to or r olumes up to	il 30, <b>[W]</b> e Volume nore than o (but not
	ncel rease ange in Wording	g Only					
FERC Tariff No.	445.3.0	Buckey	e Pipe Line Con				Page 3

FERC No. 446.3.0 (Cancels FERC No. 446.2.0)

# **BUCKEYE PIPE LINE COMPANY, L.P.**

# LOCAL TARIFF

Applying On The Transportation Of

# **REFINED PETROLEUM PRODUCTS**

From Points In

# INDIANA, MICHIGAN AND OHIO

To Points In

# INDIANA, MICHIGAN, OHIO AND PENNSYLVANIA

Governed by the Rules and Regulations published in Buckeye Pipe Line Company, L.P.'s Tariff FERC No. 436.1.0, supplements thereto and reissues thereof.

Pursuant to the Commission's Decision of December 31, 1990, Opinion No. 360, the destinations named herein are within markets where Buckeye does not have significant market power.

★ This tariff contains rates that are lower for longer distance over the same route. Such departure from the amended Fourth Section of the Interstate Commerce Act is permitted by Authority of FERC Fourth Section blanket approval in Docket No. FS92-4-000 issued July 15, 1992.

The provisions published herein, if effective, will not result in an effect on the quality of the human environment.

## ISSUED: AUGUST 30, 2011

Issued by: CLARK C. SMITH President, Mainline L.P. General Partner of Buckeye Pipe Line Company, L.P. Five TEK Park 9999 Hamilton Blvd. Breinigsville, PA 18031



Compiled by: STEVEN R. TRAPANI Buckeye Pipe Line Company, L.P. Five TEK Park 9999 Hamilton Blvd. Breinigsville, PA 18031 (610) 904-4635 strapani@buckeye.com

**EFFECTIVE: OCTOBER 1, 2011** 

(Destinations) INDIANA AVON <sup>(2)</sup>		Cents Per	(	INDI CHICAGO	FROM: (Origins)		MICHIGAN
All rates on this page are increased. TO: ( (Destinations) INDIANA AVON <sup>(2)</sup> F				INDI CHICAGO	,		MICHIGAN
All rates on this page are increased. TO: ( (Destinations) INDIANA AVON <sup>(2)</sup> F				INDI CHICAGO	,		MICHIGAN
All rates on this page are increased. TO: ( (Destinations) INDIANA AVON <sup>(2)</sup> F		·		CHICAGO			
are increased. TO: ( (Destinations) INDIANA AVON (2) F							
(Destinations) INDIANA AVON <sup>(2)</sup>	County						
(Destinations) INDIANA AVON <sup>(2)</sup>	County		C				
(Destinations) INDIANA AVON <sup>(2)</sup>	County		0	OMPLEX <sup>(1)</sup>	HUNTINGTON		DETROIT
(Destinations) INDIANA AVON <sup>(2)</sup>	, <b>,</b>			Lake	Huntington		Wayne
AVON <sup>(2)</sup> H		Code		CCX	XB		WD
AVON <sup>(2)</sup>							
	Hendricks	AV	*	88.12	-	*	119.13
CLERMONT F	-lendricks	CL	*	70.15	-	*	97.04
	Huntington	XB		105.53	-		137.58
MICHIGAN							*
	Bay	WB		196.44	136.85		104.23
	Nayne	DB		134.72	73.37		33.75
	Nayne	WD		133.42	72.63		-
FLINT (	Genesee	WF		167.07	108.31		74.45
INKSTER V	Nayne	KR		134.72	73.37		45.27
NOVI	Dakland	WN		149.01	95.73		63.82
OWOSSO S	Shiawassee	WZ		190.99	131.99		101.67
WOODHAVEN V	Nayne	WS		133.42	72.63		56.13
ОНЮ							
COLUMBUS F	Franklin	СВ		153.70	90.01		124.37
HILLIARDS F	Franklin	RD		153.70	90.01		124.37
LIMA A	Allen	LA		112.37	55.19		83.90
TOLEDO L	ucas	DS/TO		121.04	68.38		77.74
PENNSYLVAN	IA						
CORAOPOLIS A	Allegheny	СР		183.41	128.19		138.19
	Nestmoreland	DM		-	-		-
GREENSBURG <sup>(3)</sup>	Nestmoreland	GR		-	-		-
INDIANOLA A	Allegheny	ND		210.55	155.34		165.33
	Allegheny	NA		189.18	133.97		143.97
PITTSBURGH <sup>(3)</sup> A	Allegheny	PG		-	-		-

	TABLE 1 (Continued): BASE RATES						
		•	-	ited States Gallo			
	FROM: (Origins)						
			MICH	IIGAN		OHIO	
[I] Increase All rates on this		ľ					
are increase	d.		INKSTER	WOODHAVEN	FINDLAY	LIMA	TOLEDO
TO:	County		Wayne	Wayne	Allen	Allen	Lucas
(Destinations)		Code	KR	WS	FN	LA	DS
INDIAN	A						
AVON <sup>(2)</sup>	Hendricks	AV	-	<b>★</b> 125.66	<b>★</b> 87.60	<b>★</b> 86.78	<b>★</b> 104.39
CLERMONT	Hendricks	CL	-	<b>★</b> 103.91	<b>★</b> 65.37	★ 64.58	<b>★</b> 83.61
HUNTINGTON	Huntington	XB	-	143.81	104.45	106.53	124.93
MICHIG	AN						
BAY CITY	Bay	WB	-	108.58	133.89	134.92	116.37
DEARBORN	Wayne	DB	-	48.94	55.11	55.24	53.94
DETROIT	Wayne	WD	-	48.35	54.52	54.90	53.72
FLINT	Genesee	WF	-	77.27	100.95	101.82	84.95
INKSTER	Wayne	KR	-	48.94	55.11	55.24	53.94
NOVI	Oakland	WN	-	65.41	75.14	75.14	71.47
OWOSSO	Shiawassee	WZ	89.58	104.33	129.03	128.74	110.85
WOODHAVEN	Wayne	WS	-	-	54.52	54.90	53.72
ОНЮ		Τ					
COLUMBUS	Franklin	СВ	-	129.97	93.93	70.21	105.05
HILLIARDS	Franklin	RD	-	129.97	93.93	70.21	105.05
LIMA	Allen	LA	-	89.23	-	15.19	62.07
TOLEDO	Lucas	DS/TO	-	82.81	35.63	43.85	-
PENNSYLV	ANIA						
CORAOPOLIS	Allegheny	CP	-	144.05	120.57	128.49	122.22
DELMONT <sup>(3)</sup>	Westmoreland	DM	-	-	-	160.13	153.85
GREENSBURG <sup>(3)</sup>	Westmoreland	GR	-	-	-	160.13	153.85
INDIANOLA	Allegheny	ND	-	171.19	147.71	155.64	149.36
NEVILLE ISLAND	Allegheny	NA	-	149.82	126.35	134.27	127.99
PITTSBURGH <sup>(3)</sup>	Allegheny	PG	-	-	-	160.13	153.85

(1) Chicago Complex consists of the following locations: East Chicago, Lake County, Hartsdale, Lake County and Lake George, Lake County. However, in this table East Chicago and Hartsdale are the only applicable origins.

(2) Shipments to Avon, Indiana shall be limited to tenders consisting of fuel oil distillates corresponding to ASTM Grade 1-D or 2-D defined in ASTM designation D-974 as amended.

(3) There is no physical lifting to Delmont, Greensburg or Pittsburgh, PA. Product tendered from origins to Delmont, Greensburg or Pittsburgh, PA will be accepted as an exchange only when carrier can deliver corresponding fungible product from other origins. Notwithstanding any other limitations, shipments to Delmont, Pittsburgh, and Greensburg, Pennsylvania shall be limited to tenders of fungible batches of gasoline and low sulfur diesel.

# Explanation of Reference Marks:

[I] Increase

FERC No. 447.2.0 (Cancels FERC No. 447.1.0)

# **BUCKEYE PIPE LINE COMPANY, L.P.**

# LOCAL TARIFF

Applying On The Transportation By Exchange Of

# **REFINED PETROLEUM PRODUCTS**

From

# POINTS IN OHIO AND PENNSYLVANIA

То

# LINDEN, NEW JERSEY

Governed by the Rules and Regulations published in Buckeye Pipe Line Company, L.P.'s Tariff FERC No. 436.1.0, supplements thereto and reissues thereof.

Pursuant to the Commission's Decision of December 31, 1990, Opinion No. 360, the destination named herein is within a market where no determination was made concerning Buckeye's market power.

The provisions published herein, if effective, will not result in an effect on the quality of the human environment.

# ISSUED: AUGUST 30, 2011

Issued bv: CLARK C. SMITH President, Mainline L.P. General Partner of Buckeye Pipe Line Company, L.P. Five TEK Park 9999 Hamilton Blvd. Breinigsville, PA 18031

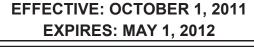


TABLE OF RATES         Rates in Cents Per Barrel of 42 United States Gallons						
				FROM: (Origin)		
[I] Incre	ease:		OF	PENNSYLVANIA		
All rates on are incre			LIMA	TOLEDO	MIDLAND	
то:	County		Allen	Lucas	Beaver	
(Destinations)		Code	LA	DS	ZD	
NEW J	ERSEY					
LINDEN	Union	LN	238.37	238.37	231.76	
from Origins to corresponding fung to fungible batches	al lifting from Lima, Or Destination will be gible product tendered of gasoline and distill	accepted from ot ates.	l as an exchange	e only when carrie	er can deliver	

FERC No. 448.2.0 (Cancels FERC No. 448.1.0)

# **BUCKEYE PIPE LINE COMPANY, L.P.**

# LOCAL TARIFF

Applying On The Transportation Of

# INTERMEDIATE PETROLEUM PRODUCTS

From Points In

# **INDIANA AND OHIO**

To Points In

# MICHIGAN, OHIO AND PENNSYLVANIA

Governed by the Rules and Regulations published in Buckeye Pipe Line Company, L.P.'s Tariff FERC No. 436.1.0, supplements thereto and reissues thereof.

Pursuant to the Commission's Decision of December 31, 1990, Opinion No. 360, the destinations named herein are within markets where Buckeye does not have significant market power.

The provisions published herein, if effective, will not result in an effect on the quality of the human environment.

## ISSUED: AUGUST 30, 2011

**EFFECTIVE: OCTOBER 1, 2011** 

Issued by: CLARK C. SMITH President, Mainline L.P. General Partner of Buckeye Pipe Line Company, L.P. Five TEK Park 9999 Hamilton Blvd. Breinigsville, PA 18031



	TABLE OF RATES Rates in Cents Per Barrel of 42 United States Gallons								
			FROM: (Origins)						
	[I] Increase:		INDIANA		OHIO		PA		
AI	Il rates on this page are increased.		HUNTINGTON	FINDLAY	LIMA	TOLEDO	CORAOPOLIS		
TO:	County		Huntington	Allen	Allen	Lucas	Allegheny		
(Destinatio	ons)	Code	XB	FN	LA	DS	СР		
MIC	CHIGAN								
DETROIT	Wayne	WD	-	79.01	83.80	-	-		
(	оню	1							
LIMA	Allen	LA	81.00	-	-	_	-		
TOLEDO	Lucas	DS	88.65	-	-	-	-		
PENN	SYLVANIA	· · ·							
INDIANOLA	<sup>(1)</sup> Allegheny	ND	-	-	185.97	199.89	109.72		

(1) Exception to FERC Tariff No. 436.1.0 Item No. 25: A minimum batch of 15,000 barrels is required for shipments of products to Indianola, PA

# **Explanation of Reference Marks:**

[I] Increase

FERC No. 449.3.0 (Cancels FERC No. 449.2.0)

# **BUCKEYE PIPE LINE COMPANY, L.P.**

# LOCAL TARIFF

Applying On The Transportation Of

## LIQUEFIED PETROLEUM PRODUCTS

From Points In

# INDIANA, ILLINOIS, MICHIGAN, AND OHIO

To Points In

# INDIANA, MICHIGAN, OHIO AND PENNSYLVANIA

Governed by the Rules and Regulations published in Buckeye Pipe Line Company, L.P.'s Tariff FERC No. 436.1.0, supplements thereto and reissues thereof.

Pursuant to the Commission's Decision of December 31, 1990, Opinion No. 360, the destinations named herein are within markets where Buckeye does not have significant market power.

The provisions published herein, if effective, will not result in an effect on the quality of the human environment.

#### ISSUED: AUGUST 30, 2011

**EFFECTIVE: OCTOBER 1, 2011** 

Issued by: CLARK C. SMITH President, Mainline L.P. General Partner of Buckeye Pipe Line Company, L.P. Five TEK Park 9999 Hamilton Blvd. Breinigsville, PA 18031



	TABLE 1: BASE RATES         Rates in Cents Per Barrel of 42 United States Gallons							
		55 111 001.1	FROM: (Origins)					
[I] Increa			INDI	ANA	ILLINOIS	MICH	IGAN	оню
All rates on t are increa			CHICAGO COMPLEX <sup>(1)</sup>	GRIFFITH	MONEE	INKSTER (JOAN JCT.)	WOODHAVEN	LIMA
TO:	County		Lake	Lake	Will	Wayne	Wayne	Allen
(Destinations)		Code	CCX	XF	ME	KR	WS	LA
INDIANA	N N						(2)	
GRIFFITH	Lake	XF	19.68	-	-	-	150.69	-
HUNTINGTON	Huntington	XB	109.82	109.82	132.08	-	147.92 <sup>(2)</sup>	-
MICHIGA	N							
DETROIT	Wayne	WD	149.73	149.73	170.94	-	-	77.84
INKSTER	Wayne	KR	-	-	-	-	-	124.55
WOODHAVEN	Wayne	WS	149.73	149.73	170.94	61.28	-	77.84
OHIO								
LIMA	Allen	LA	133.63	133.63	144.48	-	110.49	16.66
TOLEDO	Lucas	DS	130.29	130.29	151.93	-	-	50.41
PENNSYLVA	ANIA							
MIDLAND	Beaver	IP	189.89	189.89	189.89	-	182.56	182.56

(1) Chicago Complex consists of the following locations: East Chicago, Lake County, Hartsdale, Lake County and Lake George, Lake County. However, in this table East Chicago and Hartsdale are the only applicable origins.

(2) There is no physical lifting from Woodhaven, MI to Griffith or Huntington, IN. Product tendered from Woodhaven, MI to Griffith or Huntington, IN, will be accepted as an exchange only when carrier can deliver corresponding fungible product tendered from other origins. Notwithstanding any other limitations, shipments shall be limited to tenders of fungible batches of propane.

TABLE 2: CONTRACT RATE							
Rates in Cents Per Barrel of 42 United States Gallons							
			FROM: (	Origins)			
<b>[U]</b> Unct All rates or are uncl	this page		INDIANA CHICAGO COMPLEX <sup>(1)</sup>	ILLINOIS MONEE			
TO:	County		Lake	Will			
(Destinations)		Code	CCX	ME			
<b>PEI</b> MIDLAND	133.71						
<ul> <li>The rates in table 2 containing the follow</li> <li>1) The minimum ter</li> <li>2) Shipper agrees t</li> <li>a) Contract Yea</li> <li>b) Contract Yea</li> <li>c) Contract Yea</li> <li>d) Contract Yea</li> <li>3) In the event that Carrier will impordifference betwe contract year). If</li> </ul>	ar 2: 750,000 barre ars 3 - 5 1,000,000 barre	ny Shipper agro en (10) years al Minimum Vol els els els the Annual Mi ual to the contr ume and the vo nual Deficiency	umes: nimum Volumes in any act rate times the volur olumes tendered by the Charge in respect of an	contract year, the ne deficiency (the shipper during the y Contract Year (a			

- Shipper shall not be required to pay any additional Transportation Charges for Barrels of Product shipped in excess of the Annual Minimum Volume for such Credit Year, up to the Annual Volume Deficiency for such Deficiency Year. Barrels of Product shipped in such Credit Year up to and including the Minimum Volume for such Credit Year and in excess of the sum of the Minimum Volume for such Credit Year plus the Annual Volume Deficiency for such Deficiency Year, shall be subject to the contract tariff rate.
- 4) An excess volume rate equal to the Contract Rate minus twenty-one cents (21.0¢) will apply to all volumes tendered during any Contract Year in excess of the applicable Annual Minimum Volume.

(1) Chicago Complex consists of the following locations: East Chicago, Lake County, Hartsdale, Lake County and Lake George, Lake County. However, in this table East Chicago and Hartsdale are the only applicable origins.

	TABLE 3: CONTRACT RATE						
	Rates in Cents Per Barrel of 42 United States Gallons						
			FROM:	(Origins)			
เมา	Unchanged:		INDIANA	ILLINOIS			
All rate	s on this page unchanged.		CHICAGO COMPLEX <sup>(1)</sup>	MONEE			
TO:	County		Lake	Will			
(Destinations	3)	Code	CCX	ME			
	OHIO						
LIMA	Allen	LA	112.48	112.48			

#### Application of Contract Rate in Table 3:

The rates in table 3 apply to the shipments of any Shipper agreeing to a written contract with the Carrier containing the following terms and condition:

- 1) The minimum term of the contract shall be ten (10) years.
- 2) Shipper agrees to the following tender an Annual Minimum Volume of three million two hundred thousand (3,200,000) barrels during each contract year.
- 3) In the event that the Shipper fails to tender the Annual Minimum Volume in any contract year, the Carrier will impose a deficiency charge equal to the contract rate times the volume deficiency (the difference between the Annual Minimum Volume and the volumes tendered by the shipper during the contract year). If Shipper pays in full an Annual Deficiency Charge in respect of any Contract Year (a "Deficiency Year"), then, in the immediately succeeding Contract Year only (the "Credit Year"), the Shipper shall not be required to pay any additional Transportation Charges for Barrels of Product shipped in excess of the Annual Minimum Volume for such Credit Year, up to the Annual Volume Deficiency for such Deficiency Year. Barrels of Product shipped in such Credit Year up to and including the Minimum Volume for such Credit Year and in excess of the Sum of the Minimum Volume for such Credit Year plus the Annual Volume Deficiency for such Deficiency Year, shall be subject to the contract tariff rate.
- 4) An excess volume rate equal to the Contract Rate minus twenty-one cents (21.0¢) will apply to all volumes tendered during any Contract Year in excess of the applicable Annual Minimum Volume.

#### Notes:

(1) Chicago Complex consists of the following locations: East Chicago, Lake County, Hartsdale, Lake County and Lake George, Lake County. However, in this table East Chicago and Hartsdale are the only applicable origins.

#### **Explanation of Reference Marks:**

- [I] Increase
- [U] Unchanged Rate

FERC No. 450.2.0 (Cancels FERC No. 450.1.0)

# **BUCKEYE PIPE LINE COMPANY, L.P.**

# LOCAL TARIFF

Applying On The Transportation By Exchange Of

# **REFINED PETROLEUM PRODUCTS**

From

# **BUFFALO, NEW YORK**

То

# LINDEN, NEW JERSEY

Governed by the Rules and Regulations published in Buckeye Pipe Line Company, L.P.'s Tariff FERC No. 436.1.0, supplements thereto and reissues thereof.

Pursuant to the Commission's Decision of December 31, 1990, Opinion No. 360, the destination named herein is within a market where no determination was made concerning Buckeye's market power.

The provisions published herein, if effective, will not result in an effect on the quality of the human environment.

## ISSUED: AUGUST 30, 2011

Issued by: CLARK C. SMITH President, Mainline L.P. General Partner of Buckeye Pipe Line Company, L.P. Five TEK Park 9999 Hamilton Blvd. Breinigsville, PA 18031



EXPIRES: APRIL 30, 2012

**EFFECTIVE: OCTOBER 1, 2011** 

	TABLE OF RATES		
Ra	ates in Cents Per Barrel of 42 United States Gallo	ons	FROM: (Origin)
[1] Inorac			NEW YORK
[I] Increa All rates on th are increa	nis page		
			BUFFALO
TO:	County		Erie
(Destinations)		Code	BO
NEW J	IERSEY		
LINDEN	Union	LN	22.55
Notes:			
Linden, NJ will be accepted as	Buffalo, NY, to Linden, NJ. Product an exchange only when carrier can oments to Linden shall be limited to fur	delive	r corresponding fungible
Explanation of Reference [I] Increase	Marks:		

FERC No. 452.2.0 (Cancels FERC No. 452.1.0)

# **BUCKEYE PIPE LINE COMPANY, L.P.**

# LOCAL TARIFF

Applying On The Transportation By Exchange Of

# **REFINED PETROLEUM PRODUCTS**

From

# POINTS IN PENNSYLVANIA

То

# LINDEN, NEW JERSEY

Governed by the Rules and Regulations published in Buckeye Pipe Line Company, L.P.'s Tariff FERC No. 436.1.0 supplements thereto and reissues thereof.

Pursuant to the Commission's Decision of December 31, 1990, Opinion No. 360, the destination named herein is within a market where no determination was made concerning Buckeye's market power.

The provisions published herein, if effective, will not result in an effect on the quality of the human environment

## ISSUED: AUGUST 30, 2011

# **EFFECTIVE: OCTOBER 1, 2011**

Issued by: CLARK C. SMITH President, Mainline L.P. General Partner of Buckeye Pipe Line Company, L.P. Five TEK Park 9999 Hamilton Blvd. Breinigsville, PA 18031



	TABLE OF R				
	Rates in Cents Per Barrel of 42 Unit	ted States		ROM: (Origi	n)
[I] Increase:				ENNSYLVAN	-
All rates on this page are increased.			воотн	CHELSEA JUNCTION	GIRARD POINT
TO:	County		Delaware	Philadelphia	Philadelphia
(Destinations)		Code	BH	СН	GP
NEW -	<b>JERSEY</b> Union	LN	56.91	56.91	56.91
Product tendered from E as an exchange only wh other origins. Shipment distillates.	ng from Booth, Chelsea Junctio Booth, Chelsea Junction or Gira ien carrier can deliver correspo is to Linden, NJ shall be limited	ard Poi	nt, PA, to Lin fungible prod	den, NJ, will uct tendered	be accepted from
Explanation of Refer [I] Increase	ence Marks:				

INFORMATION HAS BEEN REMOVED

FOR PRIVILEGED TREATMENT

# Schedules

In Support of

# BUCKEYE PIPE LINE COMPANY, L.P.

# **TARIFF FILING**

August 30, 2011

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0	
6	
3/3	

# Buckeye Pipe Line Company, L.P. Schedule A CALCULATION OF VOLUME-WEIGHTED TARIFF INCREASE COMPETITIVE MARKETS

Receipt Location	Delivery Location	FERC Tariff Number Current Proposed	ff Number Proposed	Current Rate (¢/Bbl.)	Proposed Rate (¢/Bbl.)	Prop Tariff ( (¢/Bbl.)	Proposed Tariff Change Bbl.) Percent	Deliveries 8/1/10 - 7/31/11 Barrels B	B/D	Volume Weight (Bbls x %)
Booth	Coraopolis	442.3.0	442.4.0	96.27	99.42	3.15	3.2720%			
Booth	Delmont	442.3.0	442.4.0	89.03	91.94	2.91	3.2686%			
Booth	Eldorado	442.3.0	442.4.0	77.84	80.39	2.55	3.2760%			
Booth	Greensburg	442.3.0	442.4.0	90.41	93.37	2.96	3.2740%			
Booth	Highspire	442.3.0	442.4.0	61.40	63.41	2.01	3.2736%			
Booth	Indianola	442.3.0	442.4.0	117.20	121.04	3.84	3.2765%			
Booth	Mechanicsburg	442.3.0	442.4.0	63.21	65.28	2.07	3.2748%			
Booth	Neville Island	442.3.0	442.4.0	101.86	105.19	3.33	3.2692%			
Booth	Pittsburgh	442.3.0	442.4.0	95.28	98.40	3.12	3.2746%			
Booth	Sinking Spring	442.3.0	442.4.0	53.71	55.47	1.76	3.2769%			
Chelsea Junction	Coraopolis	442.3.0	442.4.0	92.94	95.98	3.04	3.2709%			
Chelsea Junction	Delmont	442.3.0	442.4.0	85.67	88.47	2.80	3.2684%			
Chelsea Junction	Eldorado	442.3.0	442.4.0	74.50	76.94	2.44	3.2752%			
Chelsea Junction	Highspire	442.3.0	442.4.0	58.04	59.94	1.90	3.2736%			
Chelsea Junction	Indianola	442.3.0	442.4.0	113.85	117.58	3.73	3.2762%			
Chelsea Junction	Mechanicsburg	442.3.0	442.4.0	59.85	61.81	1.96	3.2749%			
Chelsea Junction	Neville Island	442.3.0	442.4.0	98.53	101.76	3.23	3.2782%			
Chelsea Junction	Pittsburgh	442.3.0	442.4.0	91.95	94.96	3.01	3.2735%			
Chelsea Junction	Sinking Spring	442.3.0	442.4.0	50.36	52.01	1.65	3.2764%			
Detroit	Bay City	446.2.0	446.3.0	100.93	104.23	3.30	3.2696%			
Detroit	Clermont	446.2.0	446.3.0	93.96	97.04	3.08	3.2780%			
Detroit	Columbus	446.2.0	446.3.0	120.43	124.37	3.94	3.2716%			
Detroit	Dearborn	446.2.0	446.3.0	32.68	33.75	1.07	3.2742%			
Detroit	Flint	446.2.0	446.3.0	72.09	74.45	2.36	3.2737%			
Detroit	Huntington	446.2.0	446.3.0	133.22	137.58	4.36	3.2728%			
Detroit	Lima	446.2.0	446.3.0	81.24	83.90	2.66	3.2742%			
Detroit	Owosso	446.2.0	446.3.0	98.45	101.67	3.22	3.2707%			
Detroit	Toledo	446.2.0	446.3.0	75.28	77.74	2.46	3.2678%			
Detroit	Woodhaven	446.2.0	446.3.0	54.35	56.13	1.78	3.2751%			1.
Chicago Complex (East Chicago)	Clermont	446.2.0	446.3.0	67.93	70.15	2.22	3.2681%			ige
Chicago Complex (East Chicago)	Columbus	446.2.0	446.3.0	148.83	153.70	4.87	3.2722%			
Chicago Complex (East Chicago)	Dearborn	446.2.0	446.3.0	130.45	134.72	4.27	3.2733%			01 0.
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Receipt Location	Delivery	FERC Tarit	riff Number Bronocod	Current Rate	Proposed Rate	Prop Tariff (	Proposed Tariff Change	Deliveries 8/1/10 - 7/31/11 Barrole BJD	Volume Weight
Chicado Complex (Fast Chicado)	Detroit	446.2.0	446.3.0	129.19	133 42	4 23	3 2742%		I
Chicago Complex (East Chicago)	Griffith LPG	449.2.0	449.3.0	19.06	19.68	0.62	3.2529%		
Chicago Complex (East Chicago)	Huntington LPG	449.2.0	449.3.0	106.34	109.82	3.48	3.2725%		
Chicago Complex (East Chicago)	Huntington	446.2.0	446.3.0	102.18	105.53	3.35	3.2785%		
Chicago Complex (East Chicago)	Indianola	446.2.0	446.3.0	203.87	210.55	6.68	3.2766%		
Chicago Complex (East Chicago)	Inkster	446.2.0	446.3.0	130.45	134.72	4.27	3.2733%		
Chicago Complex (East Chicago)	Lima	446.2.0	446.3.0	108.81	112.37	3.56	3.2718%		
Chicago Complex (East Chicago)	Lima LPG Contract	449.2.0	449.3.0	112.48	112.48	I	0.0000%		
Chicago Complex (East Chicago)	Midland LPG Contract	449.2.0	449.3.0	133.71	133.71	I	0.0000%		
Chicago Complex (East Chicago)	Owosso	446.2.0	446.3.0	184.93	190.99	6.06	3.2769%		
Chicago Complex (East Chicago)	Toledo	446.2.0	446.3.0	117.20	121.04	3.84	3.2765%		
Chicago Complex (East Chicago)	Toledo LPG	449.2.0	449.3.0	126.16	130.29	4.13	3.2736%		
Chicago Complex (East Chicago)	Woodhaven	446.2.0	446.3.0	129.19	133.42	4.23	3.2742%		
Findlay	Bay City	446.2.0	446.3.0	129.64	133.89	4.25	3.2783%		
Findlay	Flint	446.2.0	446.3.0	97.75	100.95	3.20	3.2737%		
Findlay	Huntington	446.2.0	446.3.0	101.14	104.45	3.31	3.2727%		
Findlay	Toledo	446.2.0	446.3.0	34.50	35.63	1.13	3.2754%		
Huntington	Coraopolis	446.2.0	446.3.0	124.13	128.19	4.06	3.2708%		
Huntington	Lima	446.2.0	446.3.0	53.44	55.19	1.75	3.2747%		
Huntington	Lima IPP	448.1.0	448.2.0	78.43	81.00	2.57	3.2768%		
Huntington	Toledo	446.2.0	446.3.0	66.21	68.38	2.17	3.2775%		
Huntington	Toledo IPP	448.1.0	448.2.0	85.84	88.65	2.81	3.2735%		
Indianola	Coraopolis	443.1.0	443.2.0	34.27	35.39	1.12	3.2682%		
Lima	Bay City	446.2.0	446.3.0	130.64	134.92	4.28	3.2762%		
Lima	Clermont	446.2.0	446.3.0	62.53	64.58	2.05	3.2784%		
Lima	Columbus	446.2.0	446.3.0	67.99	70.21	2.22	3.2652%		
Lima	Coraopolis	446.2.0	446.3.0	124.42	128.49	4.07	3.2712%		
Lima	Dearborn	446.2.0	446.3.0	53.49	55.24	1.75	3.2716%		
Lima	Detroit	446.2.0	446.3.0	53.16	54.90	1.74	3.2731%		
Lima	Detroit IPP	448.1.0	448.2.0	81.14	83.80	2.66	3.2783%		
Lima	Flint	446.2.0	446.3.0	98.59	101.82	3.23	3.2762%		
Lima	Huntington	446.2.0	446.3.0	103.15	106.53	3.38	3.2768%		
Lima	Indianola	446.2.0	446.3.0	150.70	155.64	4.94	3.2780%		
Lima	Inkster	446.2.0	446.3.0	53.49	55.24	1.75	3.2716%		Pa
Lima	Inkster LPG	449.2.0	449.3.0	120.60	124.55	3.95	3.2753%		ge
Lima	Novi	446.2.0	446.3.0	72.76	75.14	2.38	3.2710%		44 (
Lima	Owosso	446.2.0	446.3.0	124.66	128.74	4.08	3.2729%		of 69

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Schedule A

Volume Weiaht	(Bbls x %)																																		Pa	ge '	45 (	of 6
>-	(Bb																																					
	B/D																																					
Deliveries 8/1/10 - 7/31/11	Barrels																																					
Proposed Tariff Change	Percent	2.8999%	3.2737%	3.2780%	3.2731%	3.2772%	9.2756%	9.2730%	3.2753%	9.2744%	3.2688%	9.2732%	9.2753%	9.2779%	3.2688%	9.2753%	9.2767%	9.2771%	8.2098%	9.2753%	9.2753%	9.2780%	3.2720%	9.2687%	3.1936%	9.2724%	9.2703%	9.2705%	3.2669%	0.0000%	0.0000%	3.2697%	3.2596%	3.2712%	3.2698%	3.2712%	3.2596%	3.2776%
Prop Tariff (	(¢/Bbl.)	4.53	1.39	1.60	1.74	2.47	11.28	10.60	3.80	9.56	2.75	10.73	8.69	12.09	2.75	8.69	11.80	11.19	12.90	8.69	8.69	9.92	3.31	8.20	0.32	6.64	10.43	5.96	2.67		'	2.86	1.40	2.16	2.85	2.16	1.40	3.08
Proposed Rate	(¢/BbI.)	160.74	43.85	50.41	54.90	77.84	132.89	124.91	119.82	112.64	86.88	126.44	102.38	142.40	86.88	102.38	139.00	131.81	170.03	102.38	102.38	116.84	104.47	96.67	10.34	78.25	122.94	70.25	84.40	112.48	133.71	90.33	44.35	68.19	90.01	68.19	44.35	97.05
Current Rate	(¢/Bbl.)	156.21	42.46	48.81	53.16	75.37	121.61	114.31	116.02	103.08	84.13	115.71	93.69	130.31	84.13	93.69	127.20	120.62	157.13	93.69	93.69	106.92	101.16	88.47	10.02	71.61	112.51	64.29	81.73	112.48	133.71	87.47	42.95	66.03	87.16	66.03	42.95	93.97
ff Number	Proposed	444.3.0	446.3.0	449.3.0	446.3.0	449.3.0	442.4.0	442.4.0	442.4.0	442.4.0	442.4.0	442.4.0	442.4.0	442.4.0	442.4.0	442.4.0	442.4.0	442.4.0	444.3.0	442.4.0	442.4.0	442.4.0	442.4.0	442.4.0	442.4.0	442.4.0	442.4.0	442.4.0	443.2.0	449.3.0	449.3.0	438.3.0	438.3.0	438.3.0	438.3.0	438.3.0	438.3.0	438.3.0
FERC Tariff Number	Current	444.2.0	446.2.0	449.2.0	446.2.0	449.2.0	442.3.0	442.3.0	442.3.0	442.3.0	442.3.0	442.3.0	442.3.0	442.3.0	442.3.0	442.3.0	442.3.0	442.3.0	444.2.0	442.3.0	442.3.0	442.3.0	442.3.0	442.3.0	442.3.0	442.3.0	442.3.0	442.3.0	443.1.0	449.2.0	449.2.0	438.2.0	438.2.0	438.2.0	438.2.0	438.2.0	438.2.0	438.2.0
Deliverv	Location	Pittsburgh Airport	Toledo	Toledo LPG	Woodhaven	Woodhaven LPG	Coraopolis	Delmont	Dupont	Eldorado	Fullerton	Greensburg	Highspire	Indianola	Macungie	Mechanicsburg	Neville Island	Pittsburgh	Pittsburgh Airport	Sinking Spring	Tuckerton	Coraopolis	Dupont	Eldorado	Macungie	Mechanicsburg	Neville Island	Sinking Spring	Coraopolis	Lima LPG Contract	Midland LPG Contract	Bradley Airport	East Hartford Jct Gaso	East Hartford Jct	Enfield	Hartford Main St	Hartford Rocky Hill Gaso	Ludlow
Receipt	Location	Lima	Lima	Lima	Lima	Lima	Linden	Linden	Linden	Linden	Linden	Linden	Linden	Linden	Linden	Linden	Linden	Linden	Linden	Linden	Linden	Macungie	Macungie	Macungie	Macungie	Macungie	Macungie	Macungie	Midland	Monee	Monee	New Haven	New Haven	New Haven	New Haven	New Haven	New Haven	New Haven

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Schedule A

				Current	Proposed	Prop	Proposed	Deliveries	Volume
receipt Location	Location	Current Proposed	r number Proposed	kate (¢/Bbl.)	Rate (¢/Bbl.)	iarin (¢/Bbl.)	ו arın unange Bbl.) Percent	8/1/10 - //31/11 Barrels B/D	(Bbls x %)
New Haven	Middletown	438.2.0	438.3.0	57.04	58.91	1.87	3.2784%		
New Haven	New Haven Gaso	438.2.0	438.3.0	11.95	12.34	0.39	3.2636%		
New Haven	Northern Connecticut	438.2.0	438.3.0	87.16	90.01	2.85	3.2698%		
New Haven	Springfield Agnew Jct	438.2.0	438.3.0	93.97	97.05	3.08	3.2776%		
New Haven	Springfield Albany St	438.2.0	438.3.0	93.97	97.05	3.08	3.2776%		
New Haven	Springfield Bay St	438.2.0	438.3.0	93.97	97.05	3.08	3.2776%		
New Haven	Springfield North	438.2.0	438.3.0	93.97	97.05	3.08	3.2776%		
Paulsboro	Coraopolis	442.3.0	442.4.0	121.61	132.89	11.28	9.2756%		
Paulsboro	Dupont	442.3.0	442.4.0	116.02	119.82	3.80	3.2753%		
Paulsboro	Eldorado	442.3.0	442.4.0	103.08	112.64	9.56	9.2744%		
Paulsboro	Fullerton	442.3.0	442.4.0	84.13	86.88	2.75	3.2688%		
Paulsboro	Greensburg	442.3.0	442.4.0	115.71	126.44	10.73	9.2732%		
Paulsboro	Macungie	442.3.0	442.4.0	84.13	86.88	2.75	3.2688%		
Paulsboro	Mechanicsburg	442.3.0	442.4.0	93.69	102.38	8.69	9.2753%		
Paulsboro	Pittsburgh	442.3.0	442.4.0	120.62	131.81	11.19	9.2771%		
Paulsboro	Sinking Spring	442.3.0	442.4.0	93.69	102.38	8.69	9.2753%		
Port Reading	Coraopolis	442.3.0	442.4.0	125.61	137.26	11.65	9.2747%		
Port Reading	Delmont	442.3.0	442.4.0	118.31	129.28	10.97	9.2723%		
Port Reading	Dupont	442.3.0	442.4.0	120.02	123.95	3.93	3.2745%		
Port Reading	Eldorado	442.3.0	442.4.0	107.08	117.01	9.93	9.2734%		
Port Reading	Fullerton	442.3.0	442.4.0	88.13	91.01	2.88	3.2679%		
Port Reading	Greensburg	442.3.0	442.4.0	119.71	130.81	11.10	9.2724%		
Port Reading	Highspire	442.3.0	442.4.0	97.69	106.75	90.6	9.2742%		
Port Reading	Macungie	442.3.0	442.4.0	88.13	91.01	2.88	3.2679%		
Port Reading	Mechanicsburg	442.3.0	442.4.0	97.69	106.75	90.6	9.2742%		
Port Reading	Pittsburgh	442.3.0	442.4.0	124.62	136.18	11.56	9.2762%		
Port Reading	Sinking Spring	442.3.0	442.4.0	97.69	106.75	90.6	9.2742%		
Port Reading	Tuckerton	442.3.0	442.4.0	97.69	106.75	90.6	9.2742%		
Sewaren	Coraopolis	442.3.0	442.4.0	125.61	137.26	11.65	9.2747%		
Sewaren	Dupont	442.3.0	442.4.0	120.02	123.95	3.93	3.2745%		
Sewaren	Eldorado	442.3.0	442.4.0	107.08	117.01	9.93	9.2734%		
Sewaren	Fullerton	442.3.0	442.4.0	88.13	91.01	2.88	3.2679%		
Sewaren	Greensburg	442.3.0	442.4.0	119.71	130.81	11.10	9.2724%		
Sewaren	Highspire	442.3.0	442.4.0	97.69	106.75	90.6	9.2742%		Pa
Sewaren	Indianola	442.3.0	442.4.0	134.31	146.77	12.46	9.2770%		ge
Sewaren	Macungie	442.3.0	442.4.0	88.13	91.01	2.88	3.2679%		46 (
Sewaren	Mechanicsburg	442.3.0	442.4.0	97.69	106.75	90.6	9.2742%		01 69

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Schedule A

				Current	Proposed	Proposed	osed	Deliveries		Volume
кесеірт Location	Location	Current	Proposed	kate (¢/Bbl.)	kate (¢/Bbl.)	iarıπ - (¢/Bbl.)	ו arm כחמחפפ Bbl.) Percent	8/1/10 - //31/11 Barrels	B/D	(Bbls x %)
Sewaren	Neville Island	442.3.0	442.4.0	131.20	143.37	12.17	9.2759%			
Sewaren	Pittsburgh	442.3.0	442.4.0	124.62	136.18	11.56	9.2762%			
Sewaren	Sinking Spring	442.3.0	442.4.0	97.69	106.75	90.6	9.2742%			
Toledo	Avon	446.2.0	446.3.0	101.08	104.39	3.31	3.2746%			
Toledo	Bay City	446.2.0	446.3.0	112.68	116.37	3.69	3.2748%			
Toledo	Clermont	446.2.0	446.3.0	80.96	83.61	2.65	3.2732%			
Toledo	Columbus	446.2.0	446.3.0	101.72	105.05	3.33	3.2737%			
Toledo	Coraopolis	446.2.0	446.3.0	118.34	122.22	3.88	3.2787%			
Toledo	Dearborn	446.2.0	446.3.0	52.23	53.94	1.71	3.2740%			
Toledo	Detroit	446.2.0	446.3.0	52.02	53.72	1.70	3.2680%			
Toledo	Flint	446.2.0	446.3.0	82.26	84.95	2.69	3.2701%			
Toledo	Huntington	446.2.0	446.3.0	120.97	124.93	3.96	3.2735%			
Toledo	Indianola	446.2.0	446.3.0	144.62	149.36	4.74	3.2776%			
Toledo	Inkster	446.2.0	446.3.0	52.23	53.94	1.71	3.2740%			
Toledo	Lima	446.2.0	446.3.0	60.10	62.07	1.97	3.2779%			
Toledo	Novi	446.2.0	446.3.0	69.21	71.47	2.26	3.2654%			
Toledo	Owosso	446.2.0	446.3.0	107.34	110.85	3.51	3.2700%			
Toledo	Pittsburgh Airport	444.2.0	444.3.0	150.11	154.44	4.33	2.8846%			
Toledo	Woodhaven	446.2.0	446.3.0	52.02	53.72	1.70	3.2680%			
Woodhaven	Detroit	446.2.0	446.3.0	46.82	48.35	1.53	3.2678%			
Woodhaven	Flint	446.2.0	446.3.0	74.82	77.27	2.45	3.2745%			
Woodhaven	Inkster	446.2.0	446.3.0	47.39	48.94	1.55	3.2707%			
Woodhaven	Lima	446.2.0	446.3.0	86.40	89.23	2.83	3.2755%			
Woodhaven	Novi	446.2.0	446.3.0	63.34	65.41	2.07	3.2681%			
Woodhaven	Owosso	446.2.0	446.3.0	101.02	104.33	3.31	3.2766%			
Woodhaven	Toledo	446.2.0	446.3.0	80.19	82.81	2.62	3.2672%			
Total - Competitive Markets							4.4956%	137,028,586	375,421	6,160,264

8/30/2011

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**GDP Implicit Price Deflator** 

Rate Trigger	3.2788
Plus 2 %	2.0000
Percent Change in Price Deflator	1.2788
For Rates Increased or Established	04/01/2011

# Buckeye Pipe Line Company, L.P. Schedule B-1 CALCULATION OF INFLATION

# FOR RATES INCREASED APRIL 1, 2011

# **GDP Implicit Price Deflator** 2005 = 100

Quarter	F	Proposed Rates	Quarter	Year	Current Rates
≡	2010	111.156	_	2010	109.952
≥	2010	111.644	=	2010	110.488
_	2011	112.398	≡	2010	111.045
=	2011	113.065	2	2010	111.118
	Average	112.066		Average	110.651
Percentage Change	e Change	1.2788%			

	INDIVIDUAL RA	VIDUAL RATE ANALYSIS	S				
		Market	Rate Last	Current Rate	Proposed Rate	TARIFF	
Orgin	Destination	oratus	Increased	(¢/BDI.)	(¢/BDI.)	(¢/BDI.)	rercentage
Tariff No. 437.3.0 (Cancels No. 437.2.0)	els No. 437.2.0)	Competitive					
Lima, OH	Booth, PA		04/01/2011	222.35	229.64	7.29	3.2786%
Lima, OH	Chelsea Junction, PA		04/01/2011	222.35	229.64	7.29	3.2786%
Lima, OH	Girard Point, PA		04/01/2011	222.35	229.64	7.29	3.2786%
Toledo, OH	Booth, PA		04/01/2011	222.35	229.64	7.29	3.2786%
Toledo, OH	Chelsea Junction, PA		04/01/2011	222.35	229.64	7.29	3.2786%
I oledo, UH	Girard Point, PA		04/01/2011	222.35	229.64	1.29	3.2786%
Tariff No. 438.3.0 (Cancels No. 438.2.0)	els No. 438.2.0)	Competitive					
New Haven, CT	New Haven, CT		04/01/2011	11.95	12.34	0.39	3.2636%
New Haven, CT	Middletown, Portland, CT		04/01/2011	57.04	58.91	1.87	3.2784%
New Haven, CT	Middletown, Portland, CT - Gasoline		04/01/2011	34.49	35.62	1.13	3.2763%
New Haven, CT			04/01/2011	66.03	68.19	2.16	3.2712%
	East Hartford, Hartford, Rocky Hill, Wethersfield, C1 -			10 05	74 25		2 25060/
			100/10/10	14.00		0 t - c	0/06030
	Ennera, Menuse, CI Bradiav International Aimart, CT		04/01/2011	01.10	90.01	0.7 20 20	3.2030 %
New Haven, CT	Ludhow Springfield Westover MA		04/01/2011	93.97	97.05	3.08	3.2776%
Tariff No. 439.2.0 (Cancels No. 439.1.0)		No Determination	c				
Linden, NJ	Inwood, NY		04/01/2011	51.21	53.51	2.30	4.4913%
Linden, NJ	Inwood, NY - Aviation Turbine Fuel		04/01/2011	61.83	64.60	2.77	4.4800%
Linden, NJ	Linden, NJ		04/01/2011	9.77	10.20	0.43	4.4012%
Linden, NJ	Long Island City, NY		04/01/2011	49.43	51.65	2.22	4.4912%
Port Reading, NJ	Inwood, NY		04/01/2011	51.21	53.51	2.30	4.4913%
Port Reading, NJ	Inwood, NY - Aviation Turbine Fuel		04/01/2011	61.83	64.60	2.77	4.4800%
Port Reading, NJ	Long Island City, NY		04/01/2011	49.43	51.65	2.22	4.4912%
Sewaren, NJ	Inwood, NY		04/01/2011	51.21	53.51	2.30	4.4913%
Sewaren, NJ	Inwood, NY - Aviation Turbine Fuel		04/01/2011	61.83	64.60	2.77	
Sewaren, NJ	Long Island City, NY		04/01/2011	49.43	51.65	2.22	4.4912% <b>56</b>
Special Products Handling Charge	g Charge		04/01/2011	6.82	7.12	0.30	4.3988% <b>20</b>
							1

8/30/2011

Buckeye Pipe Line Company, L.P. Schedule C

Schedule C

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TARIFF CHANGE (Bbl.) Percentage	4.4800% 4.4779% 4.4856% 4.4856% 4.44779% 4.44779% 4.44456% 4.3988% 4.3912% 4.3988%	- Exhipit No. All Sectors of the test of t
TARIF (¢/Bbl.)	2.77 2.32 2.32 2.32 2.32 0.08 0.15 0.29 0.29	8.14 8.18 8.14 8.14 8.14 8.14 8.14 8.14
Proposed Rate (¢/Bbl.)	64.60 54.13 54.13 54.13 54.13 54.13 54.13 54.13 54.13 54.13 54.13 54.13 54.13 54.13 54.13 54.13 54.60 51.23 6.90 6.90	190.78 190.30 190.30 180.35 198.58 198.58 198.58 198.58 198.58 198.58 198.58 198.58 198.58 198.58 155.89 155.89 155.89 155.89 155.89 155.60 156.04
Current Rate (¢/Bbl.)	61.83 51.81 61.83 61.83 61.83 61.83 71.81 71.81 71.81 71.81 71.81 73.41 3.41 3.41	182.58 181.19 181.19 172.60 178.78 182.75 183.75 172.75 172.75 172.75 172.75 172.75 172.75 172.75 172.75 172.75 172.75 172.75 172.75 172.75 172.75 172.75 173.75 17
Rate Last Increased	n 04/01/2011 04/01/2011 04/01/2011 04/01/2011 04/01/2011 04/01/2011 04/01/2011 04/01/2011 04/01/2011 04/01/2011 04/01/2011	04/01/2011 04/01/2011 04/01/2011 04/01/2011 04/01/2011 04/01/2011 04/01/2011 04/01/2011 04/01/2011 04/01/2011 04/01/2011 04/01/2011 04/01/2011 04/01/2011
Market Status	No Determination	Market Power
Destination	cels No. 440.1.0) J.F. Kennedy International Airport, NY LaGuardia Airport, NY Newark International Airport, NJ J.F. Kennedy International Airport, NJ LaGuardia Airport, NV Newark International Airport, NJ J.F. Kennedy International Airport, NJ J.F. Kennedy International Airport, NJ Ge Newark International Airport, NJ Rige Rating 5-6 Rating 5-8	cels No. 441.1.0) Brewerton, NY Buffalo, NY Caledonia, NY Geneva, NY Liverpool, NY Marcy, NY Wanguren, NY Verona, NY Verona, NY Verona, NY Verona, NY Buffalo, NY Buffalo, NY Geneva, NY Liverpool, NY Marcy, NY Utica, NY Utica, NY
Origin	Tariff No. 440.2.0 (Cancels No. 440.1.0)Linden, NJJ.F. KenneLinden, NJJ.F. KenneLinden, NJNewark IntPort Reading, NJJ.F. KennePort Reading, NJJ.F. KennePort Reading, NJJ.F. KennePort Reading, NJJ.F. KenneSewaren, NJSewark IntUndissolved Water ChargeFilter Membrane Color Rating 5-6Filter Membrane Color Rating 7-8Filter Membrane Color Rating 7-8SurfactantsSurfactants	Tariff No. 441.2.0 (Cancels No. 441.1.0)Linden, NJBrewertonLinden, NJBuffalo, N'Linden, NJCaledoniaLinden, NJCaledoniaLinden, NJCaledoniaLinden, NJLiverpool,Linden, NJNarcy, NYLinden, NJUtica, NYLinden, NJUtica, NYLinden, NJVanBurenLinden, NJVerona, NLinden, NJVerona, NLinden, NJVerona, NLinden, NJVerona, NMacungie, PABuffalo, N'Macungie, PACaledoniaMacungie, PACaledoniaMacungie, PACaledoniaMacungie, PALiverpool, Marcy, NYMacungie, PALiverpool, Marcy, NYMacungie, PAUtica, NY

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TARIFF CHANGE (Bbl.) Percentage	4.4906%	4.4955%	4.4912%	4.4915%	4.4902%	4.4916%	4.4938%	4.4938%	4.4952%	4.4914%	4.4927%	4.4917%	4.4904%	4.4917%	4.4939%	4.4920%	4.4939%	4.4952%	4.4953%	4.4905%	4.4914%	4.4927%	4.4917%	4.4904%	4.4917%	4.4939%	4.4920%	4.4939%	4.4952%	4.4953%	4.4905%	4.3988%		3.2706%	3.2720%	3.2686%	
TARIFF (¢/Bbl.)	6.55	5.93	8.20	8.18	7.75	8.03	8.54	8.54	8.26	8.38	8.32	8.36	7.93	8.21	8.72	8.32	8.72	8.17	8.44	7.54	8.38	8.32	8.36	7.93	8.21	8.72	8.32	8.72	8.17	8.44	7.54	0.30		2.24	3.15	2.91	
Proposed Rate (¢/Bbl.)	152.41	137.84	190.78	190.30	180.35	186.81	198.58	198.58	192.01	194.96	193.51	194.48	184.53	190.99	202.76	193.54	202.76	189.92	196.19	175.45	194.96	193.51	194.48	184.53	190.99	202.76	193.54	202.76	189.92	196.19	175.45	7.12		70.73	99.42	91.94	
Current Rate (¢/Bbl.)	145.86	131.91	182.58	182.12	172.60	178.78	190.04	190.04	183.75	186.58	185.19	186.12	176.60	182.78	194.04	185.22	194.04	181.75	187.75	167.91	186.58	185.19	186.12	176.60	182.78	194.04	185.22	194.04	181.75	187.75	167.91	6.82		68.49	96.27	89.03	
Rate Last Increased	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011		04/01/2011	04/01/2011	04/01/2011	
Market Status																																	Competitive				
Destination	VanBuren. NY	Vestal, NY	Brewerton, NY	Caledonia, NY	Geneva, NY	Liverpool, NY	Marcy, NY	Utica, NY	Verona, NY	Brewerton, NY	Buffalo, NY	Caledonia, NY	Geneva, NY	Liverpool, NY	Marcy, NY	Rochester, NY	Utica, NY	VanBuren, NY	Verona, NY	Vestal, NY	Brewerton, NY	Buffalo, NY	Caledonia, NY	Geneva, NY	Liverpool, NY	Marcy, NY	Rochester, NY	Utica, NY	VanBuren, NY	Verona, NY	Vestal, NY	ing Charge	cels No. 442.3.0)	Carlisle, PA	Coraopolis, PA	Delmont, PA	
Origin	Macundie, PA	Macungie, PA	Paulsboro, NJ	Port Reading, NJ		Port Reading, NJ	Port Reading, NJ	Port Reading, NJ	Port Reading, NJ	Sewaren, NJ	Sewaren, NJ	Sewaren, NJ	Sewaren, NJ	Sewaren, NJ	Special Products Handling Charge	Tariff No. 442.4.0 (Cancels No. 442.3.0)	Booth, PA	Booth, PA	Booth, PA																		

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Origin	Destination	Market Status	Rate Last Increased	Current Rate (¢/Bbl.)	Proposed Rate (¢/Bbl.)	TARIFF (¢/Bbl.)	TARIFF CHANGE (Bbl.) Percentage
Booth, PA	Eldorado. PA		04/01/2011	77.84	80.39	2.55	3.2760%
Booth, PA	Greensburg, PA		04/01/2011	90.41	93.37	2.96	3.2740%
Booth, PA	Highspire, PA		04/01/2011	61.40	63.41	2.01	3.2736%
Booth, PA	Indianola, PA		04/01/2011	117.20	121.04	3.84	3.2765%
Booth, PA	Mechanicsburg, PA		04/01/2011	63.21	65.28	2.07	3.2748%
Booth, PA	Midland, PA		04/01/2011	101.86	105.19	3.33	3.2692%
Booth, PA	Neville Island, PA		04/01/2011	101.86	105.19	3.33	3.2692%
Booth, PA	Pittsburgh, PA		04/01/2011	95.28	98.40	3.12	3.2746%
Booth, PA	Sinking Springs, PA		04/01/2011	53.71	55.47	1.76	3.2769%
Chelsea Junction, PA	Booth, PA		04/01/2011	54.48	56.26	1.78	3.2673%
Chelsea Junction, PA	Carlisle, PA		04/01/2011	65.15	67.28	2.13	3.2694%
Chelsea Junction, PA	Coraopolis, PA		04/01/2011	92.94	95.98	3.04	3.2709%
Chelsea Junction, PA	Delmont, PA		04/01/2011	85.67	88.47	2.80	3.2684%
Chelsea Junction, PA	Eldorado, PA		04/01/2011	74.50	76.94	2.44	3.2752%
Chelsea Junction, PA	Greensburg, PA		04/01/2011	87.07	89.92	2.85	3.2732%
Chelsea Junction, PA	Highspire, PA		04/01/2011	58.04	59.94	1.90	3.2736%
Chelsea Junction, PA	Indianola, PA		04/01/2011	113.85	117.58	3.73	3.2762%
Chelsea Junction, PA	Mechanicsburg, PA		04/01/2011	59.85	61.81	1.96	3.2749%
Chelsea Junction, PA	Midland, PA		04/01/2011	98.53	101.76	3.23	3.2782%
Chelsea Junction, PA	Neville Island, PA		04/01/2011	98.53	101.76	3.23	3.2782%
Chelsea Junction, PA	Pittsburgh, PA		04/01/2011	91.95	94.96	3.01	3.2735%
Chelsea Junction, PA	Sinking Springs, PA		04/01/2011	50.36	52.01	1.65	3.2764%
Eagle Point, NJ	Carlisle, PA		04/01/2011	76.74	79.25	2.51	3.2708%
Eagle Point, NJ	Coraopolis, PA		04/01/2011	104.52	107.94	3.42	3.2721%
Eagle Point, NJ	Delmont, PA		04/01/2011	97.28	100.46	3.18	3.2689%
Eagle Point, NJ	Eldorado, PA		04/01/2011	86.09	88.90	2.81	3.2640%
Eagle Point, NJ	Greensburg, PA		04/01/2011	98.66	101.89	3.23	3.2739%
Eagle Point, NJ	Highspire, PA		04/01/2011	69.65	71.92	2.27	3.2592%
Eagle Point, NJ	Indianola, PA		04/01/2011	125.45	129.55	4.10	3.2682%
Eagle Point, NJ	Mechanicsburg, PA		04/01/2011	71.46	73.79	2.33	3.2606%
Eagle Point, NJ	Midland, PA		04/01/2011	110.11	113.71	3.60	3.2695%
Eagle Point, NJ	Neville Island, PA		04/01/2011	110.11	113.71	3.60	3.2695%
Eagle Point, NJ	Pittsburgh, PA		04/01/2011	103.53	106.91	3.38	3.2648%
Eagle Point, NJ	Sinking Springs, PA		04/01/2011	61.96	63.98	2.02	3.2602%
Girard Point, PA	Booth, PA		04/01/2011	54.48	56.26	1.78	3.2673% J
Linden, NJ	Carlisle, PA		04/01/2011	93.69	102.38	8.69	9.2753%
Linden, NJ	Coraopolis, PA		04/01/2011	121.61	132.89	11.28	9.2756% 3
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		Market	Rate Last	Current Rate	Proposed Rate	TARIFF	
Origin	Destination	Status	Increased	(¢/BDI.)	(¢/BDI.)	(¢/BDI.)	Percentage
Linden, NJ	Delmont, PA		04/01/2011	114.31	124.91	10.60	9.2730%
Linden, NJ	Dupont, PA		04/01/2011	116.02	119.82	3.80	3.2753%
Linden, NJ	Eldorado, PA		04/01/2011	103.08	112.64	9.56	9.2744%
Linden, NJ	Fullerton, PA		04/01/2011	84.13	86.88	2.75	3.2688%
Linden, NJ	Greensburg, PA		04/01/2011	115.71	126.44	10.73	9.2732%
Linden, NJ	Highspire, PA		04/01/2011	93.69	102.38	8.69	9.2753%
Linden, NJ	Indianola, PA		04/01/2011	130.31	142.40	12.09	9.2779%
Linden, NJ	Macungie, PA		04/01/2011	84.13	86.88	2.75	3.2688%
Linden, NJ	Mechanicsburg, PA		04/01/2011	93.69	102.38	8.69	9.2753%
Linden, NJ	Midland, PA		04/01/2011	127.20	139.00	11.80	9.2767%
Linden, NJ	Neville Island, PA		04/01/2011	127.20	139.00	11.80	9.2767%
Linden, NJ	Pittsburgh, PA		04/01/2011	120.62	131.81	11.19	9.2771%
Linden, NJ	Sinking Spring, PA		04/01/2011	93.69	102.38	8.69	9.2753%
Linden, NJ	Tuckerton, PA		04/01/2011	93.69	102.38	8.69	9.2753%
Macungie, PA	Carlisle, PA		04/01/2011	79.13	86.47	7.34	9.2759%
Macungie, PA	Coraopolis, PA		04/01/2011	106.92	116.84	9.92	9.2780%
Macungie, PA	Delmont, PA		04/01/2011	99.64	108.88	9.24	9.2734%
Macungie, PA	Dupont, PA		04/01/2011	101.16	104.47	3.31	3.2720%
Macungie, PA	Eldorado, PA		04/01/2011	88.47	96.67	8.20	9.2687%
Macungie, PA	Greensburg, PA		04/01/2011	101.00	110.36	9.36	9.2673%
Macungie, PA	Highspire, PA		04/01/2011	71.98	78.65	6.67	9.2665%
Macungie, PA	Indianola, PA		04/01/2011	109.62	119.78	10.16	9.2684%
Macungie, PA	Macungie, PA		04/01/2011	10.02	10.34	0.32	3.1936%
Macungie, PA	Mechanicsburg, PA		04/01/2011	71.61	78.25	6.64	9.2724%
Macungie, PA	Midland, PA		04/01/2011	112.51	122.94	10.43	9.2703%
Macungie, PA	Neville Island, PA		04/01/2011	112.51	122.94	10.43	9.2703%
Macungie, PA	Pittsburgh, PA		04/01/2011	105.94	115.76	9.82	9.2694%
Macungie, PA	Sinking Spring, PA		04/01/2011	64.29	70.25	5.96	9.2705%
Macungie, PA	Tuckerton, PA		04/01/2011	64.29	70.25	5.96	9.2705%
Paulsboro, NJ	Carlisle, PA		04/01/2011	93.69	102.38	8.69	9.2753%
Paulsboro, NJ	Coraopolis, PA		04/01/2011	121.61	132.89	11.28	9.2756%
Paulsboro, NJ	Delmont, PA		04/01/2011	114.31	124.91	10.60	
Paulsboro, NJ	Dupont, PA		04/01/2011	116.02	119.82	3.80	
Paulsboro, NJ	Eldorado, PA		04/01/2011	103.08	112.64	9.56	9.2744% gi
Paulsboro, NJ	Fullerton, PA		04/01/2011	84.13	86.88	2.75	Pa
Paulsboro, NJ	Greensburg, PA		04/01/2011	115.71	126.44	10.73	ge
Paulsboro, NJ	Indianola, PA		04/01/2011	130.31	142.40	12.09	
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Origin	Destination	Market Status	Rate Last Increased	Current Rate (¢/Bbl.)	Proposed Rate (¢/Bbl.)	TARIFF (¢/Bbl.)	TARIFF CHANGE (Bbl.) Percentage
Paulsboro, NJ	Macungie, PA		04/01/2011	84.13	86.88	2.75	3.2688%
Paulsboro, NJ	Mechanicsburg, PA		04/01/2011	93.69	102.38	8.69	9.2753%
Paulsboro, NJ	Midland, PA		04/01/2011	127.20	139.00	11.80	9.2767%
Paulsboro, NJ	Neville Island, PA		04/01/2011	127.20	139.00	11.80	9.2767%
Paulsboro, NJ	Pittsburgh, PA		04/01/2011	120.62	131.81	11.19	9.2771%
Paulsboro, NJ	Sinking Spring, PA		04/01/2011	93.69	102.38	8.69	9.2753%
Paulsboro, NJ	Tuckerton, PA		04/01/2011	93.69	102.38	8.69	9.2753%
Port Reading, NJ	Carlisle, PA		04/01/2011	97.69	106.75	90.6	9.2742%
Port Reading, NJ	Coraopolis, PA		04/01/2011	125.61	137.26	11.65	9.2747%
Port Reading, NJ	Delmont, PA		04/01/2011	118.31	129.28	10.97	9.2723%
Port Reading, NJ	Dupont, PA		04/01/2011	120.02	123.95	3.93	3.2745%
Port Reading, NJ	Eldorado, PA		04/01/2011	107.08	117.01	9.93	9.2734%
Port Reading, NJ	Fullerton, PA		04/01/2011	88.13	91.01	2.88	3.2679%
Port Reading, NJ	Greensburg, PA		04/01/2011	119.71	130.81	11.10	9.2724%
Port Reading, NJ	Highspire, PA		04/01/2011	97.69	106.75	90.06	9.2742%
Port Reading, NJ	Indianola, PA		04/01/2011	134.31	146.76	12.45	9.2696%
Port Reading, NJ	Macungie, PA		04/01/2011	88.13	91.01	2.88	3.2679%
Port Reading, NJ	Mechanicsburg, PA		04/01/2011	97.69	106.75	90.06	9.2742%
Port Reading, NJ	Midland, PA		04/01/2011	131.20	143.37	12.17	9.2759%
	Neville Island, PA		04/01/2011	131.20	143.37	12.17	9.2759%
	Pittsburgh, PA		04/01/2011	124.62	136.18	11.56	9.2762%
	Sinking Spring, PA		04/01/2011	97.69	106.75	90.06	9.2742%
Port Reading, NJ	Tuckerton, PA		04/01/2011	97.69	106.75	90.06	9.2742%
Sewaren, NJ	Carlisle, PA		04/01/2011	97.69	106.75	90.06	9.2742%
Sewaren, NJ	Coraopolis, PA		04/01/2011	125.61	137.26	11.65	9.2747%
Sewaren, NJ	Delmont, PA		04/01/2011	118.31	129.28	10.97	9.2723%
Sewaren, NJ	Dupont, PA		04/01/2011	120.02	123.95	3.93	3.2745%
Sewaren, NJ	Eldorado, PA		04/01/2011	107.08	117.01	9.93	9.2734%
Sewaren, NJ	Fullerton, PA		04/01/2011	88.13	91.01	2.88	3.2679%
Sewaren, NJ	Greensburg, PA		04/01/2011	119.71	130.81	11.10	9.2724%
Sewaren, NJ	Highspire, PA		04/01/2011	97.69	106.75	90.06	9.2742%
Sewaren, NJ	Indianola, PA		04/01/2011	134.31	146.77	12.46	
Sewaren, NJ	Macungie, PA		04/01/2011	88.13	91.01	2.88	
Sewaren, NJ	Mechanicsburg, PA		04/01/2011	97.69	106.75	90.06	
Sewaren, NJ	Midland, PA		04/01/2011	131.20	143.37	12.17	Pa
Sewaren, NJ	Neville Island, PA		04/01/2011	131.20	143.37	12.17	ge
Sewaren, NJ	Pittsburgh, PA		04/01/2011	124.62	136.18	11.56	
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Origin	Destination	Market Status	Rate Last Increased	Current Rate (¢/Bbl.)	Proposed Rate (¢/Bbl.)	TARIFF (¢/Bbl.)	TARIFF CHANGE (Bbl.) Percentage
Sewaren, NJ Sewaren, NJ Special Products Handling charge	Sinking Spring, PA Tuckerton, PA arge		04/01/2011 04/01/2011 04/01/2011	97.69 97.69 6.82	106.75 106.75 7.04	9.06 9.06 0.22	9.2742% 9.2742% 3.2258%
Tariff No. 443.2.0 (Cancels No. 443.1.0)	Vo. 443.1.0)	Competitive					
Coraoplis, PA	Coraopolis, PA		04/01/2011	14.73	15.21	0.48	3.2587%
Coraoplis, PA	Indianola, PA - Transmix Consolidation		04/01/2011	23.63	24.40	0.77	3.2586%
Indianola, PA Indianola PA	Coraopolis, PA Midland PA		04/01/2011	34.27 38.24	39.49 39.49	1.12	3.2082%
Indianola, PA	Neville Island, PA		04/01/2011	38.24	39.49	1.25	3.2688%
Midland, PA	Coraopolis, PA		04/01/2011	81.73	84.40	2.67	3.2669%
Midland, PA	Neville Island, PA		04/01/2011	81.73	84.40	2.67	3.2669%
Special Products Handling charge	arge		04/01/2011	6.82	7.04	0.22	3.2258%
Tariff No. 444.3.0 (Cancels No. 444.2.0)	Vo. 444.2.0)	Competitive					
Booth, PA	Tioga Junction		04/01/2011	115.60	119.39	3.79	3.2785%
Chelsea Junction, PA	Tioga Junction		04/01/2011	109.49	113.07	3.58	3.2697%
Detroit, MI	Tioga Junction		04/01/2011	147.69	152.53	4.84	3.2771%
Eagle Point, NJ	Tioga Junction		04/01/2011	123.85	127.91	4.06	3.2782%
Chicago Complex, IN	Tioga Junction		04/01/2011	192.18	198.48	6.30	3.2782%
Findlay, OH	Tioga Junction		04/01/2011	130.33	134.60	4.27	3.2763%
Lima, OH	Tioga Junction		04/01/2011	138.21	142.74	4.53	3.2776%
Linden, NJ	Tioga Junction		04/01/2011	139.13	152.03	12.90	9.2700%
Macungie, PA	Tioga Junction		04/01/2011	120.83	132.03	11.20	9.2700%
Port Reading, NJ	Tioga Junction		04/01/2011	143.13	156.40	13.27	9.2700%
Sewaren, NJ	Tioga Junction		04/01/2011	143.13	156.40	13.27	9.2700%
Toledo, OH	Tioga Junction		04/01/2011	132.11	136.44	4.33	3.2776%
Woodhaven, MI	Tioga Junction		04/01/2011	153.37	158.39	5.02	3.2731%
Tioga Junction	Pittsburgh International Airport		04/01/2011	18.00	18.00	ı	0.0000%
Tariff No. 445.3.0 (Cancels No. 445.2.0)		Market Power					
Detroit, MI	Aurora, OH		04/01/2011	97.18	101.54	4.36	4.4865%
Detroit, MI	Bellevue, OH		04/01/2011	92.05	96.18	4.13	4.4867%
Detroit, MI	Brecksville, OH		04/01/2011	97.06	101.42	4.36	4.4921% H
	Cleveland (Bradley Road), OH		04/01/2011	115.75	120.95	5.20	ag %76777
Detroit, MI	Cleveland, OH		04/01/2011	98.04	102.44	4.40	4.4880% <b>56 0</b>
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TARIFF CHANGE (Bbl.) Percentage	3.2696%	3.2780%	3.2716%	3.2742%	3.2737%	3.2716%	3.2728%	3.2732%	3.2619%	3.2742%	3.2783%	3.2686%	3.2707%	3.2678%	3.2751%	3.2697%	3.2753%	3.2681%	3.2722%	3.2772%	3.2733%	3.2742%	3.2763%	3.2722%	3.2785%	3.2766%	3.2733%	3.2718%	3.2755%	3.2783%	3.2769%	3.2765%			.2783%	3.2701%		
TARIFF (¢/Bbl.)	3.30	3.08	3.94 4 38	1.07	2.36	3.94	4.36	5.24	1.43	2.66	4.57	2.02	3.22	2.46	1.78	2.79	6.23	2.22	4.87	5.82	4.27	4.23	5.30	4.87	3.35	6.68	4.27	3.56	6.00	4.73	6.06	3.84	4.23	2.78		2.07		I
Proposed Rate (¢/Bbl.)	104.23	97.04	124.37 138.10	33.75	74.45	124.37	137.58	165.33	45.27	83.90	143.97	63.82	101.67	77.74	56.13	88.12	196.44	70.15	153.70	183.41	134.72	133.42	167.07	153.70	105.53	210.55	134.72	112.37	189.18	149.01	190.99	121.04	133.42	87.60	133.89	65.37		
Current Rate (¢/Bbl.)	100.93	93.90	120.43 133 81	32.68	72.09	120.43	133.22	160.09	43.84	81.24	139.40	61.80	98.45	75.28	54.35	85.33	190.21	67.93	148.83	177.59	130.45	129.19	161.77	148.83	102.18	203.87	130.45	108.81	183.18	144.28	184.93	117.20	129.19	84.82	129.64	63.30		
Rate Last Increased	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011		
Market Status																																						
Destination	Bay City, MI	Clermont, IN	Columbus, OH Porsonalis PA	Dearborn. M	Flint, MI	Hilliards, OH	Huntington, IN	Indianola, PA	Inkster, MI	Lima, OH	Neville Island, PA	Novi, MI	Owosso, MI	Toledo, OH	Woodhaven, MI	Avon, IN	Bay City, MI	Clermont, IN	Columbus, OH	Coraopolis, PA	Dearborn, MI	Detroit, MI	Flint, MI	Hilliards, OH	Huntington, IN	Indianola, PA	Inkster, MI	Lima, OH	Neville Island, PA	Novi, MI	Owosso, MI	Toledo, OH	Woodhaven, MI	Avon, IN	Bay City, MI	Clermont, IN		
Origin			Detroit, MI Detroit MI	Detroit. MI	Detroit, MI	Detroit, MI	Detroit, MI	Detroit, MI	Detroit, MI	Detroit, MI	Detroit, MI	Detroit, MI	Detroit, MI	Detroit, MI	Detroit, MI	Chicago Complex, IN	Chicago Complex, IN	Chicago Complex, IN	Chicago Complex, IN		_										Chicago Complex, IN	Chicago Complex, IN	Chicago Complex, IN	Findlay, OH	Findlay, OH	Findlay, OH		

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		Market	Rate Last	Current Rate	Proposed Rate		
Origin	Destination	orarus	Increased	(\$1001.)	(¢/D01.)	(¢/DDI.)	rercentage
Findlay, OH	Columbus, OH		04/01/2011	90.95	93.93	2.98	3.2765%
Findlay, OH	Coraopolis, PA		04/01/2011	116.75	120.57	3.82	3.2719%
Findlay, OH	Dearborn, MI		04/01/2011	53.37	55.11	1.74	3.2603%
Findlay, OH	Detroit, MI		04/01/2011	52.79	54.52	1.73	3.2771%
Findlay, OH	Flint, MI		04/01/2011	97.75	100.95	3.20	3.2737%
Findlay, OH	Hilliards, OH		04/01/2011	90.95	93.93	2.98	3.2765%
Findlay, OH	Huntington, IN		04/01/2011	101.14	104.45	3.31	3.2727%
Findlay, OH	Indianola, PA		04/01/2011	143.03	147.71	4.68	3.2720%
Findlay, OH	Inkster, MI		04/01/2011	53.37	55.11	1.74	3.2603%
Findlay, OH	Neville Island, PA		04/01/2011	122.34	126.35	4.01	3.2778%
Findlay, OH	Novi, MI		04/01/2011	72.76	75.14	2.38	3.2710%
Findlay, OH	Owosso, MI		04/01/2011	124.94	129.03	4.09	3.2736%
Findlay, OH	Toledo, OH		04/01/2011	34.50	35.63	1.13	3.2754%
Findlay, OH	Woodhaven, MI		04/01/2011	52.79	54.52	1.73	3.2771%
Huntington, IN	Bay City, MI		04/01/2011	132.51	136.85	4.34	3.2752%
Huntington, IN	Columbus, OH		04/01/2011	87.16	90.01	2.85	3.2698%
Huntington, IN	Coraopolis, PA		04/01/2011	124.13	128.19	4.06	3.2708%
Huntington, IN	Dearborn, MI		04/01/2011	71.05	73.37	2.32	3.2653%
Huntington, IN	Detroit, MI		04/01/2011	70.33	72.63	2.30	3.2703%
Huntington, IN	Flint, MI		04/01/2011	104.88	108.31	3.43	3.2704%
Huntington, IN	Hilliards, OH		04/01/2011	87.16	90.01	2.85	3.2698%
Huntington, IN	Indianola, PA		04/01/2011	150.41	155.34	4.93	3.2777%
Huntington, IN	Inkster, MI		04/01/2011	71.05	73.37	2.32	3.2653%
Huntington, IN	Lima, OH		04/01/2011	53.44	55.19	1.75	3.2747%
Huntington, IN	Neville Island, PA		04/01/2011	129.72	133.97	4.25	3.2763%
Huntington, IN	Novi, MI		04/01/2011	92.70	95.73	3.03	3.2686%
Huntington, IN	Owosso, MI		04/01/2011	127.80	131.99	4.19	3.2786%
Huntington, IN	Toledo, OH		04/01/2011	66.21	68.38	2.17	3.2775%
Huntington, IN	Woodhaven, MI		04/01/2011	70.33	72.63	2.30	3.2703%
Inkster, MI	Owosso, MI		04/01/2011	86.74	89.58	2.84	3.2742%
Lima, OH	Avon, IN		04/01/2011	84.03	86.78	2.75	3.2726%
Lima, OH	Bay City, MI		04/01/2011	130.64	134.92	4.28	3.2762%
Lima, OH	Clermont, IN		04/01/2011	62.53	64.58	2.05	3.2784%
Lima, OH	Columbus, OH		04/01/2011	67.99	70.21	2.22	3.2652%
Lima, OH	Coraopolis, PA		04/01/2011	124.42	128.49	4.07	3.2712% <b>J</b>
Lima, OH	Dearborn, MI		04/01/2011	53.49	55.24	1.75	3.2716% 🛱
Lima, OH	Detroit, MI		04/01/2011	53.16	54.90	1.74	3.2731%
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TARIFF CHANGF	Percentage	3.2764%	3.2764%	3.2652%	3.2768%	3.2780%	3.2716%	3.2631%	3.2767%	3.2710%	3.2729%	3.2764%	3.2737%	3.2731%	3.2746%	3.2748%	3.2732%	3.2737%	3.2787%	3.2740%	3.2758%	3.2680%	3.2701%	3.2758%	3.2737%	3.2735%	3.2776%	3.2740%	3.2779%	3.2760%	3.2654%	3.2700%	3.2758%	3.2680%	3.2709%	3.2718%	3.2697%
TARIFF	(¢/Bbl.)	5.08	3.23 5.08	2.22	3.38	4.94	1.75	0.48	4.26	2.38	4.08	5.08	1.39	1.74	3.31	3.69	2.65	3.33	3.88	1.71	4.88	1.70	2.69	4.88	3.33	3.96	4.74	1.71	1.97	4.06	2.26	3.51	4.88	1.70	3.98	3.44	3.29
Proposed Rate	(¢/Bbl.)	160.13	101.82	70.21	106.53	155.64	55.24	15.19	134.27	75.14	128.74	160.13	43.85	54.90	104.39	116.37	83.61	105.05	122.22	53.94	153.85	53.72	84.95	153.85	105.05	124.93	149.36	53.94	62.07	127.99	71.47	110.85	153.85	53.72	125.66	108.58	103.91
Current Rate	(¢/Bbl.)	155.05	98.59 155.05	67.99	103.15	150.70	53.49	14.71	130.01	72.76	124.66	155.05	42.46	53.16	101.08	112.68	80.96	101.72	118.34	52.23	148.97	52.02	82.26	148.97	101.72	120.97	144.62	52.23	60.10	123.93	69.21	107.34	148.97	52.02	121.68	105.14	100.62
Rate Lact	Increased	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011
Markot	Status																																				
	Destination	Delmont, PA	Flint, MI Greensburg, PA	Hilliards, OH	Huntington, IN	Indianola, PA	Inkster, MI	Lima, OH	Neville Island, PA	Novi, MI	Owosso, MI	Pittsburgh, PA	Toledo, OH	Woodhaven, MI	Avon, IN	Bay City, MI	Clermont, IN	Columbus, OH	Coraopolis, PA	Dearborn, MI	Delmont, PA	Detroit, MI	Flint, MI	Greensburg, PA	Hilliards, OH	Huntington, IN	Indianola, PA	Inkster, MI	Lima, OH	Neville Island, PA	Novi, MI	Owosso, MI	Pittsburgh, PA	Woodhaven, MI	Avon, IN	Bay City, MI	Clermont, IN
	Origin	Lima, OH	Lima, OH Lima, OH	Lima, OH	Lima, OH	Lima, OH	Lima, OH	Lima, OH	Lima, OH	Lima, OH	Lima, OH	Lima, OH	Lima, OH	Lima, OH	Toledo, OH	Toledo, OH	Toledo, OH	Toledo, OH	Toledo, OH	Toledo, OH	Toledo, OH	Toledo, OH	Toledo, OH	Toledo, OH	Toledo, OH	Toledo, OH	Toledo, OH	Toledo, OH	Toledo, OH	Toledo, OH	Toledo, OH	Toledo, OH	Toledo, OH	Toledo, OH	Woodhaven, MI	Woodhaven, MI	Woodhaven, MI

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Current Proposed Rate Rate TARIFF CHANGE (¢/Bbl.) (¢/Bbl.) Percentage	129.97 4.12	139.48 144.05 4.57 3.2765%	1.53	77.27 2.45	125.85 129.97 4.12 3.2737%	139.25 143.81 4.56 3.2747%	165.76 171.19 5.43 3.2758%	47.39 48.94 1.55 3.2707%	86.40 89.23 2.83 3.2755%	145.07 149.82 4.75 3.2743%	63.34 65.41 2.07 3.2681%	101.02 104.33 3.31 3.2766%	80.19 82.81 2.62 3.2672%		228.12 238.37 10.25 4.4932%	231 76 9 97	238.37 10.25		106.24 109.72 3.48 3.2756%	76.51 79.01 2.50 3.2675%		85.84 88.65 2.81 3.2735%	81.14 83.80 2.66 3.2783%	180.07 185.97 5.90 3.2765%	193.55 199.89 6.34 3.2756%		144.98 149.73 4.75 3.2763%	19.06 19.68 0.62 3.2529%	106.34 109.82 3.48 3.2725%	129.39 133.63 4.24 3.2769% 5	112.48 112.48 - 0.0000% 👸 🤅	183.87 189.89 6.02 3.2741% 9
Rate C Last Increased (		04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	u	04/01/2011				04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011		04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011
Market Status														No Determination				Competitive								Competitive						
Destination	Columbus, OH	Coraopolis, PA	Detroit, MI Detroit MI	Flint, MI	Hilliards, OH	Huntington, IN	Indianola, PA	Inkster, MI	Lima, OH	Neville Island, PA	Novi, MI	Owosso, MI	Toledo, OH	cels No. 447.1.0)	l inden N.I	Linden N.I	linden N.I	cels No. 448.1.0)	Indianola, PA	Detroit, MI	Lima, OH	Toledo, OH	Detroit, MI	Indianola, PA	Indianola, PA	cels No. 449.2.0)	Detroit, MI	Griffith, IN	Huntington, IN	Lima, ÕH	Lima, OH - Contract	Midland, PA
Origin	Woodhaven, MI	Woodhaven, MI	Woodhaven, MI	Woodhaven, MI	Woodhaven, MI	Woodhaven, MI	Woodhaven, MI	Woodhaven, MI	Woodhaven, MI	Woodhaven, MI	Woodhaven, MI	Woodhaven, MI	Woodhaven, MI	Tariff No. 447.2.0 (Cancels No. 447.1.0)	l ima OH	Midland PA		Tariff No. 448.2.0 (Cancels No. 448.1.0)	Coraopolis, PA	Findlay, OH	Huntington, IN	Huntington, IN	Lima, ÕH	Lima, OH	Toledo, OH	Tariff No. 449.3.0 (Cancels No. 449.2.0)	Chicago Complex, IN	Chicago Complex, IN	Chicago Complex, IN	Chicago Complex, IN	Chicago Complex, IN	Chicago Complex, IN

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TARIFF CHANGE Bbl ) Percentade		3 2736%	3.2763%	3.2763%	3.2725%	3.2769%	3.2741%	3.2736%	3.2763%	3.2693%	3.2772%	3.2753%	3.2218%	3.2754%	3.2780%	3.2772%	3.2745%	3.2763%	3.2738%	%0000.0	3.2741%	0.0000%	3.2765%	3.2745%	3.2760%	3.2745%	3.2713%	3.2754%		4.4949%				4.4795%	
TARIFF (¢/BhL)		- 1	4 75	4.75	3.48	4.24	6.02	4.13	4.75	1.94	2.47	3.95	0.52	5.79	1.60	2.47	5.42	4.19	4.58	I	6.02	I	4.82	5.42	4.78	4.69	3.50	5.79		0.97		2.44	2.44	2.44	
Proposed Rate (#/BhL)	122 71	130.00	149 73	149.73	109.82	133.63	189.89	130.29	149.73	61.28	77.84	124.55	16.66	182.56	50.41	77.84	170.94	132.08	144.48	112.48	189.89	133.71	151.93	170.94	150.69	147.92	110.49	182.56		22.55		56.91	56.91	56.91	
Current Rate (¢/BbL)	1.22.71	100.1	144.98	144.98	106.34	129.39	183.87	126.16	144.98	59.34	75.37	120.60	16.14	176.77	48.81	75.37	165.52	127.89	139.90	112.48	183.87	133.71	147.11	165.52	145.91	143.23	106.99	176.77		21.58		54.47	54.47	54.47	
Rate Last Increased	1 1 0 0/ 1 0/ 1 0	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	04/01/2011	c	04/01/2011	c	04/01/2011	04/01/2011	04/01/2011	
Market Status																													No Determination		No Determination				
Destination		Tolado OH	Woodhaven MI	Detroit, MI	Huntington, IN	Lima, ÕH	Midland, PA	Toledo, OH	Woodhaven, MI	-	Detroit, MI	Inkster, MI	Lima, OH	Midland, PA	Toledo, OH	Woodhaven, MI	Detroit, MI	Huntington, IN	Lima, OH	Lima, OH - Contract	Midland, PA	Midland, PA - Contract	Toledo, OH	Woodhaven, MI	Griffith, IN	Huntington, IN	Lima, OH	Midland, PA		Linden, NJ		Linden, NJ	Linden, NJ	Linden, NJ	
Origin	Chicado Complex IN	Chicago Complex, IN	Chicado Complex, IN	Griffith, IN	Griffith, IN	Griffith, IN	Griffith, IN	Griffith, IN	Griffith, IN	Inkster (Joan Junction), IN	Lima, OH	Lima, OH	Lima, OH	Lima, OH	Lima, OH	Lima, OH	Monee, IL	Monee, IL	Monee, IL	Monee, IL	Monee, IL	Monee, IL	Monee, IL	Monee, IL	Woodhaven, MI	Woodhaven, MI	Woodhaven, MI	Woodhaven, MI	Tariff No. 450.2.0 (Cancels No. 450.1.0)	Buffalo, NY	Tariff No. 452.2.0 (Cancels No. 452.1.0)	Booth, PA	Chelsea Junction, PA	Girard Point, PA	

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# Buckeye Pipe Line Company, L.P. Schedule D CALCULATION OF INFLATION AND TARIFF CAP

# **GDP Implicit Price Deflator** 2005 = 100

Quarter	Infi Year	Inflation Factor Proposed Rates	Quarter	In Year	Inflation Factor 10/01/2009 Rates
≡≥	2010 2010	111.156 111.644	≡≥	2008 2008	109.162 109.300
- =	2011	112.398 113.065	- =	2009 2009	109.717 109.594
	Average	112.066		Average	109.443
Actual 2 Y Real Cap Nominal C	Actual 2 Year Change in GDP Real Cap Nominal Cap - 2 Years	5DP	2.397% <u>15.000%</u> 17.397%		

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# Buckeye Pipe Line Company, L.P. Schedule E INDIVIDUAL RATE ANALYSIS

Origin	Destination	Market Status	Rate on 10/01/2009 (¢/Bbl.)	Cap eff. 10/01/2011 (¢/Bbl.)	Current Rate (¢/Bbl.)	Proposed Rate (¢/Bbl.)	Amount Under Cap (¢/Bbl.)	TARIFF (¢/Bbl.)	TARIFF CHANGE /Bbl.) Percentage
Tariff No. 442.4.0 (C	Tariff No. 442.4.0 (Cancels No. 442.3.0)	Competitive							
Linden, NJ	Carlisle, PA		88.76	104.20	93.69	102.38	1.82	8.69	9.28%
Linden, NJ	Coraopolis, PA		115.21	135.25	121.61	132.89	2.36	11.28	9.28%
Linden, NJ	Delmont, PA		108.30	127.14	114.31	124.91	2.23	10.60	9.27%
Linden, NJ	Eldorado, PA		97.66	114.65	103.08	112.64	2.01	9.56	9.27%
Linden, NJ	Greensburg, PA		109.62	128.69	115.71	126.44	2.25	10.73	9.27%
Linden, NJ	Highspire, PA		88.76	104.20	93.69	102.38	1.82	8.69	9.28%
Linden, NJ	Indianola, PA		123.45	144.93	130.31	142.40	2.53	12.09	9.28%
Linden, NJ	Mechanicsburg, PA		88.76	104.20	93.69	102.38	1.82	8.69	9.28%
Linden, NJ	Midland, PA		120.51	141.47	127.20	139.00	2.47	11.80	9.28%
Linden, NJ	Neville Island, PA		120.51	141.47	127.20	139.00	2.47	11.80	9.28%
Linden, NJ	Pittsburgh, PA		114.28	134.16	120.62	131.81	2.35	11.19	9.28%
Linden, NJ	Sinking Spring, PA		88.76	104.20	93.69	102.38	1.82	8.69	9.28%
Linden, NJ	Tuckerton, PA		88.76	104.20	93.69	102.38	1.82	8.69	9.28%
Macungie, PA	Carlisle, PA		74.97	88.01	79.13	86.47	1.55	7.34	9.27%
Macungie, PA	Coraopolis, PA		101.30	118.92	106.92	116.84	2.08	9.92	9.28%
Macungie, PA	Delmont, PA		94.40	110.82	99.64	108.88	1.95	9.24	9.27%
Macungie, PA	Eldorado, PA		83.82	98.40	88.47	96.67	1.73	8.20	9.27%
Macungie, PA	Greensburg, PA		95.69	112.34	101.00	110.36	1.97	9.36	9.27%
Macungie, PA	Highspire, PA		68.20	80.06	71.98	78.65	1.41	6.67	9.27%
Macungie, PA	Indianola, PA		103.86	121.93	109.62	119.78	2.15	10.16	9.27%
Macungie, PA	Mechanicsburg, PA		67.85	79.65	71.61	78.25	1.40	6.64	9.27%
Macungie, PA	Midland, PA		106.60	125.14	112.51	122.94	2.21	10.43	9.27%
Macungie, PA	Neville Island, PA		106.60	125.14	112.51	122.94	2.20	10.43	9.27%
Macungie, PA	Pittsburgh, PA		100.37	117.83	105.94	115.76	2.07	9.82	9.27%
Macungie, PA	Sinking Spring, PA		60.92	71.52	64.29	70.25	1.27	5.96	9.27%
Macungie, PA	Tuckerton, PA		60.92	71.52	64.29	70.25	1.27	5.96	9.27%
Paulsboro, NJ	Carlisle, PA		88.76	104.20	93.69	102.38	1.83	8.69	9.27%
Paulsboro, NJ	Coraopolis, PA		115.21	135.25	121.61	132.89	2.36	11.28	9.28%
Paulsboro, NJ	Delmont, PA		108.30	127.14	114.31	124.91	2.23	10.60	9.27%
Paulsboro, NJ	Eldorado, PA		97.66	114.65	103.08	112.64	2.01	9.56	9.27%
Paulsboro, NJ	Greensburg, PA		109.62	128.69	115.71	126.44	2.25	10.73	9.27%
Paulsboro, NJ	Indianola, PA		123.45	144.93	130.31	142.40	2.53	12.09	9.28%
Paulsboro, NJ	Mechanicsburg, PA		88.76	104.20	93.69	102.38	1.82	8.69	9.28%
Paulsboro, NJ	Midland, PA		120.51	141.47	127.20	139.00	2.47	11.80	9.28%
Paulsboro, NJ	Neville Island, PA		120.51	141.47	127.20	139.00	2.47	11.80	9.28%
Schedule E									Page 1 of 2

### Exhibit No. AIR-104 Page 64 of 69

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		Market	Rate on 10/01/2009	Cap eff. 10/01/2011	Current Rate	Proposed Rate	Amount Under Can	TARIFF	TARIFF CHANGE
Origin	Destination	Status	(¢/Bbl.)	(¢/Bbl.)	(¢/Bbl.)	(¢/Bbl.)	(¢/Bbl.)	(¢/Bbl.)	Percentage
Paulsboro, NJ	Pittsburgh, PA		114.28	134.16	120.62	131.81	2.35	11.19	9.28%
Paulsboro, NJ	Sinking Spring, PA		88.76	104.20	93.69	102.38	1.82	8.69	9.28%
Paulsboro, NJ	Tuckerton, PA		88.76	104.20	93.69	102.38	1.82	8.69	9.28%
Port Reading, NJ	Carlisle, PA		92.76	108.90	97.69	106.75	2.15	90.06	9.27%
Port Reading, NJ	Coraopolis, PA		119.21	139.95	125.61	137.26	2.69	11.65	9.27%
Port Reading, NJ	Delmont, PA		112.30	131.84	118.31	129.28	2.56	10.97	9.27%
Port Reading, NJ	Eldorado, PA		101.66	119.35	107.08	117.01	2.34	9.93	9.27%
Port Reading, NJ	Greensburg, PA		113.62	133.39	119.71	130.81	2.58	11.10	9.27%
Port Reading, NJ	Highspire, PA		92.76	108.90	97.69	106.75	2.15	90.6	9.27%
Port Reading, NJ	Indianola, PA		127.45	149.62	134.31	146.76	2.86	12.45	9.27%
Port Reading, NJ	Mechanicsburg, PA		92.76	108.90	97.69	106.75	2.15	90.06	9.27%
Port Reading, NJ	Midland, PA		124.51	146.17	131.20	143.37	2.80	12.17	9.28%
Port Reading, NJ	Neville Island, PA		124.51	146.17	131.20	143.37	2.80	12.17	9.28%
Port Reading, NJ	Pittsburgh, PA		118.28	138.86	124.62	136.18	2.68	11.56	9.28%
Port Reading, NJ	Sinking Spring, PA		92.76	108.90	97.69	106.75	2.15	9.06	9.27%
Port Reading, NJ	Tuckerton, PA		92.76	108.90	97.69	106.75	2.15	9.06	9.27%
Sewaren, NJ	Carlisle, PA		92.76	108.90	97.69	106.75	2.15	9.06	9.27%
Sewaren, NJ	Coraopolis, PA		119.21	139.95	125.61	137.26	2.69	11.65	9.27%
Sewaren, NJ	Delmont, PA		112.30	131.84	118.31	129.28	2.56	10.97	9.27%
Sewaren, NJ	Eldorado, PA		101.66	119.35	107.08	117.01	2.34	9.93	9.27%
Sewaren, NJ	Greensburg, PA		113.62	133.39	119.71	130.81	2.58	11.10	9.27%
Sewaren, NJ	Highspire, PA		92.76	108.90	97.69	106.75	2.15	9.06	9.27%
Sewaren, NJ	Indianola, PA		127.45	149.62	134.31	146.77	2.85	12.46	9.28%
Sewaren, NJ	Mechanicsburg, PA		92.76	108.90	97.69	106.75	2.15	9.06	9.27%
Sewaren, NJ	Midland, PA		124.51	146.17	131.20	143.37	2.80	12.17	9.28%
Sewaren, NJ	Neville Island, PA		124.51	146.17	131.20	143.37	2.80	12.17	9.28%
Sewaren, NJ	Pittsburgh, PA		118.28	138.86	124.62	136.18	2.68	11.56	9.28%
Sewaren, NJ	Sinking Spring, PA		92.76	108.90	97.69	106.75	2.15	90.06	9.27%
Sewaren, NJ	Tuckerton, PA		92.76	108.90	97.69	106.75	2.15	9.06	9.27%
Tariff No. 444.3.0 (Cancels No. 444.2.0)	ıcels No. 444.2.0)	Competitive							
Linden, NJ	Pittsburgh Airport		149.81	175.87	157.13	170.03	5.84	12.90	8.21%
Macungie, PA	Pittsburgh Airport		132.47	155.52	138.83	150.03	5.48	11.20	8.07%
Port Reading, NJ	Pittsburgh Airport		153.81 152 81	180.57 180.57	161.13 161.13	174.40	6.17 6.17	13.27 13.27	8.23% 8.23%
			10.001	10.001	01.101		0.10	17.01	0/07.0
Nominal Rate Cap (From Schedule D)	m Schedule D)	17.397%							

Page 2 of 2

FERC rendition of the electronically filed tariff records in Docket No. IS11-00566-000 Filing Data: CID: C000151 Filing Title: Buckeye pipe Line Company Market Based rate Increase October 1, 2011 Company Filing Identifier: 47 Type of Filing Code: 830 Associated Filing Identifier: Tariff Title: Buckeye Market-Base Rates Tariff Tariff ID: 4 Payment Confirmation: Suspension Motion: N Tariff Record Data: Record Content Description, Tariff Record Title, Record Version Number, Option Code: Rates: Philadelphia, FERC No. 437.0.0, 437.3.0, A Record Narative Name: Tariff Record ID: 23 Tariff Record Collation Value: 2250 Tariff Record Parent Identifier: 0 Proposed Date: 2011-10-01 Priority Order: 500 Record Change Type: Change Record Content Type: 2 Associated Filing Identifier: This is a PDF section and we cannot render PDF in a RTF document. Record Content Description, Tariff Record Title, Record Version Number, Option Code: Rates: Jet Lines, FERC No. 438.0.0, 438.3.0, A Record Narative Name: Tariff Record ID: 11 Tariff Record Collation Value: 2500 Tariff Record Parent Identifier: 0 Proposed Date: 2011-10-01 Priority Order: 500 Record Change Type: Change Record Content Type: 2 Associated Filing Identifier: This is a PDF section and we cannot render PDF in a RTF document. Record Content Description, Tariff Record Title, Record Version Number, Option Code: Rates: Long Island, FERC No. 439.0.0, 439.2.0, A Record Narative Name: Tariff Record ID: 12 Tariff Record Collation Value: 3000 Tariff Record Parent Identifier: 0 Proposed Date: 2011-10-01 Priority Order: 500 Record Change Type: Change Record Content Type: 2 Associated Filing Identifier: This is a PDF section and we cannot render PDF in a RTF document. Record Content Description, Tariff Record Title, Record Version Number, Option Code: Rates: NYC Airports, FERC No. 440.0.0, 440.2.0, A Record Narative Name: Tariff Record ID: 13 Tariff Record Collation Value: 3500 Tariff Record Parent Identifier: 0 Proposed Date: 2011-10-01 Priority Order: 500 Record Change Type: Change Record Content Type: 2 Associated Filing Identifier: This is a PDF section and we cannot render PDF in a RTF document. Record Content Description, Tariff Record Title, Record Version Number, Option Code: Rates: New York, FERC No. 441.0.0, 441.2.0, A Record Narative Name: Tariff Record ID: 14

Tariff Record Collation Value: 4000 Tariff Record Parent Identifier: 0

Proposed Date: 2011-10-01 Priority Order: 500 Record Change Type: Change Record Content Type: 2 Associated Filing Identifier:

This is a PDF section and we cannot render PDF in a RTF document. Record Content Description, Tariff Record Title, Record Version Number, Option Code: Rates: Pennsylvania, FERC No. 442.0.0, 442.4.0, A Record Narative Name: Tariff Record ID: 15 Tariff Record Collation Value: 4500 Tariff Record Parent Identifier: 0 Proposed Date: 2011-10-01 Priority Order: 500 Record Change Type: Change Record Content Type: 2 Associated Filing Identifier:

This is a PDF section and we cannot render PDF in a RTF document. Record Content Description, Tariff Record Title, Record Version Number, Option Code: Rates: Western PA, FERC No. 443.0.0, 443.2.0, A Record Narative Name: Tariff Record ID: 16 Tariff Record Collation Value: 5000 Tariff Record Parent Identifier: 0 Proposed Date: 2011-10-01 Priority Order: 500 Record Change Type: Change Record Content Type: 2 Associated Filing Identifier:

This is a PDF section and we cannot render PDF in a RTF document. Record Content Description, Tariff Record Title, Record Version Number, Option Code: Rates: Pittsburgh Airport, FERC No. 444.0.0, 444.3.0, A Record Narative Name: Tariff Record ID: 17 Tariff Record Collation Value: 5500 Tariff Record Parent Identifier: 0 Proposed Date: 2011-10-01 Priority Order: 500 Record Change Type: Change Record Content Type: 2 Associated Filing Identifier:

This is a PDF section and we cannot render PDF in a RTF document. Record Content Description, Tariff Record Title, Record Version Number, Option Code: Rates: Cleveland, FERC No. 445.0.0, 445.3.0, A Record Narative Name: Tariff Record ID: 18 Tariff Record Collation Value: 6000 Tariff Record Parent Identifier: 0 Proposed Date: 2011-10-01 Priority Order: 500 Record Change Type: Change Record Content Type: 2 Associated Filing Identifier:

This is a PDF section and we cannot render PDF in a RTF document. Record Content Description, Tariff Record Title, Record Version Number, Option Code: Rates: Midwest, FERC No. 446.0.0, 446.3.0, A Record Narative Name: Tariff Record ID: 19 Tariff Record Collation Value: 6500 Tariff Record Parent Identifier: 0 Proposed Date: 2011-10-01 Priority Order: 500 Record Change Type: Change Record Content Type: 2 Associated Filing Identifier:

This is a PDF section and we cannot render PDF in a RTF document.

Record Content Description, Tariff Record Title, Record Version Number, Option Code: Rates: MPS to Linden, FERC No. 447.0.0, 447.2.0, A Record Narative Name: Tariff Record ID: 22 Tariff Record Collation Value: 6750 Tariff Record Parent Identifier: 0 Proposed Date: 2011-10-01 Priority Order: 500 Record Change Type: Change Record Content Type: 2 Associated Filing Identifier: This is a PDF section and we cannot render PDF in a RTF document. Record Content Description, Tariff Record Title, Record Version Number, Option Code: Rates: IPP, FERC No. 448.0.0, 448.2.0, A

Record Narative Name: Tariff Record ID: 20 Tariff Record Collation Value: 7000 Tariff Record Parent Identifier: 0 Proposed Date: 2011-10-01 Priority Order: 500 Record Change Type: Change Record Content Type: 2 Associated Filing Identifier:

This is a PDF section and we cannot render PDF in a RTF document. Record Content Description, Tariff Record Title, Record Version Number, Option Code: Rates: LPG, FERC No. 449.0.0, 449.3.0, A Record Narative Name: Tariff Record ID: 21 Tariff Record Collation Value: 7500 Tariff Record Parent Identifier: 0 Proposed Date: 2011-10-01 Priority Order: 500 Record Change Type: Change Record Content Type: 2 Associated Filing Identifier:

This is a PDF section and we cannot render PDF in a RTF document. Record Content Description, Tariff Record Title, Record Version Number, Option Code: Rates: Buffalo to Linden, FERC No. 450.0.0, 450.2.0, A Record Narative Name: Tariff Record ID: 36 Tariff Record Collation Value: 8250 Tariff Record Parent Identifier: 0 Proposed Date: 2011-10-01 Priority Order: 500 Record Change Type: New Record Content Type: 2 Associated Filing Identifier:

This is a PDF section and we cannot render PDF in a RTF document. Record Content Description, Tariff Record Title, Record Version Number, Option Code: Rates: Booth to Linden, FERC NO. 452.0.0, 452.2.0, A Record Narative Name: Tariff Record ID: 46 Tariff Record Collation Value: 12000 Tariff Record Parent Identifier: 0 Proposed Date: 2011-10-01 Priority Order: 500 Record Change Type: Change Record Content Type: 2 Associated Filing Identifier:

This is a PDF section and we cannot render PDF in a RTF document.

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Document	Con	ntent	:(s)				

BPL	Transmittal 178.PDF1-4
BPL	F437.3.0_Phila1.PDF5-6
BPL	F438.3.0_Jetlines1.PDF7-8
BPL	F439.2.0_LIS1.PDF9-10
BPL	F440.2.0_AirportsNYC1.PDF11-12
BPL	F441.2.0_EPS-NorthLine1.PDF13-14
BPL	F442.4.0_EPS-WestLine1.PDF15-16
BPL	F443.2.0_Indianola1.PDF17-18
BPL	F444.3.0_PittsburghAirport modified1.PDF19-22
BPL	F445.3.0_MPS-Cleveland1.PDF23-25
BPL	F446.3.0_MPS-Main1.PDF26-29
BPL	F447.2.0_LindenMPS1.PDF
BPL	F448.2.0_IPP1.PDF
BPL	F449.3.0_LPG1.PDF
BPL	F450.2.0_BuffaloVirtual1.PDF
BPL	F452.2.0 Booth to Linden1.PDF40-41
BPL	Schedules Public 10-1-11.PDF42-65
FERG	C GENERATED TARIFF FILING.RTF66-68

Exhibit No. AIR-105

# **EXHIBIT NO. AIR-105**

# HIGHLY CONFIDENTIAL PROTECTED MATERIALS REMOVED

#### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

Delta Air Lines, Inc.,	)
Continental Airlines, Inc.,	)
JetBlue Airways Corporation,	)
United Air Lines, Inc., and	)
US Airways, Inc.	)
<b>v.</b>	)
Buckeye Pipe Line Company, L.P.	)

Docket No. OR12-28-001

#### **COMMISSION TRIAL STAFF'S INITIAL RESPONSES TO THE COMPLAINANT AIRLINES' FIRST SET OF DATA REQUESTS**

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission (Commission), 18 C.F.R. §§ 385.406, Commission Trial Staff (Trial Staff) hereby provides its initial responses to Complainants' Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and U.S. Airways, Inc. First Set of Data Requests. **AIRLINES-STAFF 1-17** With respect to Exh. No. S-10, at 18, ll. 11-15, please admit or deny that FERC's KN methodology "implicitly" has a distance component given that both gross property and direct labor are the basis for the methodology.

a. To the extent Ms. Sherman does not provide an unqualified admission, please describe and explain the specific basis and reasons for Ms. Sherman's claim that the KN methodology does not "implicitly" have a correlation with distance.

**OBJECTION**: In addition to Trial Staff's objections to the Instructions and Definitions, Trial Staff objects that this appears to request an admission under 18 C.F.R. § 385.408. Subject to its objections, Trial Staff will respond in good faith and will use best efforts to provide a response by January 5, 2015.

#### **RESPONSE:** Deny.

Under the KN methodology, "G&A costs are allocated based on the ratio of a. direct labor and capital investment of each of the pipeline's functions and services at issue to the total direct labor and capital investment of all divisions involved." See Opinion No. 522 at P 188, citing SPFF, L.P. et al, 86 FERC 61,022, at 61,082 (1999) (citing Mojave Pipeline Co., 83 FERC 61,267 (1998)). Ms. Sherman does not agree with Dr. Arthur's testimony that "longer segments served by a common origin should be expected to have higher gross property and higher direct labor costs than shorter segments." The correlation Dr. Arthur is trying to establish does not necessarily follow from his statement. Gross property and direct labor are affected by a variety of factors, including: (1) the diameter of the pipelines; (2) the number of pumping stations; (3) the presence of storage facilities; (4) the presence of more than one pipeline within a common right-of-way; (5) the number of interconnections; and (6) the type of product being shipped. Thus, Ms. Sherman disagrees that the KN methodology "implicitly" has a correlation with distance.

Prepared by Kathleen Sherman and Counsel January 5, 2014

Exhibit No. AIR-107

## **EXHIBIT NO. AIR-107**

# HIGHLY CONFIDENTIAL PROTECTED MATERIALS REMOVED

#### UNITED STATES OF AMERICA FEDERAL ENERGY REGULATORY COMMISSION

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Docket No. OR12-28-001

Delta Air Lines, Inc.
Continental Airlines, Inc.
JetBlue Airways Corporation
United Air Lines, Inc.
US Airways, Inc.
V.
Buckeye Pipe Line Company, L.P.

#### INITIAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE SECOND SET OF DISCOVERY REQUESTS OF DELTA AIR LINES, INC., CONTINENTAL AIRLINES, INC., JETBLUE AIRWAYS CORPORATION, UNITED AIR LINES, INC., AND US AIRWAYS INC. DIRECTED TO BUCKEYE PIPE LINE COMPANY, L.P.

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.401, *et seq.*, Buckeye Pipe Line Company, L.P. ("Buckeye") hereby submits its Initial Responses to the Second Set of Data Requests of Delta

Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc.,

and US Airways Inc. (collectively, the "Airlines") directed to Buckeye.

AIRLINES-BUCKEYE 2-9 With respect to Buckeye's initial response to Request No. AIRLINES-BUCKEYE 1-28,

- a. Please explain the relationship between "booster" and "mainline" pumps.
- b. Please identify which pumps are "booster" pumps in the list of pumps provided and which pumps are "mainline" pumps.
- c. Please state whether any booster pumps can serve multiple outbound lines, and if so, please identify which outbound lines each booster pump can serve.
- d. Please identify which pumping equipment Buckeye uses to transfer product between storage tanks.
- e. Please provide the total natural gas, electricity, and DRA dollar costs by month for Linden for the period January 2011 to May 2014.
- f. Please provide underlying workpapers to the calculations contained in the document Bates stamped BUC 001482.
  - i. Please provide an explanation of why natural gas and electricity are stated to be used fuels on lines 601 and 602 for the period January 2011 through June 2012, but only electricity is used as a fuel starting in July 2012.
  - ii. Please provide an explanation of why natural gas is not a fuel for lines 607 and 620.
  - iii. Please provide an explanation of why natural gas is a fuel for line 603.
- g. Please provide the monthly volumes by product for lines 603 and 620 for the period January 2011 to May 2014.

**OBJECTION:** No objection.

- a. As used in Buckeye's May 30, 2014 response to the Airlines' Request No. 1-28, "mainline" pumps refer to the pumps that move product out of the facility for the long haul on the pipeline and to the delivery points, and "booster" pumps refer to the pumps that are moving product shorter distances within a facility and boost the pressure before it reaches the mainline pumps.
- b. In the table presented in Buckeye's May 30, 2014 response to the Airlines' Request No. 1-28, the pumps labeled N1, N2, E1, E2, E3, E4, V5 and V6 are mainline pumps. The other pumps identified in the table are booster pumps.
- c. With respect to the table presented in Buckeye's May 30, 2014 response to the Airlines' Request No. 1-28, the only booster pump that can serve multiple outbound lines is pump B2E. This pump serves Lines 601 and 602.

- d. Transfer of product between storage tanks is accomplished through tank boosters. Generally, each storage tank has its own tank booster, but there are certain storage tanks that share a tank booster. Please see the file Bates labeled BUC 001475 for a list of all of the storage tanks located at the Linden, New Jersey facility and BUC 005934, which identifies which storage tanks share a tank booster.
- e. Please see the file Bates labeled BUC 005935.
- f. Please see the file Bates labeled BUC 005752.
  - i. The natural gas pump drivers on Lines 601 and 602 were taken out of service in June 2012, which is why there is no natural gas consumption data for these lines starting in July 2012.
  - ii. Lines 607 and 620 never had natural gas pump drivers, which is why there is no natural gas consumption data for these lines.
  - ii. There is a natural gas pump driver on Line 603.
- g. Please see the files Bates labeled BUC 001399 and 001472, which were produced in response to the Airlines' Request No. 1-26. Because Lines 603 and 620 can be used interchangeably, as warranted by operational or economic conditions, Buckeye does not maintain product volume data that identifies the product volumes transported on Line 603 versus the product volumes transported on Line 620.

Response prepared by: Mike Kelly, Kevin McMahon, and Cyril Hahamski

Dated: July 10, 2014

#### UNITED STATES OF AMERICA FEDERAL ENERGY REGULATORY COMMISSION

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Docket No. OR12-28-001

Delta Air Lines, Inc.
Continental Airlines, Inc.
JetBlue Airways Corporation
United Air Lines, Inc.
US Airways, Inc.
V.
Buckeye Pipe Line Company, L.P.

#### INITIAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE SECOND SET OF DISCOVERY REQUESTS OF DELTA AIR LINES, INC., CONTINENTAL AIRLINES, INC., JETBLUE AIRWAYS CORPORATION, UNITED AIR LINES, INC., AND US AIRWAYS INC. DIRECTED TO BUCKEYE PIPE LINE COMPANY, L.P.

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.401, *et seq.*, Buckeye Pipe Line Company, L.P. ("Buckeye") hereby submits its Initial Responses to the Second Set of Data Requests of Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc.,

and US Airways Inc. (collectively, the "Airlines") directed to Buckeye.

AIRLINES-BUCKEYE 2-10 With respect to Buckeye's initial response to Request Nos. AIRLINES-BUCKEYE 1-34 and 1-35,

- a. Please state whether product from all incoming lines into Linden shown in BUC 001470 can be routed into all of the storage tanks listed in BUC 001475, or whether there are operational constraints that prevent certain incoming product from being routed into specific storage tanks.
  - i. If there are constraints on which incoming lines can be routed into which storage tanks, please identify the storage tanks that can be used for each incoming line.
- b. Please state whether product moved out of Linden on lines 601, 602, 603, 607, and 620 can be sourced from all of the storage tanks listed in BUC 001475, or whether there are operational constraints that prevent certain outgoing product from being sourced from specific storage tanks.
  - i. If there are constraints on which outgoing lines can be sourced from specific storage tanks, please identify the storage tanks that can be used for sourcing product for each outgoing line.
- c. Please state whether all product received at Linden first goes into one of the storage tanks listed in BUC 001475, or whether product received at Linden from one of the income lines can and is directly routed to one of the outgoing lines.
  - i. If product received at Linden is directly routed into one of the outgoing lines, please state how often that activity occurs, and how the decision is made to directly route incoming product to an outgoing line versus first moving product into one of the storage tanks listed in BUC 001475.

#### **OBJECTION:** No objection.

#### **RESPONSE:**

- a. Please see columns E-O in the file Bates labeled BUC 005934, which identifies which incoming lines shown in BUC 001470 can be routed to which storage tanks listed in BUC 001475.
  - i. Please see Buckeye's response to 2-10(a) above.
- b. Under the current configuration, there are certain operational constraints that prevent certain outgoing product on Lines 601, 602, 603, 607 and 620 from being sourced from certain storage tanks listed in BUC 001475.
  - i. Please see columns P-T in the file Bates labeled BUC 005934, which identifies which storage tanks in BUC 001475 can be delivered into Lines 601, 602, 603, 607 and 620.

- c. Product received at Linden is never directly routed to one of the outgoing lines from Linden. Rather, all products are received into a storage tank at Linden, quality checks are then performed at the tanks, and then the tank is released to an outgoing line.
  - i. Not applicable.

Response provided by: Kevin McMahon and Mark Johnson

Dated: July 10, 2014

#### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

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Delta Air Lines, Inc. Continental Airlines, Inc. JetBlue Airways Corporation United Air Lines, Inc. US Airways, Inc. V. Docket No. OR12-28-001

Buckeye Pipe Line Company, L.P.

#### INITIAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE NINTH SET OF DISCOVERY REQUESTS OF THE AIRLINES

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.401, *et seq.*, Buckeye Pipe Line Company, L.P. ("Buckeye") hereby submits its Initial Responses to the Ninth Set of Data Requests of Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and US Airways Inc. (collectively, the "Airlines") directed to Buckeye. AIRLINES-BUCKEYE 9-12 With respect to Exhibit No. BUC-24, page 13, line 17 through page 14, line 21 and Exhibit No. BUC-30,

- a. Please state whether the volumes used to perform the analysis in Exhibit No. BUC-30 include volumes transported pursuant to the pipeline capacity leases in documents Bates stamped BUC003985-003992 and BUC005655-00568.
- b. Please state whether and how volumes stored pursuant to the storage contracts in the documents Bates stamped BUC005329 005654 were incorporated in the analysis underlying Exhibit No. BUC-30.

**OBJECTION:** No objection.

**RESPONSE:** Buckeye is diligently working on this request and anticipates providing a response by November 21, 2014.

*Response prepared by:* Counsel for Buckeye

Dated: November 14, 2014

#### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

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Delta Air Lines, Inc. Continental Airlines, Inc. JetBlue Airways Corporation United Air Lines, Inc. US Airways, Inc. v. Buckeye Pipe Line Company, L.P. Docket No. OR12-28-001

#### THIRD SUPPLEMENTAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE NINTH SET OF DISCOVERY REQUESTS OF THE AIRLINES

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.401, *et seq.*, Buckeye Pipe Line Company, L.P. ("Buckeye") hereby submits its Third Supplemental Responses to the Ninth Set of Data Requests of Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and US Airways Inc. (collectively, the "Airlines") directed to Buckeye. AIRLINES-BUCKEYE 9-12 With respect to Exhibit No. BUC-24, page 13, line 17 through page 14, line 21 and Exhibit No. BUC-30,

- a. Please state whether the volumes used to perform the analysis in Exhibit No. BUC-30 include volumes transported pursuant to the pipeline capacity leases in documents Bates stamped BUC003985-003992 and BUC005655-00568.
- b. Please state whether and how volumes stored pursuant to the storage contracts in the documents Bates stamped BUC005329 005654 were incorporated in the analysis underlying Exhibit No. BUC-30.

#### **OBJECTION:**

No objection.

#### **RESPONSE:**

- a. The Linden Station tank usage analysis reflected in Exhibit No. BUC-30 does not take into account the barrels that moved through the Linden Station on capacity that Buckeye leased to third parties during the years 2011 and 2012.
- b. The Linden Station tank usage analysis reflected in Exhibit No. BUC-30 does take into account all barrels that were stored pursuant to the referenced storage contracts that moved through the Linden Station in 2011 and 2012.

*Response prepared by:* Carl Ostach

Dated: November 25, 2014

**Exhibit No. AIR-110** 

# **EXHIBIT NO. AIR-110**

# HIGHLY CONFIDENTIAL PROTECTED MATERIALS REMOVED

#### UNITED STATES OF AMERICA FEDERAL ENERGY REGULATORY COMMISSION

Delta Air Lines, Inc.,	)
Continental Airlines, Inc.,	)
JetBlue Airways Corporation,	)
United Air Lines, Inc., and	)
US Airways, Inc.	)
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V.	)
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Buckeye Pipe Line Company, L.P.	)
United Air Lines, Inc., and US Airways, Inc. v.	)))))))

Docket No. OR12-28-001

#### INITIAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE FIRST SET OF DATA REQUESTS OF COMMISSION TRIAL STAFF

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory

Commission ("Commission"), 18 C.F.R. § 385.401, et seq., Buckeye Pipe Line Company,

L.P. ("Buckeye") hereby submits its Initial Responses to the First Set of Data Requests of

Commission Trial Staff directed to Buckeye.

**Staff-Buckeye-ARD 1.6** For each storage facility identified in response to Staff-Buckeye-ARD 1.5, please provide the following information for calendar years 2011, 2012, 2013, and 2014 to date:

- a) type of product(s) stored at the facility;
- b) total capacity of the storage facility;
- c) total capacity used for operational storage;
- d) whether any storage capacity was leased to third parties or Buckeye affiliates; and
- e) if any storage capacity was leased, the nature of the lease agreements, the terms of the lease agreements, and the identity of all parties that entered into the lease agreements.

**OBJECTION:** Buckeye objects to this request as overly broad and unduly burdensome to the extent that responding would require Buckeye to conduct a study in order to provide a response. Buckeye also objects to subpart (e) on the grounds that it seeks to require Buckeye to state the "nature" of the lease. In lieu thereof, Buckeye will provide copies of such lease agreements. Buckeye further objects to this request to the extent it seeks information and documents for Buckeye's pipeline systems other than the Long Island System. The complaint at issue in this proceeding concerns the Long Island System, and therefore data or information regarding Buckeye systems other than the Long Island System is irrelevant and unlikely to lead to the discovery of admissible evidence. Subject to the objections, Buckeye will provide a response.

**RESOLUTION OF OBJECTION:** The parties have not yet reached a resolution concerning Buckeye's objections to this request, but are currently engaged in ongoing discussions to resolve such objections.

**RESPONSE:** Buckeye is diligently working on preparing a response to this request and anticipates providing a response by September 17, 2014.

Response prepared by: Counsel for Buckeye

Dated: September 12, 2014

#### UNITED STATES OF AMERICA FEDERAL ENERGY REGULATORY COMMISSION

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Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and US Airways, Inc.

Buckeye Pipe Line Company, L.P.

Docket No. OR12-28-001

#### SECOND SUPPLEMENTAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P.TO THE FIRST SET OF DATA REQUESTS OF COMMISSION TRIAL STAFF

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.401, et seq., Buckeye Pipe Line Company, L.P. ("Buckeye") hereby submits its Second Supplemental Responses to the First Set of Data Requests of Commission Trial Staff directed to Buckeye. **Staff-Buckeye-ARD 1.6** For each storage facility identified in response to Staff-Buckeye-ARD 1.5, please provide the following information for calendar years 2011, 2012, 2013, and 2014 to date:

- a) type of product(s) stored at the facility;
- b) total capacity of the storage facility;
- c) total capacity used for operational storage;
- d) whether any storage capacity was leased to third parties or Buckeye affiliates; and
- e) if any storage capacity was leased, the nature of the lease agreements, the terms of the lease agreements, and the identity of all parties that entered into the lease agreements.

**OBJECTION:** Buckeye objects to this request as overly broad and unduly burdensome to the extent that responding would require Buckeye to conduct a study in order to provide a response. Buckeye also objects to subpart (e) on the grounds that it seeks to require Buckeye to state the "nature" of the lease. In lieu thereof, Buckeye will provide copies of such lease agreements. Buckeye further objects to this request to the extent it seeks information and documents for Buckeye's pipeline systems other than the Long Island System. The complaint at issue in this proceeding concerns the Long Island System, and therefore data or information regarding Buckeye systems other than the Long Island System is irrelevant and unlikely to lead to the discovery of admissible evidence. Subject to the objections, Buckeye will provide a response.

**RESOLUTION OF OBJECTION:** Buckeye will provide a full response.

#### **RESPONSE:**

- a) Please see the file Bates labeled BUC 019123 for a listing of the products currently stored at each storage tank.
- b) Please see the file Bates labeled BUC 019123.
- c) The total capacity for each storage facility identified in subpart (b) is available for operational storage on the LIS or EPS. Buckeye interprets the term operational storage as the storage used to provide transportation service to shippers on the EPS and LIS and is therefore an integral part of Buckeye's pipeline operations. The amount of storage actually utilized at each facility fluctuates from day to day as operational conditions and shipper volumes vary.
- d) Yes.
- e) Please see the files Bates labeled BUC 003985 BUC 003992 and BUC 005329 BUC 005684.

Response prepared by: Jen Walls and Mark Johnson

Dated: September 23, 2014

#### LINDEN

TANK #	PRODUCT TYPE	CAPACITY	COMMENTS
89	Gasoline	78,155	
90	Gasoline / Transmix	29,721	Back-up gasoline capacity. Currently tied-in for transmix.
91	Transmix	29,714	Dack-up gasonne capacity. Currently tee-in for transmix.
92	Gasoline	75,380	
92	Distillate / Gasoline	45,340	Cas some in the summer Elevibility of distillate in the winter
			Gas service in the summer. Flexibility of distillate in the winter.
94	Gasoline	48,621	
95	Gasoline	46,546	
96	Gasoline	47,838	
97	Gasoline	74,433	
98	Gasoline	55,635	
99	Gasoline	56,814	
101	Gasoline	50,784	
102	Gasoline	50,733	
103	Distillate	44,811	
104	Gasoline	50,028	
105	Gasoline	51,158	
106	Gasoline	50,209	
107	Gasoline	50,271	
108	Gasoline	92,221	
109	Gasoline	91,906	
110	Gasoline	76,372	
111	Gasoline	29,566	
112	Gasoline	29,365	
113	Gasoline	29,604	
114	Gasoline	29,560	
115	Gasoline	70,884	
116	Gasoline	75,065	
117	Gasoline	49,135	
118	Gasoline	110,849	
119	Gasoline	140,428	
123	Distillate	30,275	
124	Distillate	51,083	
126	Distillate	114,196	
127	Distillate	112,992	
128	Distillate	45,941	
129	Distillate	50,400	
131	Distillate	27,214	
132	Transmix	2,058	*used for station relief and station sumps
133	Distillate	104,547	
134	Distillate	50,236	
135	Distillate	139,294	
149	Jet Fuel	114,496	
150	Jet Fuel	115,428	
151	Jet Fuel	153,305	
152	Jet Fuel / Kerosene	51,268	Kerosene in the winter, jet fuel in the summer, or as needed.
153	Jet Fuel	153,569	
154	Jet Fuel / Kerosene	51,852	Kerosene in the winter, jet fuel in the summer, or as needed.
155	Jet Fuel	118,841	
156	Distillate	139,380	
		3,387,521	

#### MACUNGIE

TANK #	PRODUCT TYPE	CAPACITY	COMMENTS
224	Gasoline	37,522	
191	Fuel Oil	127,606	
192	Heating Oil	128,008	
193	Fuel Oil	197,884	
201	Heating Oil	52,075	
202	Gasoline	50,338	
203	Diesel	51,704	
204	Transmix	49,895	Gasoline/Transmix
205	Heating Oil	51,334	
206	Gasoline	49,238	
207	Diesel	51,415	
208	Gasoline	49,518	
209	Kero/Jet Fuel/Av Gas/JP8	51,341	
210	Gasoline	50,332	
211	Kero/Jet Fuel/Av Gas/JP8	51,267	
212	Gasoline	71,931	
213	Diesel	79,582	
214	Gasoline	76,445	
215	Kero/Jet Fuel/Av Gas/JP8	52,209	
216	Gasoline	76,343	
217	Fuel Oil	108,595	
218	Transmix	50,966	Gasoline/Transmix
220	Gasoline	35,705	out of service (2008 to 2010)
222	Gasoline	73,709	
226	Transmix	36,556	
228	Gasoline	72,882	
230	Gasoline	72,735	
232	Gasoline	72,668	
		1,929,803	

### AUBURN

TANK #	PRODUCT TYPE	CAPACITY
300	Gasoline	34,174
301	Kero/Jet Fuel/Av Gas/JP8	33,608
302	Gasoline	33,932
303	Heating Oil	34,275
304	Gasoline	30,402
305	Kero/Jet Fuel/Av Gas/JP8	34,224
306	Gasoline	30,304
307	Transmix	18,718
308	Transmix	17,093
309	Kero/Jet Fuel/Av Gas/JP8	18,437
310	Transmix	1,628
311	ULSD	52,746
312	Gasoline	29,263
313	Heating Oil	49,601
314	Gasoline	29,916
316	Gasoline	50,425
318	Gasoline	49,923
		548,669

#### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

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Delta Air Lines, Inc. Continental Airlines, Inc. JetBlue Airways Corporation United Air Lines, Inc. US Airways, Inc. V. Docket No. OR12-28-001

Buckeye Pipe Line Company, L.P.

#### INITIAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE NINTH SET OF DISCOVERY REQUESTS OF THE AIRLINES

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.401, *et seq.*, Buckeye Pipe Line Company, L.P. ("Buckeye") hereby submits its Initial Responses to the Ninth Set of Data Requests of Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and US Airways Inc. (collectively, the "Airlines") directed to Buckeye. AIRLINES-BUCKEYE 9-30 With respect to Exhibit No. BUC-1, page 34, line 14 through page 45, line 9 and Exhibit No. BUC-5,

a. Please provide the monthly storage inventory associated with each storage contract included in Exhibit No. BUC-5 by the storage location requested for each customer during the period January 2010 to the most recent month available.

**OBJECTION:** Buckeye objects to this request to the extent it would require Buckeye to perform a study in order to provide the requested data. Subject to this objection, Buckeye will provide a response.

**RESOLUTION OF OBJECTION:** The parties have not yet reached a resolution concerning Buckeye's objections to this request, but are currently engaged in ongoing discussions to resolve such objections.

**RESPONSE:** Buckeye is diligently working on this request and anticipates providing a response by November 21, 2014.

*Response prepared by:* Counsel for Buckeye

Dated: November 14, 2014

#### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

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Delta Air Lines, Inc. Continental Airlines, Inc. JetBlue Airways Corporation United Air Lines, Inc. US Airways, Inc. v. Buckeye Pipe Line Company, L.P. Docket No. OR12-28-001

FIFTH SUPPLEMENTAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE NINTH SET OF DISCOVERY REQUESTS OF THE AIRLINES

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.401, *et seq.*, Buckeye Pipe Line Company, L.P. ("Buckeye") hereby submits its Fifth Supplemental Responses to the Ninth Set of Data Requests of Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and US Airways Inc. (collectively, the "Airlines") directed to Buckeye. **AIRLINES-BUCKEYE 9-30** With respect to Exhibit No. BUC-1, page 34, line 14 through page 45, line 9 and Exhibit No. BUC-5,

a. Please provide the monthly storage inventory associated with each storage contract included in Exhibit No. BUC-5 by the storage location requested for each customer during the period January 2010 to the most recent month available.

#### **OBJECTION:**

Buckeye objects to this request to the extent it would require Buckeye to perform a study in order to provide the requested data. Subject to this objection, Buckeye will provide a response.

#### **RESOLUTION OF OBJECTION:**

Buckeye will provide the requested information or will provide a full explanation of why the requested data is not available.

#### **RESPONSE:**

Please see Exhibit No. BUC-1 at Page 38, Line 5 through Page 42, Line 5. Buckeye does not track the monthly storage inventory associated with each contract or the location at which product is stored. As explained in Exhibit No. BUC-1, storage services under these agreements were provided on a fungible basis, whereby product volumes with substantially the same specifications are commingled and tracked at the aggregate level by product grade on a system-wide basis. When product is received from a storage customer, Buckeye cuts a receipt ticket, as it does for volumes received from other pipeline customers. The amount of product received is then added to the storage customer's inventory within Buckeye's system on its behalf, Buckeye then cuts a delivery ticket, as it does for volumes delivered on behalf of other pipeline customers. The amount of product additional storage customer's inventory within Buckeye's system on its behalf, Buckeye then cuts a delivery ticket, as it does for volumes delivered on behalf of other pipeline customers. The amount of product delivered is then deducted from the storage customer's inventory within Buckeye's accounting system.

Response prepared by: Cyril J. Hahamski

Dated: December 5, 2014

### **EXHIBIT NO. AIR-113**

# HIGHLY CONFIDENTIAL PROTECTED MATERIALS REMOVED

#### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

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Delta Air Lines, Inc. Continental Airlines, Inc. JetBlue Airways Corporation United Air Lines, Inc. US Airways, Inc. V. Docket No. OR12-28-001

Buckeye Pipe Line Company, L.P.

#### INITIAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE NINTH SET OF DISCOVERY REQUESTS OF THE AIRLINES

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.401, *et seq.*, Buckeye Pipe Line Company, L.P. ("Buckeye") hereby submits its Initial Responses to the Ninth Set of Data Requests of Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and US Airways Inc. (collectively, the "Airlines") directed to Buckeye. AIRLINES-BUCKEYE 9-13 With respect to Exhibit No. BUC-24, page 16, line 1 through page 18, line 4 and Exhibit No. BUC-31,

- a. Please state whether the analysis contained in the document Bates stamped BUC 001482 is the results of the analysis of the relative energy use by each of the lines relied on for Exhibit No. BUC-31.
  - i. If so, please provide all workpapers associated with the document BUC 001482.
  - ii. If not, please provide the analysis and workpapers relied on for Exhibit No. BUC-31.
- b. Please state whether the volumes used to perform the analysis summarized in Exhibit No. BUC-31 include volumes transported pursuant to the pipeline capacity leases in documents Bates stamped BUC003985-003992 and BUC005655-00568.
- c. Please state whether and how volumes stored pursuant to the storage contracts in the documents Bates stamped BUC 005329 005654 were incorporated in the analysis underlying Exhibit No. BUC-31.
- d. Please provide a list of the installed horsepower at each tank booster pump as referenced in the document Bates stamped BUC 005934 and Buckeye's response to Request No. AIRLINES-BUCKEYE 2-9.d.
  - i. Please provide an explanation of how energy consumption associated with tank booster pumps was incorporated into the analysis contained in Exhibit No. BUC-31.

**OBJECTION:** No objection.

#### **RESPONSE:**

- a. Yes.
  - i. Please see the file Bates labeled BUC 022135.
  - ii. Not applicable.
- b. Buckeye is diligently working on this request and anticipates providing a response by November 21, 2014.
- c. Buckeye is diligently working on this request and anticipates providing a response by November 21, 2014.
- d. Please see the file Bates labeled BUC 022136.
  - i. The relative energy balance was performed as a method to allocate the energy expenses in each month to the five outbound lines at Linden

Station. Therefore, it was assumed that all fluid started with no potential energy while the product sat in the tanks and ended with energy imparted as it reached the highest pressure before leaving Linden Station. Looking at the discharge pressure and flow rate of each pump combined with the efficiency curves of the main line units and using basic hydraulic relationships, it was approximated how much energy was needed to achieve those hydraulic conditions. The analysis was done at the hourly level and then aggregated by month and year. The energy approximated was inclusive of the tank boosters, station boosters and main line pumps.

Response prepared by: Carl Ostach and Counsel for Buckeye

Dated: November 14, 2014

#### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

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Docket No. OR12-28-001

Delta Air Lines, Inc. Continental Airlines, Inc. JetBlue Airways Corporation United Air Lines, Inc. US Airways, Inc. V.

Buckeye Pipe Line Company, L.P.

FOURTH SUPPLEMENTAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE NINTH SET OF DISCOVERY REQUESTS OF THE AIRLINES

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.401, *et seq.*, Buckeye Pipe Line Company, L.P. ("Buckeye") hereby submits its Fourth Supplemental Responses to the Ninth Set of Data Requests of Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and US Airways Inc. (collectively, the "Airlines") directed to Buckeye. AIRLINES-BUCKEYE 9-13 With respect to Exhibit No. BUC-24, page 16, line 1 through page 18, line 4 and Exhibit No. BUC-31,

- a. Please state whether the analysis contained in the document Bates stamped BUC 001482 is the results of the analysis of the relative energy use by each of the lines relied on for Exhibit No. BUC-31.
  - i. If so, please provide all workpapers associated with the document BUC 001482.
  - ii. If not, please provide the analysis and workpapers relied on for Exhibit No. BUC-31.
- b. Please state whether the volumes used to perform the analysis summarized in Exhibit No. BUC-31 include volumes transported pursuant to the pipeline capacity leases in documents Bates stamped BUC003985-003992 and BUC005655-00568.
- c. Please state whether and how volumes stored pursuant to the storage contracts in the documents Bates stamped BUC 005329 005654 were incorporated in the analysis underlying Exhibit No. BUC-31.
- d. Please provide a list of the installed horsepower at each tank booster pump as referenced in the document Bates stamped BUC 005934 and Buckeye's response to Request No. AIRLINES-BUCKEYE 2-9.d.
  - i. Please provide an explanation of how energy consumption associated with tank booster pumps was incorporated into the analysis contained in Exhibit No. BUC-31.

**OBJECTION:** No objection.

**RESPONSE:** Please see Buckeye November 14, 2014 response to this request. In addition, Buckeye provides the following response.

- b. The monthly fuel expense analysis reflected in Exhibit No. BUC-31 takes into account all fuel, power and DRA expense in Exhibit No. BUC-31 for the Linden Station during the years 2011, 2012 and 2013. As a result, the analysis would reflect fuel, power and DRA expense for any barrels that were transported pursuant to the pipeline capacity leases referenced in the request that moved through the Linden Station.
- c. Since, as noted in the response to part (b) of this request, the monthly fuel expense analysis reflected in Exhibit No. BUC-31 takes into account all fuel, power and DRA expense in Exhibit No. BUC-31 for the Linden Station during the years 2011, 2012 and 2013, any barrels that were stored pursuant to the storage contracts referenced in part (b) of this request that moved through the Linden Station would be included in the analysis shown in Exhibit No. BUC-30.

Response prepared by: Carl Ostach

Dated: December 1, 2014

Linden Station Tank Boosters								
TANK #								
89	100							
90	75							
91	75							
92	75							
93	100							
94	60							
95	50							
96	50							
97	75							
98	75							
99	75							
101	70							
102	70							
103	Uses T128 Booster							
104	70							
105	70							
106	70							
107	70							
108	50							
109	50							
110	50							
111	Uses T112 Booster							
112	60							
113	60							
114	60							
115	125							
116	75							
117	50							
118	60							
119	Uses T115 Booster							
123	60							
124	60							
126	75							
127	75							
128	75							
129	50							
131	75							
132	50							
133	75							
134	Uses T123 Booster							
135	Uses T133 Booster							
149	75							
150	75							
151	60							
152	60						<u> </u>	
152	60						<u> </u>	
153	50							
155	75							
156	Uses T133 Booster							

#### UNITED STATES OF AMERICA FEDERAL ENERGY REGULATORY COMMISSION

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Docket No. OR12-28-001

Delta Air Lines, Inc.
Continental Airlines, Inc.
JetBlue Airways Corporation
United Air Lines, Inc.
US Airways, Inc.
V.
Buckeye Pipe Line Company, L.P.

#### INITIAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE SECOND SET OF DISCOVERY REQUESTS OF DELTA AIR LINES, INC., CONTINENTAL AIRLINES, INC., JETBLUE AIRWAYS CORPORATION, UNITED AIR LINES, INC., AND US AIRWAYS INC. DIRECTED TO BUCKEYE PIPE LINE COMPANY, L.P.

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.401, *et seq.*, Buckeye Pipe Line Company, L.P. ("Buckeye") hereby submits its Initial Responses to the Second Set of Data Requests of Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc.,

and US Airways Inc. (collectively, the "Airlines") directed to Buckeye.

**AIRLINES-BUCKEYE 2-15** With respect to Buckeye's response to Request No. AIRLINES-BUCKEYE 1-26 and the document Bates stamped BUC 001399,

- a. Please explain why all transportation deliveries to Linden are classified as Long Island System movements.
- b. Please provide an explanation of the service provided when a shipper nominates a movement from Linden as an origin to Linden as a destination.
  - i. Please provide all documents that provide an explanation of the service provided when a shipper nominates a movement from Linden as an origin to Linden as a destination.

**OBJECTION:** Buckeye objections to subsection (b)(i) of this request as irrelevant, overly broad and unduly burdensome to the extent it seeks "all documents." If interpreted literally, the request for "all" documents could require the search and production of a vast number of documents, many of which have little or no connection to this proceeding and no potential evidentiary value. Subject to this objection, Buckeye will provide any documents provided to shippers from 2010 through the present that describe the service in question.

**RESOLUTION OF OBJECTION:** The Airlines agree that Buckeye is not required to perform a detailed search of its records in an attempt to identify documents that may describe Linden-to-Linden movements, but that Buckeye will seek a narrative response from a Buckeye employee with knowledge of these movements and will provide any responsive documents identified by the above-described individual(s).

#### **RESPONSE:**

- a. The vast majority of the reported deliveries to Linden constitute Linden-to-Linden transfers, which have traditionally been reflected in the LIS tariffs for movements, within the New York metropolitan area, originating at Linden (*see, e.g.*, FERC Tariff No. 439.8.0, which offers Linden-to-Linden transfer services, as well as Linden to Inwood, NY and Linden to Long Island City, NY services). Accordingly, these movements have been attributed to the LIS.
- b. The service provided when a shipper nominates a movement from Linden as an origin to Linden as a destination involves a transfer of product, through the Buckeye Linden Station manifold, from an inbound connecting facility, operated by Citgo, Colonial Pipeline, Harbor Pipeline, IMTT, Kinder Morgan, Phillips 66, ST Linden Terminal, and others, or from the Buckeye Linden Station itself, to an outbound connecting facility, such as those operated by Gulf Oil, Phillips 66, and Citgo. Such transfers involve coordination with the inbound and outbound facility operators; alignment of the appropriate valves to effect the transfer; performance of product quality control procedures, including product sampling and measurement documentation; and completion of metering, gauging, and ticketing procedures, as necessary.

i. Please see the file Bates labeled BUC 005749 – BUC 005750. Buckeye has not identified any other documents that explain or describe the service provided when a shipper nominates a movement from Linden as an origin to Linden as a destination.

Response prepared by: Cyril Hahamski

Dated: July 10, 2014

## **EXHIBIT NO. AIR-116**

## CONFIDENTIAL PROTECTED MATERIALS REMOVED

## **EXHIBIT NO. AIR-117**

## CONFIDENTIAL PROTECTED MATERIALS REMOVED

### **EXHIBIT NO. AIR-118**

# HIGHLY CONFIDENTIAL PROTECTED MATERIALS REMOVED

### **EXHIBIT NO. AIR-119**

# HIGHLY CONFIDENTIAL PROTECTED MATERIALS REMOVED

## **EXHIBIT NO. AIR-120**

## CONFIDENTIAL PROTECTED MATERIALS REMOVED

#### UNITED STATES OF AMERICA FEDERAL ENERGY REGULATORY COMMISSION

Delta Air Lines, Inc.	)
Continental Airlines, Inc.	)
JetBlue Airways Corporation	)
United Air Lines, Inc.	)
US Airways, Inc.	)
	)
V.	)
	)
Buckeye Pipe Line Company, L.P.	)

Docket No. OR12-28-001

INITIAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE EIGHTH SET OF DISCOVERY REQUESTS OF DELTA AIR LINES, INC., CONTINENTAL AIRLINES, INC., JETBLUE AIRWAYS CORPORATION, UNITED AIR LINES, INC. AND US AIRWAYS, INC. DIRECTED TO BUCKEYE PIPE LINE COMPANY, L.P.

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory

Commission ("Commission"), 18 C.F.R. § 385.401, et seq., Buckeye Pipe Line Company, L.P.

("Buckeye") hereby submits its Initial Responses to the Eighth Set of Data Requests of Delta Air

Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and

US Airways Inc. (collectively, the "Airlines") directed to Buckeye.

#### **DISCOVERY REQUESTS**

**AIRLINES-BUCKEYE 8-1** Please provide Buckeye's asset database reflecting Buckeye's jurisdictional and non-jurisdictional assets, including detailed and specific accounting of all additions, retirements, adjustments and transfers, and depreciation for the years 1983-2013 at the level of general ledger entries for individual items categorized by location code or business unit and including individual asset descriptions.

**OBJECTION:** Buckeye objects to this request as irrelevant and overly broad to the extent it seeks information and documents for Buckeye's pipeline systems other than the Long Island System. The complaint at issue in this proceeding concerns the Long Island System, and therefore data or information regarding Buckeye systems other than the Long Island System is irrelevant and unlikely to lead to the discovery of admissible evidence. Buckeye further objects to this request as overly broad and unduly burdensome to the extent that responding as requested would require a study beyond what Buckeye is currently undertaking for the purpose of preparing its answering case in this proceeding, and to the extent that it requires Buckeye to produce in database format information that is not kept in such format in the usual course of business. Property activity at the level of general ledger entries for individual assets historically has not been kept in electronic form. Buckeye estimates that the process of digitizing such records and putting them into database format would take a team of three people working full time at least six months to complete. The precise cost associated with such effort an effort is not known, but Buckeye estimates that it would exceed \$150,000.

**RESOLUTION OF OBJECTION:** The parties have not yet reached a resolution concerning Buckeye's objections to this request, but are currently engaged in ongoing discussions to resolve such objections.

**RESPONSE:** Buckeye is diligently working on this request, and will respond to this request in accordance with the resolution agreed-upon between the parties.

*Response prepared by:* Counsel for Buckeye

Dated: September 8, 2014

#### UNITED STATES OF AMERICA FEDERAL ENERGY REGULATORY COMMISSION

OR12-28-001

Delta Air Lines, Inc.	)	Docket No.
Continental Airlines, Inc.	)	
JetBlue Airways Corporation	)	
United Air Lines, Inc.	)	
US Airways, Inc.	)	
-	)	
V.	)	
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Buckeye Pipe Line Company, L.P.	)	

#### FIRST SUPPLEMENTAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE EIGHTH SET OF DISCOVERY REQUESTS OF DELTA AIR LINES, INC., CONTINENTAL AIRLINES, INC., JETBLUE AIRWAYS CORPORATION, UNITED AIR LINES, INC. AND US AIRWAYS, INC. DIRECTED TO BUCKEYE PIPE LINE COMPANY, L.P.

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.401, *et seq.*, Buckeye Pipe Line Company, L.P.

("Buckeye") hereby submits its First Supplemental Responses to the Eighth Set of Data Requests

of Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air

Lines, Inc., and US Airways Inc. (collectively, the "Airlines") directed to Buckeye.

#### **DISCOVERY REQUESTS**

**AIRLINES-BUCKEYE 8-1** Please provide Buckeye's asset database reflecting Buckeye's jurisdictional and non-jurisdictional assets, including detailed and specific accounting of all additions, retirements, adjustments and transfers, and depreciation for the years 1983-2013 at the level of general ledger entries for individual items categorized by location code or business unit and including individual asset descriptions.

**OBJECTION:** Buckeye objects to this request as irrelevant and overly broad to the extent it seeks information and documents for Buckeye's pipeline systems other than the Long Island System. The complaint at issue in this proceeding concerns the Long Island System, and therefore data or information regarding Buckeye systems other than the Long Island System is irrelevant and unlikely to lead to the discovery of admissible evidence. Buckeye further objects to this request as overly broad and unduly burdensome to the extent that responding as requested would require a study beyond what Buckeye is currently undertaking for the purpose of preparing its answering case in this proceeding, and to the extent that it requires Buckeye to produce in database format information that is not kept in such format in the usual course of business. Property activity at the level of general ledger entries for individual assets historically has not been kept in electronic form. Buckeye estimates that the process of digitizing such records and putting them into database format would take a team of three people working full time at least six months to complete. The precise cost associated with such effort an effort is not known, but Buckeye estimates that it would exceed \$150,000.

**RESOLUTION OF OBJECTION:** In its response to 8-1, Buckeye will explain why the requested data are not available, and will provide an electronic file reflecting the tank assets at the Linden, Macungie and Auburn terminals for the period 1984-2012, which will include the specific accounting of all additions, retirements, adjustments, transfers and depreciation for the tank assets on an annualized basis. The file also will identify the tank assets as carrier or non-carrier, as applicable, and will include a description (e.g., tank number) that allows [for] the identification of individual tank assets. To the extent any Booth facilities are included in Buckeye's rate base, the same information for these facilities will be provided as well. For the period 2004-2012, Buckeye will provide the breakdown for the entire Business Unit(s) where the Linden, Macungie, and Auburn (and, to the extent applicable, Booth) tank assets are recorded/located in the asset database provided in the file Bates stamped BUC 001271 so that the proposed database/electronic file can be reconciled with the previously produced asset database for these referenced years.

**RESPONSE:** Please see the files Bates labeled BUC 0019125 – BUC 0019129, which reflect property data and activity for the tank assets at the Linden, Macungie and Auburn terminals for the period 1984-2012, and property activity for the other, non-tank assets within the Linden, Macungie and Auburn business units for the period 2003-2012 (including all additions, retirements, adjustments, transfers and depreciation) on an annualized basis. The assets at Booth, Pennsylvania are not included in the referenced files, as the Booth assets are not included in Buckeye's rate base.

Buckeye is not able to provide a "detailed and specific accounting of all additions, retirements, adjustments and transfers, and depreciation for the years 1983-2013 at the level of general ledger

entries for individual items categorized by location code or business unit and including individual asset descriptions," for several reasons. First, Buckeye does not have general-ledger entry detail for property activity for the period 1984-2003 in a digital format. The only data that exist in digital format for this period are recorded on an annual, rather than general ledger entry level, basis. Second, Buckeye does not have property activity data at the asset level for the years 1984-2003. For that period, Buckeye's property records exist only at the business unit (location code) and FERC account level. Beginning in January 2003 when Buckeye transitioned to a new accounting system, Buckeye began assigning asset numbers to individual assets. Buckeye assigned asset numbers to all assets that were in service as of January 2003, and to any assets that were placed into service after that date. However, at the time the new accounting system was implemented, Buckeye determined that it was neither feasible nor necessary to go back in time and attempt to associate all historical property activity with the newly assigned asset numbers, or to assign asset numbers to assets that had been retired prior to January 2003, annual property activity data are available only at the business unit and FERC account level.

Response prepared by: James Anderson, Bob Read and counsel for Buckeye

Dated: September 26, 2014

### **EXHIBIT NO. AIR-122**

# HIGHLY CONFIDENTIAL PROTECTED MATERIALS REMOVED

### **EXHIBIT NO. AIR-123**

## CONFIDENTIAL PROTECTED MATERIALS REMOVED

### **EXHIBIT NO. AIR-124**

# HIGHLY CONFIDENTIAL PROTECTED MATERIALS REMOVED

## **EXHIBIT NO. AIR-125**

## CONFIDENTIAL PROTECTED MATERIALS REMOVED

### **EXHIBIT NO. AIR-126**

# HIGHLY CONFIDENTIAL PROTECTED MATERIALS REMOVED

#### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

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Delta Air Lines, Inc. Continental Airlines, Inc. JetBlue Airways Corporation United Air Lines, Inc. US Airways, Inc. Docket No. OR12-28-001

Buckeye Pipe Line Company, L.P.

#### INITIAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE FOURTEENTH SET OF DISCOVERY REQUESTS OF COMPLAINANTS

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Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.401, *et seq.*, Buckeye Pipe Line Company, L.P. ("Buckeye") hereby submits its Initial Responses to the Fourteenth Set of Data Requests of Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and US Airways Inc. (collectively, the "Complainants") directed to Buckeye in the abovecaptioned proceeding.

#### **DISCOVERY REQUESTS**

AIRLINES-BUCKEYE 14-1 With respect to the Prepared Answering Testimony of Mr. Hahamski, Exh. No. BUC-1, page 23, line 21 through page 25, line 10,

- a. Do product gains that occur as a result of the manner in which batches are cut in order to preserve product specifications as described in Exh. No. BUC-1, page 23, line 22 through page 24, line 9 produce an equal and offsetting amount of product losses?
  - i. If not, please provide an explanation of how some other amount of product losses, not offsetting the amount of product gains, would result from the manner in which batches are cut in order to preserve product specifications?
- b. Please provide an explanation of whether transmix that is generated within Buckeye's system while product is in route to various Buckeye pipeline destinations as described in Exh. No. BUC-1, page 24, lines 14-21 only generates product losses?
  - i. If transmix that is generated within Buckeye's system while product is in route to various Buckeye pipeline destinations can generate product gains, please provide a full explanation of when and how those product gains can occur.
- c. Please provide an explanation of whether transmix that is received from a connecting carrier as described in Exh. No. BUC-1, page 24, lines 21-22 and page 28, line 20 through page 30, line 19 only generates product losses?
  - i. If transmix that is received from a connecting carrier can generate product gains, please provide a full explanation of when and how those product gains can occur.
- d. Please provide an explanation of whether normal product losses that result, for example, from evaporation, product contraction and expansion, and metering discrepancies as described on page 24, line 22 through page 25, line 3 result in only product losses.
  - i. If normal product losses that result from, for example, evaporation, product contraction and expansion, and metering discrepancies can result in product gains, please provide a full explanation of when and how those product gains can occur.
  - ii. If normal product losses that result from, for example, evaporation, product contraction and expansion, and metering discrepancies can result in product gains, please provide an explanation of whether the resulting gains and losses would offset each other, or whether there could be net losses or net gains as a result.

- e. Please provide an explanation of whether product gains or losses occurring because of the difference between physical and book inventory such as could occur prior to the completion of any deliveries merely as a reflection of the fact that month-end physical inventory is higher or lower than the corresponding book inventory as described on page 25, lines 7-10 would result in gains and losses that would offset each other, whether in the current month or over the course of consecutive months, or whether there could be net losses or net gains as a result.
- f. Please provide an explanation of any other manner in which product gains or losses could occur on Buckeye's system.

#### **OBJECTION:**

No objection.

#### **RESPONSE:**

Buckeye is diligently working to prepare a response, and anticipates providing a response by January 9, 2015.

Response prepared by: Counsel for Buckeye

Dated: January 7, 2015

**AIRLINES-BUCKEYE 14-2** With respect to Buckeye's response to request no. AIRLINES-BUCKEYE 9-29 and the document Bates stamped BUC 023968, for the period January 2011 through December 2013,

- a. Please identify the amount of product losses in each month on the LIS resulting from the manner in which batches are cut in order to preserve product specifications as described in Exh. No. BUC-1, page 23, line 22 through page 24, line 9.
- b. Please identify the amount of product losses in each month on the LIS resulting from transmix that is generated within Buckeye's system while product is in route to various Buckeye pipeline destinations as described in Exh. No. BUC-1, page 24, lines 14-21.
- c. Please identify the amount of product losses in each month on the LIS resulting from transmix that is received from a connecting carrier as described in Exh. No. BUC-1, page 24, lines 21-22 and page 28, line 20 through page 30, line 19.
- d. Please identify the amount of product losses in each month on the LIS resulting from evaporation, product contraction and expansion, and metering discrepancies as described on page 24, line 22 through page 25, line 3.
- e. Please identify the amount of product losses in each month on the LIS resulting from the difference between physical and book inventory such as could occur prior to the completion of any deliveries merely as a reflection of the fact that month-end physical inventory is higher or lower than the corresponding book inventory as described on page 25, lines 7-10.
- f. Please identify the amount of product losses in each month on the LIS resulting from sources other than those identified in parts a. through e. of this request, and provide an explanation of reason for these monthly product losses.
- g. Please identify the amount of product gains in each month on the LIS resulting from the manner in which batches are cut in order to preserve product specifications as described in Exh. No. BUC-1, page 23, line 22 through page 24, line 9.
- h. Please identify the amount of product gains in each month on the LIS resulting from transmix that is generated within Buckeye's system while product is in route to various Buckeye pipeline destinations as described in Exh. No. BUC-1, page 24, lines 14-21.
- i. Please identify the amount of product gains in each month on the LIS resulting from transmix that is received from a connecting carrier as described in Exh. No. BUC-1, page 24, lines 21-22 and page 28, line 20 through page 30, line 19.
- j. Please identify the amount of product gains in each month on the LIS resulting from evaporation, product contraction and expansion, and metering discrepancies as described on page 24, line 22 through page 25, line 3.

#### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

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Delta Air Lines, Inc. Continental Airlines, Inc. JetBlue Airways Corporation United Air Lines, Inc. US Airways, Inc. V. Docket No. OR12-28-001

Buckeye Pipe Line Company, L.P.

#### FIRST SUPPLEMENTAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE FOURTEENTH SET OF DISCOVERY REQUESTS OF COMPLAINANTS

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.401, *et seq.*, Buckeye Pipe Line Company, L.P. ("Buckeye") hereby submits its First Supplemental Responses to the Fourteenth Set of Data Requests of Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and US Airways Inc. (collectively, the "Complainants") directed to Buckeye in the above-captioned proceeding.

### **DISCOVERY REQUESTS**

AIRLINES-BUCKEYE 14-1 With respect to the Prepared Answering Testimony of Mr. Hahamski, Exh. No. BUC-1, page 23, line 21 through page 25, line 10,

- a. Do product gains that occur as a result of the manner in which batches are cut in order to preserve product specifications as described in Exh. No. BUC-1, page 23, line 22 through page 24, line 9 produce an equal and offsetting amount of product losses?
  - i. If not, please provide an explanation of how some other amount of product losses, not offsetting the amount of product gains, would result from the manner in which batches are cut in order to preserve product specifications?
- b. Please provide an explanation of whether transmix that is generated within Buckeye's system while product is in route to various Buckeye pipeline destinations as described in Exh. No. BUC-1, page 24, lines 14-21 only generates product losses?
  - i. If transmix that is generated within Buckeye's system while product is in route to various Buckeye pipeline destinations can generate product gains, please provide a full explanation of when and how those product gains can occur.
- c. Please provide an explanation of whether transmix that is received from a connecting carrier as described in Exh. No. BUC-1, page 24, lines 21-22 and page 28, line 20 through page 30, line 19 only generates product losses?
  - i. If transmix that is received from a connecting carrier can generate product gains, please provide a full explanation of when and how those product gains can occur.
- d. Please provide an explanation of whether normal product losses that result, for example, from evaporation, product contraction and expansion, and metering discrepancies as described on page 24, line 22 through page 25, line 3 result in only product losses.
  - i. If normal product losses that result from, for example, evaporation, product contraction and expansion, and metering discrepancies can result in product gains, please provide a full explanation of when and how those product gains can occur.
  - ii. If normal product losses that result from, for example, evaporation, product contraction and expansion, and metering discrepancies can result in product gains, please provide an explanation of whether the resulting gains and losses would offset each other, or whether there could be net losses or net gains as a result.

- e. Please provide an explanation of whether product gains or losses occurring because of the difference between physical and book inventory such as could occur prior to the completion of any deliveries merely as a reflection of the fact that month-end physical inventory is higher or lower than the corresponding book inventory as described on page 25, lines 7-10 would result in gains and losses that would offset each other, whether in the current month or over the course of consecutive months, or whether there could be net losses or net gains as a result.
- f. Please provide an explanation of any other manner in which product gains or losses could occur on Buckeye's system.

### **OBJECTION:** No objection.

### **RESPONSE:**

- **a.** When considered in isolation, product gains that occur as a result of the manner in which batches are cut generally produce equal and offsetting amounts of product losses. However, it is important to note that the volumetric measurements of such offsetting gains and losses are typically not identical, due to evaporation, product contraction and expansion, and metering tolerances that are inherent in the operation of any pipeline system, as discussed in Exhibit No. BUC-1, Page 24, Line 11 through Page 25, Line 4.
  - i. Please see to Buckeye's response to subpart a. above.
- **b.** When considered in isolation, transmix that is generated within Buckeye's system generally results from product losses. However, it is important to note that the volumetric measurements of such offsetting transmix gains and product losses are typically not identical, due to evaporation, product contraction and expansion, and metering tolerances that are inherent in the operation of any pipeline system, as discussed in Exhibit No. BUC-1, Page 24, Line 22 through Page 25, Line 4.
  - i. Please refer to Buckeye's response to subpart b. above.
- **c.** When considered in isolation, transmix that is received from a connecting carrier generates only product losses. However, it is important to note that the volumetric measurements of such offsetting transmix gains and product losses are typically not identical, due to evaporation, product contraction and expansion, and metering tolerances that are inherent in the operation of any pipeline system, as discussed in Exhibit No. BUC-1, Page 24, Line 22 through Page 25, Line 4.
  - i. Please refer to Buckeye's response to subpart c. above.
- **d.** Normal product losses that result from evaporation, product contraction and expansion, and metering discrepancies generally result in product losses. However, it is important to note that volumetric measurements are typically subject to metering tolerances that are inherent in the operation of any pipeline system, whereby product expansion, as well as temperature, gravity, and pressure variations could result in incidental product gains.

- i. Please refer to Buckeye's response to subpart d. above.
- ii. Please refer to Buckeye's response to subpart d. above.
- e. Generally, product gains and losses reflecting the difference between physical and book inventory would result in gains and losses that would offset each other over the course of consecutive months.
- f. Please refer to Exhibit No. BUC-1, Page 23, Line 6 through Page 26, Line 16.

Response prepared by: Cyril J. Hahamski

Dated: January 16, 2015

**AIRLINES-BUCKEYE 14-2** With respect to Buckeye's response to request no. AIRLINES-BUCKEYE 9-29 and the document Bates stamped BUC 023968, for the period January 2011 through December 2013,

- a. Please identify the amount of product losses in each month on the LIS resulting from the manner in which batches are cut in order to preserve product specifications as described in Exh. No. BUC-1, page 23, line 22 through page 24, line 9.
- b. Please identify the amount of product losses in each month on the LIS resulting from transmix that is generated within Buckeye's system while product is in route to various Buckeye pipeline destinations as described in Exh. No. BUC-1, page 24, lines 14-21.
- c. Please identify the amount of product losses in each month on the LIS resulting from transmix that is received from a connecting carrier as described in Exh. No. BUC-1, page 24, lines 21-22 and page 28, line 20 through page 30, line 19.
- d. Please identify the amount of product losses in each month on the LIS resulting from evaporation, product contraction and expansion, and metering discrepancies as described on page 24, line 22 through page 25, line 3.
- e. Please identify the amount of product losses in each month on the LIS resulting from the difference between physical and book inventory such as could occur prior to the completion of any deliveries merely as a reflection of the fact that month-end physical inventory is higher or lower than the corresponding book inventory as described on page 25, lines 7-10.
- f. Please identify the amount of product losses in each month on the LIS resulting from sources other than those identified in parts a. through e. of this request, and provide an explanation of reason for these monthly product losses.
- g. Please identify the amount of product gains in each month on the LIS resulting from the manner in which batches are cut in order to preserve product specifications as described in Exh. No. BUC-1, page 23, line 22 through page 24, line 9.
- h. Please identify the amount of product gains in each month on the LIS resulting from transmix that is generated within Buckeye's system while product is in route to various Buckeye pipeline destinations as described in Exh. No. BUC-1, page 24, lines 14-21.
- i. Please identify the amount of product gains in each month on the LIS resulting from transmix that is received from a connecting carrier as described in Exh. No. BUC-1, page 24, lines 21-22 and page 28, line 20 through page 30, line 19.
- j. Please identify the amount of product gains in each month on the LIS resulting from evaporation, product contraction and expansion, and metering discrepancies as described on page 24, line 22 through page 25, line 3.

- k. Please identify the amount of product gains in each month on the LIS resulting from the difference between physical and book inventory such as could occur prior to the completion of any deliveries merely as a reflection of the fact that month-end physical inventory is higher or lower than the corresponding book inventory as described on page 25, lines 7-10.
- 1. Please identify the amount of product gains in each month on the LIS resulting from sources other than those identified in parts g. through k. of this request, and provide an explanation of reason for these monthly product gains.

### **OBJECTION:**

Buckeye objects to subsections (a) - (l) of this request as irrelevant and overly broad, as the requested information is not relevant to any material issue in this proceeding and not reasonably calculated to lead to the discovery of relevant or admissible evidence. Buckeye further objects to subsections (a)-(l) of this request to the extent it seeks information that is not within Buckeye knowledge, possession, custody or control, and to the extent it would require Buckeye to perform a study in order to provide the requested information. Subject to these objections, Buckeye will provide a response.

### **RESOLUTION TO OBJECTIONS:**

The parties have not engaged in discussions concerning Buckeye's objections to this request; therefore, Buckeye will respond in accordance with its objection.

### **RESPONSE:**

- **a.** The product gains and losses provided in Buckeye's response to data request No. AIRLINES-BUCKEYE 9-29 and the document Bates stamped BUC 023968 reflect the combined volumes of product gains and losses from all sources discussed in Exhibit No. BUC-1, Page 23, Line 6 through Page 26, Line 16. Generally, such gains and losses are operationally indistinguishable, since the facts and circumstances that lead to the generation of such gains and losses are operationally intertwined in the normal course of pipeline operations. For example, batch cuts made to preserve product specifications could entail the generation of operational transmix, and all volumetric measurements are subject to the impact of product evaporation, product contraction and expansion, and metering discrepancies, that are inherent in the operation of any pipeline system. Therefore, Buckeye is not able to identify product gains and losses directly attributable to any specific set of factors discussed in Exhibit No. BUC-1, Page 23, Line 6 through Page 26, Line 16.
- **b.** Please refer to Buckeye's response to subpart a. above.
- c. Please refer to Buckeye's response to subpart a. above.
- d. Please refer to Buckeye's response to subpart a. above.
- e. Please refer to Buckeye's response to subpart a. above.

## **EXHIBIT NO. AIR-128**

## **EXHIBIT NO. AIR-129**

## **EXHIBIT NO. AIR-130**

## **EXHIBIT NO. AIR-131**

### FEDERAL ENERGY REGULATORY COMMISSION WASHINGTON, D.C. 20426

October 31, 2001

In Reply Refer To: Letter Order Pursuant to § 375.307(e)(2) OMTR - Division of Tariffs and Rates - Central Buckeye Pipe Line Company, L.P. FERC Form No. 6

Buckeye Pipe Line Company, L.P. Attention: Stephen Milbourne, Esq. 5 Radnor Corporate Center 100 Matsonford Road Radnor, PA 19087

Reference: Denial of Request for Waiver of the FERC Form No. 6 Filing Regulations

Dear Mr. Milbourne:

On December 31, 2001, Buckeye Pipe Line Company, L.P. (Buckeye) filed its FERC Form No. 6: Annual Report of Oil Pipeline Companies (Form 6) for calendar year 2000, including a footnote to line 9 of page 700 stating that Buckeye is not subject to the filing requirements for page 700. Buckeye also repeated this claim in an August 20, 2001, letter to the Office of Market Oversight and Enforcement Section. We will treat the footnote and August 20th letter as requests by Buckeye for a waiver of its Form 6 filing requirements.

Pursuant to authority delegated to the Director, Division of Tariffs and Rates -Central, under 18 C.F.R. § 375.307(e)(2), your request for waiver of the Commission's Form 6, page 700 filing requirements is denied as being contrary to the public interest. Within 15 days of the date of this Order, please submit to the Commission full and accurate data as required by page 700 of the Form 6, as previously requested by instructions accompanying the Form 6, and by correspondence from Commission Staff on August 9, 2001.

Each year oil pipeline carriers, not otherwise exempt, are required under Section 20 of the Interstate Commerce Act and 18 C.F.R. 357.2 to prepare and file Form 6, which includes page 700, as an annual report. In response to the argument that the information is not necessary to prove the justness and reasonableness of a rate, the Commission stated in Order No. 620:

The information on page 700 was intended to be a preliminary screening tool for pipeline rate filings. As such, page 700 provides a means whereby a shipper can determine whether a pipeline's cost of service is so substantially divergent from the revenues produced by its rates to warrant a challenge that requires the pipeline to justify its rates .... The Commission believes that the additional information provided on the new page 700 provides the information necessary to monitor the reasonableness of a pipeline's filed rates and will further enable a shipper to challenge a pipeline's rates. <sup>1</sup>

In Order No. 620, the Commission specifically recognized that the data on Form 6 ensures that the Commission has the financial, operational, and ratemaking information needed to carry out its regulatory responsibilities to monitor the oil pipeline industry in a dynamically changing environment, <sup>2</sup> and that shippers rely on this data.

The Commission also recognized in Order No. 620 that shippers are expected to use Form 6 data to analyze a pipeline's claim that it is entitled to depart from indexed rates:

The information included in the Form 6 was determined ... to be the minimum necessary for Shippers to assess filed rate changes under Order No. 561. In Order No. 561, the Commission adopted an indexing methodology to regulate oil pipeline rate changes as well as certain alternative rate-changing methodologies where a Pipeline or a Shipper could justify a departure from the indexing methodology .... Moreover, when a Shipper attempts to justify a complaint against an existing or grandfathered rate, it must satisfy a substantial evidentiary burden before a hearing and formal discovery rights are granted. This burden requires an in-depth analysis of oil pipelines' cost and revenue data. <sup>3</sup>

Without the Form 6 data on page 700, shippers are effectively denied even the most basic information with which to perform rate reviews.

<sup>&</sup>lt;sup>1</sup> Revisions to and Electronic Filing of the FERC Form No. 6 and related Uniform System of Accounts, FERC Stats. & Regs., Regulations Preambles 1991-1996, ¶ 31,115, at 31,958 - 61, (2000).

<sup>&</sup>lt;sup>2</sup> <u>Id.</u> at 31,954.

<sup>&</sup>lt;sup>3</sup> <u>Id.</u> at 31,953.

Buckeye claims that the experimental program that gave Buckeye permission to charge market-based rates in certain of its markets was approved by the Commission in 1990, <sup>4</sup> and the program was subsequently extended indefinitely. <sup>5</sup> As a result, Buckeye appears to believe that the Commission thus exempted its program from certain rate reviews and standard filing requirements, specifically the requirement to file a complete and accurate page 700 of its Form 6.

In its first Order extending the operation of Buckeye's program indefinitely, <sup>6</sup> the Commission specifically stated that the cost-based rates in Buckeye's non-competitive markets were to be subject to the indexing price methodology contained in Order No. 561. <sup>7</sup> In its second Order dealing with the pricing mechanism under Order No. 561, <sup>8</sup> the Commission allowed Buckeye to continue its program, but did not waive its pricing mechanisms nor release Buckeye from its reporting obligations. Buckeye not only misreads the second Order, it also misperceives the purposes for which the Form 6 data is collected.

The mere grant of market-based rate authority does not automatically permit the charging of rates outside the zone of reasonableness nor exempt a carrier from the reporting requirements such as would permit appraisal of the justness and reasonableness of the rate charged. The Commission in Order No 572 discussed the use of Form No. 6 data as way to monitor market-based rates, stating:

<sup>4</sup> Buckeye Pipe Line Company, L.P., 53 FERC ¶ 61,473 (1990), order on reh'g, 55 FERC ¶ 61,084 (1991).

<sup>5</sup> Buckeye Pipe Line Company, L.P., 66 FERC ¶ 61,348 (1994); Buckeye Pipe Line Company, L.P., 69 FERC ¶ 61,302, at 62,163.

<sup>6</sup> Buckeye Pipe Line Company, L.P., 66 FERC ¶ 61,348 (1994).

<sup>7</sup> Revisions to Oil Pipeline Regulations Pursuant to the Energy Policy Act, FERC Stats. & Regs., Regulations Preambles 1991-1996, ¶ 30,985 (1993), *order on reh'g*, Order No. 561-A, FERC Stats. & Regs., Regulations Preambles 1991-1996, ¶ 31,000 (1994), *aff'd*, Association of Oil Pipelines v. FERC, 83 F.3d 1424 (D.C. Cir. 1996).

<sup>8</sup> Buckeye, 69 FERC at 62,161-63.

In addition, the Commission will be able to monitor the pipeline's aggregate earnings through its Form No. 6 filing.<sup>9</sup>

The Commission recently reiterated the well-settled law enunciated by the U.S. Court of Appeals that the Commission has the responsibility to monitor markets to ensure that rates in the markets (even those determined to be competitive) remain within a zone of reasonableness. <sup>10</sup> Moreover, it is clear that all pipeline rates, market-based rates as well as cost-based rates be set within this zone of reasonableness. The D.C. Circuit Court of Appeals clarified this principal, noting that:

Most fundamentally, FERC's statutory mandate under the Interstate Commerce Act requires oil pipeline rates to be set within the "zone of reasonableness"; presumed market forces may not comprise the principal regulatory constraint.<sup>11</sup>

To facilitate such determinations, the Commission and interested shippers continue to need the page 700 cost of service information for all of a pipeline's jurisdictional operations, including those subject to market-based rates.

Buckeye's reliance on the Commission's statement that "[m]arket caps are not part of Order No. 561 and *to this degree the Buckeye program is more stringent than Order No. 561,* "<sup>12</sup> is misplaced. The quoted Buckeye Order at that juncture focused solely on the extension of the rate scheme at that time, and not on future assessments of the market and Buckeye's performance. Also of significance, that Order also states that "[w]hen the Commission reviews the operation of the index established for oil pipelines generally as

<sup>11</sup> Farmer's Union Central Exchange, Inc. v. FERC 734 F.2d, at 1530.

<sup>12</sup> Buckeye letter of August 20, 2001, page 2, quoting Buckeye, 69 FERC at 62,123. Emphasis supplied by Buckeye letter.

<sup>&</sup>lt;sup>9</sup> Market-Based Ratemaking for Oil Pipelines, FERC Stats. & Regs., Regulations Preambles 1991-1996, ¶ 31,007, at 31,187.

<sup>&</sup>lt;sup>10</sup> San Diego Gas & Electric Co. v. Sellers of Energy and Ancillary Services, 93 FERC ¶ 61,294, at 61,997 (2000) *citing* Farmers Union Cent. Exch. v. FERC, 734 F.2d 1486, at 1502 (D.C. Cir. 1984).

provided in Order No. 561, it will also reevaluate Buckeye's program." <sup>13</sup> No reasonable reading of that sentence could lead Buckeye to believe that it was free from all future rate review. Further, Buckeye's annual program data is substantially redacted in the form available to shippers, and does not contain any cost data by which the aforementioned review could be performed. Indeed, in Order No. 561, <sup>14</sup> the Commission in Section IV.-Ratemaking Methods Adopted in the Final Rule, stated:

Cost data included in Form No. 6 can be used by an interested person to form the basis of complaint or protest, that the increase sought under any of the methodologies is not justified. The Commission believes that this use of such cost data in this manner - i.e., to demonstrate that the increase in the rate proposed by the pipeline would result in an unjust and unreasonable rate - is entirely appropriate and justified. <sup>15</sup>

The omission of the information on page 700 will also interfere with the Commission's need for industry-wide data and statistics. The Commission, in Order No. 571, stated:

In Order No. 561, the Commission stated it would monitor the effectiveness of the index in tracking industry costs. These reviews will occur every five years, commencing July 1, 2000. Page 700, together with other information contained in Form No. 6, will permit the Commission to use the Form No. 6 data to help fulfill this commitment. Since the Total Cost of Service, for example, is derived from all of the components of a pipeline's costs and capital properties, this figure when used with other Form No. 6 information, will provide details on general trends affecting each company total by which it compares costs incurred and rates charged by an individual pipeline to the industry or place a pipeline's data in context for purposes of any comparison. <sup>16</sup>

Further, in the Commission noted this in Order No. 620:

<sup>13</sup> Buckeye, 69 FERC at 62,163.

<sup>14</sup> FERC Stats. & Regs., Regulations Preambles 1991-1996, ¶ 30,985 at 30,947.

<sup>15</sup> Buckeye's reference to Order No. 561's exemption of the Trans-Alaska Pipeline System (at 30,961) is misplaced as it refers to the establishment of a streamlined ratemaking system, not exclusion of Buckeye from the Form 6 reporting requirements.

<sup>16</sup>FERC Stats. & Regs., Regulations Preambles 1991-1996, ¶ 31,006 at 31,170.

The Commission staff uses the data for compliance reviews on the financial conditions of regulated companies. These requirements conform to the Commission's plan for efficient information collection, communication, and management within the oil pipeline industry. Data will contribute to well-informed decision-making and streamlined workload processing.<sup>17</sup>

In January 2001 this information was used to conduct the five-year review of indexed rates. Further, industry-wide comparisons may be relied upon to formulate regulatory practices. Omission of the required information could skew the data and invalidate the bases for such policies.

In that the Commission found that the Final Rule promulgated in Order No. 620 resulted in a significant reduction in the burden of carrier reporting requirements, <sup>18</sup> Buckeye cannot be said to have incurred an unreasonable burden in complying with the terms of this Order.

This order constitutes final agency action. Requests for rehearing by the Commission may be filed within 30 days of the date of issuance of this order, pursuant to 18 C.F.R. § 385.713.

Sincerely,

Michael C. McLaughlin, Director Division of Tariffs and Rates - Central

<sup>&</sup>lt;sup>17</sup> FERC Stats. & Regs., Regulations Preambles 1996-2000, at 31,962.

<sup>&</sup>lt;sup>18</sup> <u>Id.</u> at 31,961-62.

Exhibit No. AIR-133 Page 1 of 84

Exhibit (B-99)

#### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

Buckeye Pipe Line Company, ) Docket No. IS87-14-000, L.P. ) <u>et al</u>.

> PHASE I PREPARED REBUTTAL TESTIMONY OF RICHARD N. HILDAHL

DATE: March 24, 1989

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### PHASE I PREPARED REBUTTAL TESTIMONY OF RICHARD N. HILDAHL

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1	Q.	Please state your name, business address and occupation.
2	Α.	My name is Richard N. Hildahl. My business address is
3		555 California Street, Suite 3000, San Francisco,
4		California. I am a Partner in the accounting firm of
5		Ernst & Whinney. Ernst & Whinney is an international
6		firm of public accountants and management consultants
7		with over 300 offices and 20,000 professionals
8		worldwide.
9	Q.	Please describe your responsibilities and past
10		experience with Ernst & Whinney.
11	Α.	I am the Partner-In-Charge of Management Consulting
12		Services in the San Francisco office of the Western
13		Region Consulting Practice. I am primarily responsible
14		for financial consulting services provided to the energy
15		transportation industry in the United States and Canada.
16		I have participated in numerous engagements for oil
17		pipeline carriers and oil ports. These have included
18		advising clients on various accounting, ratemaking,
19		organizational and strategic issues.
20		Since joining Ernst & Whinney in 1969, I have been
20 21		Since joining Ernst & Whinney in 1969, I have been involved almost exclusively in matters concerning

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1 several regulatory commissions and have testified before the Federal Energy Regulatory Commission (hereinafter 2 3 "FERC" or "Commission"), the National Energy Board of Canada, the California Public Utilities Commission, the Δ 5 North Dakota Public Service Commission, the Virgin Islands Corporation Commission, the Alaska Public 6 Utilities Commission, the Alaska Pipeline Commission, 7 and the British Columbia Energy Commission. I was a 8 9 member of the Subcommittee on Public Utilities, as well 10 as its Oil and Gas Pipeline Task Force of the American 11 Institute of Certified Public Accountants. I authored 12 the chapter "Accounting for Rate-Regulated Enterprises" 13 in the <u>Handbook of Modern Accounting</u>. I also was 14 responsible for the Ernst & Whinney publication, Study of Common Carrier Depreciation Rate Practices and 15 16 Policies, which was prepared for the Federal Communications Commission. 17

18 Q. Please describe your academic background.

19 A. I hold a Bachelor of Arts degree in Business
20 Administration from Pacific Lutheran University and a
21 Master of Business Administration degree in Accounting
22 from the University of Oregon. I have taught accounting
23 and business law at Lane Community College and Pacific
24 Lutheran University.

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1		I. <u>INTRODUCTION</u>
2	Q.	What is the purpose of your Phase I rebuttal testimony?
3	Α.	The purpose of my testimony is to respond to portions of
4		the testimonies of George M. Shriver III of the FERC
5		Staff and Dr. Jerome E. Hass of the Air Transport
6		Association of America ("ATA") which were filed on
7		February 6, 1989. Both Mr. Shriver and Dr. Hass have
8		presented calculations and testimony purporting to show
9		that Buckeye Pipe Line Company, L.P. ("Buckeye") has
10		earned excessive profits from its operations and
11		therefore has market power. Employing various methods,
12		each witness purports to calculate Buckeye's
13		profitability and compare it to the profitability of
14		other firms in different businesses. The purpose of my
15		testimony is to correct the numerous errors in Dr. Hass'
16		and Mr. Shriver's calculations of the returns earned by
17		Buckeye.
18		My testimony should be read in conjunction with the

My testimony should be read in conjunction with the 18 testimony of my partner, Dr. Timothy R. Crichfield, who 19 20 explains the extremely limited probative value of examining a firm's profitability in order to determine 21 whether that firm possesses market power. Dr. 22 Crichfield also explains the flaws in the measures of 23 profitability employed by Mr. Shriver and Dr. Hass and 24 25 in the standards they employ to determine Buckeye's

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relative profitability as compared to other companies in different businesses. Finally, Dr. Crichfield takes the corrected Buckeye return figures which I have calculated and compares them against Dr. Hass' and Mr. Shriver's own standards to demonstrate that, even under their own suggested standards, Buckeye has not earned excessive or unreasonable profits.

8 In my testimony I will use the term "Buckeye" to refer 9 to Buckeye Pipe Line Company, L.P. and the operations of 10 Jet Lines, Inc. ("Jet"), a predecessor of Buckeye's 11 product pipeline operations. The term specifically 12 excludes the operations of Buckeye Pipeline Company of 13 Michigan ("Buckeye of Michigan").

14 Q. Please summarize the Buckeye return calculations15 presented by Mr. Shriver and Dr. Hass.

16 Α. To determine if Buckeye possesses market power, Dr. 17 Hass examines four measures of profitability: 1) 18 Buckeye's return on common equity over the period 1965 19 to 1985; 2) the discounted cash flow ("DCF") rate of 20 return earned by The Penn Central Corporation ("Penn 21 Central"), Buckeye's prior owner, over the period 1964 22 to 1986; 3) Buckeye's 1987 return under the "revenue 23 adequacy" standard developed by the Interstate Commerce Commission ("ICC") for railroads; and 4) Buckeye's 24 25 profitability under Dr. Hass' purported application of

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the methodology established by the Commission in Opinion Nos. 154-B and 154-C, <u>Williams Pipe Line Co.</u>, 31 FERC ¶61,377, <u>reh'g granted in part and denied in part</u>, 33 FERC ¶61,327 (1985).

5 Mr. Shriver calculates two measures of Buckeye's 6 profitability: 1) Buckeye's earned return on average 7 assets ("EROAA") over the period 1980-87; and 2) 8 Buckeye's return on average common equity ("ROACE") over 9 the period 1980-87.

Dr. Crichfield's testimony explains why measures of profitability based on "book" amounts are inappropriate for measuring market dominance. Accordingly, only Dr. Hass' second and fourth measures of profitability have any relevance but, notwithstanding, I will comment on all of Dr. Hass' and Mr. Shriver's calculations.

16 Q. Have Mr. Shriver and Dr. Hass calculated Buckeye's17 returns accurately?

In every instance Mr. Shriver and Dr. Hass 18 Α. No. 19 improperly calculated the rates of return earned by 20 Buckeye under each of the various measures of 21 profitability they employ. As explained in detail 22 below, I have recalculated Buckeye's returns correcting 23 for the various errors and oversights in Dr. Hass' and 24 Mr. Shriver's calculations. Exhibit (B-100) is a 25 summary comparing Dr. Hass' and Mr. Shriver's

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calculations of Buckeye's returns with the proper
 calculations for each of the following methodologies:
 Return on Average Common Equity, Pre-Tax Return on
 Average Assets, DCF Return to Buckeye's Equity Investor,
 Return on ICC Oil Pipeline Valuation Standard, Return on
 Opinion No. 154-B Standard.

As these comparisons show, in each instance, Buckeye's
actual returns are far below the values calculated by
Mr. Shriver and Dr. Hass.

10

11

II. MEASURE

#### MEASURES OF PROFITABILITY EMPLOYED BY DR. HASS

12 A. <u>RETURN ON AVERAGE COMMON EQUITY</u>

13 Q. What was the first measure of profitability calculated14 by Dr. Hass?

15 A. Dr. Hass first attempted to calculate the annual
accounting rates of return earned on Buckeye's average
17 common equity balances for each of the years 1965
18 through 1985. See Exhibit ATA-31, Schedule 1. Dr.
19 Hass' calculations show returns on average common
20 equity ranging from 11.28% to 31.51% with a simple
21 average of 18.26%.

22 Q. Are Dr. Hass' calculations of Buckeye's returns on
23 common equity correct?

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A. No. Dr. Hass' calculations are incorrect for two
 reasons. First, he does not isolate the operations of
 the relevant entities. His results fail to reflect the
 operations of Jet and improperly include Buckeye of
 Michigan's operations.

6 Buckeye's parent, Penn Central, acquired Jet in 1977. 7 Prior to the master limited partnership formation in November 1986, Penn Central operated both the Buckeye 8 9 Pipe Line Company and Jet as separate entities. At the 10 time of the partnership formation, the assets and 11 liabilities of Buckeye Pipe Line Company and Jet were 12 sold to Buckeye. Because Buckeye operates as successor 13 to both Buckeye Pipe Line Company and Jet, Dr. Hass should have added to his calculations the data reflected 14 15 in Jet's FERC Form No. 6 from 1977 to November of 1986.

16 In addition, the FERC Form No. 6 data for Buckeye Pipe 17 Line Company upon which Dr. Hass relied includes the 18 operating results of Buckeye of Michigan. Buckeye of 19 Michigan is a crude oil pipeline whose assets are 20 completely separate from Buckeye and its predecessor, 21 Buckeye Pipe Line Company, and are not at issue in this 22 proceeding. Accordingly, Dr. Hass should have excluded 23 all data concerning Buckeye of Michigan from his 24 calculations.

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During various years within the period he conducts his analyses, Buckeye of Michigan operations account for in excess of 15% of property and 20% of net income for Buckeye Pipe Line Company.

5 Dr. Hass in effect concedes the propriety of these two 6 adjustments when, in computing Buckeye's starting rate 7 base, he adds the portion of rate base attributable to 8 Jet and subtracts the amount attributable to Buckeye of 9 Michigan. See Exhibit ATA-35 at 4. For all of his 10 other analyses he does not make this adjustment. This 11 oversight distorts the results of all of his other 12 analyses.

Second, Dr. Hass fails to recognize tax expense on a 13 14 consistent basis. During the period of Dr. Hass' 15 analysis, Buckeye was a subsidiary of Penn Central. For part of that time, Buckeye and Penn Central filed their 16 17 tax returns on a consolidated basis. Thus, the income tax expense recognized by Dr. Hass reflects the income 18 19 and deductions of Penn Central as well as Buckeye. The 20 operating losses and deductions attributable to Penn 21 Central are used to reduce Buckeye's tax expense, 22 thereby increasing profitability for reasons totally 23 unrelated to market power.

For purposes of determining market power, a proper
analysis should reflect Buckeye's tax expense on a stand

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alone basis. This would reflect properly the tax
 expense incurred from providing carrier service and
 remove the distortions introduced in Dr. Hass'
 analysis.

5 Q. Have you recalculated Buckeye's return on average common
6 equity making the corrections noted above?

7 Α. Yes, I have. Exhibit (B-101) recalculates Buckeye's 8 return on average common equity over the period 1965 to 9 1985 correcting for the various errors in Dr. Hass' The differences are substantial. 10 calculations. Dr. 11 Hass claimed that Buckeye's rates of return on equity 12 average 18.26% over the period. When the errors in his 13 computations are corrected, the average return on equity 14 is only 9.74% over the same period.

15 Q. Do you have any comments regarding Dr. Hass' decision to 16 limit his analysis to the 1965-85 time period?

17 It is interesting to note that Dr. Hass ended his Α. Yes. 18 analysis in 1985. If book numbers are a valid measure 19 of market power, why hasn't he included current book 20 numbers for at least 1986 and 1987? As I indicated 21 previously, Buckeye was reorganized as a master limited 22 partnership on November 18, 1986. As a result of the reorganization, Buckeye's book values increased 23 significantly. Dr. Hass conveniently neglects to 24

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calculate Buckeye's returns on book value after the
 partnership formation. In the interests of a complete
 presentation, I calculated Buckeye's returns on common
 equity after 1985. As shown on Exhibit (B-101),
 Buckeye's return was 13.17% in 1986 and 5.59% in 1987.

6

в.

#### DCF RETURNS TO PENN CENTRAL 1964-86

7 Q. What is the next analysis performed by Dr. Hass?

8 Α. Dr. Hass next presents an analysis purporting to show 9 the discounted cash flow ("DCF") rate of return earned by Penn Central, Buckeye's owner and common equity 10 11 investor from 1964-86. See Exhibit ATA-32. In 12 addition, Dr. Hass computes the DCF rate of return on 13 common equity paid by Buckeye's ratepayers over the same 14 period. See Exhibit ATA-33. Dr. Hass reports that the 15 DCF return earned by Penn Central on its common equity investment over the 1964-86 was 20.13% and that the DCF 16 17 return on common equity paid by Buckeye's ratepayers was 19.36%. 18

19 Q. Are Dr. Hass' calculations accurate?

20 A. No, they are not. With respect to the return earned by
21 Penn Central, the most glaring error occurs in
22 determining the owner's initial investment in Buckeye in
23 1964. Buckeye's book value at the end of 1963, as
24 reported in Buckeye's 1964 annual report, was

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1 approximately \$44.4 million. In his DCF analysis, Dr. 2 Hass utilizes this \$44.4 million figure as Penn Central's initial investment to acquire all of the 3 common equity of Buckeye. See Exhibit ATA 32 and 33. 4 5 Penn Central actually paid \$100.3 million to acquire Buckeye in a two-step investment: \$28.2 million in 1963 6 7 and \$72.1 million in 1964. Thus, Penn Central's actual equity investment to acquire its ownership interest in 8 9 Buckeye was \$55.9 million greater than the \$44.4 million 10 book value figure relied upon by Dr. Hass. Correcting 11 for this single error alone, reduces the DCF return 12 earned by Penn Central to 13.3%. Because Buckeye did 13 not record federal income taxes until 1981 and Dr. Hass did not consider the tax effect on the gain on the sale 14 15 of Buckeye shares, this rate of return is essentially a 16 pre-tax rate of return.

I have calculated the DCF return earned by Penn Central
over the 1963 to 1986 time period correcting the various
errors made by Dr. Hass. As shown on Exhibit (B-102),
the DCF return actually earned by Penn Central was
12.96% as compared to the 20.13% figure calculated by
Dr. Hass. See Exhibit ATA-32.

23 Q. Are Dr. Hass' calculations of the return paid by
24 Buckeye's ratepayers accurate?

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Α. No, they are not. First, Dr. Hass seems to imply that 1 2 he has calculated the DCF return paid by shippers on 3 Buckeye's product pipeline operations. However, he 4 ignores the fact that Buckeye is over 100 years old and has been shipping products since 1945. 5 Instead, he 6 focuses only on the 1964-86 time period. He also fails 7 to realize that a portion of the dividends paid relate 8 to the operations of Buckeye of Michigan through 1984. 9 In addition, he ignores the purchase cost of Jet, but 10 includes the regulatory value of Jet in his 1986 ending 11 net trended equity rate base. In sum, his computation 12 simply does not reflect what he claims. His result is 13 meaningless to this case.

14 C. INTERSTATE COMMERCE COMMISSION RETURN METHODOLOGIES

15 Q. What is the next measure of profitability examined by16 Dr. Hass?

17 A. In his next analysis, Dr. Hass examines Buckeye's
profitability under standards developed by the ICC.
However, instead of analyzing Buckeye's revenue adequacy
under the historical ICC standards for regulation of oil
pipelines, Dr. Hass inexplicably applies a standard
developed by the ICC for regulating railroads. <u>See</u>
Exhibit ATA-29 at 7-9.

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1 Buckeye has been under the jurisdiction of the FERC 2 since 1977, not the ICC, so it is not clear what 3 current relevance the ICC has in this case. However, 4 Buckeye was regulated by the ICC for many years and its 5 past performance during that period is relevant. In my opinion, if Buckeye's historical profitability under the 6 7 ICC is relevant in this stage of the proceeding, clearly 8 the most relevant measure is the standard under which 9 Buckeye was, in fact, regulated.

10

#### 1. ICC Return on Valuation

- 11 Q. What methodology did the ICC apply to test the12 reasonableness of Buckeye's rates?
- 13 A. Before Congress transferred regulatory authority over
  14 oil pipelines to the FERC, the ICC regulated Buckeye
  15 under its traditional criteria authorizing an overall
  16 rate of return of 10% on a valuation rate base.

17 The valuations were independently prepared by the ICC's 18 valuation branch. As shown on my Exhibit (B-103), 19 Buckeye's returns on valuation over the period 1960 to 20 1983 averaged 7.5%, never reached or exceeded the 10% 21 authorized return, and generated an earnings deficiency 22 of \$191 million. This demonstrates that Buckeye was not able to charge rates sufficient to recover its ICC 23 24 authorized revenue level, let alone earn excessive

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1		profits. Such chronic underrecovery clearly
2		demonstrates that Buckeye lacks market power.
3		2. ICC Regulation of Railroads
4	Q.	Why did Dr. Hass analyze Buckeye's authorized revenues
5		under the standards developed by the ICC for regulation
6		of railroads?
7	Α.	I do not know. The ICC applies this methodology to
8		regulate railroads, not oil pipelines. Also, Dr. Hass
9		does not utilize book values to calculate Buckeye's ICC
10		railroad return, but instead relies on the ratemaking
11		adjustments he proposed in this proceeding. For
12		example, Dr. Hass' calculations include his proposed
13		reductions to pension plan and property tax expenses and
14		his disallowance of any federal income tax expense.
15		These adjustments grossly distort the results of his
16		calculations.

Mr. Snavely explains in his Prepared Rebuttal testimony 17 several compelling reasons why the ICC railroad 18 methodology is simply irrelevant to judging Buckeye's 19 20 market power. However, to the extent anyone might find it relevant, Mr. Snavely, a recognized and leading 21 expert in the application of the ICC revenue adequacy 22 standard, has calculated Buckeye's returns on that 23 24 basis. As explained in his testimony, Buckeye's return

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for 1987 under this standard was 11.36%, as compared to
 the ICC railroad adequacy cost of capital cost of
 capital standard of 11.6%. Clearly, Mr. Snavely's
 calculations show that Buckeye's revenues were deficient
 under the ICC railroad test.

6 D. <u>RETURN ON COMMON EQUITY UNDER OPINION NO. 154-B</u>

7 Q. Does Dr. Hass calculate any other measures of8 profitability for Buckeye?

Α. The final measure of profitability calculated by 9 Yes. 10 Dr. Hass purports to show the real rate of return on 11 common equity which Buckeye would earn under the standards of Opinion No. 154-B. Dr. Hass concludes 12 13 that Buckeye will earn a real rate of return on equity of 43.6% in 1987, if allowed to charge its current 14 15 tariff rates and if his test year projections are 16 accurate.

17 Q. Do you have any comments regarding the appropriateness 18 of Dr. Hass' Opinion No. 154-B analysis? Α. Assuming that rate of return data is probative of the 19 20 existence of market power, it could be argued that 21 Buckeye's return under the standards set forth by the 22 Commission in Opinion No. 154-B has some relevance. In my prior testimony, I calculated the return which 23 24 Buckeye would earn under the Commission's Opinion No.

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1 154-B methodology if the rate increase requested in this
 proceeding were granted in full. See Prepared Direct
 Testimony of Richard N. Hildahl, filed May 27, 1987.
 Out of an abundance of caution, I have summarized
 Buckeye's prior presentation and included it as Exhibit
 (B-104) to my present testimony.

7 Dr. Hass essentially admits that I calculated accurately
8 Buckeye's return under the Commission's methodology
9 (Prepared Answering Testimony of Jerome E. Hass, filed
10 February 2, 1988, p. 6):

11In general, Mr. Hildahl did follow the12Commission's prescribed methodology for13oil pipeline rate regulation and I do not14disagree with the format used in his15exhibits.

In contrast, Dr. Hass does not apply the standards set
forth in Opinion No. 154-B at all. He claims that
Opinion No. 154-B would result in unfair and
inequitable results as applied to Buckeye. Accordingly,
he advocates various adjustments and exceptions to the
Opinion No. 154-B standards in determining Buckeye's
profitability.

Dr. Hass misinterprets the limited relevance and the
purpose of his Opinion No. 154-B presentation in Phase I
of the proceeding. The purpose of Phase I of this
proceeding is to determine the extent to which Buckeye

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1 possesses market power in each of its various markets. One measure of market power, as urged by Dr. Hass, is 2 3 the return which Buckeye will earn under the Opinion No. 154-B methodology if the revenues requested in this 4 5 proceeding are granted. Obviously, if this measure is 6 to have any probative value, Buckeye's return should be 7 calculated based on Opinion No. 154-B as written; not 8 the hybrid scheme of adjustments and manipulations 9 advocated by Dr. Hass, and which will not be addressed until Phase II. 10

11 Dr. Hass will get a full opportunity to present his 12 various adjustments in Phase II of this proceeding, if 13 and when the Commission determines that Buckeye should 14 be subject to Opinion No. 154-B regulation. However, 15 for purposes of determining whether Buckeye possesses 16 market power, the only relevant analysis should examine Buckeye's return under an actual application of the 17 18 Opinion No. 154-B methodology.

19 Q. Before turning to the specifics of Dr. Hass'
20 adjustments, do you have any observations on the end
21 result of Dr. Hass' presentation?

A. Yes. In prior testimony in this proceeding, Dr. Hass
indicated that his proposed adjustments would yield an
overall revenue requirement in 1987 of \$81,660,000 for
Buckeye. See Exhibit \_\_\_\_ (JEH-8).

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1 My Exhibit (B-105) sets forth the financial results of 2 operations for 1987 which would have occurred if Dr. 3 Hass' recommendations were adopted. As the exhibit 4 shows, Dr. Hass' proposed revenues would produce a loss 5 of \$20 million on Buckeye's pipeline operations. 6 Buckeye would have no return or equity at all and would 7 therefore lack sufficient revenue to make any 8 distributions to its unitholders. In addition, Buckeye 9 would fail to meet the interest obligations on its long-10 term debt by \$20 million. Buckeye would be in default 11 under its loan instruments and lenders would be entitled 12 to accelerate payment of the debt and exercise their 13 rights as secured creditors to foreclose on Buckeye's 14 assets. Obviously, the end result of Dr. Hass' 15 adjustments are totally unreasonable.

16 Q. Has Dr. Hass applied correctly the Commission's Opinion 17 No. 154-B?

18 A. No. He did not apply Opinion No. 154-B at all. He
19 abandons the standards set forth in Opinion No. 154-B
20 in favor of his own interpretation of the Opinion.

1

21 Dr. Hass begins his analysis with schedules submitted 22 by Buckeye on May 27, 1987 in my Prepared Direct 23 Testimony which he admits apply correctly the Opinion 24 No. 154-B formula. He then wholly abandons the 25 methodology presented by the Commission in Opinion No.

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1 154-B in favor of numerous unsupported exceptions and 2 adjustments all designed to make the revenue requested 3 in this proceeding appear excessive. Working from Dr. 4 Hass' assumptions that ADIT should be deducted from rate 5 base and that the deferred earnings in Buckeye's 6 starting rate base are not amortized, I have calculated 7 the return on common equity which would result under the 8 Opinion No. 154-B methodology if Buckeye's requested 9 rate increase were granted. As shown on Exhibit (B-10 104), Page 1 of 4, the requested revenue levels would yield a 7.73% real equity rate of return on an average 11 12 trended equity rate base for test period 1987. These 13 calculations were also set forth in my prior testimony 14 in this proceeding. See Prepared Direct Testimony of 15 Richard N. Hildahl, May 27, 1987, Exhibit (RNH-4), 16 Schedule 1. Staff witness Chester Maruszewski 17 calculated Buckeye's return on trended equity rate base 18 under the Opinion No. 154-B methodology to be 10.25%. 19 These numbers stand in stark contrast to Dr. Hass' 20 calculated 43.6% return.

21 Q. What are the specific errors in Dr. Hass' application of22 Opinion No. 154-B?

A. A complete discussion of the various errors in Dr. Hass'
Opinion No. 154-B analysis is set forth as an Appendix
to my testimony. I will summarize the most egregious of

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these errors here. In general, these errors involve Dr. Hass' improper calculation of Buckeye's starting rate base, his failure to properly reflect AFUDC in the starting rate base, his refusal to trend Buckeye's equity rate base as contemplated by the Commission, his complete disallowance of any income tax expense for Buckeye, and several other errors and inconsistencies.

8

#### 1. <u>Starting Rate Base</u>

9 Q. What errors has Dr. Hass made in calculating Buckeye's10 starting rate base?

11 Α. Dr. Hass' calculation of Buckeye's starting rate base is 12 a prime example of his repeated attempts to disregard 13 the clear language of Opinion No. 154-B in favor of an 14 unsupported exception for Buckeye. Dr. Hass concedes 15 that Buckeye correctly applied the formula established 16 in Opinion No. 154-B. See Exhibit ATA-35 at p. 3. 17 Nevertheless, Dr. Hass claims that this creates a "perverse" result for Buckeye and therefore applies his 18 19 own "mid-point" formula instead of the formula adopted 20 by the Commission.

To reach his "mid-point" result, Dr. Hass argues that a 75% debt, 25% equity capital structure should be used in calculating Buckeye's starting rate base. However, in Opinion No. 154-B the Commission clearly stated its

-20-

1 preference to use the pipeline's actual capital 2 structure if its long-term debt is not quaranteed by its parent or the parent's actual capital structure if the 3 pipeline issues long-term debt guaranteed by its parent. 4 Buckeye's actual capital structure in June 1985 was 5 6 35.11% debt and 64.89% equity. The capital structure of 7 Buckeye's parent was 13.24% debt and 86.76% equity. 8 Neither of these capital structures even remotely resembles Dr. Hass' proposed 75% debt, 25% equity 9 10 hypothetical capital structure and his adjustment therefore should be denied. 11

12 In Opinion No. 154-B, the Commission specifically stated 13 its objective in establishing a starting rate base was 14 to place the carrier's rate base where it would have 15 been had the carrier employed a Trended Original Cost ("TOC") rate base methodology from inception. 16 17 Throughout this proceeding, Dr. Hass has supported a TOC 18 rate base methodology as fair and reasonable because it 19 authorizes a pipeline to recover fully its investment in 20 pipeline facilities, but no more. In order to determine 21 if Buckeye's starting rate base is comparable to its TOC 22 rate base, I have calculated Buckeye's TOC rate base 23 beginning in 1960. By beginning my calculations in 24 1960, I have actually understated Buckeye's TOC rate 25 base because Buckeye has been in service for over a 26 hundred years and the shipments of products on the

-21-

system commenced in 1945. As shown on Exhibit (B-106),
 Buckeye's claimed starting rate base is very close to
 its equity only TOC rate base calculated from 1960:
 \$350 million TOC rate base versus a \$360 million
 starting rate base.

6 In summary, Dr. Hass concedes that Buckeye correctly 7 applied the Commission's formula to determine starting 8 rate base. Furthermore, Buckeye's claimed starting rate 9 base closely approximates the Commission's intent to 10 establish a starting rate base equal to what it would 11 have been under TOC. Finally, Dr. Hass himself admits 12 that a TOC rate base is fair and reasonable. His 13 proposed adjustments therefore should be rejected.

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### 2. Accumulated Deferred Income Taxes

15 Q. Is Dr. Hass' adjustment with respect to Accumulated
16 Deferred Income Taxes ("ADIT") appropriate?

17 Α. No, it is not. Dr. Hass recommends that the ADIT 18 balances which were recaptured and paid by Penn Central, 19 as a result of the sale of Buckeye's assets to a master 20 limited partnership, be amortized as a deduction to 21 Buckeye's rate base over the next ten years. In fact, 22 the ADIT balances were paid off and no longer exist. 23 Because the sale of assets was a taxable exchange, the ADIT which existed prior to 1986 was recaptured as 24

-22-

1 taxable gain at the time of the sale of assets to the
2 master limited partnership. There is no pre-1986 ADIT
3 left to deduct and Dr. Hass' adjustment should
4 therefore should be denied.

3. <u>Pension Expense</u>

6 Q. Are Dr. Hass' assumptions about the termination of
7 Buckeye's prior pension plan and his proposed adjustment
8 correct?

9 Α. Absolutely not. The basic premise for Dr. Hass' 10 adjustment, that \$10,571,800 was paid to Penn Central as 11 a gain resulting from termination of Buckeye's pension 12 plan, is simply incorrect. The entire "gain" from the 13 termination of the pension plan either already has or 14 will benefit shippers through reductions in Buckeye's 15 cost of service. Any other adjustment to reflect the 16 gain would be double counting.

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#### 4. Buckeye's Real Rate of Return On Equity

Q. Correcting all of the errors in Dr. Hass' calculations,
what is Buckeye's actual real rate of return on equity
for 1987 under the Opinion No. 154-B methodology?

A. Correcting the errors and inconsistencies noted above as
well as the additional errors identified in the
Appendix to my testimony, Buckeye's actual real rate of

-23-

return on equity would be 7.73%. This number is shown on Exhibit (B-104), Page 1 of 4, and assumes, to be comparable with Dr. Hass, that ADIT should be deducted from rate base and that the deferred earnings arising from the calculation of starting rate base should not be amortized.

This 7.73% return as well as the 10.25% return 7 8 calculated by Commission Staff demonstrates the 9 absurdity of Dr. Hass' calculated 43.6% return. These 10 numbers prove that Dr. Hass applied some regulatory 11 scheme other than the Commission's Opinion No. 154-B 12 methodology. Dr. Hass' calculations reveal Buckeye's 13 returns under what can only be described as the "Hass" 14 methodology for regulating oil pipelines. His 15 conclusions are clearly useless in aiding the Commission 16 to determine if Buckeye possesses market power, and therefore are irrelevant to Phase I of the proceeding. 17

18

#### III. MEASURES OF PROFITABILITY EMPLOYED BY WITNESS SHRIVER

Q. Please summarize the testimony presented by Witness
 Shriver.

A. Witness Shriver calculates two measures of Buckeye's
profitability over the period 1980 to 1987: 1) pre-tax
earned return on average assets ("EROAA"); and 2) aftertax return on average common equity ("ROACE"). In

-24-

addition, Witness Shriver performed a DCF analysis to calculate the cost of common equity for a proxy group of publicly owned gas pipelines for each year of the 1980 to 1988 period.

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#### A. <u>EROAA AND ROACE</u>

6 Q. Has Witness Shriver accurately calculated Buckeye's7 return figures?

8 Α. Witness Shriver's calculations suffer from No. 9 essentially the same defects as Dr. Hass' calculations 10 of Buckeye's return on book equity. First, he includes the operations of Buckeye of Michigan in his 11 12 calculations through 1984 and fails to include the 13 operations of Jet except in 1987. Second, his income 14 tax calculations are based on consolidated tax rates.

As shown on Exhibit (B-107), correcting Witness Shriver's erroneous calculations yields a return on average assets of 16.6% from 1980-86 and 15.7% from 18 1980-87 and a return on average common equity of 13.3% 19 from 1980-86 and 12.3% from 1980-87. These numbers are 20 well below the values calculated by Mr. Shriver over the 21 comparable period.

22 Q. Does this conclude your testimony?

23 A. Yes, it does.

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#### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

Buckeye Pipe Line Company, ) Docket No. IS87-14-000, L.P. ) <u>et al</u>.

APPENDIX TO

TESTIMONY OF

RICHARD N. HILDAHL

DATE: March 24, 1989

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#### APPENDIX TO TESTIMONY OF RICHARD N. HILDAHL

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#### APPENDIX TO TESTIMONY OF RICHARD N. HILDAHL

Q. What is the purpose of this Appendix to your Prepared 1 2 Rebuttal Testimony? The purpose of this portion of my testimony is to 3 Α. 4 respond in detail to the many errors in the calculation 5 of Buckeye's return under Opinion No. 154-B presented in the testimony of ATA witness Jerome E. Hass. 6 See 7 Exhibit ATA-35. 8 Q. Please generally describe the system of regulation established by the Commission in Opinion Nos. 154-B and 9 10 154-C. 11 Α. Opinion No. 154-B establishes a cost-based methodology 12 in which a pipeline is allowed to set tariffs at a 13 level that will generate revenues sufficient to cover its cost of service. The cost of service is the sum of 14 15 all prudent costs of operation, including operating expenses, depreciation, taxes and a reasonable return. 16 17 In Opinion No. 154-B, the Federal Energy Regulatory 18 Commission ("FERC" or "Commission") determined that the 19 appropriate cost-based methodology to be applied to oil 20 pipelines was a trended original cost ("TOC") 21 methodology. With a trending methodology, the nominal 22 allowed rate of return on equity is separated into its real and inflation elements. The real return is 23

1 multiplied by the current equity rate base and the 2 resultant real dollar return is included in the current 3 cost of service determination. The inflation element is 4 also applied to the current equity rate base, but the resultant inflation portion of the return is deferred. 5 6 The deferred return is added to the equity rate base and is allowed to earn a return until it is recovered at a 7 8 later date. This recovery is achieved by amortizing the 9 deferred return to cost of service over the economic 10 life of the pipeline. The result of this methodology is to alter the time pattern of cost of service-based rates 11 from that which would occur if the rates were 12 13 established under a depreciated original cost methodology, lowering the rates in the early years and 14 15 raising them in the later years.

Because of its decision to switch oil pipelines from the valuation rate base previously employed by the Interstate Commerce Commission ("ICC") to a TOC rate base, the Commission established a starting or transition rate base for existing plant.

21

#### I. STARTING RATE BASE

Q. Does Dr. Hass apply correctly the Commission's formula
to determine the starting rate base?

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1 Α. No. Dr. Hass abandons the formula prescribed by the 2 Commission. Dr. Hass recommends that Buckeye's 3 starting rate base be calculated at the mid-point between Buckeye's 1983 valuation rate base and a 1983 4 5 net book value rate base. This produces a starting rate 6 base that is almost \$100 million less than that 7 calculated by both Buckeye and FERC Staff.

Dr. Hass concedes that Buckeye correctly applied the 8 9 formula established in Opinion No. 154-B. Nevertheless, 10 he urges the adoption of his mid-point rate base for 11 three reasons: 1) it more closely follows the 12 Commission's "intent" to reach a middle ground between 13 valuation and original cost; 2) it is consistent with a 75% debt and 25% equity capital structure; and 3) it is 14 15 consistent with the expectations of Buckeye's investors. Dr. Hass' position departs radically from 16 17 the clear language of Opinion No. 154-B, is flatly 18 inconsistent with Buckeye's actual capital structure, 19 and is contrary to the reasonable reliance and 20 expectations of Buckeye's investors.

21 Q. Please explain how the Commission stated that starting
22 rate base should be determined.

A. The Opinions describe in clear terms the procedure for
developing the starting rate base. The elements of the
computation are the following:

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1	<ul> <li>The reproduction cost new from the 1983 valuation</li> </ul>
2	docket;
3	* The original cost as of December 31, 1983;
4	* The net book value ratio (net book value divided
5	by gross carrier property in service) as of
6	December 31, 1983; and
7	The capital structure of the pipeline if the
8	pipeline's debt is not guaranteed by the parent
9	company, and of the parent company if the debt is
10	guaranteed.
11	The Opinions clearly state that starting rate base
12	should be computed in accordance with the following
13	formula:
14	SRB = 0(1-e) + R(e)
15	Where:
16	SRB = starting rate base
17	0 = book net depreciated original cost
18	R = net depreciated reproduction cost
19	e = ratio of equity to total capitalization.
20	If the Commission had wanted the simple we wilt would be
21	If the Commission had wanted the simple result urged by
	Dr. Hass, the Opinions would have provided that the
22	starting rate base should equal the halfway point
23	between valuation and net book value. Instead, the
24	Commission set forth the formula listed above.

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Dr. Hass discusses at length his belief that the value 1 ο. of the starting rate base must be between valuation and 2 3 net original cost. Do you believe his opinion is valid? 4 Α. No, I do not. The Commission specifically stated its objective in Opinion No. 154-B was to provide a 5 6 transition rate base that would place the carrier's rate 7 base where it would have been had the carrier employed a 8 TOC rate base methodology from inception. The 9 Commission explicitly stated this objective, as follows: 10 The Commission believes this formula, 11 which is a middle ground between 12 valuation and net depreciated original 13 cost, is fair in view of pipeline 14 investor reliance on a rate base which 15 has been adjusted for inflation. The 16 starting rate base will more closely 17 approximate the TOC rate base that would 18 have existed had the ICC not written up 19 <u>debt.</u> 20 Opinion No. 154-B, 31 FERC ¶61,377 (emphasis added). 21 Clearly, the compromise referred to in the Opinions 22 referred to the rate base formula, not a specific dollar 23 amount. Witness Hass has quoted the Commission's 24 Opinion completely out of context. Does the Opinion No. 154-B starting rate base provide a 25 Q. 26 middle ground compromise between valuation and net 27 original cost?

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The compromise is best shown by the difference in 1 Α. Yes. the behavior of the three methodologies over time. 2 Exhibit (B-108) illustrates this difference by showing 3 the changes in rate base over time for a single asset 4 5 under the three different methodologies. As this exhibit demonstrates, original cost rate base declines 6 7 sharply over time, TOC declines at a lesser rate, and valuation rate base never fully declines. The pattern 8 of rate base changes under TOC, as the exhibit shows, 9 falls between the patterns of original cost and 10 valuation. Thus, the application of a TOC rate base or 11 a TOC-derived starting rate base does indeed result in a 12 middle ground between valuation and net original cost. 13

14 Q. Have you determined whether Buckeye's starting rate base 15 satisfies the Commission's objective to establish a 16 starting rate base which approximates the rate base 17 which would have resulted had the carrier employed TOC 18 from inception?

19 As shown in Exhibit (B-106), I have calculated Α. Yes. Buckeye's TOC rate base from 1960. By starting from 20 1960, I am actually understating the TOC rate base 21 because Buckeye has been in service for over a hundred 22 years and the shipment of products on the system 23 24 commenced in 1945. Nevertheless, this TOC rate base is 25 very close to the starting rate base calculated by

-6-

The compromise is best shown by the difference in 1 Α. Yes. 2 the behavior of the three methodologies over time. 3 Exhibit (B-108) illustrates this difference by showing 4 the changes in rate base over time for a single asset 5 under the three different methodologies. As this б exhibit demonstrates, original cost rate base declines sharply over time, TOC declines at a lesser rate, and 7 8 valuation rate base never fully declines. The pattern 9 of rate base changes under TOC, as the exhibit shows, 10 falls between the patterns of original cost and valuation. Thus, the application of a TOC rate base or 11 12 a TOC-derived starting rate base does indeed result in a 13 middle ground between valuation and net original cost.

14 Q. Have you determined whether Buckeye's starting rate base 15 satisfies the Commission's objective to establish a 16 starting rate base which approximates the rate base 17 which would have resulted had the carrier employed TOC 18 from inception?

19 Α. Yes. As shown in Exhibit (B-106), I have calculated 20 Buckeye's TOC rate base from 1960. By starting from 21 1960, I am actually understating the TOC rate base 22 because Buckeye has been in service for over a hundred 23 years and the shipment of products on the system commenced in 1945. Nevertheless, this TOC rate base is 24 25 very close to the starting rate base calculated by

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Buckeye in this proceeding: \$350 million TOC rate base as compared with a \$360 million starting rate base.

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Furthermore, Dr. Hass' own prior testimony supports a 3 TOC rate base methodology as fair and reasonable because 4 it authorizes a pipeline to recover fully its 5 6 investment in pipeline facilities, but no more. 7 However, Dr. Hass ignores the evidence presented by Buckeye which shows that its rate base claim in this 8 case is virtually identical to what its rate base would 9 10 have been had it been on a TOC methodology. Dr. Hass' proposed midpoint rate base on the other hand, is \$89 11 million less than TOC, and if adopted, would guarantee 12 that Buckeye would not recover its invested capital as 13 14 measured by the Commission's TOC methodology. If TOC is acceptable to Dr. Hass, and he repeatedly states in his 15 testimony that it is, then Buckeye's starting rate base 16 17 cannot be less than the \$350 million calculated as 18 Buckeye's TOC rate base.

19 Q. To reach a result which approximates his midpoint rate 20 base, Dr. Hass advocates use of a 75% debt 25% equity 21 capital structure for Buckeye. Do you believe this is 22 reasonable?

A. No. It is interesting to note that in his prior
testimony in this proceeding, Dr. Hass argued that a
75/25 capital structure was appropriate because it

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1 approximated the industry average capital structure in 2 In my rebuttal testimony, I explained that June 1985. 3 he was wrong. As shown on Exhibit (B-109), the average 4 capital structure for the common carrier oil pipeline 5 industry for the year 1985 was 27% debt and 73% equity. As shown, the average capital structure is closer to 75% 6 7 equity, not 75% debt as Dr. Hass contended.

In his most recent testimony, Dr. Hass apparently abandons his prior testimony and argues that he has used a 75/25 debt-to-equity ratio "not because there is a magic to this debt ratio, but because it results in an equitable 'middle ground' starting rate base." <u>See</u> Exhibit ATA-35 at p.8.

14 Irrespective of his vacillating rationales, Dr. Hass'
15 proposal is inappropriate because a 75/25 debt to equity
16 ratio simply is not Buckeye's actual capital structure.
17 In Opinion 154-B, the Commission clearly stated:

18 The Commission must decide on the 19 appropriate capital structure to use to 20 determine a pipeline's starting rate 21 base and to thereafter compute the 22 pipeline's allowed return. The 23 Commission recently expressed for gas pipelines a general policy of using 24 25 actual capital structures rather than 26 hypothetical capital structures. The 27 Commission believes that this approach is 28 appropriate for oil pipelines. The 29 actual capital structure could be the 30 actual capital structure of either the 31 pipeline or its parent. The Commission 32 concludes that a pipeline which has 33 issued no long-term debt or which issues

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Exhibit No. AIR-133 Page 39 of 84

long-term debt to its parent or which issues long-term debt guaranteed by its parent to outside investors should use its parent's actual capital structure. However, a pipeline which issues longterm debt to outside investors without any parent guarantee should use its (the pipeline's) own capital structure.

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Buckeye's actual capital structure at June, 1985 was
35.11% debt and 64.89% equity. The capital structure of
Buckeye's parent was 13.24% debt and 86.76% equity.
Neither of these capital structures even remotely
resembles Dr. Hass' proposed 75% debt 25% equity capital
structure and his adjustment should therefore be denied.

Q. Please discuss Dr. Hass's assertion that Buckeye
investors could not have expected a starting rate base
higher than valuation?

18 Dr. Hass claims that the starting rate base cannot Α. 19 exceed valuation. Such a standard is simply not 20 contained in or implied by the Opinions, and therefore was not expected by investors. Further, as Dr. Hass 21 himself notes, the Buckeye MLP was formed after 22 23 valuation was replaced with the 154-B methodology. TO the extent Buckeye MLP investors relied on any specific 24 rate base formula, they would certainly have relied on 25 the formula enunciated in Opinion Nos. 154-B and C, not 26 27 valuation.

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# II. ADJUSTING THE STARTING RATE BASE FOR AFUDC

Q. In his calculations, Dr. Hass denies any Allowance For
Funds Used During Construction ("AFUDC") on assets
placed into service prior to 1984. Is this approach
valid?

6 A. No, it is not. To understand why, it is necessary to
7 understand the purpose of AFUDC.

Assets that are under construction but are not yet in service are excluded from rate base. Therefore, even though investments have been made, pipelines have no way to recover a return on their investments until the projects are completed and placed in service, and the investments are added to rate base.

14 In recognition that investments are made prior to the pipeline's ability to recover costs from customers, 15 16 regulatory commissions have allowed and required regulated entities to capitalize a return on investment 17 18 into their property accounts. In other words, the full return including the return on both debt funds and 19 20 equity funds is deferred until the asset is placed in 21 service.

The deferred return, represented by AFUDC, is recovered through depreciation once the assets are placed into service and added to rate base. Any unrecovered

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1 amounts earn a return just like other investments that
2 are included in rate base.

The Uniform System of Accounts for Oil Pipelines 3 contains no provision for recording the equity portion 4 5 of AFUDC. Historically this was because of concern on 6 the part of the ICC of the companies' ability to recover such costs. So the system of accounts was focused on 7 financial reporting, not regulatory treatment. 8 The ICC recognized that this was an appropriate cost for 9 10 ratemaking purposes.

Opinion No. 154-B states that pipelines can "add to 11 their rate bases as an allowance for funds used during 12 construction an amount computed using the overall 13 14 nominal cost of capital." As the Commission recognized, even though AFUDC is not recorded on a pipeline's books, 15 16 it is a valid regulatory cost. Inclusion of this cost on both a historic and prospective basis is necessary to 17 18 meet the Commission's objective of adopting a TOC 19 methodology.

20 There is no justification for Dr. Hass's exclusion of 21 this cost element for Buckeye.

22

## III. CALCULATING THE TEST YEAR RATE BASE

Q. Did Dr. Hass properly calculate Buckeye's 1987 test year rate base?

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In calculating Buckeye's 1987 debt and equity rate 1 Α. No. bases, Dr. Hass makes four unwarranted and unsupported 2 adjustments to Buckeye's prior calculations. First, Dr. 3 Hass refused to "trend" Buckeye's starting rate base 4 5 from December 31, 1983, the date it is calculated, to the 1987 test year. Second, Dr. Hass reduced Buckeye's 6 7 rate base by \$47.16 million, allegedly to reflect the 8 existence of accumulated deferred income taxes ("ADIT"). 9 These deferred taxes were recaptured at the time of 10 Buckeye's reorganization into a master limited 11 partnership in 1986 and no longer exist. Third, Dr. 12 Hass reduced Buckeye's rate base by \$10.57 million to 13 reflect supposed gains on the termination of a pension 14 plan at the time of the reorganization. Fourth, he 15 adjusted the test period carrier property balances.

16

#### A. <u>Trending the Rate Base</u>.

17 Q. Please describe what is meant by trending the rate18 base.

Opinion No. 154-B requires oil pipelines to defer 19 Α. recovery of that portion of their return on equity 20 21 capital that is attributable to the inflation component of their nominal rate of return on equity. 22 The 23 recovery of the return on equity attributable to inflation is deferred by adding the inflation return to 24 25 rate base and amortizing that amount to the pipeline's

-12-

1		cost of service over the pipeline's remaining life.
2		This procedure is known as trending the rate base.
3		Because the Commission directed that the starting rate
4		base be calculated for each pipeline as of December 31,
5		1983, it is necessary to apply the trending process for
6		the year 1984 and thereafter.
7	Q.	Dr. Hass fails to trend the equity rate base between
8		1983 and 1987. Is his failure to trend proper?
9	Α.	No, it is not. In discussing the implementation of the
10		new TOC methodology in Opinion No. 154-B, the Commission
11		stated:
12 13 14 15 16 17 18 20 21 22 23 24 25 26 27		As stated earlier, the Commission adopts TOC as the form of a cost-based rate base rather than net depreciated original cost. Thus, all new pipeline assets will be added to the rate base at original cost and trended as described below. <u>However, for existing assets that are currently valued under the valuation formula, a one time adjustment will be necessary to arrive at an appropriate base to be trended for the future. The formula the Commission has decided to employ for this one time adjustment to bridge the transition from valuation to TOC is described below in the section called "Starting Rate Base."</u>
28		Thus, the Commission clearly indicated that it planned
29		to bridge the transition from valuation to TOC by
30		calculating a starting rate base as of December 31, 1983
31		and thereafter trending the rate base in accordance with
32		the Commission's TOC methodology. The starting rate

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base, by definition, represents the point at which the
new TOC methodology begins. Dr. Hass' proposal to
calculate the starting rate base as of December 31, 1983
but not to begin trending the rate base until March 16,
1987 can hardly be described as a smooth transition.

6 Moreover, Dr. Hass' proposal is internally 7 inconsistent. Dr. Hass had no problem amortizing the 8 write-up of the starting rate base between 1983 and 1987 9 which results from the trending process. Yet, he 10 refuses to increase rate base over the same period to 11 reflect the write-up which results from the same 12 trending process. Finally, his application is 13 inconsistent with all applications of this methodology 14 in this and other proceedings by the FERC Staff and 15 other parties.

Q. Upon what basis does Dr. Hass support his refusal to
trend the starting rate base between 1983 and 1987?

18 Dr. Hass' reasoning appears to arise from his cavalier Α. 19 conclusion that Buckeye did not defer any earnings 20 between 1983 and 1987. In order to "show" non-deferral 21 of earnings, Dr. Hass is forced to select an arbitrary, 22 extreme, and unsupportable hypothetical capital 23 structure which he immediately abandons for other 24 ratemaking purposes. Dr. Hass attempts to "show" that Buckeye did not defer any earnings by first arbitrarily 25

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computing the starting rate base using a 75% debt and 25% equity capital structure. Based upon this starting 3 rate base, he computes achieved rates of return that he 4 believes show that Buckeye recovered more than its full 5 cost of equity during the 1984-1987 period.

6 Dr. Hass is factually incorrect. Dr. Hass' argument 7 that there have been no deferred earnings is based on the application of his calculation of the starting rate 8 9 base. Further, there are significant errors in his analysis including, but not limited to, the fact that he 10 includes the results of the pension "gain" (\$4.1 11 million) in his analysis. Thus, he would count that 12 gain to try to prove earnings were too high, 13 retroactively, and then seek to count the \$4.1 million 14 15 again as a reduction of cost of service prospectively. This is a classic and impermissible double count. 16

17 If one follows correctly the Opinions and uses an 18 appropriate rate base, Dr. Hass' returns for each of 19 the years are substantially reduced. As shown on Exhibit (B-110), Buckeye's achieved real equity rate of 20 21 return over the 1984 to 1987 period ranged from 7.23% to 7.96% (with ADIT deducted from rate base and without 22 amortization of deferred earnings in the starting rate 23 24 base).

-15-

Q. Dr. Hass also corrects two purported mechanical errors
 in Buckeye's application of the trending methodology.
 Are these adjustments appropriate?

4 No, they are not. With respect to the first adjustment, Α. 5 Dr. Hass claims that my methodology double counts 6 However, contrary to Dr. Hass' unsupported inflation. assertion, my model counts inflation once and only once. 7 8 Dr. Hass' proposed adjustment arises from his failure to 9 recognize that current deferred earnings, as measured by 10 the inflation component of the nominal return, are 11 reinvested in the rate base and that those reinvested 12 deferred earnings are entitled to a return just as any 13 other component of rate base is entitled to a return.

Dr. Hass' second criticism deals with the appropriate 14 15 timing of the ADIT deduction in calculating current 16 deferred earnings. See Exhibit ATA-35, at p. 11. Dr. 17 Hass claims ADIT should be deducted from the trended 18 equity rate base before calculating deferred earnings. 19 Once again, Dr. Hass is incorrect. If ADIT is to be 20 deducted from rate base, it should be deducted after the 21 equity portion of the rate base is trended. This is the 22 approach adopted in the ARCO and Kuparuk Initial 23 Decisions.

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1		B. <u>Accumulated Deferred Income Taxes</u>
2	Q.	What adjustment with respect to Accumulated Deferred
3		Income Taxes ("ADIT") does Dr. Hass propose?
4	Α.	Dr. Hass recommends that the ADIT balances which were
5		recaptured and paid by Penn Central as a result of the
6		sale of Buckeye's assets to a master limited
7		partnership be treated as a deduction to Buckeye's rate
8		base and amortized over the next ten years.
9	Q.	Is Dr. Hass' ADIT adjustment appropriate?
10	Α.	Absolutely not. The ADIT which existed prior to 1986
11		was recaptured at the time of the sale of assets to the
12		master limited partnership and no longer exists. Non-
13		existent deferred taxes cannot be deducted from the rate
14		base.
15	Q.	How were the ADIT balances recaptured at the time of
16		the sale?
17	Α.	Deferred taxes arise as a result of the accelerated
18		depreciation provisions available under the Internal
19		Revenue Code ("IRC"). Accelerated depreciation for tax
20		purposes is greater than depreciation for book purposes
21		in the early years of a property's life. Because tax
22		expense for ratemaking purposes is calculated on the
23		basis of book depreciation, a regulated enterprise's tax

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1 expense is greater than its actual tax liability to the U.S. Treasury, and the difference is recorded as 2 deferred taxes. If the property is not sold, the 3 4 book/tax timing differences will reverse in the later years of the property's life. At that time, 5 6 depreciation for book purposes for an individual year will exceed depreciation for tax purposes. Accordingly, 7 the regulated enterprise's tax liability will exceed its 8 9 tax allowance for ratemaking purposes and the difference 10 will be an adjustment to the deferred tax balances.

11 When the property is sold in a taxable exchange, as was 12 the case with the sale of Buckeye's assets to the 13 master limited partnership, deferred taxes become immediately due and payable to the U.S. Treasury at the 14 15 time of the sale. This occurs because any accelerated 16 depreciation claimed for tax purposes reduces the owners' tax basis in that property. In other words, the 17 amount of accelerated depreciation in excess of book 18 depreciation is recaptured in such a sale with a selling 19 20 price in excess of book value. The tax expense reductions generated by the prior accelerated tax 21 depreciation, (i.e., the deferred taxes), are 22 recaptured, and the deferred tax balance falls to zero. 23

Q. Dr. Hass argues that "it does not appear that any
 recapture taxes were in fact paid by either Buckeye or

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its former parent corporation" during the formation of
 the master limited partnership. Is this accurate?

3 Α. Penn Central paid the tax obligation on the Buckeye sale 4 by using a portion of its Net Operating Loss ("NOL"). 5 NOL's arise when a taxpayer incurs tax deductible losses but lacks adequate current taxable income to fully 6 7 deduct the losses. In that situation, the IRC, with certain limitations, allows the taxpayer to use the 8 9 NOL's to offset future taxable income, thereby reducing 10 future taxes. Basically, existing unused NOL's represent a claim available to a taxpayer for "refunds" 11 12 of taxes that may be incurred in the future.

Penn Central's use of the NOL's to satisfy the taxes incurred in the sale is no different than if the taxes were paid in cash and a refund claimed and received for the NOL benefits. Penn Central incurred the same tax liability whether that liability was satisfied with cash or available tax credits.

19

#### C. <u>Pension Plan Adjustment</u>

20 Q. Please explain the termination of Buckeye's former21 pension plan?

A. Buckeye's former pension plan was established on June 1,
1955 and was in effect, as periodically amended, for
over 30 years. In 1985, Buckeye terminated the pension

-19-

plan, purchased annuities for certain employees and
 funded a new pension plan. In June of 1986,
 \$10,571,800 from the former pension plan reverted to
 Buckeye Pipe Line Company and its subsidiaries.

5 Q. What does Dr. Hass believe occurred as a result of the
6 1985 termination of Buckeye's pension plan?

7 Α. Dr. Hass asserts that the \$10,571,800 was paid to Penn Central, Buckeye's owner, as a gain or profit resulting 8 9 from termination of the pension plan. Arguing that this amount represented excess funding of the pension plan 10 contributed by Buckeye's shippers, Dr. Hass claims that 11 the \$10,571,800 should be treated as a reduction to cost 12 13 of service and amortized over 5 years, and that the 14 unamortized balance should be deducted from the rate 15 base.

16 Q. Are Dr. Hass' assumptions about the transaction and his
17 proposed adjustment correct?

No, Dr. Hass' adjustment is inappropriate for several 18 Ä. 19 reasons. First, the entire "gain" from the termination of the pension plan either already has or will benefit 20 shippers through reductions in Buckeye's cost of 21 22 service. Another adjustment to reflect the gain would 23 be impermissible double-counting. Second, the excess 24 funding in the pension plan was not contributed by

-20-

1 Buckeye's shippers. Finally, Dr. Hass' proposal to consider revenues attributable to a prior year in this 2 3 rate proceeding constitutes illegal retroactive 4 ratemaking and should be rejected on that basis alone. How did Buckeye Pipe Line Company and its successor in 5 Q. interest, Buckeye, account for the \$10,571,800? 6 Buckeye Pipe Line Company did not even receive \$253,723 7 Α. 8 of the \$10,571,800 total. See Prepared Rebuttal Testimony of Frank E. Zieger, filed April 27, 1988. 9 10 That amount was returned to Everglades Pipeline Company 11 as its portion of the gain and is not even at issue in 12 the proceeding. Only the remaining balance of 13 \$10,318,077 reverted to Buckeye Pipe Line Company and 14 Jet Lines, Inc.

15 This remaining amount has been accounted for in strict 16 accordance with Financial Accounting Standard 88 ("FAS-17 88"), "Employers Accounting for Settlements and 18 Curtailments of Defined Benefit Pension Plans and for 19 Termination Benefits." In accordance with FAS-88, Buckeye and Jet Lines, Inc. recognized a gain of 20 21 \$4,141,754 on their 1986 income statements. Buckeye's 22 pension and benefit accounts were credited for this 23 amount as shown on Buckeye's 1986 FERC Form No. 6. 24 Account No. 550 for that year shows a net credit, rather 25 than the substantial expense which would have been

-21-

1 incurred in the absence of the termination. 2 Consequently, this portion of the gain has already been 3 used to reduce Buckeye's cost of service. 4 Q. How has Buckeye accounted for the remaining balance? 5 Α. The balance of \$6,176,323 was recorded as a deferred liability of \$5,150,645 and a deferred gain of 6 7 \$1,025,678. The deferred liability will be amortized 8 through cost of service as a source of funds for the 9 Retirement Income Guarantee Plan ("RIGP"). The RIGP 10 guarantees pension benefits to Buckeye employees hired 11 prior to January 1, 1986 equal to those which would have accrued under the terminated plan. 12 The \$5,150,645 13 represents the actuarial estimate of Buckeye's future liability under the RIGP which Buckeye was required to 14 reserve at the time the RIGP was formed. 15 The 16 \$5,150,645 will be used to offset costs under the RIGP 17 when they occur. As the costs are incurred, the 18 deferred liability will be reduced, and there will be no impact on Buckeye's cost of service. Without this 19 deferred liability, RIGP expenses would increase 20 Buckeye's cost of service and be passed on to shippers 21 22 in the form of higher rates. Thus, shippers will 23 receive the full benefit of the \$5,150,645 and no 24 further adjustment is appropriate.

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-22-

Q. How did Buckeye account for the deferred gain of
 \$1,025,678?

The deferred gain of \$1,025,678 is already being used to 3 Α. reduce cost of service. In accordance with actuarial 4 5 methods and FAS-88, this reduction is occurring over a 6 15-year period. In this rate case, these reductions 7 have been reflected in the form of a \$68,300 credit to cost of service in 1986 and a \$65,300 credit in 1987. 8 9 Further reductions will be reflected each year during 10 the remainder of the amortization period.

11 In summary, the entire amount received by Buckeye as a 12 result of the termination of the pension plan has or 13 will benefit shippers by reducing Buckeye's cost of service. The \$4,141,754 gain recognized by Buckeye and 14 15 Jet Lines, Inc. was reflected as a credit to Buckeye's pension and benefit accounts in 1986. 16 The \$5,150,645 17 deferred liability is used to offset costs under the new 18 pension plan. Finally, the \$1,025,678 deferred gain is 19 already being credited to cost of service over a 15-year 20 amortization period. Dr. Hass' proposed adjustment to 21 flow back \$10,571,800 of an alleged pension fund gain to 22 shippers over a five-year period is totally without 23 basis, is an impermissible double count, and should be 24 rejected.

-23-

Q. Dr. Hass asserts that the so-called "gain" arising from
 the pension plan termination was contributed by
 shippers. Do you believe this is accurate?

Buckeye has historically underrecovered its cost of 4 Α. No. service by a wide margin. From 1960 through 1983, 5 6 Buckeye underrecovered its cost of service under a 7 valuation standard by \$191 million. Underrecovery occurred even in 1986, the year the \$4.1 million gain 8 9 was credited to cost of service. Because shippers have 10 not contributed sufficient dollars to even cover 11 Buckeye's legitimate cost of service during this period, 12 it is incorrect to conclude that shippers somehow have 13 contributed any excess funding to the pension plans. Consequently, Dr. Hass is incorrect in asserting that 14 15 the "gain" on the termination of the pension fund was 16 shipper contributed.

17 Q. Is Dr. Hass' proposed adjustment inappropriate on other18 grounds?

19 A. Yes. The pension plan was terminated in 1985. The
20 test year in this case is 1987. Dr. Hass' proposal to
21 adjust test year data to reflect revenues attributable
22 to a prior year constitutes prohibited retroactive
23 ratemaking and should be rejected.

-24-

Carrier Property In Service and Depreciation Expense 2 Q. What adjustments did Dr. Hass make to Buckeye's carrier property in service and depreciation accounts? 3 Dr. Hass reduced the test year property balance and 4 Α. 5 depreciation expense for the Inwood based expansion because the construction was not complete on December 6 7 31, 1987 but rather on January 16, 1988. Dr. Hass violates the test year principle of consistency by 8 9 adjusting the test year to reflect actual end-of-year 10 1987 data where cost elements decrease, but fails to 11 account for other known changes where costs increased. 12 For example, Buckeye's actual 1987 throughputs and

13 revenues were lower than projected in its test year 14 filing, and the cost of the rate proceeding is certainly much greater than expected. 15

16 Certainly the Inwood facility should be included in rate 17 base in measuring the reasonableness of rates for the 18 future.

19

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D.

#### IV. INCOME AND PROPERTY TAX ADJUSTMENTS

What adjustments to Buckeye's income tax and property 20 Q. 21 tax expense claims does Dr. Hass propose?

22 Α. With limited discussion and complete lack of analysis, 23 Dr. Hass makes two adjustments to Buckeye's tax expense

-25-

claims. First, Dr. Hass eliminates Buckeye's income tax
 expense because Buckeye is organized as a master limited
 partnership. Second, Dr. Hass reduces Buckeye's
 property tax expense by \$4,771,584. Each of these
 adjustments is wholly without merit and should be
 rejected.

7

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#### A. <u>Income Tax Expense</u>

Q. Is ATA's failure to recognize an income tax expense
 allowance as part of Buckeye's cost of service
 consistent with established FERC precedent and policy?

A. It is not. The FERC regulates a number of entities
 which are organized as partnerships rather than as
 corporations. In these cases, the FERC consistently
 recognizes tax expense as part of the cost of service.

15 FERC recognizes that, regardless of the form of 16 organization, income derived from the provision of service is subject to taxation, and this tax expense is 17 part of the cost of providing service, which should be 18 19 paid by customers through rates. In the case of 20 corporations, the tax is assessed directly on the 21 corporation providing the service. Under present tax law, partnerships are not taxable entities, but they 22 must report their income to the Internal Revenue Service 23 24 and must pass all partnership income through to the

-26-

partners who in turn, must report this income on their tax returns. I.R.C. §701. Thus, the taxes are assessed directly on the owners of the enterprise rather than the partnership, but the tax expense is still incurred, and must be reflected in rates, regardless of the form of ownership.

Q. Are there any other problems with Dr. Hass' income tax
adjustment?

9 Dr. Hass' adjustment is internally inconsistent. Α. Yes. 10 In disallowing any current tax expense, Dr. Hass recognizes the new limited partnership ownership form 11 12 for Buckeye. However, he also recommends that Buckeye's 13 rate base be reduced by approximately \$48 million to reflect deferred taxes which existed in the old 14 15 corporate structure, but which were paid off by Penn 16 Central when the Buckeye assets were transferred to the 17 master limited partnership. He asks that Buckeye be treated as a taxable entity in deducting \$48 million of 18 19 deferred taxes from rate base, and then asks that 20 Buckeye be treated as a non-taxable entity for purposes 21 of disallowing all current income tax expense. Dr. Hass 22 cannot have it both ways.

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B. <u>Property Tax Expense</u>

Q. What adjustment to Buckeye's property tax expense does
Dr. Hass make?

-27-

Dr. Hass reduces Buckeye's property taxes for 1987 by 1 Α. \$4,771,584. Dr. Hass supports this \$4.77 million 2 3 adjustment by the following two sentence explanation: 4 5 Mr. Hildahl's schedules reflect a 6 projected increase in property taxes for 1987 7 of \$4,771,584. Schedules obtained in 8 discovery, however, did not justify this 9 projected increase. 10 11 Due to the total lack of any reasoned analysis, it is 12 difficult to respond to Dr. Hass' adjustment. However, it is reasonable to assume that Dr. Hass' adjustment is 13 14 consistent with an adjustment proposed earlier in this proceeding by ATA witness Bierman (Bierman Answering 15 16 Testimony at pp. 26-29). Is ATA's proposed adjustment appropriate? 17 Q. 18 Α. No. Contrary to ATA's argument, Buckeye's property 19 taxes in fact increased by \$3,753,000 in 1987. The documents upon which ATA bases its adjustment primarily 20 21 reflect cash payments made to various taxing 22 authorities. ATA has not attempted to address the 23 underlying accrued tax expense which Buckeye encountered in calendar year 1987. Buckeye's actual 24 25 accrued 1987 liabilities for property taxes are 26 reflected in Exhibit (B-111). As shown on that exhibit, 27 Buckeye's property taxes increased by \$3,753,000 in 28 1987.

-28-

1 Q. Why are the accrued liabilities, rather than cash 2 payments, essential in evaluating Buckeye's expenses? 3 Α. As is true of almost all businesses, Buckeye maintains 4 its accounts of expenses and revenues on an accrual 5 basis. Buckeye treats all accrued liabilities, and not 6 simply actual cash disbursements, as expenses. This practice is consistent with GAAP, and is specifically 7 8 required by this Commission's regulations. 18 C.F.R. 9 Part 353, General Instruction 1-4(a). Buckeye has 10 always calculated its property tax expenses on this 11 basis.

12 The fact that Buckeye has paid in cash only a portion of 13 its accrued 1987 property tax expense is irrelevant to a 14 proper determination of test year tax expense. Buckeye 15 frequently experiences a gap between the accrual of tax 16 liabilities and actual cash payments.

Furthermore, ATA's proposal violates the test period concept. The objective of the test year is to reflect cost relationships that will materialize during the period rates are in effect. By their very nature, such costs reflect projections based on the latest available information.

It is unfair and inappropriate to selectively adjust one
item of cost of service, such as property taxes, based

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-29-

on actual experience without updating all other
 elements of cost of service. ATA's adjustment should
 therefore be rejected in its entirety.

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## V. BUCKEYE'S REAL RATE OF RETURN ON EQUITY

<sup>5</sup> Q. Correcting for Dr. Hass' numerous errors and
<sup>6</sup> inconsistencies, what is Buckeye's actual real rate of
7 return on equity for 1987?

As set forth in Exhibit (B-104), Page 1 of 4, Buckeye's 8 Α. 9 achieved real equity rate of return for 1987 is 7.73%. This exhibit assumes, as did Dr. Hass, that ADIT should 10 be deducted from rate base and that the deferred 11 earnings arising from the calculation of starting rate 12 base should not be amortized. 13 This 7.73% real equity 14 rate of return demonstrates the absurdity of Dr. Hass' 15 43.6% return. As explained above, the 43.6% return figure was the result of numerous unsupported and one-16 sided adjustments all designed to make Buckeye's 17 earnings appear excessive. Dr. Hass' highly inflated 18 return is therefore irrelevant and should not be given 19 serious consideration by the Commission. 20

21 Q. Does this conclude your testimony at this time?

22

A. Yes, it does.

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#### AFFIDAVIT

COMMONWEALTH OF PENNSYLVANIA) SS. COUNTY OF PHILADELPHIA)

Richard N. Hildahl being duly sworn, deposes and says that he is the same Richard N. Hildahl referred to in the document entitled "Prepared Rebuttal Testimony of Richard N. Hildahl" in Docket Nos. IS87-14-000 and FS87-2-000, that he has read such testimony and is familiar with the contents thereof, and that the facts set forth therein are true and correct to the best of his knowledge, information and belief.

Sworn to and subscribed before me this 2222 day of March 1989.

Whats.

Notary Public



Member, Pennsylvania Association of Notaries

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# BUCKEYE PIPE LINE COMPANY, L.P. Comparison of Hass' Filed Returns and Corrected Returns

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Return	Corrected	9.7 <b>4%</b> 9.71%	12.96%
Average Return	Hαss <u>Filed</u>	18.26% Not Included	20.13%
	Period	1965-1985 1965-1987	1963-1986
	Measure	Return on Average Common Equity	Internal Rate of Return to Equity Investor

Exhibit No. AIR-133 Page 62 of 84 Exhibit (B-100) Page 1 of 3

Exhibit No. AIR-133 Page 63 of 84 Exhibit (B-100) Page 2 of 3

BUC 018069

BUCKEYE PIPE LINE COMPANY, L.P Comparison of Shriver's Filed Returns

and Corrected Returns

		Average Return	Return
Measure	Period	Shriver <u>Filed</u>	Corrected
Pre-Tax Return on	1980-1986	18.6%	16.6%
Average Assets	1980-1987	17.6%	15.7%
Return on Average	1980-1986	19.0%	13.3%
Common Equity	1980-1987	17.9%	12.3%

ANY, L.P. ry Standards	<u>Standard</u>	10%		13.5% (Recommended)	7.4% (Recommended)	ll.75% (Recommended)		d zed.	BUC 018070
BUCKEYE PIPE LINE COMPANY, L.P. Returns on Oil Pipeline Regulatory Standards	Average Rate of Return	7.49%		7.61% 7.73%	22.65% 43.58%	10.25%	llect	Assuming ADIT is deducted from rate base and deferred earnings in Buckeye's starting rate base are not amortized.	
YE PIPE 1 Oil Pipe	<u>Period</u>	1960-1983	æ	1984-1987 Test Year 1987	1984-1987 Test Year 1987	Test Year 1987	4-B measures reflect tes of return.	T is deducted fro ickeye's starting	
BUCKEYE Returns on O	Methodology	ICC Valuation	Opinion No. 154-B Methodology 1/	Buckeye 2/	ATA	FERC Staff	1/ Opinion No. 154-B measure real equity rates of return.	2/ Assuming ADIT is earnings in Bucke	

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Exhibit No. AIR-133 Page 64 of 84 E<del>xhibit (B-100)</del> P<del>age 3 of 3</del> BUCKEYE PIPE LINE COMPANY, L.P. Comparison of Hass Returns on Average Equity to Corrected Returns 1/

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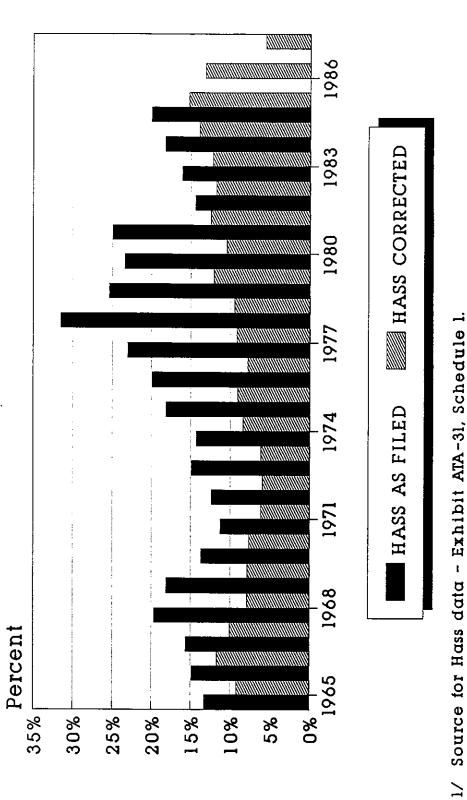


Exhibit No. AIR-133 Page 65 of 84 Exhibit (B-101) Page 1 of 2

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BUCKEYE PIPE LINE COMPANY, L.P. Comparison of Returns filed by Hass in AIA-31 with Corrected Accounting Return on Average Common Equity for the Periods Ending 1965 through 1987

Returns Corrected	9.18% 7.88% 7.88% 7.88% 7.88% 7.81% 7.81% 9.17% 9.20% 9.20% 11.79% 12.46% 13.93% 13.93% 13.53% 13.53%	
JEH Returns 1/	13. 28% 15. 63% 19. 65% 11. 28% 11. 28% 14. 29% 14. 29% 23. 01% 23. 01% 23. 151% 23. 151% 23. 151% 23. 23% 23. 23% 23. 23% 24. 24% 25. 38% 25. 38% 26. 25% 27. 25% 28% 28% 28% 28% 28% 29. 25% 29. 25% 20% 20% 20% 20% 20% 20% 20% 20% 20% 20	
Year 	1965 1966 1968 1968 1970 1977 1977 1988 1988 1988 1988 1988 1986 1986 1987 1986	
Line No.	1234ち6789ねれたおれたねやのかなお	

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Source - Jerome E. Hass exhibit AIA-31, Schedule 1. 1986 returns are weighted using number of days after and before MLP formation. If average returns were calculated using a simple beginning and end of year average, the Corrected Accounting Return on Average Common Equity for 1986 would be 14.21%. 22

Exhibit (B-101) Page 2 of 2 BUC 018072

Exhibit No. AIR-133

BUCKEYE PIPE LINE COMPANY, L.P. Calculation of Internal Rate of Return on Cash Flows for the Periods Ending 1963 through 1986 formes

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			1
Div- idends 1/	Out- flows 2/	In- flous 2/	Cash Flows
(a)	(q)	(c)	(p)
			(a-b+c)
\$395	\$28,169		(\$27,774)
\$3,728	\$72,124		(\$68,396)
\$5,965	•		\$5,965
\$5,800			\$5,800
\$6,300			\$6,300
\$6,300			\$6,300
\$6,300			\$6,300
\$3,100			\$3,100
9			<b>9</b>
\$6,000			\$6,000
\$14,700			\$14,700
<b>\$</b> 6,000			\$6,000
\$19,000			\$19,000
\$19,500			\$19,500
\$25,000	\$7,631		\$17,369
\$30,100	•		\$30,100
\$15,000			\$15,000
\$43,500			\$43,500
\$28,600			\$28,600
\$17,600			\$17,600
\$19,504			\$19,504
\$23,100			\$23.100
\$18,200			\$18.200
\$2,500		\$432,400	\$434,900
	(a) 53,728 53,728 55,965 55,960 55,900 55,900 55,900 55,900 55,000 5		(b) (b) (c) (c) (c) (c) (c) (c) (c) (c

Source - Form No. 6.

12.96% 

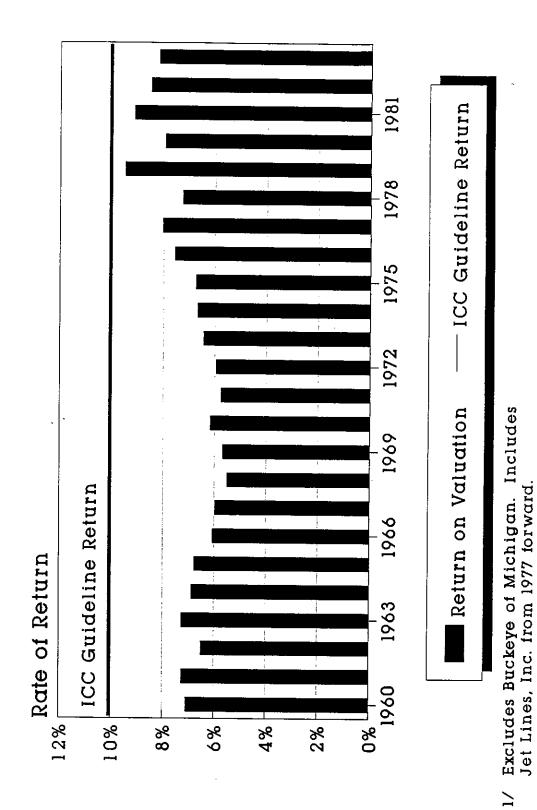
Source - Company Provided. No significant capital infusions were made by the Penn Central Corporation after 1964. The Penn Central Corporation purchased Jet Lines, Inc. in 1977 and donated its ownership interest in Jet to Buckeye Pipe Line Company in that year. Jet Lines, Inc. paid dividends to Buckeye in several years before formation of the MLP. These dividends are not included in cash flows developed above. Inflow reflects net pre-tax proceeds received by Penn Central in 1986. 54

3/

Exhibit No. AIR-133 Page 67 of 84 (B-102) Exhibit

BUCKEYE PIPE LINE COMPANY Historical Returns on Valuation 1/

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BUC 018074

## Exhibit No. AIR-133 Page 68 of 84 Exhibit (B-103)

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BLYEVE FIFE LINE CONPUN. 1.P. Results of Operations and Achieved Real Equity Rate of Return Using AUT Deduction Approach and No Amortization of the Deferned Earlings in the Starting Rate Base For The Periods Ending December 31, 1986 and 1987 [50004]

e 1986 1987	NS-1) \$12,044 \$121,251	E-1) \$56.244 \$64.041 - 14. 6 \$9,999 \$10,210 - 14. 9 \$1,211 \$1,621	4 + 5) \$67.454 \$75.672	- 6) \$55,590 \$52,379	. Lu. 8 \$9,657 \$12,978	Ln. 15 \$23,043 \$17,704	16 - 1	Ln. 8 \$281,577 \$280,845	11) 7.966 7.736
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La. No.	-	<b>94 95 99 45</b>	4	۲	40	6	10	11	12

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Echible [RNH-4] Schedule ]

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BUC 018075

RICHEVE FIFE LINE COMPANY, L.P. Results of Openations and Achieved Real Equity Rate of Return Using NTT Deduction Approach and Americation of the Deferred Earnings in the Scarting Rate Base For The Periods Ending December 31, 1986 and 1987 (5000's) In. No. Description Second Science 1987 In. No. Description Science 1987

1986 1987	\$123,044 \$128,251	\$56,244 \$64,041 \$9,999 \$10,210 \$7,468	611. 541.790	\$49,333 \$46,461	39,657 \$12,978	\$23,043 \$17,704	\$16,633 \$15,779	\$271,160 \$257,741	6.13% 6.12%
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Peacedotton	Carrier Raceme	less Carrier Expenses: Operating Expenses Excluding Depreciation Carrier Appreciation Expense Amortization of Defensed Exmings	Total Carrier Exponses (Excluding Interest)	Operating Income Before Taxes	Carrler Interest	Incene Tax Expense	Carvier het Income	1) Avenage Trended Equity Rate Base	12 Actioned Real Equity Rate of Return
17. <del>1</del> 6.	-	***	6 1	7	•	6	10 0	N II	12 V

Exhibit (RNI-3) Schedule 1

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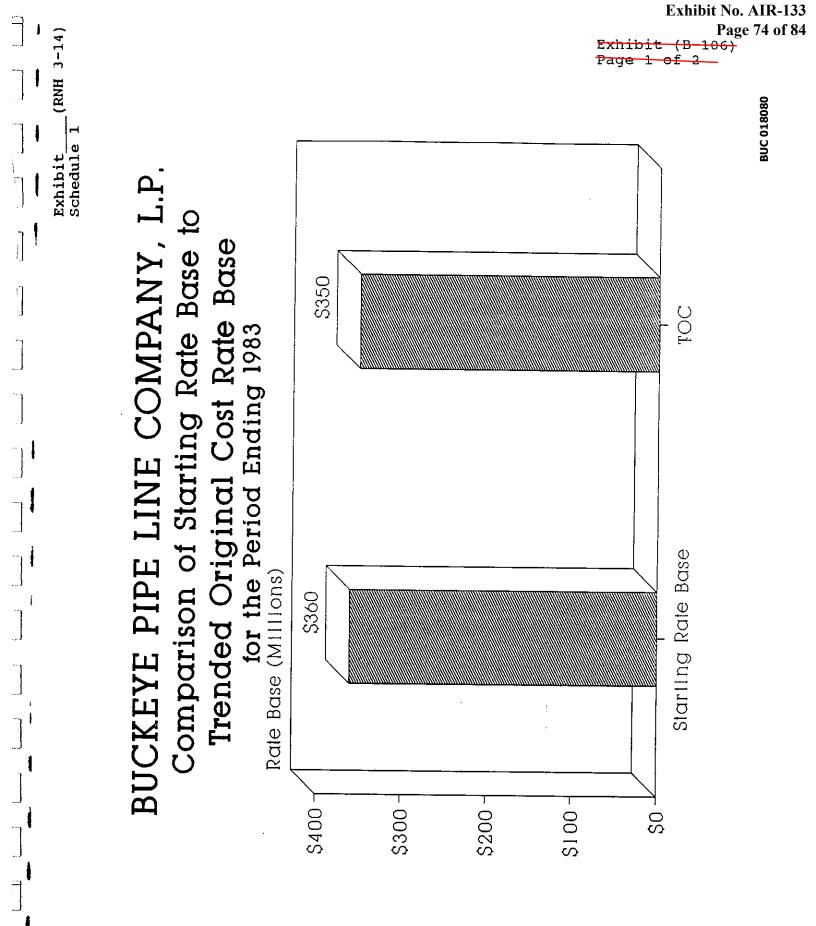
# Page 72 of 84 Page 4 of 4 Exhibit No. AIR-133

Exhibit(RNH 3-10)	1987	\$81,660	\$59,269	\$12,024	\$10,367	\$30,623	(\$20,256)
Revenues	Source	Exhibit(JEH-8)	Exhibit(JEH-8)	Form No. 6	Line (1-2-3)	Form No. 6	Line (4-5)
BUCKEYE PIPE LINE COMPANY, L.P. Calculation of Return to Investors Assuming ATA's Revenues For the Year 1987 (000's)	Line No. Description	1 ATA Recommended Revenues	2 Operating Expenses (Excluding Depreciation)	3 Depreciation Expense	4 Total Return	5 Interest Expense	6 Equity Return (Operating Loss)

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Exhibit No. AIR-133 Page 73 of 84 Exhibit (B-105)



BUCKEYE PIPE LINE COMPANY, L.P. Summary of TOC Rate Base Calculations For The Periods 1960 through 1983 (\$000's)

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Exhibit\_\_\_(RNH 3-14) Schedule 2

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Year	Trended Equity Rate Base	Debt Rate Base	Total TOC Rate Base
1960	\$19,861	\$19,321	\$39,181
1961	\$26,885	\$24,503	\$51,388
1962	\$29,667	\$30,979	\$60,645
1963	\$33,393	\$30,640	\$64,033
1964	\$37,287	\$26,636	\$63,922
1965	\$36,417	\$33,981	\$70,398
1966	\$50,022	\$46,105	\$96,128
1967	\$59,221	\$51,482	\$110,702
1968	\$66,979	\$51,439	\$118,418
1969	\$76,479	\$51,807	\$128,286
1970	<b>\$8</b> 4,076	\$50,932	\$135,008
1971	\$98,814	\$45,401	\$144,215
1972	\$103,035	\$42,898	\$145,933
1973	\$110,056	\$41,022	\$151,078
1974	\$110,354	\$51,444	\$161,798
1975	\$150,132	\$74,001	\$224,133
1976	\$165,838	\$75,169	\$241,007
1977	\$173,930	\$80,277	\$254,207
1978	\$198,237	\$80,313	\$278,549
1979	\$221,256	\$71,205	\$292,462
1980	\$228,391	\$90,722	\$319,113
1981	\$256,190	\$100,906	\$357,096
1982	\$272,977	\$96,745	\$369,722
1983	\$287,269	\$87,109	\$374,378

1/ If ADIT is deducted from the 1983 trended original cost rate base the resulting net rate base would be \$350 million.

Presentation of Corrected Shriver Returns on Average Assets and on Average Stockholders' Equity (GMS-9) BUCKEYE PIPE LINE COMPANY, L.P.

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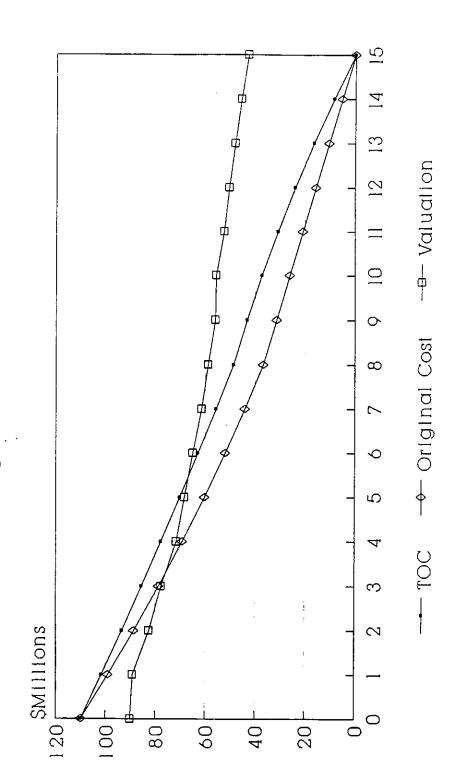
For the (000's)	For the Periods Ending 1980 through 1987 (000's)		Average				
Line No.	Description	Source	1980- 1980- 1987 1986-	i da se i	1987 1986 1/ 1985 1984 1983 19	1982 1981	1980
	CORRECTED PRE-TAX RETURN ON AVERAGE ASSETS:						
-	Buckeye Pipe Line Company, L.P. 2/	Horkpaper	15.7% 1	16.6%	9.66% 16.22% 18.13% 17.23% 16.49% 16.24% 17.13% 14.80%	.24% 17.13%	14.80%
	CORRECTED RETURN ON AVERAGE COMMON EQUITY:						
2	Buckeye Pipe Line Company, L.P. 2/	Norkpaper	12.3% 1	13.3%	5.59% 13.15% 15.42% 14.30% 13.33% 12.75% 13.07% 10.94%	.75% 13.07%	10.94%
м	Cost of Equity - Average for Oil Pipeline Proxy Group	3/	15.6% 16.0%	6.0% ===	12.6% 12.6% 13.9% 15.0% 15.5% 19.5% 18.6% 16.9%	9.5% 18.6%	16.9% =====
1/ 198. MLP	1/ 1986 returns are weighted using number of days after and MLP formation. If average returns were calculated using	before a símole					

beginning and end of year average, the Corrected Pre-Tax Return on Average Assets and the Corrected Return on Average Common Equity for 1986 would be 14.10% and 14.21% respectively. Known as Buckeye Pipe Line Company prior to December 1986. Source - George M. Shriver exhibit (GMS-9). 25

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BUCKEYE PIPE LINE COMPANY, L.P. Comparison of Rate Base Methodologies Sample Illustration



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		1985	1985	1985	Equi ty-E0Y 1985	Average Debt 1985	Average Equity tons	Debt	Equity
- ∾	AlfTorce Pipeline, Inc. Algonauin Pine Line	8	0\$	012 0123			ro	Percentage	Percentage
m	Allegheny Pipeline Communi		8	\$2.545.630	06C,004 01 200	<b>2</b> 3 :	\$158,658	0.00	100 001
4	Amerada Hess Pipeline Cornection		\$2,023,000		ť		\$2,618,624	0.00	100.001
ŝ	American Petrofina Pine Lina Communication	250,000,000	\$20,000,000			51,465,000			197 CO
¢	Amoco Pipeline Communy		54, 803, 882					~	AL7 72
~	ARCO Pipe Line Communy		\$42,875,000			789'Z6L'cs			X77 82
•0	Asamera Pipeline Inc	<b>~</b>	\$318,300,000						440'D'
0	Ashtand Pine I fre Comment		9						
10	Atlantic Pirating Concerts	\$23,965,000	\$21.710.000				(\$1,237,921)		107.00
:	Badder Pine Line Comporting	3	05		729, 100, 874	\$22, \$37, 500	848.325.469	٣	
12	Relle Kourte bin I	\$4,250,000			<b>Ş</b>	3			N14.70
	Black Labor Bigg Pipeline Company	\$9,047,753			\$2,840,610	\$4,125,000			100.00
12	B. Diveriment	\$2.523.077	\$2 115 70C	011,272,424	\$30,614,436	\$7,999.396			36.69%
5	ALT THE TARGE LINE.	\$738,429,076	C21 122 0295	960,057,140	\$1,822,751	\$2,319,231		200.12	78.92%
16	Ritcheve Bins 1 is 0.000 Bins 2.000 Bins 2.0000 Bins 2.000 Bins 2.0000 Bins 2.000 Bins 2.000 Bins 2.000 Bins 2.000 Bins 2.000 Bins 2.000 Bins 2.0000 Bins 2.000 Bins 2.000 Bins 2.000 Bins 2.000 Bins			\$J0'\$JC'\$\$3e	\$259,940,275	\$709,091,224			43.50X
17	Rivbaue bine time Company	\$69.290.634	120 054 272		\$30,848	\$37,950			20.24X
	Butto bio 110 Line Co. of Michigan, Inc.	5		627'78' CI +	\$129,527,937	\$64.623.454	2127 AVS 102		28.90X
2 0	Putter Filpe Line Company	\$2.750 nm	*7 3EA 000	56,651,852	\$6,800,959			210-25 210-25	66.39X
2 2	CHINEY PIPE LINE Company		000'0C2'30	sz,029,515	\$2,952,786	\$2 500 000		0.00%	100.00%
37	Leftergy Transmission Company	2		\$42,138,081	\$49.697,405			20.09%	49.91X
58	Unese Transportation Company			\$626,430	510 510	<b>;</b> ;	5 1/ JIA CM	0.00	100.00%
5	Unevron Pipe Line Company	147 513 7AB	50 ST	\$32,694,866	\$30.927.372	2 2		0.00	100.00%
32	unicap Pipe Line Company	11 310 000		<b>5</b> 19,603,933	<b>5</b> 361,931,220	266 725 000		0.00%	100.00%
1	Culsholm Pipeline Company		000'7*/'114	23,444,904	<b>53.</b> 423. 062	512 514 000	1)C' JOJ 'NAI+	25.80%	74.20%
0 7	Ciniza Pipe Line, Inc.	47 075 MV		\$15,396,274	\$16.581.507		104,004,04	78.50X	21.50X
92	Citgo Pipeline Company	000'r>x'>+	51, 114, 468	\$2, 120, 261	12 726 421	727 010 CB	100,00%, ci 4	0.00%	100.00%
v e	Cities Service MGL Pipeline Company	2	<b>G</b> (	\$16,288,739	\$14 345 620		PC, (2), 24	45.46X	54.54%
88	CKB Petroleum, Inc.	7		\$1,542,067	\$1 194 377	7		0.00X	100.001
55	Clarco Pipe Line Company	2		(\$161,961)	\$526.826	<b>;</b>	077 900 11	200.0	100.00%
3.5	umu Pipeline Company	5750 000		<b>53, 115, 937</b>	\$3.271.851	2	102,133	0.00%	100.00%
<b>۲</b> ۵	LOCAIN Pipeline System - U.S. 3/			\$1,420,544	\$1,336,042	575 DAD		0.00%	100.00%
4 K	coulling Pipeline Company	2 5	<b>2</b>	<b>3</b>	98		547'D/5'14	34.47	65.53X
25	colonial Pipeline Company	\$585 712 ANN	\$U \$551 173 700	57,465,503	\$6,458,391	3	17 OK1 007	0.00	0.00 <b>X</b>
5 2	currental Pipe Line Company	511 700 000		349,417,016		\$568.442 450	104 104 107 107 107 107 107 107 107 107 107 107	1000 n	100.00X
÷	Look Intet Pipe Line Company		000,004,014	\$93,695,691		\$11.050 000	277' Jul 2014	92.04%	7.96X
	Lrown-Rancho Pipe Line Corporation	85		516,811,372				9-68%	90.32X
28	Diamond Shamrock Refining and Marketing Co.	147 0CN 02	50 40 760 807	\$765,611	\$494,036	2 5	521,254,714	0.00X	100.00%
8 9	UIX1e Pipeline Company			2		40 500 227	\$70' ADOR	0.00	100.00%
5	Dome Pipeline Corporation	****		\$6,289,384	\$5,871,631	100,000,05	05 000 70	100.00X	0.00%
2:	El Paso Frontera Corporation				5124.250.660		80C'000'0e	76.86%	23.14X
5	Emerald Pipeline Corporation				\$1,555.411	7	119,6/8,514	0.00%	100.00%
y	thttrprise Pipeline Company	11 104 102			\$1.661.452	22	910, 144, 14	0.00X	100.001
			7,00,006,214		\$5.936.807	040 204 212	8/5,5/5,14	0.00%	100.00%
						NJ7'0NJ'71-	24, 998, 549	X17.17	28. 23%

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BUCKEYE PIPE LINE COMPANY, L.P. Analysis of Capital Structures for FERC Regulated Pipeline Companies 1/ For Mid-Year 1985

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BUCKEYE PIPE LINE COMPANY, L.P. Analysis of Capital Structures for FERC Regulated Pipeline Companies 1/ For Mid-Year 1985

₽ ₩ ₩	Pipe Line Company	Long-Term Debt-B0Y 1985	Łong-Yerm Debt-EOY 1985	Total Equity-60Y 1985	Total Equity-EDY 1985	Average Debt 1985	Average Equity 1985	Debt Percentage	Equity Percentage	
53	Enterprise Producta Company of Mississippi	\$73, 162, 766	\$62,805,638	\$2,324,710	<3,348,389	\$67,994,212	\$2.836.550	96.00X	4.00%	
4	Explorer Pipeline Company		\$154,000,000	\$22,903,474	\$23, 105, 936	\$156,780,000	\$23,004,706	87.20X	12.80%	
5	Exxon Pipeline Company	-	\$635, 291, 000	\$498,557,885	\$254,030,943	\$654,136,500	\$376, 294, 414	X27.69	30.58%	
9	Farmland Industries, Inc. 3/		<b>9</b>	3	<b>9</b>	5	<b>9</b>	0.00	0.00%	
24	Four Corners Pipe Line Company	\$31,000,000	\$21,000,000	\$62,960,369	\$72,763,777	\$26,000,000	\$67,862,073	27.70%	72.30%	
9	Frontier Pipeline Company	\$50,000,000	\$50,000,000	\$138,359	(\$29,996\$)	\$50,000,000	(\$423,158)	100.00%	0.00%	
6	G and T Pipeline Company		<b>2</b>	\$1,563,996	\$1,801,984	<b>Ş</b>	\$1,682,991	0.00	100.00%	
2	Getty Pipeline, Inc.	\$22,669,958	3	\$59,215,319	162,077,01	626,455,118	\$34,492,805	24. 7JX	75.27	
5	Gulf Central Pipeline Company		\$26,600,000	\$61,987,001		\$13,300,000	\$45,016,823	22.61X	77.192	
2	Ness Pipeline Company	\$7,500,000	\$6, 250, 000	56, 106, 720		\$6,875,000	\$9,686,900		58.49%	
2	Howell Crude Oil Company	2	8	(\$237,666)		3	(\$769,810)		N N	
1	Husky Pipeline Company	8	3	\$4, 412, 468		3	84,972,855		100,00%	
3	Nydrocarbon Tranaporation, Inc.	\$15,007.	\$10,690,968	\$57,492,239		\$12,849,280	\$56,065,211	•	81.36X	
2	Interstate Storoge and Pipe Line Corporation	\$672	\$138,251	679 610 21	\$2,454,631	\$405,395	\$2,247,140	15.28%	B4 72X	
57	Jayhawk Pipeline Corporation	\$800,000	\$1,855,152	\$6,959,815	\$8,540,206	\$1.327,576	<b>56</b> , 750, 011	13.17	86. B3X	
28	Jet Lines, Inc.	\$2, 199, 645	\$1,357,931	\$6, 873, 151	\$6.934.564	\$1.778.788	\$6,903,858	20.49%	70_51X	
\$	Kaneb Pipe Line Company		\$32,729,227	\$30.924.741	\$36, 197, 448	\$36,093,733	\$34, 561, 095	51.08%	48.97X	
8	Kaw Pipe Line Company	93	8	\$2,203,503	\$2,050,075	3	\$2,126,789	X00.0	100.00%	
19	Kerr-McGee Pipeline Corp.	<b>Ş</b>	8	\$3,526,910	\$4, 556, 513	3	84,041,712	0.00	100.00%	
3	Kiantone Pipeline Corporation	9	8	89, 795, 870	<b>\$10,540,168</b>	05	\$10, 166, 019	0.00X	100.00%	
5	Kuparuk Transportation Company	3	\$36,000,000	\$91,365,317	\$91,964,921	\$15,000,000	\$91,675,119	16.41%	83.59X	
3	Lake Charles Pipe Line Company	8	<b>B</b>	\$844,335	\$1, 792, 223	95	\$1,318,279	0.00X	100.00X	
5	iskehead Pipe Line Company, Inc.	\$47,042,000	<b>5</b> 45,347,000	\$105,641,957	\$101,355,137	\$46,194,500	\$103,498,547	30.86%	69. 14X	
8	Largo Company (The)	2	<b>Ş</b>	\$17,499,774	\$10,033,777	8	\$17,766,776	0.00%	100.00%	
29	Leurel Pipe Line Company	\$1,342,000	\$1,342,000	\$13, 121, 413	\$12,870,432	\$1,342,000	\$12,995,923	X9E.9	90.64X	
8		\$50,000,000	\$50,000,000	\$15,329,753	\$20,433,692	\$50,000,000	\$17,861,723	73.66X	26. 34 X	
81	*	\$104,460,000	\$98,724,000	\$109,986,240	\$95,610,570	\$101,592,000	\$102,799,405	49.70X	50.30%	
Ri	~	3	\$1,011,000	\$50,020	3	\$505,500	\$25,010	95.29%	4.71%	
5	Aug.		8	\$784,494	\$972,925	<b>3</b>	\$878,710	0.00X	100.00%	
2 F	rese frankston Co. Mil America Starting Communication	51,602,498	<b>\$</b> 250,985	\$3, 847, 066	\$5,296,802	\$926,742	\$4,571,934	16.85%	83.15X	
22	Mid-Merica Pipeline Lompany			5039,638	<b>5</b> 92,291	<b>05</b>	\$465,965	0.00%	100.00%	4
C K	Milma Baint Bloot for Company	nnn'2/2'ot		54, 542, 474	524,022,794	<b>\$5,476,500</b>	\$24, 282, 634	18.40%	81.60X	
2 2	Minesote Bine Line Longery Minesote Bine Line Communi				527, 786, 158		\$12,893,079	0.00%	100.00%	9
2 6	Ministructure Filte Lungeriy Misso Disalian Persent		541,700,154	50C,820,CIS	518,549,436	\$16,303,572	<b>5</b> 16, 789,002	49.27%	50.73X	0
= #	Alteo Pipeline Company			(\$1/3,023)	(\$193,895)		(\$183,459)	100.00X	0.00X	•
2 6	Mobile Aldaka Pipeline Company	000,020,0268		5191, 520, 468	\$129,317,257	\$248,810,000	\$160,568,863	60.78X	39.22X	2
28	rout Eugene Istand Pipeline Longony			<b>510,</b> 242, 680	\$15,915,968	<b>3</b>	\$12,079,324	0.00	100.00%	~
33	Mobil Pipe Line Company	292,000,000	<b>5/8,000,000</b>	531, 989, 864	\$35,670,353	\$80,000,000	\$33,830,109	70.28%	29.72X	71
5	National Iransit Company			\$115,036	\$290, 123	3	\$202,580	0.00	100.00%	
2:	Havajo Pipeline Company	56,986,546	<b>3</b> 0	\$6,020,054	\$7,842,101	\$3,493,273	\$6,931,078	33.51%	7,67.99	4
83	Northern Rockies Pipeline Company	<b>9</b>	<b>3</b> 0	\$3,562,000	54, 138, 048	3	\$3,850,024	0.00%	100.00%	
2	NW Pipeline, Inc.	<b>2</b>	<b>9</b>	\$4,457,202	\$3,615,732	9	\$4,036,467	0.00	100.00%	

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BUCKEYE PIPE LINE COMPANY, L.P. Analysis of Capital Structures for FERC Regulated Pipeline Companies 1/ For Mid-Year 1985

гі ж	Pij	Long-Term Debt-B0Y 1985	Long-Term Debt-E0Y 1985	Total Equity-BOY 1985	Total Equity-E0Y 1985	Average Debt 1985	Average Equity 1985	Debt Percentage	Equíty Percentage
5	Ohio Oik Gathering Corporation 11	\$201,724	0\$	\$913,585	\$1,407,022	\$100.862	\$1,160.304	B.00X	92.00X
28	Chio River Pipe Line Company	3	9	36, 709, 046	\$8, 112, 983	3	\$7.411,015	0.00	100.00X
87	Oiltanking of Texas Pipeline Company	<b>56</b> , 171, 025	<b>56, 171, 025</b>	(\$126,631)	(\$598,488)	\$6, 171, 025	(\$362,560)	¥	0.00X
2	Okie Pipe Line Company	\$1,010,000	<b>Ş</b>	\$14,865,395	\$16,297,554	\$505,000	\$15,581,475	3.14X	96.86X
8	Olympic Pipe Line Company	\$27,928,800	\$26,463,000	\$2,653,148	\$2,550,036	\$27, 195, 900	\$2,601,592	91.27%	8.73%
8	Osage Pipe Line Company	59, B60, 000	65,400,000	54,442,841	\$4,361,509	\$9,630,000	\$4,402,175	68.63X	31.37%
2	Oversboro-Ashland Company	\$33, 122, 000	\$32,320,000	\$7, 347, 459	177'970'65	\$32,721,000	\$6, 196, 950	70.07	20.03X
25	Paloma Pipe Line Company	\$750,000	\$500,000	\$1,991,668	\$2,205,855	\$625,000	\$2,098,772	22.95X	77 05X
5	Pennzoil Offshore Pipeline Company	3	93	51, 926, 217	\$1,813,217	3	\$1,069,717	0.00X	100.00X
2	Phillips Aleske Pipeline Corporation	\$45,000,000	\$34,000,000	\$70, 987, 256	\$49,202,717	\$39,500,000	\$60,094,967	39.66%	X72 09
<u>ک</u>	Phillips Pipe Line Company	\$2, 500, 000	\$2,400,000	\$128,336,398	\$143,352,004	\$2,600,000	\$135, 644, 201	1.88%	98.12X
8	Pioneer Pipe Line Company	8	<b>9</b>	\$5,036,631	\$4, 476, 929	8	\$4,757,860	0.00%	100.00%
58	Plantation Pipe Line Company	000,770,988	<b>\$61</b> , 975, 000	\$25, 230, 579	\$24, 735, 782	<b>\$6</b> 5,526,000	\$24,903,181	77.39X	22.61X
5	Platte Pipe Line Company			\$14, 643, 267	\$13,270,607	8	\$13,957,037	0.00%	100.00%
8	Pogo Uffshore Pipeline Company		<b>9</b>	\$6, 737, 156	\$7,653,248	<b>9</b>	\$7, 195, 203	0.00X	100.00X
23	Portal Pipe Line Company		<b>\$</b>	\$26, 266, 505	\$25, 184, 783	<b>Ş</b>	\$26,736,644	0.00%	100.00%
5	Portland Pipe Line Corporation		8	\$19,674,815	\$19,008,028	3	\$19,341,422	0.00%	100.00%
201	Pure Transportation Company	\$2,014,866	\$1,002,000	\$24, 535, 513	\$27,551,503	\$1,508,443	\$26,043,506	27.2	94.53X
5	Santa fe Pipeline Company	<b>3</b>	5	\$23, 958, 424	\$28,403,596	3	<b>5</b> 26,181,011	0.00%	100.00%
ġ.	Seminole Pipeline Company	8	\$27,983	\$161,801,950	\$151,334,626	\$13,992	\$156,566,268	0.01%	<b>30</b> .99X
5	Shamrock Pipe Line Corporation	<b>3</b>	2	\$35,098,526	\$4,803,686	8	\$19,951,106	0.00%	100.00%
2	Shell Pipe Line Corporation	\$34,510,336	\$31,424,086	\$184,778,849	\$227,375,636	\$32,967,211	\$206,077,343	13.79%	86.21X
107	Schio Pipe Line Company	\$804, 528, 924	11,665,572,628	\$299,111,664	\$347,328,191 \$	11,235,200,776	\$323, 219, 928	79.26%	20.74%
2	Sonat Oil Transmission Inc.	3	3	\$3,421,196	\$3,936,369	3	E67, 676, E8	200.0	100.00%
8	Southcap Pipe Line Company	\$21,064,000	\$19,458,000	\$3, 595, 685	\$3,592,116	\$20,271,000	\$3,593,901	84.94X	15.06X
2	Southern Pacific Pipe Lines, Inc.	2	<b>\$</b>	\$142,573,697	\$171,715,897	<b>\$</b>	\$157, 144, 797	0.00X	100.00%
E	Sun Oil Line Company of Michigan	<b>Ş</b>	8	\$262,704	\$230,704	8	\$246,704	0.00	100.00%
112	Sun Pipe Line Company	3	3	\$78,381,096	\$32,502,550	8	\$55,441,823	0.00	100.00%
113	Tecumseh Pipe Line Company	<b>3</b>	<b>3</b>	578,395,873	54, 144, 617	8	\$4,270,245	0.00%	100.00%
21	Texaco-Cities Service Pipe Line Company	<b>3</b>	<b>9</b>	\$22,482,924	\$20,627,927	3	\$21,555,426	0.00%	100.00%
23	Texas Eastern Transmission Corporation 3/		3	5	3	3	8	0.00%	0.00%
911	Texas-New Nexico Pipe Line Co.	<b>\$1</b> , 752, 000	<b>11,</b> 460,000	\$11,216,103	\$9,419,496	\$1,606,000	\$10,317,800	13.47%	
211	The Eureka Pipeline Company	\$6, 168, 735	<b>54</b> ,025,000	56, 347, 816	\$7,340,877	\$5,096,868	\$6,844,347	42.68%	
211	The Texas Pipe Line Company	<b>3</b> :	<b>3</b>	\$91,306,679	\$93,074,237	<b>Ş</b>	\$92, 190, 458	0.0X	100.00%
119	Tomehenk Pipe Line Company	<b>0</b> \$	3	(\$1,168)	(\$17,177)	3	(89, 173)	N.A.	
120		<b>05</b>	<b>9</b>	\$17, 110, 798	\$16,458,172	3	\$16,764,485	0.00	<u> </u>
121	Trans Nountain Oil Pipe Line Corporation	2	8	\$3, 609, 997	510,235,015	8	s4,272,506	0.00X	100.00%
122	Transco Terminal Company	\$7,091,396	\$6,684,159	\$3,650,507	<b>5</b> 3, <b>6</b> 41, 470	\$6,887,778	\$3,745,989	217.22	
2] []	Trans-Ohio Pipeline Company	5695,000	\$1,160,000	\$7,379,237	\$6,353,656	\$927,500	\$7,866,447	10.55%	89.45X
** •	Union Alaska Pipe Line Company	925,005,804	625,005,00 <b>5</b>	\$9,093,376	58,544,733	<b>\$67,000,529</b>	<b>58,819,055</b>	88.37%	<b>.</b>
23	Wascana Pipe Line Inc.		280,284	(940 <sup>°</sup> ,840)	(264,4048)		<b>05</b>	N.A.	И.А.
3	MERCHARINE FILLE COMPANY	2	2		110'004'444	R.	055,212,54	0.002	100.001

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Exhibit

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BUCKEYE PIPE LINE COMPANY, L.P.

Analysis of Capital Structures for FERC Regulated Pipeline Companies 1/ For Mid-Year 1985

Line No.	Pipe Line Company	Long-Term Debt-BOY 1985	Long-Term Debt-E0Y 1985	Total Equity-BOY 1985	Total Equity-E0Y 1985	Average Debt 1985	Average Equity 1985	Debt Percentage	Equity Percentage
127	West Emerald Pipe Line Corporation West Shore Pipe Line Company	\$0 \$10,600,000	\$0 \$10.850.000		\$1,990,218 \$2,404,040	000 92 000	\$1,914,273	X00-0	100.00X
	West Texas Guif Pipe Line Company Western Oil Transportation Co. Weite shard Birnelian Co.	\$00,942,977	\$0 \$230,500,000	\$4, 911, 093 \$28, 117, 394	\$1.442,428 \$184,954,881	\$225,721,489	\$106,536,138	700-0 200-0 200-0	18. 167 100.00% 12.06%
22 25	William Product righting Williams Pipe Line Company Wolverine Pipe Line Company	\$70,629,196 \$70,529,196	\$97,662,789 \$37,662,789	522	\$1,497,054 \$206,788,422	\$04, 145, 993	\$1,507,591 \$199,504,610	0.00X	100.00X 70.33X
¥1	Mood River Pipeline Company Wyco Pipe Line Company	05 05 000 500 30	000'000'/2*	È S	\$156,956,924	\$28,460,000 \$0	\$2,967,531 \$156,796,532	90.56X 0.00X	9.44X 100.00X
136	Yellowstone Pipe Line Company		05 05	58	\$2,207,157 \$6,676,377	54, 804, 000 \$0	\$2,210,598 \$6,227,511	68.84X 0.00X	31.16X 100.00X
137	137 Average Industry Dabt Percent Fanital Structure								

137	137 Average Industry Debt Percent Capital Structure	27.07%
138	Average Industry Equity Percent Capital Structure	XE6 - 22
139	Weighted Average Industry Debt Percent Structure	50.92X
140	Weighted Average Industry Equity Percent Structure	X80.91

- Average for total FERC regulated petroleum and petroleum products pipeline companies. Source: FERC Form No. 6 ≥
- Ratios designated as Not Applicable ("N.A.") represent companies which have zero debt and/or negative equity in their respective accounts. 2
- Not included in average calculations since debt and equity levels were not reported in Form No. 6. N
- structures without consideration of parent company guarantees. If such guarantees were taken into consideration the industry's equity portion of capital structure would be even greater. All computations reflect the pipelines's actual capital Note:

Opinion Mos. 154-8 and C do not apply to the Irans Alaska Pipeline System ("IAPS"). If TAPS owners were removed from the calculation, the average capital structure for the oil pipeline industry would be 75.04% equity. The weighted average capital structure for the oil pipeline industry would be 61.83% equity.

Auffaller         Description         Description <thdescription< th=""> <thdescription< th="">         &lt;</thdescription<></thdescription<>	Description     Calculation       Carrier Revenue     Calculation       Carrier Revenue     Carrier Expenses       Cerrier Expenses Excluding Depreciation     Carrier Expenses       Operating Expenses (Excluding Interest)     In. (3 + 4 + 5)       In. (1 - 6)     In. (1 - 6)       Carrier Interest     In. (1 - 6)       Operating Income Before Taxes     In. (1 - 6)       Carrier Interest     In. (1 - 6)       Carrier Net Income     In. (1 - 6)       Achreved Real Equity Rate Base     In. (10 / 11)		Schedule 1
Description         Description <thdescription< th=""> <thdescription< th=""></thdescription<></thdescription<>	Description       Calculation         Carrier Revenue       Calculation         Carrier Expenses       Calculation         Less Carrier Expenses       Calculation         Depreciation Expenses       Calculation         Carrier Expenses       Carrier Expenses         Montization of Deferred Earnings       Ln. (3 + 4 + 5)         Total Carrier Expenses (Excluding Interest)       Ln. (1 - 6)         Carrier Interest       Ln. (1 - 6)         Carrier Interest       Ln. (1 - 8)         Carrier Interest       Ln. (1 - 8)         Carrier Interest       Ln. (1 - 8)         Achieved Real Equity Rate Base       Ln. (1 - 1)         Achieved Real Equity Rate of Return       Ln. (10 / 11)	With Amortization of Deferred Earnings in the Starting Rate Base	Without Amortization of Deferred Earnings in the Starting Rate Base
Grifer Revenue     311, 117 3112, 977 3123, 004 3123, 054 3123, 044 3123, 054 3123, 044 3123, 054 3123, 044 3123, 054 3123, 044 3123, 054 3123, 054 3123, 054 3123, 055 315, 05	Carrier Revenue         Less Carrier Expenses:         Operating Expenses:         Operating Expenses         Carrier Oppreciation of Deferred Earnings         Total Carrier Expenses (Excluding Interest)         In. (3 + 4 + 5)         Operating Income Before Taxes         Carrier Interest         In. (1 - 6)         Carrier Interest         Income Tax Expenses         Carrier Interest         Income Tax Expense         Income Tax Expense         Carrier Interest         Income Tax Expense         Carrier Interest         Income Tax Expense         Carrier Net Income         Average Trended Equity Rate of Return         In. (10 / 11)	1984 1985 1986	1985 1986
Ites Carrier Exponses:         Units: Corrier Exponses:         Destrict Exponses:       Destrict Exponses:       \$5,333       \$5,000       \$5,333       \$5,100       \$5,333       \$5,000       \$5,333       \$5,1000       \$5,333       \$5,1000       \$5,333       \$5,1000       \$5,333       \$5,1000       \$5,333       \$5,1000       \$5,333       \$5,1000       \$5,333       \$5,1000       \$5,333       \$5,1000       \$5,333       \$5,1000       \$5,1000       \$5,1000       \$5,1000       \$5,1000       \$5,1000       \$5,1000       \$5,1000       \$5,1000       \$5,1000       \$5,1000	Less Carrier Expenses Operating Expenses Excluding Depreciation Carrier Depreciation Expenses Amortization of Deferred Earnings Total Carrier Expenses (Excluding Interest) In. (3 + 4 + 5) In. (1 - 6) In. (1 - 6) In. (1 - 6) Carrier Interest Income Taxes Income Taxes Inc	\$114,137 \$112,977 \$123,044 \$128,251	\$114,137 \$112,977 \$123,044 \$128,251
Iotal Carrier Expenses (Excluding Interest)     In. (1 - 6)     \$77,457     \$53,11     \$61,314     \$67,554     \$57,567       Operating Income Exfore Taxes     In. (1 - 6)     \$42,400     \$44,835     \$69,443     \$44,166     \$44,166     \$55,590     \$52,379       Carrier Interest     In. (1 - 6)     \$42,400     \$44,135     \$69,517     \$10,65     \$6,51     \$12,793       Carrier Interest     In. (1 - 6)     \$42,400     \$44,135     \$69,517     \$10,65     \$6,51     \$17,76       Carrier Interest     In. (1 - 8)     \$27,95     \$31,776     \$20,641     \$22,229     \$23,043     \$17,76       Carrier Net Drome     In. (7 - 8 - 9)     \$14,722     \$15,900     \$16,433     \$17,76     \$20,441     \$22,37     \$20,441     \$22,37     \$20,441     \$22,37     \$20,441     \$22,37     \$20,441     \$22,37     \$23,451     \$20,441     \$22,100     \$27,160     \$27,160     \$27,161 <td< td=""><td>Total Carrier Expenses (Excluding Interest)       Ln. (3 + 4 + 5)         Operating Income Before Taxes       Ln. (1 - 6)         Carrier Interest       Ln. (7 - 8 - 9)         Carrier Wet Income       Ln. (7 - 8 - 9)         Average Trended Equity Rate Base       Ln. (10 / 11)         Achieved Real Equity Rate of Return       Ln. (10 / 11)</td><td>\$51,040 \$56,244 \$9,845 \$9,999 \$7,257 \$7,468</td><td>\$55,334 \$51,040 \$56,244 \$64,041 \$9,520 \$9,845 \$9,999 \$10,210 \$478 \$929 \$1,211 \$1,621</td></td<>	Total Carrier Expenses (Excluding Interest)       Ln. (3 + 4 + 5)         Operating Income Before Taxes       Ln. (1 - 6)         Carrier Interest       Ln. (7 - 8 - 9)         Carrier Wet Income       Ln. (7 - 8 - 9)         Average Trended Equity Rate Base       Ln. (10 / 11)         Achieved Real Equity Rate of Return       Ln. (10 / 11)	\$51,040 \$56,244 \$9,845 \$9,999 \$7,257 \$7,468	\$55,334 \$51,040 \$56,244 \$64,041 \$9,520 \$9,845 \$9,999 \$10,210 \$478 \$929 \$1,211 \$1,621
Operating Income Before Texes     Ln. (1 - 6)     \$2,400     \$46,160     \$55,500     \$25,500     \$25,500     \$25,500     \$25,500     \$25,500     \$25,500     \$25,500     \$25,500     \$25,500     \$25,500     \$25,500     \$25,500     \$25,500     \$25,500     \$25,500     \$25,700     \$27,703     \$27,003     \$17,704       Income Tax Expense     I.n. (7 - 8 - 9)     \$14,772     \$12,703     \$27,003     \$21,704     \$22,229     \$23,043     \$17,704       Carrier Het Income     I.n. (7 - 8 - 9)     \$14,772     \$15,770     \$20,633     \$27,704     \$20,644     \$22,229     \$23,043     \$17,704       Carrier Het Income     I.n. (7 - 8 - 9)     \$14,772     \$15,770     \$206,540     \$22,730     \$23,777     \$206,540     \$22,730     \$23,777     \$206,540     \$22,777     \$206,540     \$22,777     \$206,540     \$22,777     \$206,560     \$22,777     \$206,560     \$27,777     \$206,560     \$27,777     \$206,560     \$27,777     \$206,560     \$27,777     \$206,560     \$27,777     \$206,560     \$27,777     \$206,560     \$27,777     \$206,560     \$27,777     \$206,560     \$27,777     \$206,560     \$27,777     \$206,560     \$27,777     \$206,560     \$27,777     \$206,560     \$27,777     \$206,560     \$27,777     \$206,560 </td <td>Operating Income Before Taxes       In. (1 - 6)         Carrier Interest       Income Tax Expense         Income Tax Expense       In. (7 - 8 - 9)         Carrier Net Income       In. (7 - 8 - 9)         Average Trended Equity Rate Base       In. (10 / 11)         Achieved Real Equity Rate of Return       In. (10 / 11)</td> <td>5) \$71,647 \$68,142 \$73,711 \$</td> <td></td>	Operating Income Before Taxes       In. (1 - 6)         Carrier Interest       Income Tax Expense         Income Tax Expense       In. (7 - 8 - 9)         Carrier Net Income       In. (7 - 8 - 9)         Average Trended Equity Rate Base       In. (10 / 11)         Achieved Real Equity Rate of Return       In. (10 / 11)	5) \$71,647 \$68,142 \$73,711 \$	
Carrier Interest     \$7,054     \$6,616     \$9,657     \$12,978     \$7,054     \$6,616     \$9,657     \$12,978       Income Tax Expense     s20,644     \$22,229     \$33,035     \$17,774     \$20,557     \$23,043     \$17,774       Carrier Net Income     In. (7 - 8 - 9)     \$14,772     \$15,779     \$20,644     \$22,229     \$23,043     \$17,774       Carrier Net Income     In. (7 - 8 - 9)     \$14,772     \$15,779     \$21,108     \$22,319     \$22,900     \$21,697       Arrise Trended Equity Nate Base     In. (7 - 8 - 9)     \$14,772     \$15,779     \$291,108     \$22,793     \$23,557     \$23,557       Achieved Real Equity Nate Base     In. (10 / 11)     \$5,13X     \$5,57X     \$13X     \$6,12X     \$1,3X     \$7,52X     \$7,905       Achieved Real Equity Nate of Return     In. (10 / 11)     \$5,13X     \$5,57X     \$6,13X     \$6,12X     \$1,5X     \$7,52X     \$7,905       Bulc 0.1808     In. (10 / 11)     \$5,13X     \$5,57X     \$1,3X     \$7,52X     \$7,967     \$7,105	Carrier Interest Income Tax Expense Carrier Net Income Average Trended Equity Rate Base Achieved Real Equity Rate of Return Achieved Real Equity Rate of Return	<b>\$</b> 45'400 <b>\$</b> 44'832 <b>\$</b> 40'333	\$51,163 \$55,590
Income     Tax Sto, 644     \$20	Income Tax Expense Carrier Net Income Average Trended Equity Rate Base Achieved Real Equity Rate of Return In. (10 / 11)	\$6,616 \$9,657	<b>\$6,616 \$9,657</b>
Carrier let Income     Ln. (7 - 8 - 9)     \$14,772     \$15,779     \$21,108     \$22,319     \$22,000     \$21,007       Arerse Trended Equity fate Base     2285,500     \$16,633     \$15,779     \$21,108     \$22,319     \$22,000     \$21,097       Arerse Trended Equity fate Base     2285,500     \$265,500     \$207,106     \$271,106     \$271,007     \$211,005       Achieved Real Equity fate of Return     Ln. (10 / 11)     5.11X     5.57X     6.13X     6.12X     7.52X     7.96X     7.73X       BUC 018008     BUC 018008     BUC 018008     BUC 018008     BUC 018008     BUC 018008	Carrier Net Income Ln. (7 - 8 - 9) Average Trended Equity Rate Base Achieved Real Equity Rate of Return Ln. (10 / 11)	,644 \$22,229 \$23,043	\$22,229 \$23,043
Average Trended Equity Rate Base       2208,540 8237,741       \$229,758 829,577 8280,845         Achieved Real Equity Rate of Return       Ln. (10 / 11)       5.13X 5.578 6.12X 7.52X 7.558 7.577 8.500,845         Bulc 0.101       Bulc 0.102 0.005       Bulc 0.100 0.005	Average Trended Equity Rate Base Achieved Real Equity Rate of Return Ln. (10 / 11)	6	\$21,108 \$22,319 \$22,890 \$21,697
Achieved Real Equity Rate of Return I.n. (10 / 11) 5.13X 5.57X 6.13X 6.12X 7.53X 7.96X 7.73X 7.53X 7.96X 7.73X 1.05X 17.33X 1.73X 1.	Achieved Real Equity Rate of Return Ln. (10 / 11)	\$288,540 \$287,106 \$271,180 \$257,741	\$291,758 \$296,869 \$287,577 \$280,845
<del>Exhibit (B-110)</del> 888 000 01808 000 000 000 000 000 000 0		5.13X 5.57X 6.13X	7.23X 7.52X 7.96X
			BUC 018088

Exhibit No. AIR-133

													Exhi	bit No. A	AIR-133
ł												Exhi Page	bit (B- 1 of 2	<del>111</del> )	83 of 84
l	(FEZ-6) of 2					.•									õ
I	ļ~••					nt City perty									BUC 018089
	lt Page			iis	is	curren N.J. our sal pro aling		is							BUC
1	Exhibít P <sub>é</sub>		or ence	ed bas	d bas	ie to curr iden, N.J. :ased our on real p Appealing		d bas							
<b>₽</b>	-		ion for fference	rease	rease	ise due to .n Linden, increased ment on re re is appea		rease							
			Reason for Other Difference	MLP increased basis	MLP increased basis	Increase due to current case in Linden, N.J. City taxes increased our assessment on real property. Buckeye is appealing increase.		MLP increased basis							
			Normal Other	98,894	271,844	346, 847	-0-	,932	-0-	-0-	-0-	,417			
,		L.P. Taxes	No. Ot i	96 \$	271	346	i	1,956,932	I	I	1	2,620,41			
:		· · ·	ease	20,000	20,000	62 <b>,</b> 664	222	000	2,812	3,255	(79,962)	-			
ŧ.		COMPA y & O 1986	Increase		20,	62,	996,222	123,000	2,	з,	(79,	(15,275) 1,132,716			
		BUCKEYE PIPE LINE COMPANY, nalysis of Property & Other 1987 vs. 1986	JCe	\$ \$61	344	11	:22	132	12	55	(2)	<u>75)</u>			
*		PIPE L of Prol 1987	Difference	118,794	237,844	409,511	966,222	2,079,932	2,812	3,255	(79,962)	(15,275) <u>3,753,133</u>			
•		BUCKEYE Analysis	Dil	\$	-	-	_			_					
1		BU( Anal		118,338	309,099	590,489	2,416,716	346,964	89,181	13,649	181,462	$\frac{55,275}{4,121,173}$			
			1986 1986	\$ 11	30	5	2,41	34	80	1	18	4,12			
			Tax Expense 1987 1	12	ũ	Q	89	ڡۣ	ū	4	0				
			Tax 1987	237,132	546,943	1,000,000	3,412,938	2,426,896	91,993	16,904	101,500	40,000 7,874,306			
1				\$	61	1,0	3,4	2,4			1	7,8			
1			Property Tax by State			¥.			nia	Ē	ut	etts			
ł			erty ce	BUB	Michigan	New Jergey	New York	_	Pennsylvania	Washington	Connecticut	Massachusetts			
			Proper State	Indiana	Mich	New	New	Ohio	Penn	Wash	Conn	Mass			
*															
4															

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Exhibit (FEZ-6) Page 2 of 2

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Other Taxes								Labe L UL L	4
PA Franchise	-0-	475,000	(475,000)	-0-	(475,000)	MLP Corp.	Taxes	MLP Corp. Taxes Eliminated	
NY Franchise	-0-	114,480	(114,480)	-0-	(114,480)	MLP Corp.	Taxes	(114,480) MLP Corp. Taxes Eliminated	
CT Franchise	-0-	21,200	(21,200)	-0-	(21,200)	MLP Corp.	Taxes	(21,200) MLP Corp. Taxes Eliminated	
MA Excise	<u>-0-</u> \$7,874,306	<u>10,000</u> <u>\$4,741,853</u>	(10,000) \$3,132,453	$\frac{-0-}{\$1,132,716} \frac{(10,000)}{\$1,999,737}$	(10,000) \$1,999,737	MLP Corp.	Taxes	MLP Corp. Taxes Elíminated	
<u>MLP Adjustment</u>									
Property Taxes		\$2,273,570							
Less: Other		(620,680) \$1,652,890							

Exhibit No. AIR-133 Page 84 of 84 Exhibit (B-111) Page 2 of 2

Exhibit No. AIR-134

# **EXHIBIT NO. AIR-134**

# CONFIDENTIAL PROTECTED MATERIALS REMOVED

Form Approved OMB No. 1902-0022 (Expires 8/31/93)

1,5

1.

Check appropriate box:

Original signed form

Conformed copy



# FERC FORM NO. 6: ANNUAL REPORT OF OIL PIPELINE COMPANIES

(Formerly ICC Form P)

This report is mandatory under the Interstate Commerce Act, Section 20, and 18 CFR 357.2. Failure to report may result in criminal fines, civil penalties and other sanctions as provided by law. The Federal Energy Regulatory Commission does not consider this report to be of a confidential nature.

Exact Legal Name of Respondent (Company) Buckeye Pipe Line Company, L.P.

Year of Report Dec. 31, 19<u>92</u>

FERC FORM NO. 6 (ED. 12-92)

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للأشعث صاحد

NAME OF RESPONDENT THIS REPORT IS: DATE OF REPORT YEAR OF REPORT BUCKEYE PIPE LINE COMPANY, L.P. AN ORIGINAL DEC 31, 1992 **OPERATING REVENUE ACCOUNTS (Account 600)** 1. State the pipeline operating revenues of the respondent for the year, classified in accordance with the U.S. of A. 2. Also indicate by footnote: (1) the revenues in Account Nos. 200, 210, and 220 which are derived from the Interstate transportation of oil, and (2) the revenues in Account Nos. 200, 210, and 220 which are derived from the intrastate transportation of oil. The sum of the two revenue figures should equal the total revenues in Account Nos. 200, 210, and 220. JNE TOTAL NO. **OPERATING REVENUE ACCOUNTS** CRUDE OIL PRODUCTS (b + c) (in dollars) (in doilars) (In dollars) **(b)** (C) (0) **(2)** 1 GATHERING REVENUES (200) (A) 2 TRUNK REVENUES (210) (B) 141,224,239 141,224,239 3 DELIVERY REVENUES (220) (C) 4 ALLOWANCE OIL REVENUE (230) 5 STORAGE AND DEMURRAGE REVENUE (240) 6 RENTAL REVENUE (250) 223,889 223,889 7 INCIDENTAL REVENUE (260) 1,658,800 1,658,800 8 TOTAL 143,106,928 143,106,928 0 (1) Interstate Revenue 138,849,180 (2) Intrastate Revenue 2.375.059 141,224,239 FERC FORM NO. 6 (ED. 12-87)

Page 301

2789 .0000

	OF RESPONDENT	THIS REPORT IS: 0	ATE OF REPORT		YEAR OF REPORT
UCKE	EYE PIPE LINE COMPANY, L.P.	AN ORIGINAL			DEC 31, 1992
•	OPEF	TATING EXPENSE AC	COUNTS (ACCOUN	rt 610)	•
tate ti	he pipeline operating expenses of the responder	nt for the year, classify	ing them in accorda	nce with the U.S. (	A.
	<u> </u>				
LINE NO.		GATHERING	TRUNK	DELIVERY	TOTAL (0+c+0)
	(2)	(0)	(c)	(0)	(0)
	OPERATIONS				
	SALARIES AND WAGES (300)				0
	SUPPLIES AND EXPENSES (310) OUTSIDE SERVICES (320)	┟──────╄·			0
	OPERATING FUEL AND POWER (330)	<u>}</u> +			0
	OIL LOSSES AND SHORTAGES (340)				0
	TOTAL OPERATIONS EXPENSES	0	0	0	0
	MAINTENANCE		T		
7	SALARIES AND WAGES (400)	┨──────┤			0
	SUPPLIES AND EXPENSES (410)	1			0
	OUTSIDE SERVICES (420)				0
	MAINTENANCE MATERIALS (430)	ļ			0
11	TOTAL MAINTENANCE EXPENSES	0	0	0	0
	GENERAL				
	SALARIES AND WAGES (500)				0
_	SUPPLIES AND EXPENSES (510)	┠╂			0
	OUTSIDE SERVICES (520)	┟			0
	RENTALS (530) DEPRECIATION AND AMORTIZATION (540)	┟────╉			0
	PENSIONS AND BENEFITS (550)	╉────┼╴			0
	INSURANCE (560)	<u> </u> +			0
	CASUALTY AND OTHER LOSSES (570)				0
	PIPELINE TAXES (580)				0
	TOTAL GENERAL EXPENSES	0	0	0	0
	GRAND TOTALS		V	0	V
23	OPERATING RATIO (RATIO OF OPERATING E TO OPERATING REVENUE-PERCENT)	EAFENGEG			
		(a) GATHERING		(b) TRUNK	62.73%
				-	
					_
	· · ·				
	FERC FORM NO. 6 (ED. 12-86)		Page 302		
			Page 302		
	FERC FORM NO. 6 (ED. 12-86)		Page 302		•

	DF RESPONDENT YE PIPE LINE COMPANY, L.P.	THIS REPORT IS: AN ORIGINAL	DATE OF REPORT		YEAR OF REP DEC 31, 19
	OPEF	ATING EXPENSE A	CCOUNTS (ACCOUN	IT 610)	
T				CTS (In dollars)	
LINE NO.	OPERATING EXPENSE ACCOUNTS	GATHERING	TRUNK	DELIVERY	TOTAL ((+g+h)
NO.	(2)	0	(@)	(h)	Ø
	OPERATIONS				
		<u> </u>	┠╼╍╍╼╼───╁		
	SALARIES AND WAGES (300) SUPPLIES AND EXPENSES (310)		2,204,859		2,204
	OUTSIDE SERVICES (320)		26,678,278		26,678
4	OPERATING FUEL AND POWER (330)		14,045,173		14,045
5	OIL LOSSES AND SHORTAGES (340)				42,928
6	TOTAL OPERATIONS EXPENSES	•	42,928,308	0	42,820
	MAINTENANCE				
	SALARIES AND WAGES (400)				1.442
	SUPPLIES AND EXPENSES (410)		1,442,948		9,966
	OUTSIDE SERVICES (420)		9,966,274 1,645,016		1,645
10	MAINTENANCE MATERIALS (430) TOTAL MAINTENANCE EXPENSES	0		0	13,054
<u>├───</u>	GENERAL				
			╂━━━━━╋		<u> </u>
	SALARIES AND WAGES (500) SUPPLIES AND EXPENSES (510)	<u> </u>	204,896		204
	OUTSIDE SERVICES (520)	1	7,659,406		7.659
	RENTALS (530)		3,285,557		3,285
16	DEPRECIATION AND AMORTIZATION (540)		12,822,208		12,822
	PENSIONS AND BENEFITS (550)				1,104
	INSURANCE (560)		1,104,944		1,320
	CASUALTY AND OTHER LOSSES (570) PIPELINE TAXES (580)		7,392,150		7,392
	TOTAL GENERAL EXPENSES	0	the second s	0	33,790
22		0	89,772,636	0	89,772
23					
1					
		(c) DELIVERY		(d) TOTAL	6
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				-	
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L					
	FERC FORM NO. 6 (ED. 12-86)		Page 303		
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### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

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Delta Air Lines, Inc. Continental Airlines, Inc. JetBlue Airways Corporation United Air Lines, Inc. US Airways, Inc. V. Docket No. OR12-28-001

Buckeye Pipe Line Company, L.P.

## INITIAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE NINTH SET OF DISCOVERY REQUESTS OF THE AIRLINES

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.401, *et seq.*, Buckeye Pipe Line Company, L.P. ("Buckeye") hereby submits its Initial Responses to the Ninth Set of Data Requests of Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and US Airways Inc. (collectively, the "Airlines") directed to Buckeye. AIRLINES-BUCKEYE 9-1 With respect to Buckeye's FERC Tariff No. 67, filed June 5, 1991 contained in the documents Bates stamped BUC 001483 – 001505,

- a. Please provide an explanation of why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to JFK Airport, NY was increased by 3.53%.
  - i. Please provide an explanation of why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to JFK Airport, NY was increased by 3.53% and not 3.86% as permitted under Buckeye's Experimental Rate Program.
  - ii. Please provide an explanation of why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to JFK Airport, NY was increased by 3.53% and not any other percentage change less than or equal to 3.86% as permitted under Buckeye's Experimental Rate Program.
  - iii. Please provide all documents, analysis, or other material related to why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to JFK Airport, NY was increased by 3.53%.
  - iv. Please identify all persons, whether currently or formerly employed by Buckeye or an affiliate, consulted in responding to this request and explain the basis for consulting each such person.
- b. Please provide an explanation of why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to LaGuardia Airport, NY was increased by 3.57%.
  - i. Please provide an explanation of why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to LaGuardia Airport, NY was increased by 3.57% and not 3.86% as permitted under Buckeye's Experimental Rate Program.
  - Please provide an explanation of why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to LaGuardia Airport, NY was increased by 3.57% and not any other percentage change less than or equal to 3.86% as permitted under Buckeye's Experimental Rate Program.
  - iii. Please provide all documents, analysis, or other material related to why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to LaGuardia Airport, NY was increased by 3.57%.
  - iv. Please identify all persons, whether currently or formerly employed by Buckeye or an affiliate, consulted in responding to this request and explain the basis for consulting each such person.
- c. Please provide an explanation of why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to Newark Airport, NY was increased by 3.41%.
  - i. Please provide an explanation of why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to Newark Airport, NY was increased by

3.41% and not 3.86% as permitted under Buckeye's Experimental Rate Program.

- Please provide an explanation of why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to Newark Airport, NY was increased by 3.41% and not any other percentage change less than or equal to 3.86% as permitted under Buckeye's Experimental Rate Program.
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**OBJECTION:** Buckeye objects to this request, including subsections (a) – (c) and all subparts thereunder, as overly broad and unduly burdensome. This request seeks detailed information regarding a tariff filing that was made 23 years ago. Buckeye has no obligation to maintain tariffs or related workpapers for more than three years after the expiration or cancellation of the tariff (see 18 C.F.R. § 356.3). Buckeye further objects to this request to the extent it seeks "all documents, analysis, or other material related to" the reasons why Buckeye increased its rates by the referenced percentage, as the request fails to identify with specificity the information or material sought, and responding would create an unreasonable burden on Buckeye as compared to the likelihood of such request leading to the discovery of admissible evidence. If interpreted literally, the request for "all documents, analysis or other material" could require the search of a vast number of documents, many of which have little or no connection to this proceeding and no potential evidentiary value. Furthermore, this request assumes that Buckeye is required not only to make a good-faith search of its records, but also to attempt to locate and interview individuals who no longer work for Buckeye (see subsections (a)(iv), (b)(iv) and (c)(iv)). Buckeye objects to this portion of the request, as Buckeye is under no obligation to contact and interview individuals who do not work for Buckeye. Subject to these objections, Buckeye will provide a narrative response explaining the reason for the referenced increase, to the extent such information is within Buckeye's knowledge. Buckeye will also perform a diligent, good-faith search of its records and will produce any documents identified that are responsive to subsections (a)(iii), (b)(iii) and/or (c)(iii).

**RESOLUTION OF OBJECTION:** The parties have not yet reached a resolution concerning Buckeye's objections to this request, but are currently engaged in ongoing discussions to resolve such objections.

**RESPONSE:** Buckeye is diligently working on this request and anticipates providing a response by December 5, 2014.

Response prepared by: Counsel for Buckeye

Dated: November 14, 2014

**AIRLINES-BUCKEYE 9-2** 

5, 1991.

- Please provide an explanation of why Buckeye's rate from Linden, Port Reading, a. and Sewaren, NJ to Long Island City, NY was increased by 3.57%.
  - i. Please provide an explanation of why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to Long Island City, NY was increased by 3.57% and not 3.86% as permitted under Buckeye's Experimental Rate Program.
  - ii. Please provide an explanation of why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to Long Island City, NY was increased by 3.57% and not any other percentage change less than or equal to 3.86% as permitted under Buckeye's Experimental Rate Program.
  - iii. Please provide all documents, analysis, or other material related to why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to Long Island City, NY was increased by 3.57%.
  - Please identify all persons, whether currently or formerly employed by iv. Buckeye or an affiliate, consulted in responding to this request and explain the basis for consulting each such person.

**OBJECTION:** Buckeye objects to this request, including subsection (a) and all subparts thereunder, as irrelevant, overly broad and unduly burdensome. This request seeks detailed information regarding a tariff filing that was made 23 years ago. Information regarding why a rate to a destination other than one of the NYC Airports was changed by a particular percentage 23 years ago is not relevant to any material issue in this proceeding and not reasonably calculated to lead to the discovery of relevant or admissible evidence. Moreover, Buckeye has no obligation to maintain tariffs or related workpapers for more than three years after the expiration or cancellation of the tariff (see 18 C.F.R. § 356.3). Buckeye further objects to this request to the extent it seeks "all documents, analysis, or other material related to" the reasons why Buckeye increased its rates by the referenced percentage, as the request fails to identify with specificity the information or material sought, and responding would create an unreasonable burden on Buckeye as compared to the likelihood of such request leading to the discovery of admissible evidence. If interpreted literally, the request for "all documents, analysis or other material" could require the search of a vast number of documents, many of which have little or no connection to this proceeding and no potential evidentiary value. Furthermore, this request assumes that Buckeye is required not only to make a good-faith search of its records, but also to attempt to locate and interview individuals who no longer work for Buckeye (see subsection (a)(iv)). Buckeye objects to this portion of the request, as Buckeye is under no obligation to contact and interview individuals who do not work for Buckeye.

**RESOLUTION OF OBJECTION:** The parties have not yet reached a resolution concerning Buckeye's objections to this request, but are currently engaged in ongoing discussions to resolve such objections.

**RESPONSE:** Buckeye is diligently working on this request and anticipates providing a response by December 5, 2014.

*Response prepared by:* Counsel for Buckeye

Dated: November 14, 2014

**AIRLINES-BUCKEYE 9-3** 

With respect to Buckeye's FERC Tariff No. 70, filed June

- 5.1991.
  - Please provide an explanation of why Buckeye's rate from Linden, Port Reading, a. and Sewaren, NJ to Inwood, NY was increased by 3.45%.
    - i. Please provide an explanation of why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to Inwood, NY was increased by 3.45% and not 3.86% as permitted under Buckeye's Experimental Rate Program.
    - ii. Please provide an explanation of why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to Inwood, NY was increased by 3.45% and not any other percentage change less than or equal to 3.86% as permitted under Buckeye's Experimental Rate Program.
    - iii. Please provide all documents, analysis, or other material related to why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to Inwood, NY was increased by 3.45%.
    - iv. Please identify all persons, whether currently or formerly employed by Buckeye or an affiliate, consulted in responding to this request and explain the basis for consulting each such person.

**OBJECTION:** Buckeye objects to this request, including subsection (a) and all subparts thereunder, as irrelevant, overly broad and unduly burdensome. This request seeks detailed information regarding a tariff filing that was made 23 years ago. Information regarding why a rate to a destination other than one of the NYC Airports was changed by a particular percentage 23 years ago is not relevant to any material issue in this proceeding and not reasonably calculated to lead to the discovery of relevant or admissible evidence. Moreover, Buckeye has no obligation to maintain tariffs or related workpapers for more than three years after the expiration or cancellation of the tariff (see 18 C.F.R. § 356.3). Buckeye further objects to this request to the extent it seeks "all documents, analysis, or other material related to" the reasons why Buckeye increased its rates by the referenced percentage, as the request fails to identify with specificity the information or material sought, and responding would create an unreasonable burden on Buckeye as compared to the likelihood of such request leading to the discovery of admissible evidence. If interpreted literally, the request for "all documents, analysis or other material" could require the search of a vast number of documents, many of which have little or no connection to this proceeding and no potential evidentiary value. Furthermore, this request assumes that Buckeye is required not only to make a good-faith search of its records, but also to attempt to locate and interview individuals who no longer work for Buckeye (see subsection (a)(iv)). Buckeye objects to this portion of the request, as Buckeye is under no obligation to contact and interview individuals who do not work for Buckeye.

**RESOLUTION OF OBJECTION:** The parties have not yet reached a resolution concerning Buckeye's objections to this request, but are currently engaged in ongoing discussions to resolve such objections.

**RESPONSE:** Buckeye is diligently working on this request and anticipates providing a response by December 5, 2014.

*Response prepared by:* Counsel for Buckeye

Dated: November 14, 2014

#### UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

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Delta Air Lines, Inc. Continental Airlines, Inc. JetBlue Airways Corporation United Air Lines, Inc. US Airways, Inc. v. Buckeye Pipe Line Company, L.P. Docket No. OR12-28-001

#### SIXTH SUPPLEMENTAL RESPONSES OF BUCKEYE PIPE LINE COMPANY, L.P. TO THE NINTH SET OF DISCOVERY REQUESTS OF THE AIRLINES

Pursuant to the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.401, *et seq.*, Buckeye Pipe Line Company, L.P. ("Buckeye") hereby submits its Sixth Supplemental Responses to the Ninth Set of Data Requests of Delta Air Lines, Inc., Continental Airlines, Inc., JetBlue Airways Corporation, United Air Lines, Inc., and US Airways Inc. (collectively, the "Airlines") directed to Buckeye. AIRLINES-BUCKEYE 9-1 With respect to Buckeye's FERC Tariff No. 67, filed June 5, 1991 contained in the documents Bates stamped BUC 001483 – 001505,

- a. Please provide an explanation of why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to JFK Airport, NY was increased by 3.53%.
  - i. Please provide an explanation of why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to JFK Airport, NY was increased by 3.53% and not 3.86% as permitted under Buckeye's Experimental Rate Program.
  - ii. Please provide an explanation of why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to JFK Airport, NY was increased by 3.53% and not any other percentage change less than or equal to 3.86% as permitted under Buckeye's Experimental Rate Program.
  - iii. Please provide all documents, analysis, or other material related to why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to JFK Airport, NY was increased by 3.53%.
  - iv. Please identify all persons, whether currently or formerly employed by Buckeye or an affiliate, consulted in responding to this request and explain the basis for consulting each such person.
- b. Please provide an explanation of why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to LaGuardia Airport, NY was increased by 3.57%.
  - i. Please provide an explanation of why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to LaGuardia Airport, NY was increased by 3.57% and not 3.86% as permitted under Buckeye's Experimental Rate Program.
  - Please provide an explanation of why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to LaGuardia Airport, NY was increased by 3.57% and not any other percentage change less than or equal to 3.86% as permitted under Buckeye's Experimental Rate Program.
  - iii. Please provide all documents, analysis, or other material related to why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to LaGuardia Airport, NY was increased by 3.57%.
  - iv. Please identify all persons, whether currently or formerly employed by Buckeye or an affiliate, consulted in responding to this request and explain the basis for consulting each such person.
- c. Please provide an explanation of why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to Newark Airport, NY was increased by 3.41%.
  - i. Please provide an explanation of why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to Newark Airport, NY was increased by

3.41% and not 3.86% as permitted under Buckeye's Experimental Rate Program.

- Please provide an explanation of why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to Newark Airport, NY was increased by 3.41% and not any other percentage change less than or equal to 3.86% as permitted under Buckeye's Experimental Rate Program.
- iii. Please provide all documents, analysis, or other material related to why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to Newark Airport, NY was increased by 3.41%.
- iv. Please identify all persons, whether currently or formerly employed by Buckeye or an affiliate, consulted in responding to this request and explain the basis for consulting each such person.

## **OBJECTION:**

Buckeye objects to this request, including subsections (a) - (c) and all subparts thereunder, as overly broad and unduly burdensome. This request seeks detailed information regarding a tariff filing that was made 23 years ago. Buckeye has no obligation to maintain tariffs or related workpapers for more than three years after the expiration or cancellation of the tariff (see 18 C.F.R. § 356.3). Buckeye further objects to this request to the extent it seeks "all documents, analysis, or other material related to" the reasons why Buckeye increased its rates by the referenced percentage, as the request fails to identify with specificity the information or material sought, and responding would create an unreasonable burden on Buckeye as compared to the likelihood of such request leading to the discovery of admissible evidence. If interpreted literally, the request for "all documents, analysis or other material" could require the search of a vast number of documents, many of which have little or no connection to this proceeding and no potential evidentiary value. Furthermore, this request assumes that Buckeye is required not only to make a good-faith search of its records, but also to attempt to locate and interview individuals who no longer work for Buckeye (see subsections (a)(iv), (b)(iv) and (c)(iv)). Buckeye objects to this portion of the request, as Buckeye is under no obligation to contact and interview individuals who do not work for Buckeye. Subject to these objections, Buckeye will provide a narrative response explaining the reason for the referenced increase, to the extent such information is within Buckeye's knowledge. Buckeye will also perform a diligent, good-faith search of its records and will produce any documents identified that are responsive to subsections (a)(iii), (b)(iii) and/or (c)(iii).

## **RESOLUTION:**

Buckeye will fully respond to all parts of the request to the extent that it has knowledge. However, Buckeye is under no obligation to contact individuals who no longer work for Buckeye. With regard to subsections (a)(iii), (b)(iii) and (c)(iii), Buckeye will perform a diligent, good-faith search of company records that Buckeye identifies as being likely to contain responsive information. Buckeye will respond to subparts (a)(iv), (b)(iv) and (c)(iv), and if Buckeye identifies current employees who are likely to have knowledge regarding responsive information, will inquire of those individuals. Any such current employees will be asked whether they are aware of former employees who have responsive knowledge. If any former employees of Buckeye are identified, Buckeye will identify those persons to Airlines in its response.

## **RESPONSE:**

- a. Buckeye does not know why the rate from Linden, Port Reading, and Sewaren, NJ to JFK Airport, NY was increased by 3.53%. The tariff was filed more than 20 years ago, and no one at Buckeye has familiarity with this filing.
  - i. Please see Buckeye's response to subsection (a).
  - ii. Please see Buckeye's response to subsection (a).
  - iii. Buckeye has identified one document that is responsive to this request. This document is privileged, and is reflected on Buckeye's privilege log.
  - iv. Buckeye has identified no current employees with knowledge of the reasons Buckeye increased the rate by the referenced percentage. However, the following individuals are former Buckeye employees that might have such knowledge: (1) James Spicer, (2) Karen Hite, (3) Henry Courtright, and (4) C.R. Wilson. Buckeye has not contacted these individuals regarding this request.
- b. Buckeye does not know why the rate from Linden, Port Reading, and Sewaren, NJ to LaGuardia Airport, NY was increased by 3.57%. The tariff was filed more than 20 years ago, and no one at Buckeye has familiarity with this filing
  - i. Please see Buckeye's response to subsection (b).
  - ii. Please see Buckeye's response to subsection (b).
  - iii. Buckeye has identified one document that is responsive to this request. This document is privileged, and is reflected on Buckeye's privilege log.
  - iv. Buckeye has identified no current employees with knowledge of the reasons Buckeye increased the rate by the referenced percentage. However, the following individuals are former Buckeye employees that might have such knowledge: (1) James Spicer, (2) Karen Hite, (3) Henry Courtright, and (4) C.R. Wilson. Buckeye has not contacted these individuals regarding this request.
- c. Buckeye does not know why the rate from Linden, Port Reading, and Sewaren, NJ to Newark Airport, NY was increased by 3.41%. The tariff was filed more than 20 years ago, and no one at Buckeye has familiarity with this filing.
  - i. Please see Buckeye's response to subsection (c).
  - ii. Please see Buckeye's response to subsection (c).
  - iii. Buckeye has identified one document that is responsive to this request. This document is privileged, and is reflected on Buckeye's privilege log.
  - iv. Buckeye has identified no current employees with knowledge of the reasons Buckeye increased the rate by the referenced percentage. However, the following individuals are former Buckeye employees that might have such knowledge: (1) James Spicer, (2) Karen Hite, (3) Henry Courtright, and (4) C.R. Wilson. Buckeye has not contacted these individuals regarding this request.

Response prepared by: Counsel for Buckeye

Date: December 12, 2014

**AIRLINES-BUCKEYE 9-2** 

With respect to Buckeye's FERC Tariff No. 68, filed June

5, 1991.

- Please provide an explanation of why Buckeye's rate from Linden, Port Reading, a. and Sewaren, NJ to Long Island City, NY was increased by 3.57%.
  - i. Please provide an explanation of why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to Long Island City, NY was increased by 3.57% and not 3.86% as permitted under Buckeye's Experimental Rate Program.
  - ii. Please provide an explanation of why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to Long Island City, NY was increased by 3.57% and not any other percentage change less than or equal to 3.86% as permitted under Buckeye's Experimental Rate Program.
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  - Please identify all persons, whether currently or formerly employed by iv. Buckeye or an affiliate, consulted in responding to this request and explain the basis for consulting each such person.

# **OBJECTION:**

Buckeye objects to this request, including subsection (a) and all subparts thereunder, as irrelevant, overly broad and unduly burdensome. This request seeks detailed information regarding a tariff filing that was made 23 years ago. Information regarding why a rate to a destination other than one of the NYC Airports was changed by a particular percentage 23 years ago is not relevant to any material issue in this proceeding and not reasonably calculated to lead to the discovery of relevant or admissible evidence. Moreover, Buckeye has no obligation to maintain tariffs or related workpapers for more than three years after the expiration or cancellation of the tariff (see 18 C.F.R. § 356.3). Buckeye further objects to this request to the extent it seeks "all documents, analysis, or other material related to" the reasons why Buckeye increased its rates by the referenced percentage, as the request fails to identify with specificity the information or material sought, and responding would create an unreasonable burden on Buckeye as compared to the likelihood of such request leading to the discovery of admissible evidence. If interpreted literally, the request for "all documents, analysis or other material" could require the search of a vast number of documents, many of which have little or no connection to this proceeding and no potential evidentiary value. Furthermore, this request assumes that Buckeye is required not only to make a good-faith search of its records, but also to attempt to locate and interview individuals who no longer work for Buckeye (see subsection (a)(iv)). Buckeye objects to this portion of the request, as Buckeye is under no obligation to contact and interview individuals who do not work for Buckeye.

# **RESOLUTION:**

Buckeye will fully respond to all parts of the request to the extent that it has knowledge. However, Buckeye is under no obligation to contact individuals who no longer work for Buckeye. With regard to subsection (a)(iii), Buckeye will perform a diligent, good-faith search of company records that Buckeye identifies as being likely to contain responsive information. Buckeye will respond to subparts (a)(iv), and if Buckeye identifies current employees who are likely to have knowledge regarding responsive information, will inquire of those individuals. Any such current employees will be asked whether they are aware of former employees who have responsive knowledge. If any former employees of Buckeye are identified, Buckeye will identify those persons to Airlines in its response.

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Response prepared by: Counsel for Buckeye

Date: December 12, 2014

**AIRLINES-BUCKEYE 9-3** 

With respect to Buckeye's FERC Tariff No. 70, filed June

- 5.1991.
  - Please provide an explanation of why Buckeye's rate from Linden, Port Reading, a. and Sewaren, NJ to Inwood, NY was increased by 3.45%.
    - i. Please provide an explanation of why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to Inwood, NY was increased by 3.45% and not 3.86% as permitted under Buckeye's Experimental Rate Program.
    - ii. Please provide an explanation of why Buckeye's rate from Linden, Port Reading, and Sewaren, NJ to Inwood, NY was increased by 3.45% and not any other percentage change less than or equal to 3.86% as permitted under Buckeye's Experimental Rate Program.
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  - iii. Buckeye has identified one document that is responsive to this request. This document is privileged, and is reflected on Buckeye's privilege log.
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Response prepared by: Counsel for Buckeye

Date: December 12, 2014

# UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

BP West Coast Products, L.L.C., Complainant V.	\$ \$ \$	Docket No. OR07-22-000
Calnev Pipe Line, L.L.C., Respondent.	§ § 8	
ExxonMobil Oil Corporation, Complainant v.	\$ \$ \$	Docket No. OR07-5-000
Calnev Pipe Line, L.L.C., Respondent.	\$ \$ \$	
Tesoro Refining and Marketing Company, Complainant v.	\$ \$ \$	Docket No. OR07-7-000
Calnev Pipe Line, L.L.C., Respondent.	\$ \$ \$	
America West Airlines, Inc., Chevron Products Company, Continental Airlines, Inc., Northwest Airlines, Inc., Southwest Airlines Co., and Valero Marketing and Supply Company, Complainants V. Calnev Pipe Line, L.L.C.,	******	Docket No. OR07-18-000
Respondent. ConocoPhillips Company, Complainant v. Calnev Pipe Line, L.L.C., Respondent.	\$ \$ \$ \$ \$ \$ \$	Docket No. OR07-19-000

# AFFIDAVIT OF ROGERT G. VAN HOECKE

Exhibit No. AIR-137 Page 2 of 75

#### **Introduction**

- My name is Robert G. Van Hoecke. I am a Principal with Regulatory Economics Group, LLC, a firm specializing in economic, financial, and regulatory consulting for the pipeline industry. My business address is 2325 Dulles Corner Boulevard, Suite 470, Herndon, Virginia 20171. I have over 20 years of experience working either directly for or as a consultant to major companies in the oil pipeline industry. I have presented testimony regarding the regulation of oil pipelines on numerous occasions before the Federal Energy Regulatory Commission ("FERC" or "Commission"), the Surface Transportation Board, various state regulatory agencies, and federal and state courts. A detailed statement of my qualifications is attached hereto as Exhibit No. RGV-1.
- 2. I am providing this affidavit on behalf of Calnev Pipe Line LLC ("Calnev"). The purpose of this affidavit is to respond to the affidavit of Mr. Patrick Crowley attached as Exhibit B to the Amended Complaint of BP West Coast Products, LLC ("BP"), in Docket No. OR07-22-000, the affidavit of Mr. Peter K. Ashton attached as Exhibit G to the Second Amended Complaint of Tesoro Refining and Marketing Company ("Tesoro"), in Docket No. OR07-7-000, and the affidavit of Mr. Matthew P. O'Loughlin attached to the Amended Complaint of ConocoPhillips Company, LLC ("ConocoPhillips"), in Docket No. OR07-19-000 and *America West et al in* Docket No. OR07-18-000.<sup>1</sup> I will begin by providing an overview of the standards for evaluating substantial change in economic

<sup>&</sup>lt;sup>1</sup> Regarding Mr. Crowley's affidavit, I would note that he has not actually filed a new affidavit. As I will discuss in detail in Section IV of my affidavit, I have already responded to similar arguments he provided on behalf of Exxon, and have attached my previous pleading as Exhibit No. RGV-2.

#### Exhibit No. AIR-137 Page 3 of 75

circumstances that the Commission established during the prior SFPP proceeding, Docket Nos. OR96-2, *et al.* ("OR96-2"). I will briefly review my understanding of the Commission's guidance since the prior SFPP proceeding (*i.e.*, the Commission's December 2007 Orders<sup>2</sup>) and explain how I incorporated my understanding of the inquiry into my current analysis regarding substantial change. I will then discuss how I believe the Commission can correct certain minor arithmetic inconsistencies it has identified in these standards. Next, I will present a properly calculated substantial change calculation and show that under the Commission's standards Calnev has not experienced a substantial change.

3. For the reasons discussed herein, I believe the most accurate means to evaluate the change in Calnev's economic circumstances is to compare the aggregate percentage change in Calnev's cost of service and the percentage change in the grandfathered portion of its revenue by weighting each percentage based on the arithmetic mean of these factors during the economic basis period. As my testimony will demonstrate, following the relevant Commission guidance and employing the proper cost of service methodology indicates that there has been no substantial change in Calnev's economic circumstances.

<sup>&</sup>lt;sup>2</sup> The Commission issued two Orders on Complaint related to Calnev Pipe Line LLC ("Calnev") on December 26, 2007. The first addressed complaints filed by a group of airlines, Docket No. OR07-18, and Conoco, Docket No. OR07-19. *America West Airlines, Inc.*, 121 FERC ¶ 61,241 (2007), referred to herein as the "December 2007 America West Order." The second addresses a complaint filed against Calnev by BP in Docket No. OR07-22. *BP West Coast Prods., LLC*, 121 FERC ¶ 61,242 (2007), referred to herein as the "December 2007 BP Order." On December 26, 2007, the Commission also issued an Order on Rehearing, Remand, Compliance and Tariff Filings related to SFPP Docket Numbers OR92-8 and OR96-2. *SFPP, L.P.*, 121 FERC ¶ 61,240 (2007), referred to herein as the "December 2007 SFPP Order." Because of the overlap in these orders relating to the issue of substantial change, I sometimes refer to these orders in aggregate as the "December 2007 Orders."

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- 4. A key data element in this analysis, which the Complainants ignore, is Calney's 1992 cost of service and revenue.<sup>3</sup> Despite the Commission's prior orders that any substantial change analysis must only consider the degree of economic change which occurred after enactment of EPAct, none of the evidence presented by the Complainants compares Calnev's existing economic circumstances to those that existed in 1992. For example, Mr. O'Loughlin's analysis simply assumes that volumes, cost, and revenue do not change from 1991 to 1992. In contrast to the Complainants, my analysis, set forth below, makes this requisite showing. This data shows that Calnev's volumes and revenue had increased significantly by 1992, compared to the 1991 filing, thereby dramatically deflating the post-EPAct revenue increase asserted by Mr. O'Loughlin. With the change in Calnev's revenue and cost of service between 1991 and 1992 taken into account, a proper substantial change analysis reveals that Calnev's economic circumstances have declined by slightly more than 4 percent.<sup>4</sup> This clearly demonstrates that there has been no substantial change in Calnev's economic circumstances.
- 5. In the last portion of my affidavit, I will explain how each of these Complainants fails to meet even the most basic requirements of showing that a substantial change has occurred. Specifically, they omit the specific elements of a substantial change showing that the Commission has required in previous cases and instead present arguments the Commission has already rejected multiple times. I find

<sup>&</sup>lt;sup>3</sup> None of the Complainants raise any issue with or attempt to evaluate Calnev's grandfathered terminalling rate, which along with the \$0.83 transportation rate, was also established in the August 1991 tariff filing at \$0.206, was not challenged, and thereby was grandfathered as of October 24, 1992. The sole exception is BP, which generally claims that all of Calnev's rates are unjust and unreasonable but fails to provide any analysis as to substantial change under EPAct. Thus, my analysis of Calnev's rates is focused on Calnev's grandfathered transportation rate, since its grandfathered terminalling rate is not at issue in this proceeding. <sup>4</sup> See, Table 3 below.

these omission's particularly surprising since the Commission stated in December

2007 America West Order

One purpose of the EPAct of 1992 is to simplify and expedite oil pipeline proceedings. This purpose will be compromised if complainant parties continue to base their initial submissions on the issue of substantially changed circumstances on arguments or methodologies that the Commission has expressly rejected. Such a practice places a burden on the Commission and the pipeline that is inconsistent with the statutory purpose.<sup>5</sup>

# The Substantial Change Standard

- 6. Before setting forth my analysis showing that Calnev has not experienced a substantial change, I will explain my understanding of the Commission's standards for assessing substantial change, including discrete modifications the Commission should make to resolve the concerns it identified in the December 2007 *America West* Order.
- 7. In a series of orders, the Commission has clearly articulated the basic analytical method for assessing whether the Complainants have met the threshold "substantial change" standard under Section 1803(b)(1) of the Energy Policy Act of 1992 ("Energy Policy Act").<sup>6</sup> A complainant must present evidence demonstrating that a substantial change has occurred after the date of enactment of the Energy Policy Act in the economic circumstances of the pipeline, which were a basis of the rate, or in the nature of the services provided which were a basis of the rate. For the most part, the Commission has performed this analysis by examining an overall change in economic circumstances as demonstrated by adding the percentage change in volumes and the additive inverse of the

<sup>&</sup>lt;sup>5</sup> See December 2007 America West Order at P.11.

<sup>&</sup>lt;sup>6</sup> Energy Policy Act of 1992, Pub. L. No. 102-486, 106 Stat. 2776 (1992 ("EPAct")).

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percentage change in the overall cost of service. When performing this analysis, the Commission has established a generally applicable formula which takes the difference in these broad measures of economic circumstances in the complaint period and the twelve-month period leading up to the passage of the Energy Policy Act and determines the significance of any post-Energy Policy Act change relative to the economic circumstances which were the basis for the grandfathered rate. Expressed algebraically, the formula for evaluating the change in each factor (*e.g.*, volumes or cost of service) can be represented as "(C-B)/A", where "C" represents the economic circumstances in the complaint period, "B" represents the economic circumstances in the complaint period, "B" represents the grandfathered rate was initially filed.<sup>7</sup>

8. Through its orders in the OR92-8 proceedings and subsequently in its March 2004 and June 2005 Orders in the OR96-2 case, the Commission has focused on measuring change in the pipeline's economic performance and recognized that the analysis must focus on a broad measure of return.<sup>8</sup> The Commission ultimately determined that the change in two factors, volume and cost of service, is a more

<sup>&</sup>lt;sup>7</sup> As the Commission explains in its March 2004 Order, if the value of "B" is less than "A," the general formula (C-B)/A is replaced with the formula (C-A)/A for any factor wherein an increase could lead to a finding of substantial change (*e.g.*, volumes). Conversely, for factors such as cost of service where a decrease in the factor may lead to a finding of substantial change, if the value at "B" is greater than period "A," then the general formula (C-B)/A is replaced with the formula (C-A)/A. Finally, in the absence of other evidence that addresses the year in which the rates were established, the Commission has determined that it might be reasonable to use 1992 as the base year for measuring any change (*i.e.*, (C-B)/B). March 2004 Order at PP 24-25, 64.

<sup>&</sup>lt;sup>8</sup> The Commission issued two decisions relevant to the question of substantial change in Docket Nos. OR96-2, *et al.* The first was issued on March 26, 2004, *ARCO Prods. Co. v. SFPP, L.P.*, 106 FERC ¶ 61,300 (2004) ("March 2004 Order"). The second was issued on June 1, 2005, *SFPP, L.P.*, 111 FERC ¶ 61,334 (2005) ("June 2005 Order").

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reliable indicator of the change in a carrier's economic performance.<sup>9</sup> The Commission described to the Court in *ExxonMobil Oil Corp. v. F.E.R.C.* that broad factors should be used in evaluating substantially changed circumstances.<sup>10</sup>

- 9. In the prior OR96-2 proceeding, when evaluating whether substantial change had occurred in the economic circumstances, the Commission added the percentage change in volume to the additive inverse of the percentage change in cost-of-service. For example, if a pipeline had a 15-percent increase in volume and a negative 15-percent change in cost-of-service (*i.e.*, a decrease in costs), the Commission would have determined that the pipeline had experienced a 30-percent improvement in its economic circumstances, because a 15-percent improvement in volumes plus the 15-percent improvement in costs (*i.e.*, a decrease in costs) yields an overall 30-percent improvement, under the method employed by the Commission in its March 2004 and June 2005 Orders. By contrast, if the pipeline experienced a 15-percent increase in volumes and a 15-percent increase in cost-of-service the Commission's approach would find no change because the economic improvement created by the increased volumes is offset by the increase in cost.<sup>11</sup>
- 10. The Commission has previously determined that in order for a change to be "substantial" it must constitute at a minimum a 20-percent improvement in the economic circumstances of the pipeline. In Paragraph 39 of the Commission's

<sup>&</sup>lt;sup>9</sup> June 2005 Order at P 38 n.56.

<sup>&</sup>lt;sup>10</sup> ExxonMobil Oil Corp. v. Fed. Energy Regulatory Comm'n, 487 F.3d 945, 958-59 (2007).

<sup>&</sup>lt;sup>11</sup> The logic behind using the additive inverse of the cost-of-service change is that cost increases worsen the pipeline's economic circumstances and cost decreases improve those economic circumstances. By contrast, volume increases improve the pipeline's economic circumstances and volume decreases worsen the pipeline's economic circumstances.

June 2005 Order, the Commission states that in all instances where it has found substantial change the change has exceeded 20 percent. In addition, in a recent order in this proceeding, the Commission reiterates that "the findings in the March 2004 Order were based on changes in return in excess of 20 percent." December 2007 America West Order at P 9 n.12. This language forms the basis for my determination that the appropriate threshold for substantial change is at least 20 percent.

11. The Commission has also made clear that, when developing the revenue factor for the substantial change analysis, only the portion of the revenue associated with the grandfathered rate (i.e., the grandfathered rate multiplied by the volumes – referred to herein as the "grandfathered-rate revenue") is relevant.<sup>12</sup> The appropriate comparison would then be between the grandfathered-rate revenue and cost of service for each relevant period.<sup>13</sup> By distinguishing the grandfathered and non-grandfathered revenues, the Commission avoids confusing the change associated with the application of the Commission's indexing methodology with actual change in the pipeline's economic circumstances.<sup>14</sup> Because each increment of the rate (*i.e.*, the grandfathered or non-grandfathered) is subject to challenge using a different methodology, the Commission's approach

<sup>&</sup>lt;sup>12</sup> The portion of the rate that is above the grandfathered rate level is not protected by the EPAct. In other words, the shippers do not have to demonstrate a substantial change in the economic circumstances underlying the grandfathered rate in order to reduce the overall rate back down to the grandfathered level. If, by challenging the non-grandfathered portion of the rate, the Complainants were successful in getting the rate reduced back to the grandfathered level, all alleged economic change would disappear.

<sup>&</sup>lt;sup>13</sup> See December 2007 America West Order, 121 FERC ¶61,241 at PP 3, 8, 12-13, and Attachment A. <sup>14</sup> The Commission first addressed the issue of a rate consisting of different increments in a complaint against 2001.*ARCO v. Calnev Pipe Line, L.L.C.,* 97 FERC ¶ 61,057 at 61,311 (2001) There the Commission articulates its opinion that an oil pipeline rate and resulting revenue are composed of at least two distinct increments, the grandfathered and non-grandfathered portions. In that proceeding, the Commission allowed the complainants to pursue their challenge against the non-grandfathered portion of Calnev's rate.

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is logical and appropriate – it only examines the grandfathered portion of the rate when evaluating substantial change.<sup>15</sup>

12. In the December 2007 Orders, the Commission expressed concern relating to its prior practice of adding the relative percentage change in volumes and cost of service when determining the overall change in economic circumstances. Specifically, it is my current understanding that the Commission now believes it is incorrect to simply add the percentage change in two factors unless the percentages are derived from the same base.<sup>16</sup> The Commission appears to be addressing two potential issues. The first is adding percentages when the units of measure are different. In other words, because volumes and dollars represent two potentially dissimilar units of measure, it is incorrect to simply add the percentage change between the two without making some adjustments. The second issue relates to adding percentages when the percentages are based on values of different size. It is inappropriate to simply add the two percentage changes together without first adjusting the percentages to take into account their relative size to each other.

Adding percentages calculated using different bases can lead to misleading or even meaningless comparisons. The base unit of measure (*e.g.*, barrels vs. dollars) can affect the relative impact a percentage change has on the overall economic circumstances. In addition, it is incorrect to simply add the two

<sup>&</sup>lt;sup>15</sup> I would note that it appears that both Mr. O'Loughlin and Mr. Ashton confine their analysis to the change in grandfathered-rate revenue. Regarding this issue, I agree with their analysis, although for reasons I detail later in this affidavit, many other aspects of their analysis and their ultimate conclusion are incorrect.

<sup>&</sup>lt;sup>16</sup> December 2007 BP Order at P 10; December 2007 America West Order at P 8.

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percentages together and assume that the percentages are derived from factors of equal size. This may not always be the case.

- 13. To illustrate the units of measure problem, imagine a hot dog vendor on a beach side boardwalk. During the peak summer season, the vendor's sales increase by 50 percent; it just so happens that during this same time period the cost to run the hot dog stand doubles (100 percent). Absent any other information, it would be difficult to determine if the vendor's economic circumstances have improved or worsened.<sup>17</sup> If we were to simply add the percentage change in volume (*i.e.*, the 50 percent increase in the number of hot dogs sold) to the additive inverse of the percentage change in costs (*i.e.*, -100 percent) it might appear that the vendor is 50 percent worse off. The obvious solution to the problem is to convert the calculations to a common unit of measure. In this case, both factors (volume and costs) can be represented in dollars in order to determine the economic impact of the two changes simultaneously.
- 14. To illustrate the problem associated with percentages derived from unequal sized bases consider the following simple example. Imagine a husband and a wife each of whom earns an income, with the wife earning \$100,000 per year and the husband earning \$50,000. Assume the wife gets a 20-percent raise and the husband receives a salary reduction of 50 percent. If you simply add the percentages, it would appear that the household is 30 percent worse off. However, as this example makes clear, such a conclusion is absurd because the

<sup>&</sup>lt;sup>17</sup> For either single event by itself the economic circumstances are straightforward. For example, if sales increased by 50 percent, but everything else remained unchanged; the vendor would see an economic improvement. Conversely, if cost doubled, but everything else remained unchanged, the vendor would see a reduction in his economic circumstances. The difficulty arises when we try to measure the impact of both changes simultaneously.

wife's smaller 20-percent increase, calculated from her larger base, results in \$20,000 of additional income, which nearly offsets the husband's 50-percent salary reduction (*i.e.*, \$25,000).

- 15. Here we can convert the barrels into dollars of revenue, or as the Commission has explained, dollars of revenue associated with the grandfathered portion of the rate (*i.e.*, the grandfathered rate multiplied by the applicable volumes).<sup>18</sup> This solution, however, does not resolve the issue of adding percentages when the relative size of the base in each factor is different (*i.e.*, the household income dilemma above). I believe the appropriate solution, which preserves the Commission's prior findings, is to first put everything in dollar terms and then weight the percentage calculations to reflect the size of the base for each factor. By properly weighting the percentage change in each factor the problem of adding unlike percentages is solved.
- 16. Weighting the percentage change of each factor adjusts the impact it has on the aggregate change based on its relative size. When weighing factors with a different-sized base, if the factors have an additive impact to economic performance, such as the household income example above, the weights are determined based on the size of each factor relative to the sum of the two. If however, the factors offset each other, such as cost and revenue, then in order to adhere to the Commission's methodology, the factor weights need to be based on the relative size of each factor to the arithmetic mean of the two factors. By using the mean, the weighting approach recognizes that a single dollar change in either

<sup>&</sup>lt;sup>18</sup> See December 2007 America West Order, 121 FERC ¶ 61,241 at PP 3, 8, 12-13, and Attachment A.

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cost or revenue will have an equal but offsetting impact on the overall change in economic performance. In my substantial change analysis, I weight the cost of service and grandfathered-rate revenue factors based on the relative weight of each factor in the period when the grandfathered rate was established. So, for example, if cost of service and revenues were equal in period A, the percentage change in both factors at period C would be multiplied by a weighting factor (in this example each weight would be 1) and then the weighted percentages are added together. In other words, if the factors are initially of equal size, it is appropriate to simply add the two percentages together assuming each has an equal weight. If however, revenues were 50 percent larger than the cost of service in period A, then weights should be computed such that the weight for the revenue factor is 50 percent larger than the weight for the cost of service factor (*i.e.*, the cost of service weight in this example would be .8 and the revenue weight would be 1.2: precisely 50 percent larger). This difference in weights accounts for the fact that a given percentage change in revenue in this example will have a larger impact on the economic circumstances than an equal percentage change in cost of service because revenue represents a larger portion of the total. This approach preserves the basic logic of the Commission's comparison in the prior SFPP case by adhering to the fundamental approach employed by the Commission in the OR96-2 orders, while correcting the arithmetic error of adding percentages in unlike items. These two relatively simply changes preserve the basic logic of the Commission's findings in the SFPP case, while correcting the arithmetic error of adding percentages in unlike items.<sup>19</sup> To demonstrate this

<sup>&</sup>lt;sup>19</sup> In short, the Commission does not need to completely discard its methodology and adopt a measure such

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point, I have confirmed that the approach I am recommending generates conclusions which are consistent with those the Commission reached in the prior proceedings. In other words, using the numbers the Commission relied upon in OR96-2, my approach would indicate a substantial change in those cases in which the Commission found a substantial change to have occurred and vice versa. As demonstrated in Tables 1 and 2 below, my approach would have found that no substantial change occurred for the North Line and the Oregon Line for the periods 1995-1999, just as the Commission's prior approach found. In addition, as to SFPP's West Line rates, my approach would have found that a substantial change occurred at Yuma, Calnev and Tucson beginning in 1995 but did not occur on SFPP's Watson-Phoenix movement until 1997, which is consistent with the Commission's prior findings.

as the gross margin advocated by the Complainants.

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	Table 1											
	North Line											
	Grandfathered Revenue Cost of Service											
	Year	Revenue	Cost of Service	Change	Change	Unweighted Change	Weighted Change					
	(1)	(2)	(3)	(4)	(5)	(6)	(7)					
		(\$000s)	(\$000s)	(c-a)/a	(c-b)/a	Col. (4) - Col. (5)	(4)*Weight	- (5)*Weight				
							Rev Weight	COS Weight				
(a)	1989	\$ 13,712	\$ 17,457				0.88 1.12					
(b)	1992	\$ 13,534	\$ 11,559									
(c1)	1995	\$ 15,347	\$ 13,179	11.93%	9.28%	2.65%	0.10%					
(c2)	1996	\$ 15,182	\$ 12,967	10.73%	8.07%	2.66%	0.40%					
(c3)	1997	\$ 15,205	\$ 15,182	10.89%	20.75%	-9.86%	-13.67%					
(c4)	1998	\$ 15,764	\$ 15,774	14.97%	24.15%	-9.18%	-13.88%					
(c5)	1999	\$ 15,292	\$ 13,932	11.53%	13.59%	-2.07%	-5.09%					

Sources: Revenue: Volumes \* Grandfathered Rate; 1992 Volume: Exhibit No. SFO-83; 1989, 1995-1999 Volume: March 2004 Order, Appendix C, Table 1; Costs of Service: June 2005 Order, Chart 15; Weights equal Revenue/((Revenue+Cost)/2) and Cost/((Revenue+Cost)/2) for the 1989 base year, respectively.

	Table 2										
Oregon Line											
		Grandfathered		Revenue	Cost of Service						
	Year	Revenue	Cost of Service	Change	Change	Unweighted Change	Weighted Change				
	(1)	(2)	(3)	(4)	(5)	(6)	(7)				
		(\$000s)	(\$000s)	(c-b)/b	(c-b)/b	Col. (4) - Col. (5)	(4)*Weight	- (5)*Weight			
							Rev Weight	COS Weight			
							1.10	0.90			
(b)	1992	\$ 5,709	\$ 4,697								
(c <sub>1</sub> )	1995	\$ 6,106	\$ 5,467	6.96%	16.39%	-9.44%	-7.17%				
(c <sub>2</sub> )	1996	\$ 6,155	\$ 6,136	7.81%	30.64%	-22.82%	-19.08%				
(c <sub>3</sub> )	1997	\$ 5,917	\$ 6,398	3.65%	36.21%	-32.56%	-28.68%				
(c <sub>4</sub> )	1998	\$ 6,641	\$ 7,999	16.33%	70.30%	-53.97%	-45.55%				
(c <sub>5</sub> )	1999	\$ 7,069	\$ 6,406	23.83%	36.38%	-12.55%	-6.70%				

Sources: Revenue: Volumes \* Grandfathered Rate; 1992 Volume: Exhibit No. SFO-83; 1995-1999 Volume: March 2004 Order, Appendix D, Table 1; Costs of Service: June 2005 Order, Chart 23; Weights equal Revenue/((Revenue+Cost)/2) and Cost/((Revenue+Cost)/2) for the 1992 base year, respectively.

# Assessing Substantial Change on Calney

- 17. In responding to the amended complaint, I accept *arguendo* Mr. O'Loughlin's calculations of the interstate cost-of-service as contained in Mr. O'Loughlin's Table 5 for the periods 1991 and 2006.<sup>20</sup> As I will demonstrate, even using Mr. O'Loughlin's inputs but applying a methodology consistent with the Commission's approach (correcting the arithmetic issues identified above) demonstrates that a substantial change has not occurred.
- 18. As I noted above, a key element of the substantial change analysis is the requirement that any change alleged by a complainant must have occurred after October 24, 1992 when the Energy Policy Act was enacted the "B" period in the (C-B)/A standard. Yet, Mr. O'Loughlin did not provide the Commission with a 1992 cost of service for the period leading up to the enactment of EPAct. Specifically, he states that his cost and revenue data is based on

The same period, which is actual data for the 12-months ending June 30, 1991 with test period adjustments as presented in Calnev's August 5, 1991 justification analysis as both the basis period ("A" in the Commission's formula) and as a proxy for the 12 months prior to EPAct ("B" in the Commission's formulas). O'Loughlin Affidavit Page 20.

<sup>&</sup>lt;sup>20</sup> I would note that in calculating an adjusted cost of service, Mr. O'Loughlin makes several assumptions that appear relatively aggressive to me. For example, he assumed that the interstate portion of the cost-of-service equaled the interstate transportation revenue. This assumption is unsupported by any evidence and has the effect of making it more likely that he will find a substantial change has occurred. In addition, as shown on Table 2, he assumes that the interstate delivery revenue and fuel surcharge precisely cover their costs. If on the other hand, he had assumed their revenues exceeded their cost, perhaps by the same fraction that revenues on the system overall appear to exceed cost, his cost of service figures would have been higher, and indeed he may not have met the threshold of showing that grandfathered revenue even exceeded cost of service. I would note that as Mr. Ashton's testimony illustrates, when comparing the cost of service Mr. Wetmore prepared, costs for the 2005 time period exceed revenue. However to demonstrate the lack of substantial change even as the Complainants seek to calculate it. I have accepted these assumptions *arguendo*. If the Commission ultimately determines that it must set this matter for hearing, I will reserve the right to address these concerns at that time.

- 19. He appears to believe that since 1991 and 1992 are relatively close in time, this approach is appropriate. However, such an argument is absurd. Costs and revenues can and do shift in a single year. Indeed, as Mr. O'Loughlin notes on Page 15 of his testimony, Calnev's 1992 Form 6 reports total revenue exceeding the projected cost of service in the August 5, 1991 filing by \$0.8 million. However, he c ignores this fact when making his unsupported claim that the 1991 Basis period can serve as a proxy for circumstances in 1992 – the pre-EPAct period. He never attempted to develop (or request<sup>21</sup>) 1992 interstate volumes to assess whether the actual grandfathered revenue might have increased relative to the figure contained in the filing – despite evidence in the Form 6 that suggests that it had increased. To ensure the Commission can base its decision on a complete record, I requested that Calnev provide this data to me. Mr. Gary Prim, the Division Controller at Kinder Morgan Energy Partners, L.P. ("KMEP") who is responsible for Calney, obtained this data and has provided it in his affidavit. As Mr. Prim attests, Calnev transported 23.242 million barrels of oil through its pipeline in interstate service in 1992. This amount is well in excess of the 20.361 million Mr. O'Loughlin uses in his analysis. Multiplying the 23.242 million barrels by \$0.83 results in a grandfathered revenue level of \$19.3 million. This amount is well above the \$16.9 million of grandfathered revenue which Mr. O'Loughlin uses in his analysis in both the basis and pre-EPAct periods.
- Beyond failing to assess 1992 revenue, Mr. O'Loughlin also fails to include a
   1992 cost of service in his analysis. Although, in 1992, Form 6 did not contain a

<sup>&</sup>lt;sup>21</sup> Yet, Mr. O'Loughlin, through the sponsoring parties, did ask and obtain from Calnev information in other areas as is clear from his affidavit at P. 4.

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Page 700, it is possible to calculate a cost of service based on the other values reported in the 1992 Form 6 and other publicly available data.<sup>22</sup> In my previous response to Mr. Crowley,<sup>23</sup> I explained how I used publicly available sources to prepare a 1991 and 1992 cost of service.<sup>24</sup> Mr. O'Loughlin ignored this information which Calnev already provided to the Commission and to him.

- 21. Using my 1992 cost-of-service, on a total company basis, I reproduced Mr. O'Loughlin's methodology to calculate an "interstate transportation-only" cost-of-service and estimated allowed equity return in this interstate-transportation-only piece.<sup>25</sup> Specifically, I applied the same methodology to 1992 data that Mr. O'Loughlin did in his 1991 calculations, as shown in Attachment C to his affidavit, Page 1. I am attaching my reproduction of Mr. O'Loughlin's allocation methodology using 1992 numbers as Exhibit No. RGV-3. As this Exhibit demonstrates, in all but one input, I used the same type of data and applied the same adjustments as Mr. O'Loughlin.
- 22. I recreated Mr. O'Loughlin's Step 1 the "Combined Interstate and Intrastate Transportation and Delivery Costs and Revenue" as follows: Column [a] includes Allowed Total Return of \$4.632 million, Return on Equity Rate Base (Allowed Real Return plus Net Income) of \$3.780 million, Cost-of-Service of \$20.328 million, as derived in my 1992 Calnev Cost-of-Service calculations in Exhibit No. RGV-2, and Total Operating Revenue of \$23.593 million, as filed in

<sup>&</sup>lt;sup>22</sup> The FERC did not require page 700 information until 1993. Order No. 571 at 31,170 (1994)

<sup>&</sup>lt;sup>23</sup> Attached hereto as Exhibit No. RGV-2.

<sup>&</sup>lt;sup>24</sup> Exhibit No. RGV-2 contains all of the relevant pages from the FERC Form 6 as well as my resulting cost-of-service calculation for 1991 and 1992.

<sup>&</sup>lt;sup>25</sup> I would note that I do not endorse Mr. O'Loughlin's methodology for separating interstate and transportation-only cost; however, to minimize controversy and demonstrate the impact of Mr. O'Loughlin's omissions, I have accepted his methodology *arguendo* for the purposes of this affidavit.

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the 1992 Form 6. Column [b] represents Step 2 called "Actual Embedded Return on Combined Interstate and Intrastate Transportation and Delivery Costs and Revenue." The Allowed Return in this column equals \$5.484 million (Interest Expense plus Net Income), Return on Equity Rate Base equals Net Income of \$4.632 million. The only input where I do not apply Mr. O'Loughlin's approach is the cost of service value in Step 2 (row [3], column [b]). In the footnotes to his 1991 Base Period Table, Mr. O'Loughlin notes that "the adjustment to cost of service in this column is to reduce allowed return and income tax allowance to a level where the cost-of-service equals the projected revenues from operations after the grandfathered rate increase". He makes this adjustment based on the unsupported assumption that Calnev's grandfathered rates were designed to precisely match its cost of service at the time they were filed. Even assuming arguendo that Mr. O'Loughlin's assumption is valid for the point in time when the rate is set, this argument would not apply into the future years because, while Calnev did not adjust its rate in future years, as volumes and revenues did change relative to the amounts contained in the 1991 filing as Mr. Prim's affidavit demonstrates. Therefore, in Step 2, I include the same calculated 1992 cost of service of \$20.328 million developed in Step 1. This represents the only change I make to Mr. O'Loughlin's methodology. In addition, the Step 2 column includes a calculation of Interstate percentage based on revenue data filed in Calnev's 1992 Form 6, Page 301. Mr. O'Loughlin's 1991 revenue-based interstate percentage equals 91.2%. I calculate a similar result for 1992- a revenue-based interstate percentage of 92.0% (\$21.713 million of interstate Revenue divided by \$23.593

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million Total Revenue). Based on Mr. O'Loughlin's methodology, I use this allocation percentage in Step 3 to calculate the interstate portion of values from Step 2. The resulting interstate Allowed Equity Return and Cost-of-Service are \$4.263 million and \$18.708 million, respectively. Finally, in Step 3, Mr. O'Loughlin also calculates Interstate Transportation Percent of Interstate Revenue, *i.e.* excluding Delivery Revenue. His 1991 Transportation percentage is 89.2%. Following his methodology, I calculate a Transportation percentage of 88.8% for 1992. Then in Step 4, I apply this percentage to the results developed in Step 2 to derive 1992 Interstate Transportation-Only Allowed Equity Return and Cost-of-Service of \$3.787 million and \$16.621 million, respectively. Mr. O'Loughlin's 1991 Interstate Transportation-Only Allowed Equity Return and Cost-of-Service are \$2.789 million and \$16.900 million, respectively.

23. With this 1992 information, it is now possible to properly apply the Commission's test of (C-B)/A, using cost and revenue for the 1992 period. The following table uses the Commission's approach for measuring substantial change, as amended to address the arithmetic issue associated with percentages derived from different bases. As Table 3 shows, costs in this case have increased by 100.49% and revenues have increased by 96.05%. In other words, since the Energy Policy Act, the pipeline's economic circumstances have declined by approximately 4%.

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	Table 3 Calnev Analysis of Substantially Changed Economic Circumstances Using O'Loughlin's Numbers										
		Gran	ndfathered			Revenue	Cost of Service	Unweighted	Weighted		
	Year	R	levenue	Cos	t of Service	Change	Change	Change	Change		
	<u>(1)</u>		(2)		<u>(3)</u>	<u>(4)</u>	<u>(5)</u>	<u>(6)</u>	(	(7)	
		(\$000s)		(\$000s)		(c-b)/a	(c-b)/a	Col. (4) - Col. (5)	(4)*Weight	- (5)*Weight	
									Rev Weight	COS Weight	
(a)	1991	\$	16,900	\$	16,900				100.0%	100.0%	
(b)	1992	\$	19,291	\$	16,598						
(C)	2006	\$	35,524	\$	33,581	96.05%	100.49%	-4.44%	-4.44%		

Source: Revenue equals volumes multipled by the grandfathered rate of \$0.83. 1991 and 2006 cost-of-service and volume figures are from Mr. O'Loughlin's Table 5. 1992 cost-of-service and volume figures are from Exhibit No. RGV-4. For Column "Weighted Change", the weights equal Revenue/((Revenue + COS)/2) or COS/((Revenue+COS)/2) for the 1991 base period, respectively.

# **Responding to the Complainants**

- 24. None of the Complainants' witnesses even begin to demonstrate that a substantial change has occurred using the Commission's existing approach. Both Messrs Ashton and Crowley appear to agree that the rate Calnev filed on August, 5, 1991, and which became effective on September 2, 1991, of \$0.83 represents the grandfathered rate level.<sup>26</sup> They also acknowledge that reducing the rate below this level requires that they meet an additional threshold of showing that substantially changed circumstances have occurred. Neither of them meet this standard.
- 25. Before discussing the specific deficiencies in the Complainants' testimony, it is important to discuss the threshold for showing substantial change. Mr. Ashton has suggested that a change of 15% is substantial.<sup>27</sup> However, this belief appears to rest on statements of the Commission that a change of less than 15 percent does not meet the substantial change threshold. He appears to use this language to

<sup>&</sup>lt;sup>26</sup> Mr. Ashton's Affidavit at P.18; Mr. Crowley's Affidavit at P. 4, ln. 2-6; Mr. O'Loughlin's Attachment

C, p. 1 of 1. <sup>27</sup> Mr. Ashton's Affidavit at P. 19.

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support his belief that a change of greater than 15 percent must constitute a substantial change. However, this belief does not reflect a reasonable reading of the Commission's orders or an accurate representation of when the Commission has found substantial change has occurred. My review of the Commission's past evaluations of substantial change indicates that the Commission found no substantial change when in some instances it recognized that a change greater than 15 percent had occurred.<sup>28</sup> Specifically, the Commission found in the June 2005 Order that no substantial change had occurred on the West Line at Phoenix in 1996.<sup>29</sup> As Table 3 of that order demonstrates, in 1996 the West Line volumes at Phoenix had increased by 0.68 percent and cost-of-service had decreased by 14.94 percent. Summing these two percentages produces the purported 15percent threshold.<sup>30</sup> Furthermore, in the prior order (*i.e.*, March 2004) the Commission determined that percentage changes well above 15 percent did not meet the substantial threshold. As shown in Table 2 of the March 2004 Order, the change in volume to Phoenix on the West Line in 1996 was 0.68 percent and the concurrent change in cost-of-service (shown on Table 6) was 19.11 percent. Adding these two items produces a total change of 19.79 percent.<sup>31</sup> Based on this information, the Commission determined that no substantial change had occurred

 $<sup>^{28}</sup>$  I would also note that, in Paragraph 39, of the Commission's June 2005 Order, 111FERC ¶61,334, the Commission states that in all instances where it has found substantial change the change has exceeded 20 percent. In addition, in a recent order on complaint the Commission reiterates that "the findings in the March 2004 Order were based on changes in return in excess of 20 percent." December 2007 *America West* Order. 121 FERC ¶61,241 at P 9 n.12. This language forms the basis for my determination that a substantial change in economic circumstances must exceed 20 percent.

<sup>&</sup>lt;sup>29</sup> See June 2005 Order, 11FERC ¶61,334 at P 39.

<sup>&</sup>lt;sup>30</sup> Above I have addressed the concerns created by summing two percentages as an absolute measure of change when the percentages have different bases.

 $<sup>^{31}</sup>$  Because a cost decrease represents an improvement to the pipeline's circumstances, this amount is added to the volume increase, which also represents an improvement to the pipeline's circumstances. By the same logic, a cost increase or a volume decrease would each offset the other (*i.e.*, be subtracted) as occurred on the North Line and Oregon Line.

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on the West Line in 1996, despite the level of change exceeding 15 percent by several percentage points. The Commission first identifies substantial change on the West Line to Phoenix in 1997 when volumes increase by 7.56 percent and the cost-of-service decreases by 19.09 percent—a 26.65 percent change under the Commission's methodology.<sup>32</sup> Based on this information, I believe the interpretation that substantial change is any change exceeding 15 percent is incorrect. Consequently, I believe that the appropriate threshold for substantial change is at least 20 percent.

- 26. Mr. Crowley also proposes substituting overall revenues for volumes in his analysis. However, as I discuss above, comparing a change in total revenue to a change in cost, as Mr. Crowley does, has the potential to conflate a change in the non-grandfathered rate level with an improvement in the pipeline's economic circumstances.
- 27. Counsel for BP/ Exxon claims that they *cannot meet the standard* the Commission articulated on its various Orders on December 26, 2007.<sup>33</sup> As a result, they simply reattach Mr. Crowley's prior testimony that they submitted in support of their previous complaints, which the Commission has already found wanting. As I described in my affidavit submitted in support of Calnev's response to prior Exxon complaint, filed November, 26 2007, Mr. Crowley's analysis suffers from a number of flaws, most particularly using the change in actual revenues rather than the change in grandfathered revenues, and not calculating the required cost of service figures for the relevant time periods based

<sup>&</sup>lt;sup>32</sup> See 106 FERC ¶61,300 at P. 58.

<sup>&</sup>lt;sup>33</sup> See First Amended Second Original Complaint of BP West Coast Products LLC Against Calnev Pipe Line LLC, Docket No. OR07-22-000, at p. 5 (filed February 11, 2008).

on publicly available data.<sup>34</sup> Mr. Crowley's testimony refiled on behalf of BP continues to suffer from these same deficiencies. Since Counsel for BP and Exxon has simply attached the same pieces of testimony that Mr. Crowley initially filed, the same criticisms I previously noted would also apply to this refiled testimony. Rather than repeat my rebuttal in this affidavit, I have simply attached my previous affidavit to this filing, Exhibit No. RGV-2. To the extent the Commission believes it necessary to consider Mr. Crowley's resubmitted, unchanged arguments, my rebuttals are thus available.<sup>35</sup>

- 28. As with his previous testimony Mr. Crowley's testimony does not even begin to meet the burden of suggesting that a substantial change in Calnev's economic circumstances has occurred. Indeed, it does not even acknowledge certain deficiencies the Commission identified with his assertions in the December 2007 America West Order, such as the issue of conflating grandfathered revenue with actual revenue. As a consequence, neither BP nor Exxon have even attempted to present an analysis under the Commission's methodology that would show that a substantial change has occurred. The Commission should dismiss their amended complaint.
- 29. Mr. Ashton refers to "the Commission's *new* test regarding substantially changed circumstances" (emphasis added) used in the Commission's December 2007

<sup>&</sup>lt;sup>34</sup> As I demonstrated in Table 3 above, using grandfathered revenues and costs of service for the three relevant time periods, Calnev has not experienced a substantial change in circumstances.

<sup>&</sup>lt;sup>35</sup> I would also note that more current Commission guidance suggests that adding the percentage change in volume and the percentage change in cost is incorrect. I agree with this guidance. For the reasons I discuss above, I believe the appropriate solution is to add the weighted percentage change in grandfathered-rate revenue and the weighted percentage change in cost to assess the economic circumstances. As I demonstrate above, this approach also demonstrates that Calnev has not experienced a substantial change in the economic circumstances that were the basis for its rate.

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America West Order.<sup>36</sup> The Commission's analysis in Attachment A of the December 2007 America West Order examines whether the revenues generated by the grandfathered rate are sufficient to cover current cost of service as reported by Calnev. This test represents an important preliminary threshold test. As the Commission notes:

[I]f current volumes times the grandfathered rate are inadequate to cover current costs, after allowing for a downward adjustment of the net change in the cost-of-service factors in the rate design, the return of the grandfathered rate declines and there are no substantially changed circumstances".<sup>37</sup>

- 30. Mr. Ashton makes a false assumption that grandfathered-rate revenues in excess of cost of service necessarily provides evidence of substantially changed circumstances. However, this assumption ignores the Commission's description of its test as a "preliminary analysis" which was not intended to supplant its clearly articulated threshold standard. It appears, the Commission offered this preliminary analysis to indicate that it was dubious that further investigation was warranted since, if the cost of service exceeds the grandfathered revenue, further analysis would be futile any cost-based rate set at the end of a rate case would exceed the grandfathered rate.
- 31. However, this preliminary analysis was clearly not offered as a replacement of the well-developed threshold standard under Section 1803(b). As I discussed in depth in Section II, the Commission has described in explicit detail in the March 2004 and June 2005 *SFPP* Orders the proper way to assess whether a substantial

<sup>&</sup>lt;sup>36</sup> Mr. Ashton's Affidavit at P.17. Mr. O'Loughlin also identifies this test. However, as I will discuss below, Mr. O'Loughlin correctly recognizes that this is a preliminary threshold test rather than a way to measure changed economic circumstances.

<sup>&</sup>lt;sup>37</sup> See December 2007 America West Order, 121 FERC ¶61,241, at P.12, originally in ExxonMobil Oil Corp., et al. v. FERC, 487 F.3d 945 (D.C.Circ.2007) at 956-60.

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change has occurred. Mr. Ashton does not even attempt to provide information consistent with these orders upon which the Commission can rely to assess whether a change has occurred.<sup>38</sup>

32. Even if Mr. Ashton's cost of service calculation were beyond reproach, which it clearly is not, the mere fact that grandfathered revenue exceeds cost of service, while a necessary first step, provides no information about whether a substantial change has occurred. To make this assessment, Mr. Ashton would still need to provide cost of service and revenue data for the 1991 basis period, when the rate was put in place, and 1992 when EPAct was enacted, as I did in Section III. Over-earning in the period in which a complaint is filed has no relevance beyond indicating that performing the threshold "substantial change" test is a potentially worthwhile exercise. For example, in the March 2004 Order, the Commission attached a hearing exhibit from Trial Staff labeled Exhibit No. S-51. This exhibit shows that in 1995 and 1996 revenues on SFPP North Line exceeded its cost of service by almost \$3.0 million. In percentage terms, these revenues exceeded costs by approximately 25 percent.<sup>39</sup> This exhibit also shows that in 1999 revenue on SFPP's Oregon Line exceeded cost-of-service by \$1.1 million, an 18.22% difference. The Commission did not find that substantially changed

<sup>&</sup>lt;sup>38</sup> I would also note that comparing Calnev's cost of service found on page 5 of Mr. Ashton's affidavit with the grandfathered-rate revenue he shows on page 9 demonstrates that Calnev's costs of service exceeds its grandfathered-rate revenue. Mr. Ashton asserts that a lower cost of service is more appropriate; however his claims are largely unsupported by any evidence. While I am skeptical of his claims on Pages 5-8 that Calnev's operating expenses should be reduced by \$2 million, and that its overall weighted average cost-ofcapital should be a scant 6.44%, it is not necessary for the Commission to address these allegations for it to determine that Mr. Ashton's testimony fails to meet even the minimal burden of showing that a substantial change has occurred under the (C-B)/A test.

<sup>&</sup>lt;sup>39</sup> See 106 FERC **[61,300** at P 62.

circumstances had occurred on either line.<sup>40</sup> This information leads me to conclude that simply comparing costs and revenues for one period in isolation has no relevance in assessing whether substantial change has occurred in a carrier's economic circumstances. Adopting Mr. Ashton's approach – that a complainant need only show that revenues exceed costs – would void the rate protection afforded by the passage of EPAct and frustrate the goal of simplifying oil pipeline ratemaking. Because his testimony does not even begin to assess whether a substantial change has occurred, the Commission should reject Tesoro's claim that it has met this burden.

33. In contrast to Mr. Ashton, Mr. O'Loughlin does calculate a cost of service in the Basis (or "A") period. However, he too fails to meet the basic requirements of showing that a substantial change has occurred under the (C-B)/A approach, but instead attempts to re-litigate issues long settled. As I discussed above, he fails to assess costs or revenue for the pre-EPAct (or "B") period. This omission also represents a fundamental violation of clear guidance by this Commission regarding the proper way to assess whether a substantial change has occurred. Specifically, in *Santee Distributing Co. v. Dixie Pipeline Co.*, 71 FERC ¶ 61,205, at 61,754 (1995), the first instance in which the Commission had the opportunity to consider the substantial change issue, Santee claimed that a substantial change had occurred because Dixie's volumes had increased since it put its rates in place in 1987. The Commission correctly rejected Santee's complaint noting that

<sup>&</sup>lt;sup>40</sup> I would note that the Commission ultimately updated some of the cost-of-service calculations by employing a full tax allowance in the June 2005 Order. However, in both the March 2004 and the June 2005 Orders, the Commission continued to hold that no substantial change in economic circumstances had occurred on the North or Oregon Lines.

EPAct required that the change in circumstances occur after the enactment of the act (i.e. 1992). Aside from the fact that Calnev put its rates in place in 1991 rather than 1987, Mr. O'Loughlin's approach precisely replicates the error of Santee, providing no evidence of whether the change happened after 1992. In short, Mr. O'Loughlin and the Complainants who rely on his testimony are attempting to relitigate an issue the Commission resolved in 1995. On this basis alone, the Chevron and ConocoPhillips have failed to demonstrate substantial change.

34. I would also note that Messrs Ashton and O'Loughlin appear to believe that the Commission's use of grandfathered revenue generates the need for a new substantial change test.<sup>41</sup> Given the Commission's statement in that its recent orders have resolved much of the uncertainty regarding the methodology for assessing substantially changed circumstances,<sup>42</sup> I find their conclusion puzzling. Mr. O'Loughlin argues that the appropriate test to assess whether a substantial change has occurred involves a variant of the gross margin test. The gross margin test suffers from serious flaws, would represent a significant departure from the Commission's previous methodology and would lead to problematic results in many circumstances. The Commission has previously found that substantial change must be evaluated using broad economic measures.<sup>43</sup> One significant problem with using a carrier's gross margin to measure change is that this indicator is not a broad enough unit of measure. Gross margin consists of the difference between two broad-based economic factors, revenue and cost. Because gross margin represents the difference between two factors, it is by definition a

<sup>&</sup>lt;sup>41</sup> For reasons I will discuss herein their additional tests suffer from serious deficiencies.

<sup>&</sup>lt;sup>42</sup> December 2007 *America West* Order at P. 6.

<sup>&</sup>lt;sup>43</sup> June 2005 Order, 111FERC ¶ 61,334 at P 38 n.56.

more narrow measure of change than the factors used to compute it. Consequently, it should be rejected-just like the other narrow elements previously considered and ultimately rejected by the Commission-because, when narrow measures are employed, small changes can erroneously appear "substantial."44 For example, imagine a pipeline with costs of \$1000 and revenues of \$1001 in periods A and B. Assume in period C revenues increase by \$1 to \$1002. The gross margin in periods A and B would be \$1 (\$1001-\$1000). By period C, the gross margin would have increased to \$2. Comparing the difference in gross margin generates a change of 100% (((2-\$1)/\$1). While such a calculation is not arithmetically in error, any common-sense observer would realize that a single dollar of increased revenue (or margin) does not represent a significant change in economic circumstance given that it costs approximately \$1000 to operate the pipeline. The Commission's use of broad measures (such as percentage changes in volumes and cost-of-service) in previous cases avoids the mistake of transforming small fluctuations in cost or revenue into "substantial change."45

<sup>&</sup>lt;sup>44</sup> Despite its initial list of several rate elements in Opinion No. 435 which might affect a carrier's return (e.g., volumes, asset base, operating and perhaps capital costs), in the subsequent proceeding, OR-96-2, the Commission evaluated the potential change in volumes, rate base, income tax allowance, total return and cost-of-service but ultimately determined that volumes and cost-of service represented the two measures that had the highest correlation to changed economic circumstance. Consequently, the Commission found that these two broad measures (volumes and cost-of-service) *must* be relied upon over the narrower factors previously considered. <sup>45</sup> Another method.

<sup>&</sup>lt;sup>45</sup> Another problem using margin to measure change is that in certain circumstances it could generate nonsensical results. For example, if the pipeline were earning revenues exactly equal to its costs in period A and B, it would not be possible to calculate a change in period C because it would require dividing by zero. Similarly, if the pipeline were earning revenues that were below its costs in periods A and B, using the margin would generate a negative change. It is unclear how the Commission could provide a meaningful interpretation of the potential change in circumstance where a pipeline had a negative percentage change in gross margin.

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35. One way to demonstrate the problems associated with applying a gross margin test involves examining the results this test would have generated had the Commission applied it in its March 2004 Order, where it found SFPP's North Line and Oregon Line had not experienced a substantial change. Using information from the March 2004 Order, I calculated the change in gross margin (*i.e.*, revenue in excess of cost) the Commission would have found on the North and Oregon Lines had it used this measure. As Table 4 below shows, if the Commission had applied this methodology in the previous case, it would have found that a positive 53.00% change had occurred by 1998 on the North Line and negative 234.22% change had occurred by 1998 on the Oregon Line.<sup>46</sup> Moreover, as this table demonstrates the wide annual fluctuations in profit margin do not correlate well with the separate changes in cost-of-service and revenues.

<sup>&</sup>lt;sup>46</sup> In the prior proceeding, certain complaints argued that revenues in excess of cost (i.e., gross margin) should be used to evaluate substantial change. See, e.g., Exh. ARCO-106 as well as attachments to ARCO Post-hearing Brief in Docket No. OR96-2. Despite evidence of large percentage changes in margin in the record, neither the Presiding Judge not the Commission the used margin to determine if a substantial change had occurred.

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					Table 4									
					North Line									
		Grandfathered Revenue Cost of Service Unweighted Gross Gross Marg												
	Year	Revenue	Cost of Service	Change	Change	Change	Margin	Change (8)						
	(1)	(2)	(3)	(4)	(5)	(6)	(7)							
		(\$000s)	(\$000s)	(c-a)/a	(c-b)/a	Col. (4)-Col. (5)	Col. (2)- Col. (3)	(c-b)/a						
ı)	1989	\$ 13,712	\$ 17,457				\$ (3,746)							
)	1992	\$ 13,534	\$ 11,559				\$ 1,975							
21)	1995	\$ 15,347	\$ 13,179	11.93%	9.28%	2.65%	\$ 2,168	-5.149						
c <sub>2</sub> )	1996	\$ 15,182	\$ 12,967	10.73%	8.07%	2.66%	\$ 2,215	-6.40						
23)	1997	\$ 15,205	\$ 15,182	10.89%	20.75%	-9.86%	\$ 23	52.139						
c <sub>4</sub> )	1998	\$ 15,764	\$ 15,774	14.97%	24.15%	-9.18%	\$ (10)	53.009						
c <sub>5</sub> )				11.53% Rate; 1992 Volu 005 Order, Char	13.59% ne: Exhibit No. SFC t 15	-2.07% 0-83; 1989, 1995-1	÷ ;							
c <sub>5</sub> )	es: Rev	venue: Volumes	* Grandfathered	Rate; 1992 Volu 005 Order, Char	ne: Exhibit No. SFC		÷ ;							
c <sub>5</sub> ) ourc	es: Rev	venue: Volumes	* Grandfathered	Rate; 1992 Volu 005 Order, Char	ne: Exhibit No. SFC t 15		÷ ;	h 2004 Order,						
c <sub>5</sub> ) ourc	es: Rev	venue: Volumes , Table 1; Costs o	* Grandfathered	Rate; 1992 Volu 005 Order, Char	ne: Exhibit No. SFC t 15 <b>Oregon Line</b>	0-83; 1989, 1995-1	999 Volume: Marc	h 2004 Order,						
c <sub>5</sub> ) ourc	es: Rev	Grandfathered Revenue (2)	Grandfathered of Service: June 2     Cost of Service (3)	Rate; 1992 Volu 005 Order, Char Revenue Change (4)	ne: Exhibit No. SFC t 15 Oregon Line Cost of Service Change (5)	0-83; 1989, 1995-1 Unweighted Change (6)	999 Volume: Marci Gross Margin (7)	h 2004 Order, Gross Margin Change (8)						
c <sub>5</sub> ) ourc	es: Rev ndix C, Year	Grandfathered Revenue	* Grandfathered of Service: June 2 Cost of Service	Rate; 1992 Volu 005 Order, Char Revenue Change	ne: Exhibit No. SFC t 15 <b>Oregon Line</b> Cost of Service Change	0-83; 1989, 1995-1 Unweighted Change	999 Volume: Marc Gross Margin	Gross Margin Change						
c <sub>5</sub> )	es: Rev ndix C, Year	Grandfathered Revenue (2)	Grandfathered of Service: June 2     Cost of Service (3)	Rate; 1992 Volu 005 Order, Char Revenue Change (4)	ne: Exhibit No. SFC t 15 Oregon Line Cost of Service Change (5)	0-83; 1989, 1995-1 Unweighted Change (6)	999 Volume: Marci Gross Margin (7)	Gross Margin Change (8)						
c <sub>5</sub> ) ource	es: Rev ndix C, Year (1)	Grandfathered Revenue (2) (\$000s) \$ 5,709	Cost of Service (3) (\$000s)	Rate; 1992 Volu 005 Order, Char Revenue Change (4)	ne: Exhibit No. SFC t 15 Oregon Line Cost of Service Change (5)	0-83; 1989, 1995-1 Unweighted Change (6)	999 Volume: Marci Gross Margin (7) Col. (2)- Col. (3) \$ 1,012	Gross Margin Change (8)						
b)           b)           b)           b)	Year (1) 1992	Grandfathered Revenue (2) (\$000s) \$ 5,709 \$ 6,106	Cost of Service (3) (\$000s) \$ 4,697	Rate; 1992 Volu 005 Order, Char Revenue Change (4) (c-b)/b	ne: Exhibit No. SFC t 15 Oregon Line Cost of Service Change (5) (c-b)/b	Unweighted Change (6) Col. (4)-Col. (5)	999 Volume: Marc Gross Margin (7) Col. (2)- Col. (3) \$ 1,012	Gross Margin Change (8) (c-b)/b -36.86						
b) b) c1) c25)	Year (1) 1992 1995	Grandfathered Revenue (2) (\$000s) \$ 5,709 \$ 6,106	* Grandfathered of Service: June 2 (3) (\$000s) \$ 4,697 \$ 5,467	Rate; 1992 Volu 005 Order, Char Revenue Change (4) (c-b)/b 6.96%	ne: Exhibit No. SFC t 15 Oregon Line Cost of Service Change (5) (c-b)/b 16.39%	Unweighted Change (6) Col. (4)-Col. (5) -9.44%	Gross           Margin           (7)           Col (2)- Col (3)           \$           1,012           \$           639           \$           19	Gross Margin Change (8) (c-b)/b						
5) 5) 5)	es: Rev ndix C, Year (1) 1992 1995 1996	Grandfathered Revenue (2) (\$000s) \$ 5,709 \$ 6,106 \$ 6,155 \$ 5,917	* Grandfathered of Service: June 2 Cost of Service (3) (\$000s) \$ 4,697 \$ 5,467 \$ 6,136	Rate; 1992 Volu 005 Order, Char Change (4) (c-b)/b 6.96% 7.81%	ne: Exhibit No. SFC t 15 Oregon Line Cost of Service Change (5) (c-b)/b 16.39% 30.64%	D-83; 1989, 1995-1 Unweighted Change (6) Col. (4)-Col. (5) -9.44% -22.82%	999 Volume: Marc Gross Margin (7) Col (2)- Col (3) \$ 1,012 \$ 639 \$ 19 \$ (481)	Gross Margin Change (8) (c-b)/b -36.86' -98.14'						

This check confirms that a methodology that evaluates the change in margin will generate the appearance of substantial change far more frequently than a methodology based on broad measures of economic change that I will describe below. If the Commission were to substitute a gross margin test such as that shown in Table 4 for its existing broad-based measurement, it could expect far more frequent complaints against grandfathered rates.

I believe the Commission should reject the attempt by these Complainants to introduce a wholesale change in the Commission's approach based on the need to correct a relatively narrow arithmetic issue. As I demonstrated above, a relatively simple adjustment preserves the Commission's preferred approach.

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36. In any event, even under Mr. O'Loughlin's approach of analyzing the gross margin, if the "B" value – 1992 data – is included, substantial change cannot be demonstrated. As Table 5 below illustrates, using Mr. O'Loughlin's methodology, but adding in the information from the 1992 cost of service and grandfathered revenues shows that the over-recovery since 1992 has declined by 13%.

### Table 5 Reproduction of O'Loughlin's Table 5 Changes in Calnev's Interstate Revenue Relative to Cost of Service Including 1992 Base Period (\$000)

			1991 Base Period	1992 Base Period	2006 Interstate Transportation Only Complaint Period Unadjusted Form 6
			[A]	[B]	[C]
1	Estimated Allow ed Equity Return		2,789	4,008	3,380
2	Transportation Cost of Service		16,900	16,598	33,581
3	Transportation Revenue 2006 at Grandfathered Rate	[2]*0.83	16,900	19,291	35,524
4	Overrecovery (Underrecovery) of Cost of Service	[3] - [2]	(0)	2,693	1,943
5	After-Tax Overrecovery	[4]*(1-tax rate)	(0)	1,620	1,247
6	Increase in After-Tax Overrecovery Betw een 1991 Basis Period and 2006	[5][C] - [5][B]			(373)
7	Percent Change in Embeded Equity Return	[6]/[1][A]			-13%

Notes:

1991 and 2006 inputs are taken from Mr. O'Loughlin's Table 5.

1992 inputs are taken from 1992 cost-of-service calculation	2 inputs are taken from 1992 cost-of-service calculations provided in Exhibit No. RGV-4.					
	<u>1991</u>	1992	2006			
Interstate Volumes	20,361	23,242	42,800			
Tax Rate	40.41%	39.83%	35.84%			

# 37. In other words, Mr. O'Loughlin's omission of 1992 data not only contravenes the Commission's methodology, the omission masks the truth that there has been no substantial change in 2006 on Calnev when compared to 1992. Table 5 demonstrates two important points. First, it demonstrates that by ignoring 1992,

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Mr. O'Loughlin dramatically altered his results. In addition, it demonstrates the extreme sensitivity of his methodology to relatively small changes. In my opinion no sensible analysis of Calnev's economic circumstances would show a -13% decline in its economic circumstances with one set of assumptions and a 45% increase in its economic circumstance with only a slightly different set of assumptions. This example demonstrates that the Commission should retain the current methodology it employs, and defended before the Court of Appeals, with the modifications I suggested above. Adopting Mr. O'Loughlin's approach would generate ridiculous results. However, even if the Commission were to adopt his approach, simply adhering to the standard first set forth in *Santee* – including 1992 data – demonstrates that a substantial change has not occurred.

# **Conclusions**

38. From my analysis I draw several conclusions. The Complainant witnesses continue to apply a variety of incorrect standards in attempting to show that a substantial change has occurred in the economic circumstances that were the basis of Calnev's grandfathered rate. For example, Mr. Ashton simply compares grandfathered revenue to cost of service in the current period, ignoring the explicit requirements to assess whether a change has occurred since the enactment of EPAct. Counsel for BP and Exxon simply reattach Mr. Crowley's previous affidavits which the Commission has already found lacking. Mr. O'Loughlin carves the "B" value out of the Commission's established and court-affirmed (C-B)/A test, thereby ignoring the Commission's guidance in *Santee*, and attempts to

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use a relatively minor and technical issue regarding adding percentage changes as a springboard to completely alter the Commission's method of evaluating substantial change. Most importantly, my testimony clearly demonstrates that, comparing the change in the economic circumstances that has occurred since the enactment of EPAct with the circumstances that were the basis of the rate, no change has occurred. In fact, Calnev's circumstances have declined slightly.

39. For these reasons, I conclude that the Complainants have failed to show a substantial change in economic circumstances that were the basis for Calnev's grandfathered rate.



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# **ROBERT G. VAN HOECKE**

# Principal

Mr. Van Hoecke has over twenty years experience in the oil pipeline business. For over twelve years, Bob held various positions with William Pipe Line Company ("WPL"), including Manager of Regulatory Affairs. Since leaving WPL, Bob has provided consulting services to industry, primarily relating to cost of service, market studies and business planning. Bob has provided expert testimony in numerous matters relating to pipeline tariffs, cost of service and business practices.

# **Relevant Experience**

# Rates and Regulation

- For WPL, directed company's Phase II defense in rate case before the FERC (IS-90-21-000 et al.). Responsible for developing the course of defense and selecting appropriate expert witnesses to testify on the company's behalf. Supervised development of various stages of discovery, direct testimony, rebuttal testimony and case preparation. Served as chief company witness and performed short-run marginal cost analysis of integrated pipeline network containing more than 40,000 distinct routes.
- Presented testimony in a FERC complaint proceeding to determine whether certain bookkeeping services provided by a common carrier pipeline were jurisdictional.
- Expert testimony regarding the proper method for determining just and reasonable transportation charges for unregulated carbon dioxide pipelines in two separate class action disputes initiated by royalty interest owners in the Federal District Court of New Mexico and Colorado.
- Expert testimony regarding the proper method for determining just and reasonable costbased transportation charges for regulated oil pipelines at the FERC.
- Expert testimony regarding rate reasonableness and revenue adequacy on behalf of an anhydrous ammonia pipeline at the Surface Transportation Board (STB).
- Expert testimony regarding just and reasonable rates for the Trans Alaska Pipeline Settlement ("TAPS") under various alternative cost of service methodologies at the Regulatory Commission of Alaska and the FERC.
- Expert testimony regarding the application of standards set forth in the 1992 Energy Policy Act ("EPAct") for determining whether substantially changed economic circumstances have occurred for rates previously deemed to be just and reasonable under the EPAct.
- Prepared market evaluation, laid-in cost data, and testimony for market-based rate applications for several oil pipelines seeking market-based rates at the FERC.
- Prepared market evaluation and laid-in cost analysis to support oil industry mergers and acquisitions at the Federal Trade Commission.



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# Economics and Finance

- Assisted in the financial and regulatory evaluation of potential acquisition opportunities.
- Participated in the development of a historical cost trend analysis for the oil pipeline industry related to the oil pipeline tariff index.
- Provided expert testimony regarding the reasonableness of certain decisions made by a majority partner in a joint venture pipeline in a dissolution action initiated by a minority partner before the Federal District Court of Missouri.

# **Commercial Analysis**

- Market evaluations and determining appropriate competitive tariff structures to maximize a pipeline's profitability. Conducting competitive analysis of potential market encroachments and assisting pipeline clients in developing a series of strategic and tactical responses. Developing the data and testimony required for market-based rate applications at the FERC.
- Performing economic analysis of proposed business development projects to assist pipeline management in evaluating various business strategies.
- While with WPL, responsible for performing market evaluations and establishing competitive tariff rates and ancillary fees to maximize profitability. Worked closely with Marketing and Business Development groups to develop and implement market-based, negotiated rates with strategic shippers and joint pipeline carriers.

# Testimony

Feb. 27, 2008	Submitted Prepared Answering Testimony on behalf of SFPP, L.P. at the Federal Regulatory Commission in response to complaint filed by BP West Coast Products, LLC, ExxonMobil Oil Corporation, and ConocoPhillips Co. in Docket No. OR-03-5-001
Nov. 27, 2007	Filed Affidavit ion behalf of Calnev Pipe Line LLC at the Federal Energy Regulatory Commission in response to complaint filed by ExxonMobil Oil Corporation in Docket No. OR07-5-000.
Jul. 20, 2007	Submitted Affidavit in behalf of the Petition for Declaratory Order of Enbridge Pipelines (Southern Lights) LLC at the Federal Energy Regulatory Commission supporting an innovative rate structure for the new pipeline in Docket No. OR07-15.
Mar. 22, 2007	Submitted Expert Designee Report on behalf of Cortez Pipeline Company under the terms of the Arbitration Agreement established in CO2 Committee, Inc vs. Shell Oil Company, Shell CO2 Company, Ltd., aka Kinder Morgan CO2 Company, L.P., Shell Western E&P, Inc., Mobil Producing Texas and New Mexico, Inc., and Cortez Pipeline Company.



### Exhibit No. RGV-1 Page 3 of 11

- Nov. 28-30, 2006 Presented Oral Testimony on behalf of TAPS Carriers at the Federal Energy Regulatory Commission regarding an investigation of interstate transportation rates in Docket Nos. IS05-82 and IS06-01 et al.
- Aug. 11, 2006 Filed Prepared Rebuttal Testimony at the Federal Energy Regulatory Commission on behalf of the TAPS Carriers in an investigation of interstate transportation rates in Docket Nos. IS05-82 and IS06-01 et al.
- June 29, 2006 Presented Direct Oral Testimony and Cross Examination on behalf of Cortez Pipeline in Arbitration by Agreement involving CO2 Committee, Inc. vs. Shell Oil Company, Shell CO2 Company, Ltd., aka Kinder Morgan CO2 Company, L.P., Shell Western E & P, Inc., Mobil Producing Texas and New Mexico, INC., and Cortez Pipeline Company.
- May 30, 2006 Filed Expert Report on behalf of Cortez in Arbitration by Agreement involving CO2 Committee, Inc. vs. Shell Oil Company, Shell CO2 Company, Ltd., aka Kinder Morgan CO2 Company, L.P., Shell Western E & P, Inc., Mobil Producing Texas and New Mexico, INC., and Cortez Pipeline Company.
- May 26, 2006 Filed Prepared Answering Testimony at the Federal Energy Regulatory Commission on behalf of the TAPS Carriers in an investigation of interstate transportation rates effective January 1, 2006 in Docket Nos. IS05-82 et al. and IS06-01 et al.
- Apr. 4, 2006 Filed Prepared Supplemental Direct Testimony at the Federal Energy Regulatory Commission on behalf of the TAPS Carriers in an investigation of interstate transportation rates effective January 1, 2006 in Docket No. IS06-01 et al.
- Mar. 31, 2006 Filed Affidavit at the Surface Transportation Board ("STB") on behalf of Valero, L.P. supporting its claim of materially changed circumstances which would permit the STB to vacate its prior rate prescription in Koch and thus restore ratemaking initiatives to Valero. In Docket No. 42084.
- Dec. 7. 2005 Filed Prepared Direct Testimony at the Federal Energy Regulatory Commission on behalf of the TAPS Carriers in an investigation of interstate transportation rates effective January 1, 2005 in Docket No. IS05-82 et al.
- July 18, 2005 Filed Affidavit in support of Sunoco's answer to ConocoPhillips's protest of Sunoco's application for authority to charge market-based rates in OR05-7-000.
- Apr. 12, 2005 Filed Prepared Direct Testimony on behalf of Sunoco Pipelines L.P. supporting Sunoco's application for authority to charge market-based rates in OR05-7-000.

Feb. 25 –

Mar. 2, 2005 Presented Oral Testimony and Cross Examination on behalf of SFPP in response to protest and complaint in Texaco Refining and Marketing et al. SFFP Docket Nos. OR96-2-000 et al. and IS98-1-000.



### Exhibit No. RGV-1 Page 4 of 11

- Jan. 28, 2005 Filed Prepared Rebuttal Testimony on behalf of SFPP in response to protest and complaint in Texaco Refining and marketing et al. SFFP LP Docket Nos. OR96-2-000 et al. and IS98-1-000.
- Dec. 10, 2004 Filed Affidavit at the Federal Energy Regulatory Commission in support of Petition for Declaratory Order filed by Enbridge Energy Company, Inc. regarding initial rated and determination of rate base for a proposed crude oil pipeline system between Chicago, IL and Cushing, OK. Docket No. OR05-1-000.
- Dec. 10, 2004 Filed Prepared Answering Testimony on behalf of SFPP in response to protest and complaint in Texaco Refining and Marketing, et al. v. SFPP, LP Docket Nos. OR96-2-000 et al. and IS98-1-000.
- Oct. 14, 2004 Filed Affidavit at the Surface Transportation Board on behalf of Kaneb Pipe Line Partners, L.P. rebutting certain statements and allegations contained in the verified statement of Complainant witnesses in Docket No. 42084.
- Sept. 13, 2004 Filed Affidavit at the Surface Transportation Board ("STB") on behalf of Kaneb Pipe Line Partners, L.P. supporting its claim of materially changed circumstances which would permit the STB to vacate its prior rate prescription in Koch and thus restore ratemaking initiatives to Kaneb. In Docket No. 42084.
- April 6, 2004 Filed Affidavit at the Federal Energy Regulatory Commission discussing entitlement of third party shippers to reparations. Big West vs. Frontier, Docket No. OR01-3.
- April 5, 2004 Filed Affidavit at the Federal Energy Regulatory Commission supporting the response of Frontier Pipeline Company to the request for rehearing of Big West Oil Company and Chevron Products Company. Docket No. OR01-02-000 and OR01-04-000.
- Dec. 11, 2003 Presented Oral Testimony and Cross Examination on behalf of the TAPS Carriers in the matter of Tariff Rates To Be Effective January 1, 2003 for the Intrastate Transportation of Petroleum over the Trans Alaska Pipeline System and the Investigation Into the 2001 and 2002 Tariff Rates for the Intrastate Transportation of Petroleum over the Trans Alaska Pipeline System before the Regulatory Commission of Alaska. P-03-4.
- Oct. 15, 2003 Submitted Rebuttal on behalf of the TAPS Carriers in the matter of Tariff Rates To Be Effective January 1, 2003 for the Intrastate Transportation of Petroleum over the Trans Alaska Pipeline System and the Investigation Into the 2001 and 2002 Tariff Rates for the Intrastate Transportation of Petroleum over the Trans Alaska Pipeline System before the Regulatory Commission of Alaska. P-03-4.
- Sep. 10, 2003 Filed Affidavit at the Federal Energy Regulatory Commission in support of Shell Pipeline Company LP's motion to compel discovery in OR02-10.
- Aug. 29, 2003 Submitted Prepared Direct Testimony at the Federal Energy Regulatory Commission on behalf of Shell Pipeline Company LP in support for its application for authority to charge market-based rates. Docket No. OR02-10.



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- Jul. 24, 2003 Filed Affidavit at the Federal Energy Regulatory Commission in support of Shell Pipeline Company LP's motion to extend the procedural schedule in OR02-10.
- Jun. 10, 2003 Submitted Prepared Answering and Rebuttal Testimony at the Federal Energy Regulatory Commission supporting Platte FERC Tariff No. 1474 in Docket No. IS02-384-000 et al.
- Jun. 3, 2003 Submitted Prepared Direct Testimony on behalf of the TAPS Carriers in the matter of Tariff Rates To Be Effective January 1, 2003 for the Intrastate Transportation of Petroleum over the Trans Alaska Pipeline System and the Investigation Into the 2001 and 2002 Tariff Rates for the Intrastate Transportation of Petroleum over the Trans Alaska Pipeline System before the Regulatory Commission of Alaska. P-03-4.
- Dec. 20, 2002 Submitted Prepared Direct Testimony at the Federal Energy Regulatory Commission supporting Platte FERC Tariff No. 1474 in Docket No IS02-384-0000 et al.
- Oct. 28, 2002 Submitted Reply Testimony at the Federal Energy Regulatory Commission on behalf of Shell Pipeline Company in response to protest by Phillips Petroleum Co., Tosco Corporation, and ToscoPetro Corp. Docket No. OR02-10-000.
- Aug. 9, 2002 Submitted Testimony at the Federal Energy Regulatory Commission in support of reparations calculations proposed by Frontier Pipeline Company in Docket Nos. OR01-2-00 and OR01-4-000.
- Jul. 9, 2002 Submitted Testimony at the Federal Energy Regulatory Commission on behalf of Shell Pipeline Company in support for its application for authority to charge market-based rates. Docket No. OR02-10-000.
- Jan. 11-31, 2002 Cross-examination in complaint of ARCO Products Company et al. vs. SFPP, LP in Docket Nos. OR96-2-000, et al. before the Federal Energy Regulatory Commission.
- Nov. 2, 2001 Filed Affidavit at the Federal Energy Regulatory Commission supporting Plantation Pipe Line Company's Petition for Declaratory Order regarding initial rates for proposed new pipeline service from Bremen, Georgia to Chattanooga and Knoxville, Tennessee OR02-1-000.
- Jul. 31, 2001 Filed Prepared Reply Testimony on behalf of SFPP at the Federal Energy Regulatory Commission in response to complaint of ARCO Products Company et al. in Docket Nos. OR96-2-000, et al.
- May 15, 2001 Filed Prepared Answering Testimony on behalf of SFPP in response to complaint of ARCO Products Company et al. in Docket Nos. OR96-2-000, et al.
- Apr. 23-26, 2001 Presented Oral Testimony on behalf of TAPS CARRIERS in the matter of the correct calculation and use of acceptable input data to calculate the 1997, 1998 1999, and 2000 tariff rates for the intrastate Transportation of Petroleum over the Trans Alaska Pipeline System before the Regulatory Commission of Alaska P97-4 and P97-7.



### Exhibit No. RGV-1 Page 6 of 11

- Apr. 2, 2001 Filed Affidavit with the Superior Court of Arizona, Tax Court discussing Commission regulations regarding the concept of Original Cost in SFPP, L.P. v. Arizona Department of Revenue No. TX 1999-00532.
- Mar. 29, 2001 Filed Rebuttal Report on behalf of Cortez Pipeline Company in CO<sub>2</sub> Claims Coalition, et al., vs. Shell Oil Company, et al. in the United States District Court for the State of Colorado CIV NO. 96-Z-2451.
- Mar. 26, 2001 Filed Affidavit at the Federal Energy Regulatory Commission supporting the response of Anschutz Ranch East Pipeline to the complaint made by Chevron Products Company. Docket No. OR01-05-000.
- Mar. 20, 2001 Submitted Testimony at the Federal Energy Regulatory Commission on behalf of West Shore Pipe Line Company in support for its application for authority to charge market-based rates. Docket No. OR01-06-000.
- Mar. 14, 2001 Filed Affidavit at the Federal Energy Regulatory Commission supporting the response of Frontier Pipeline Company to answer of complaint made by Chevron Products Company. Docket No. OR01-04-000.
- Mar. 13, 2001 Filed Affidavit at the Federal Energy Regulatory Commission supporting the response of Anschutz Ranch East Pipeline Inc. to the amended complaint made by Big West Oil Company. Docket No. OR01-03-000.
- Mar. 5, 2001 Filed Affidavit at the Federal Energy Regulatory Commission supporting the response of Frontier Pipeline Company to answer of complaint made by Big West Oil Company. Docket No. OR01-02-000.
- Feb. 26, 2001 Rebuttal Testimony on behalf of TAPS CARRIERS in the matter of the correct calculation and use of acceptable input data to calculate the 1997, 1998, 1999 and 2000 tariff rates for the Intrastate Transportation of Petroleum over the Trans Alaska Pipeline System before the State of Alaska, Regulatory Commission of Alaska, P-97-4.
- Feb. 6, 2001 Filed Affidavit at the Federal Energy Regulatory Commission supporting the response of Anschutz Ranch East Pipeline Inc. to the complaint made by Big West Oil Company. Docket No. OR01-03-000.
- Jan. 29, 2001 Filed Affidavit at the Federal Energy Regulatory Commission supporting the response of Frontier Pipeline Company to the complaint made by Big West Oil Company. Docket No. OR01-02-000.
- Dec. 20, 2000 Prepared Direct Testimony, filed with the FERC, in support of Chase Transportation Company's application for authority to charge market-based rates OR01-1-000.
- Nov. 14, 2000 Presented oral testimony on behalf of Kinder Morgan Energy Partners, L.P. before the state of Arizona, Board of Equalization regarding the proper valuation of SFPP's pipeline assets in the state of Arizona.
- Jul. 12, 2000 Second Prepared Direct Testimony on behalf of TAPS CARRIERS in the matter of the correct calculation and use of acceptable input data to calculate the 1997, 1998, 1999 and 2000 tariff rates for the Intrastate Transportation of Petroleum over the Trans Alaska Pipeline System before the State of Alaska, Regulatory Commission of Alaska, P-97-4.



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- May 9, 2000 Submitted second report to the American Arbitration Association regarding oil pipeline tariff regulations rebutting testimony of Marcum Midstream-Farstad, LLC in the arbitration between Marcum Midstream-Farstad, LLC et .al. vs. Amoco Oil Company. Case No. 70 198 00294-99.
- May 5, 2000 Filed Affidavit at the Federal Energy Regulatory Commission supporting the Response of ExxonMobil Pipeline Company to the Motion to Intervene of BP Exploration & Oil, Inc. in Opposition to ExxonMobil Pipeline Company's Petition for Declaratory Order and Petition for Discovery regarding initial transportation rates on the Hoover Offshore Oil Pipeline System ("HOOPS") OR00-2-000.
- May 2, 2000 Submitted Testimony at the Federal Energy Regulatory Commission on behalf of Equilon Pipeline Company, LLC in support of its cost-of-service filing in IS00-208-000.
- Mar. 20, 2000 Submitted report to the American Arbitration Association regarding oil pipeline tariff regulations in support of Amoco Oil, Company's position in the arbitration between Marcum Midstream-Farstad, LLC et al. vs. Amoco Oil Company. Case No. 70 198 00294-99.
- Mar. 9, 2000 Filed Affidavit at the Federal Energy Regulatory Commission supporting ExxonMobil Pipeline Company's Petition for Declaratory Order regarding initial transportation rates on the Hoover Offshore Oil Pipeline System ("HOOPS") OR00-2-000.
- Feb. 15, 2000 Submitted Testimony at the Federal Energy Regulatory Commission on behalf of Marathon Ashland Pipe Line LLC in support of its application for the authority to charge Market-Based Rates in OR00-1-000.
- Jun. 16, 1999 Submitted Testimony at the Federal Energy Regulatory Commission on behalf of Amoco Pipeline Company in support of its cost-of-service filing in IS99-268-000.
- Apr. 30, 1999 Supplemental Testimony on behalf of Cortez Pipeline Company in CO<sub>2</sub> Claims Coalition, et al., vs. Shell Oil Company, et al. in the United States District Court for the State of Colorado CIV NO. 96-Z-2451.
- Feb. 19, 1999 Supplemental Testimony on behalf of Explorer Pipeline Company as part of its Motion for Summary Disposition in its Application for Market-Based Rates at the Federal Energy Regulatory Commission, OR99-1-000.
- Jan. 29, 1999 Oral testimony and cross-examination in Conoco Pipeline Company, Inc. vs. Transmontaigne Pipeline, Inc. in the United States District Court for the Western District of Missouri, Southwest Division, Case No. 97-5085-CV-SW-1.
- Jan. 13, 1999 Deposition in CO<sub>2</sub> Claims Coalition, et al., vs. Shell Oil Company, et al. in the United States District Court for the State of Colorado CIV NO. 96-Z-2451.
- Nov. 23, 1998 Prepared Testimony on behalf of Cortez Pipeline in CO<sub>2</sub> Claims Coalition, et al., vs. Shell Oil Company, et al. in the United States District Court for the State of Colorado CIV NO. 96-Z-2451.



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- Oct. 15, 1998 Submitted Testimony on behalf of Explorer Pipeline Company as part of its Application for Market-Based Rates at the Federal Energy Regulatory Commission, OR99-1-000.
- Oct. 8, 1998 Prepared Direct Supplemental Testimony on behalf of the TAPS Owners in the Alaska Public Utilities Commission Docket No. P-97-4, the protest of the 1997 and 1998 Tariff Rates for the Intrastate Transportation of Petroleum over the Trans Alaska Pipeline System (revised Oct. 15, 1999).
- Sep. 25, 1998 Deposition in Conoco Pipeline Company, Inc. vs. Transmontaigne Pipeline, Inc. in the United States District Court for the Western District of Missouri, Southwest Division, Case No. 97-5085-CV-SW-1.
- Aug. 14, 1998 Testimony in Conoco Pipeline Company, Inc. vs. Transmontaigne Pipeline, Inc. in the United States District Court for the Western District of Missouri, Southwest Division, Case No. 97-5085-CV-SW-1.
- Mar. 2, 1998 Rebuttal Testimony in CF Industries, et al., vs. Koch Pipeline Company, LP. at the Surface Transportation Board, STB Docket No. 41685.
- Dec. 17, 1997 Deposition in Doris Feerer, et al., vs. AMOCO Production Company in the United States District Court for the State of New Mexico CIV NO. 95-00012-JC/WWD.
- Nov. 10, 1997 Direct Testimony in CF Industries vs. Koch Pipeline Company, LP. at the Surface Transportation Board, STB Docket No. 41685.
- May 5, 1997 Doris Feerer, et al., vs. AMOCO Production Company in the United States District Court for the State of New Mexico CIV NO. 95-00012-JC/WWD.
- Dec. 1995 Cross-examination in Phase II of Williams Pipe Line Company, IS90-21-000 et al., before the Federal Energy Regulatory Commission.
- Oct. 26, 1995 Rebuttal Testimony in Phase II of Williams Pipe Line Company, IS90-21-000 et al., before the Federal Energy Regulatory Commission.
- Jul. 21, 1995 Supplemental Direct Testimony in Phase II of Williams Pipe Line Company, IS90-21-000 et al., before the Federal Energy Regulatory Commission.
- Jul. 1995 Deposition in Phase II of Williams Pipe Line Company, IS90-21-000 et al., before the Federal Energy Regulatory Commission.
- Jan. 23, 1995 Direct Testimony in Phase II of Williams Pipe Line Company, Docket No. IS90-21-000 et al., before the Federal Energy Regulatory Commission.
- Jul. 30, 1993 Verified Statement in Kerr-McGee Refining Corporation and Texaco Refining and Marketing, Inc. vs. Williams Pipe Line Company, Docket No. OR91-01-000, before the Federal Energy Regulatory Commission.

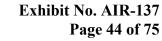


# **Presentations**

- Changes in North American Logistics and Regulatory Environment (September 2007). Association of Oil Pipelines, Annual Business Conference, Los Angeles, California.
- **FERC Jurisdictional or Not? (September 2007)**. Association of Oil Pipelines, Annual Business Conference, Los Angeles, California.
- Grandfathered Rates, Changed Circumstances (September 2007). Association of Oil Pipelines, Annual Business Conference, Los Angeles, California.
- **FERC Jurisdictional and Non-Jurisdictional Services (May 2006)**. Association of Oil Pipelines, Annual Business Conference, Minneapolis, Minnesota.
- FERC Jurisdictional and Non-Jurisdictional Services (May 2005). Association of Oil Pipelines, Annual Business Conference, New Orleans, Louisiana.
- **FERC Form 6 (May 2004)**. Association of Oil Pipelines, Annual Business Conference, St. Petersburg, Florida.
- FERC Jurisdictional and Non-Jurisdictional Services (May 2004). Association of Oil Pipelines, Annual Business Conference, St. Petersburg, Florida.
- FERC Jurisdictional and Non-Jurisdictional Services (May 2003). Association of Oil Pipelines, Annual Business Conference, Baltimore, Maryland.
- FERC Form 6 Page 700 (May 2002). Association of Oil Pipelines, Accounting and Regulatory Workshop, St. Petersburg, Florida.
- **FERC Jurisdictional and Non-Jurisdictional Services (May 2002)**. Association of Oil Pipelines, Accounting and Regulatory Workshop, St. Petersburg, Florida.
- Market-based Rates for Oil Pipelines (May 2001). Association of Oil Pipelines, Accounting and Finance Workshop, New Orleans, Louisiana.
- Market-based Rates for Oil Pipelines (May 2000). Association of Oil Pipelines, Accounting and Finance Workshop, San Antonio, Texas.
- Market-based Rates (May 1999). Association of Oil Pipelines, Accounting and Finance Workshop, San Antonio, Texas.
- **FERC Form 6 (May 1998)**. Association of Oil Pipelines, Accounting and Finance Workshop, Atlanta, Georgia.



- FERC's Indexation of Oil Pipeline Rates (April 1998). American Petroleum Institute, Pipeline Conference, Houston, Texas.
- Applying for Market-based Rates (May 1997). Association of Oil Pipelines, Accounting and Finance Workshop, Atlanta, Georgia.
- Oil Pipeline Rate Regulation (March 1997). Executive Enterprises, Oil Pipeline Regulation, Houston, Texas.
- **Pipeline Economics (1992-1996)**. American Petroleum Institute, School of Pipeline Technology, Harris College, Houston, Texas.
- Overview of Current Oil Pipeline Regulations (May 1996). Association Of Oil Pipelines, Accounting and Finance Workshop, St. Louis, Missouri.
- **Oil Pipeline Rate Regulation (October 1995)**. Executive Enterprises, Alternative Ratemaking and Gas Price Methodologies, Houston, Texas.
- Challenges Facing Oil Pipelines (June 1995). Executive Enterprises, Oil Pipeline Ratemaking Strategies for the 90s, Houston, Texas.
- **Recent FERC Rulemakings (May 1995)**. Association of Oil Pipelines, Accounting and Finance Workshop, St. Louis, Missouri.
- Quantifying Competition in the Quest for Market-Based Rates (May 1994). Association of Oil Pipelines, Accounting and Finance Workshop, Dallas, Texas.
- The Future of Oil Pipeline Ratemaking (May 1993). Association of Oil Pipelines, Accounting and Finance Workshop, San Antonio, Texas.





# **Prior Experience**

Klick, Kent & Allen, Inc. (1997 – 1998)	Senior Consultant Led client engagements regarding oil pipeline regulatory matters; provided financial and economic consulting services to clients regarding strategic planning, market analysis, ratemaking and litigation support.
Williams Pipe	Manager, Tariffs and Regulatory Affairs
Line Company	Directed company's Phase II defense in rate case before the FERC (IS-
(1993 – 1997)	90-21-000 et al.).
Williams Pipe	Manager, Strategic Planning and Tariffs
Line Company	Supervised the preparation of monthly, annual and long-range forecasts
(1990-1993)	of volumes, revenues and related variance comments.
Williams Pipe	Supervisor, Health and Safety
Line Company	Responsible for establishing system-wide health and safety programs for
(1987-1990)	approximately 700 employees in 10 states.
Williams Pipe Line Company (1986-1987)	Operations Supervisor Responsible for supervising all aspects of pipeline terminal and pump station operations for terminal complex handling refined petroleum, fertilizer, asphalt and LPG.
Williams Pipe	Various Positions in Field Operations
Line Company	Responsible for various aspects of pipeline operation and administration
(1984-1986)	at the terminal, station and regional field office level.

# **Education**

Northwestern University	Pipeline Economics and Management Program
University of Kansas	BS Business Administration

Exhibit RGV-2 Page 1 of 232

# UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

ExxonMobil Oil Corporation,	ş
Complainant	\$
-	ş
V.	§
	§
Calnev Pipe Line LLC,	§
Kinder Morgan GP Inc.	§
Kinder Morgan Inc.	§
Respondents	8

Docket No. OR07-5-000

# AFFIDAVIT OF ROGERT G. VAN HOECKE

# I. Introduction

- 1. My name is Robert G. Van Hoecke. I am a Principal with Regulatory Economics Group, LLC, a firm specializing in economic, financial, and regulatory consulting for the pipeline industry. My business address is 2325 Dulles Corner Boulevard, Suite 470, Herndon, Virginia 20171. I have over 20 years of experience working either directly for or as a consultant to major companies in the oil pipeline industry. I have presented testimony regarding the regulation of oil pipelines on numerous occasions before the Federal Energy Regulatory Commission ("FERC" or "Commission"), the Surface Transportation Board, various state regulatory agencies, and federal and state courts. A detailed statement of my qualifications is attached hereto as Exhibit No. RGV-1.
- 2. I am providing this affidavit on behalf of Calnev Pipe Line LLC ("Calnev"). The purpose of this affidavit is to respond to the affidavit of Mr. Patrick Crowley attached as Exhibit B to the Amended Complaint of ExxonMobil Oil Corporation,

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# Exhibit RGV-2 Page 2 of 232

in Docket No. OR07-5-000. Specifically, I will address conceptual errors that Mr. Crowley has made in attempting to apply the Commission's test for "substantially changed circumstances" under Section 1803 of the Energy Policy Act of 1992 ("EPAct") to Calnev's grandfathered rates. Next, I will show how even using Mr. Crowley's numbers, applying the proper test for substantially changed circumstances leads to the conclusion that Calnev has not experienced a substantial change in the economic circumstances underlying its interstate rates. Finally, I will identify several errors in Mr. Crowley's numbers and demonstrate how, after correcting these errors, Calnev has not experienced a substantial change in the economic circumstances that were the basis of its grandfathered rates.

# II. The Standards for Evaluating Substantially Changed Circumstances

3. Beginning at page 2, line 18 and continuing on to page 3, Mr. Crowley purports to describe the Commission's "substantially changed circumstances" test. He then describes the nature of "grandfathered" rates, noting that pursuant to Section 1803(a) of EPAct Congress deemed most existing oil pipeline rates "just and reasonable" under the Interstate Commerce Act ("ICA"). Mr. Crowley correctly states that in order to challenge a grandfathered rate a complaint must demonstrate that a substantial change has occurred in the economic circumstances that were the basis for the grandfathered rate and that this change occurred after the passage of EPAct, October 24, 1992. In the specific case of Calnev, this means that the \$0.83 rate that became effective on September 2, 1991 is the grandfathered rate protected under EPAct. If ExxonMobil wishes to reduce

2

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Calnev's rate below its grandfathered level, it is insufficient for ExxonMobil to merely contend that costs exceed revenues. ExxonMobil must demonstrate that a substantial change in the economic circumstances that were the basis of the grandfathered rate has occurred. Mr. Crowley claims that the evidence set forth on Page 3 of his affidavit meets the Commission's standard. However, an analysis of his calculations clearly demonstrates that he is misapplying the Commission's standard.

4. Before discussing Mr. Crowley's errors, it is useful to describe the tests established by the Commission to evaluate whether a substantial change has occurred. As the Commission described in the March 26, 2004 Opinion in the SFPP, L.P. ("SFPP") OR96-2 proceeding, the reference points for evaluating grandfathered rates are: the point at which the grandfathered rate was initially set – denoted as Point A; the point at which it became grandfathered pursuant to the enactment of EPAct (October 1992) – denoted as Point B; and the period prior to the filing of the complaint – denoted as Point C.<sup>1</sup> As noted above, EPAct requires the complainant to show that a substantial change has occurred and that this change has occurred after the passage of the EPAct in October 1992. Using these reference points, the Commission has set forth an arithmetic formula for assessing change as (C-B)/A.<sup>2</sup> In addition, the Commission has observed that in order for a change to be considered substantial, the direction of the change must benefit the pipeline. In other words, if costs decreased by a substantial amount, and

<sup>&</sup>lt;sup>1</sup> ARCO Prods. Co. v. SFPP, L.P., 106 FERC ¶ 61,300, at P 19 (2004) ("March 2004 Order").

<sup>&</sup>lt;sup>2</sup> Depending on the circumstances, the Commission may at times also apply (C-A)/A. In his affidavit, Mr. Crowley also presents the results for (C-B)/B–a comparison the Commission rejected in its March 2004 Order. The analysis discussed below provides all three calculations.

everything else remained constant, the pipeline would be better off and this would represent a substantial change. By contrast, if costs increased (even by a substantial amount), and other elements remained constant, the pipeline would be worse off and this would not be a basis for a finding of substantial change under EPAct Section 1803. In addition, the combined impact of changes in volume and cost must also be considered. If volumes increase substantially but costs also increase by a similar amount, a substantial change has not occurred.

5. Mr. Crowley commits his first error by comparing the change in cost-of-service to the change in *revenue*. Specifically, he subtracts the increase in cost from the increase in revenue to find a substantial change of approximately 51% (See Chart A of Crowley Affidavit). He claims this test is consistent with the Commission's March 26, 2004 decision in SFPP. However, even a cursory review of this decision reveals that the Commission did not combine changes in cost with changes in revenue. Instead the Commission compared changes in cost with changes in *volume*.<sup>3</sup> For example in evaluating whether changed circumstances had occurred at Phoenix the Commission states

It appears that the volumes to Phoenix did not grow as fast as SFPP had anticipated in its 1989 cost-of-service filing and in fact had declined by 1992 compared to 1989, and had increased by 1996 by only .68 percent over 1989 volumes. However, the increase in volumes between 1989 and 1997 was 7.56 percent compared to the 1989 base while cost-reductions between 1992 and 1997 were 19.09 percent compared to the 1989 base. The combined impact of the volume increase and cost decrease between 1992 and 1997, compared to 1989, is similar to that of the Yuma line in 1995. Thus, given the volume increase of 7.56 percent in 1997, when combined with the 19.09 percent decrease in

<sup>&</sup>lt;sup>3</sup> March 2004 Order at P 58.

costs by 1997, the Commission finds substantially changed circumstances as of 1997.<sup>4</sup>

This passage and other similar passages in the Commission's decision clearly state that the relevant comparison is between volumes and cost. The Commission clearly had access to revenue information in the SFPP proceeding but opted to use volumes as a proxy for economic growth. As I explain in greater detail below (see PP 14-17), the Commission astutely determined that a comparison of volume and cost provided the best means to isolate any substantial change associated with the grandfathered rate component.

6. Moreover, comparing volume and cost, as the Commission did in the March 2004 Order, represents an appropriate basis for measuring substantially changed circumstances. The specific facts of Calnev provide an example of why volume and cost provide the appropriate point of comparison. Specifically, two elements comprise revenue: the rate that the pipeline charges and the volume that moves on the pipeline. An change in either volume or rate will cause the revenue to change. At first glance, it may seem appropriate to consider the relationship between costs and revenue when assessing the pipelines economic circumstances. After all, the pipeline's profitability is based on revenues and cost not on volume and cost. However, as noted above, the grandfathered rate represents a floor below which the Commission may not prescribe a rate absent a showing of substantially changed circumstances. On the other hand, a different threshold exists to challenge the portion of a rate that is above the grandfathered level. To the extent that revenue has increased because the rate has increased, but volume and cost

<sup>&</sup>lt;sup>4</sup> *Id.* (footnote omitted).

have remained constant, a complainant may be able to challenge the nongrandfathered components of the new rate, regardless of whether substantially changed circumstances have occurred. To better illustrate this point, the following table presents an example of a hypothetical pipeline with costs of \$1000 in all three periods, volumes of 1000 barrels in all three periods and a rate of \$1.50 in the A and B periods and a rate of \$2.00 in the C period.

Table 1       Hypothetical Pipeline								
Item Period A Period B Period C								
COS	\$1000	\$1000	\$1000					
Volume	1000	1000	1000					
Rate	\$1.50	\$1.50	\$2.00					
Revenue	\$1500	\$1500	\$2000					
Change in Revenue	N/A	0%	33%					

As Table 1 demonstrates, neither costs nor volumes have increased. However, revenues have increased by 33-percent. Therefore subtracting the 0 percent decrease in costs from the 33-percent increase in revenues, as Mr. Crowley suggests is appropriate, would imply a 33-percent change in the economic circumstances of the pipeline. However, this change has occurred entirely as the result of the increase in the rate from the grandfathered level of \$1.50 to \$2.00. However, a complainant would not need to demonstrate changed circumstances to reduce the rate from \$2.00. If the Commission reduced the rate back to \$1.50, revenues would fall back to the same \$1500 level that existed in periods A and B and the change in revenue would be zero. In essence, Mr. Crowley's approach

entangles the change in revenue resulting from the rate change – such as indexing, which ExxonMobil can and does challenge apart from the grandfathered rate, with the change resulting from the change in volume. To disentangle these two elements, the Commission should continue its practice of analyzing the change in volume and the change in cost. As I discuss in Section III of my affidavit, performing this analysis, even accepting all of Mr. Crowley's numbers, demonstrates that a substantial change has not occurred on Calnev.<sup>5</sup>

7. On Page 3 line 14 through Page 4 line 3, Mr. Crowley suggests an additional test of "change in excess profit." He defines "excess profit" as the amount by which revenue exceeds cost-of-service. Presumably, using the example in Table 1, he would find excess profit of \$500 in Periods A and B and excess profit of \$1000 in Period C, an increase of \$500. Given these facts, Mr. Crowley would most likely argue that excess profit increased by 100%. While Mr. Crowley advocates considering this test for substantial change he does not actually perform the calculation. The reason that he does not perform this test may be that he assumes that revenue and costs were equal in 1991 and 1992. (See, Chart A of Crowley Affidavit). Consequently, his assumption of zero excess profit in the A and B periods would result in an undefined amount of change. In other words, he would be trying to divide his alleged "excess profit" at point C by zero. Even if calculating the change in excess profit did not generate mathematically nonsensical results, estimating the change in excess profit is not the Commission's standard. The use of an "excess profit" standard largely ignores

<sup>&</sup>lt;sup>5</sup> Below I will also address how Mr. Crowley's figures contain mathematical errors and do not accurately represent Calnev's operation at point B, October 1992, thereby making them unreliable. Correcting these errors eliminates any purported substantial change.

any potential change in carrier investment that may have occurred during the relevant periods.<sup>6</sup>

8. Comparing the change in "excess profit" as Mr. Crowley defines this term presents additional problems. When the items being compared are themselves differences between two other sets of numbers (such as revenues less costs), comparing the change in these figures will often result in what appears to be a high percentage of change. As the denominator base in the equation is reduced the amount of purported "change" increases. For example, imagine that a pipeline had costs of \$1000 and revenues of \$1001 in periods A and B. Assume in period C revenues increase by \$1 to \$1002. In this example, Mr. Crowley apparently would first determine that in Periods A and B excess profit was \$1 (1001-1000). He would then determine that in Period C it had increased to \$2. Comparing excess profits would generate unreasonably higher percentages. He would calculate a change of 100% (\$2-\$1)/\$1). While such a calculation is not arithmetically in error, any commonsense observer would realize that a single dollar of increased profit does not represent a significant change given that it costs approximately \$1000 to operate the pipeline. Moreover, the tests the Commission applied in SFPP--the change in volumes and costs--would likely indicate that no change has occurred. Given that costs had remained constant but revenues had increased slightly then the change in volumes necessary to generate a \$1 increase in revenue would likely be miniscule. By focusing on a measure with a small

<sup>&</sup>lt;sup>6</sup> See P 24 below. To the extent the Commission believes that a change in achieved return is relevant in determining if substantial change has occurred, the cost-of-service attached hereto as Exhibit No. RGV-4 demonstrates that Calnev's achieved return actually declined between 1991/1992 and the 2005/ 2006 complaint periods due to a substantial increase in Calnev's rate base. (See Exhibit No. RGV-4, Workpaper 10.)

base, rather than a broad measure, such as costs or volumes, Mr. Crowley is suggesting a test that could generate absurdly high percentages.<sup>7</sup> Indeed, because of the assumptions that he makes regarding costs and revenues in the basis periods, he cannot even apply his own tests. The Commission stated in *SFPP* that a broad measure such as costs or volumes was appropriate in assessing changed circumstances.<sup>8</sup> The United States Court of Appeals for the District of Columbia Circuit upheld this finding.<sup>9</sup> Mr. Crowley's new test of "excess profits," which he does not even apply, violates the prior Commission's finding. Moreover, he presents no evidence to suggest that Calnev has failed his alleged test.

9. Mr. Crowley claims that, because he could not find (or his counsel did not provide to him) the 1991 Calnev Form 6, he had to estimate 1991 volumes and revenues. In doing so he makes an unsupported assertion that 1992 volumes are higher than 1991 volumes. To make up for the "missing" data, he attempts to estimate 1991 volumes by averaging the 1990 and 1992 volumes. However, as Exhibit No. RGV-2 shows, 1992 volumes were actually lower than 1991 volumes.<sup>10</sup> Therefore averaging these figures produces an inaccurate result. Mr. Crowley then attempts to estimate 1991 revenue by using his alleged 1991 volumes to "step-down" (*i.e.*, reduce) the 1992 revenues. Even if this averaging and "step-down" process represented a valid approach to estimate 1991 revenues, which it does not,

<sup>&</sup>lt;sup>7</sup> Consider a small change in the cost of debt from 5% to 6%. If the Commission focused solely on this small measure of change it might conclude that a substantial change of 20% had occur (i.e., (6-5)1/5)), where in reality the 1% change in debt cost would most likely not result in a substantial change in the carrier's cost-of-service.

<sup>&</sup>lt;sup>8</sup> March 2004 Order at P 37.

<sup>9</sup> ExxonMobil Oil Corp. v. FERC, 487 F.3d 945 (D.C. Cir. 2007).

<sup>&</sup>lt;sup>10</sup> Exhibit No. RGV-2 contains excerpts of relevant Calnev Form 6 pages which were used to construct a cost-of-service based solely on public information. REG was able to obtain this information from public files and microfiche records. The volume figures for both years are shown on pp. 51 and 58.

his calculations appear to be arithmetically in error. For example, as shown on Page 601 of the 1990 Form 6, volume was 30,279,534. Volume in 1992 was 28,452,020. Averaging these two numbers generates a result of 29,365,777, a number Mr. Crowley shows nowhere in his tables.<sup>11</sup> Moreover, the change from this number to the 1992 volume is 3.11%, not the 0.1815% that Mr. Crowley presents on Page 4 of his affidavit. Because he has not provided the source or the basis of his calculation it is impossible to tell where he erred in his calculation. However, a brief review of the numbers upon which he purports to rely reveals that the numbers he is using to support his claim of substantially changed circumstances contain basic arithmetic errors.

10. Finally, Mr. Crowley incorrectly assumes that the cost-of-service in 1992 equaled the revenues in 1992. On Page 4 of his affidavit he states that "Given the EPAct 1992 determination that all oil pipeline rates as of 1992 were just and reasonable, one must assume that the tariff generated revenues were more or less equal to the total cost-of-service." Mr. Crowley's assumption has no basis and is counter-intuitive. First, he provides no evidence that Congress only intended to grandfather rates that were earning revenues equal to their cost-of-service. Indeed, absent specific evidence, such an assumption makes no sense. In essence, Mr. Crowley is assuming that Congress only intended to afford EPAct protection to rates that could be defended on a cost-of-service basis. Put another way, if a rate was generating revenue on October 24, 1992 in excess of its cost-of-service, Mr. Crowley would assume that a change in the economic circumstances had occurred on October 25, 1992. Rates that could be defended on a cost basis did

<sup>&</sup>lt;sup>11</sup> Actual volumes for 1991 were 28,962,701 barrels. See Exhibit No. RGV-2, page 51.

not require the protection afforded to them by EPAct. Mr. Crowley's assumption that Congress only intended to protect rates that did not need protection suggests that the statute had no purpose. The Commission appears to disagree with Mr. Crowley when it recognized in the March 26, 2004 Order that SFPP's grandfathered North Line rate was recovering revenues substantially in excess of costs in 1992.

Ex. S-51 demonstrates that there were three years (1995, 1996, and 1999) in which SFPP had large over-recoveries of its North Line rates, as much as 23 or 24 percent in 1995 and 1996. Ex. UIT-42 at 41 likewise asserts that a restated rate for 1996 and 1999 would be approximately 17 percent below the rate developed in the 1989 cost-of-service study, and that most of this change occurred after 1992. *However, the tables in Appendix C establish the contrary, suggesting that any significant gains in profits and return occurred before 1992* because cost-of-service factors increased in an amount sufficient to mitigate the effect of any gains in volumes. A 23 percent over- recovery is quite large, but the issue is not the level of the return but whether it has substantially changed since the enactment of the EPAct.<sup>12</sup>

Ultimately, the Commission determined that the Complainants had not demonstrated that substantially changed circumstances had occurred as to the North Line rate.

11. Mr. Crowley provides no evidence to support this nonsensical assumption. It appears that he justifies this assumption based on the lack of Page 700 information in the Form 6 in the 1991 and 1992 time periods. He also appears to be suggesting that his assumption that revenues equal cost-of-service is appropriate because he could not develop actual cost information. However, as I demonstrate in Section IV below, Mr. Crowley ignores publicly available data

<sup>&</sup>lt;sup>12</sup> March 2004 Order at P 62 (emphasis added).

Exhibit RGV-2 Page 12 of 232

sources that would have allowed him to calculate Calnev's cost-of-service in 1991 and 1992.

# III. Properly Calculating Substantial Change

12. Even if Mr. Crowley's numbers were valid, performing the correct comparisons demonstrates that a substantial change has not occurred. Specifically, the grandfathered rates were set in 1991. Therefore the 1991 costs and volumes represent point A, the 1992 costs and volumes represent point B and the 2005 and 2006 costs and volumes represent point C. Table 2 reflects these numbers taken directly from Mr. Crowley's Charts B and D.

Table 2									
Changed Circumstances Using Crowley Numbers									
Item	1	1991 (A)		1992 (B)		2005 (C)		006 (C)	
COS (\$000)	\$	21,674	\$	21,713	\$	38,272	\$	40,494	
Volume (000 bbls)		28,400		28,452		47,704		42,800	
Change in COS (C-B)/A						76.40%		86.65%	
Change in Volume (C-B)/A	]					67.79%		50.52%	
Combined Change Vol-COS	]					-8.61%		-36.13%	
Change in COS (C-A)/A	N/A				76.58%		86.83%		
Change in Volume (C-A)/A					67.97%		50.70%		
Combined Change Vol-COS					-8.61%		-36.13%		
Change in COS (C-B)/B					76.26%		86.50%		
Change in Volume (C-B)/B				67.66%		50.43%			
								-36.07%	

13. Table 2 shows that the change in Calnev's costs was greater then the increase in its volumes under all three comparison approaches—i.e. (C-A)/A, (C-B)/B and (C-B)/A. Thus the overall change in the pipeline's economic condition was negative.

- 14. This is similar to SFPP's North Line circumstances addressed by the Commission in the March 2004 Order. There the North Line volumes increased from the basis period and from 1992 but costs increased by an amount sufficient to mitigate the increase in volumes. The Commission found that for this reason the Complainants had not shown substantially changed circumstances as to the North Line rate.
- 15. Calnev's circumstances also provide a concrete demonstration of the flaw in Mr. Crowley's reliance on revenue change in his comparison. As Table 2 shows, costs have increased by an amount greater than volumes. Yet Mr. Crowley relies on the fact that revenues have increased by an amount greater than costs and therefore asserts that a substantial change has occurred. However, Calnev's currently filed rate is \$1.0773, well above the \$0.83 level that is grandfathered. Moreover, it is my understanding that the Commission has already accepted the portion of ExxonMobil's complaint challenging Calnev's currently effective rate - the portions above the grandfathered rate level. To the extent the Complainants meet their burden and show that some lower rate is appropriate, they will have eliminated that portion of the revenue increase associated with the portions of the rate above the grandfathered level. Mr. Crowley ignores this possibility and instead uses the entire amount of the revenue increase to support a showing of changed circumstances. Just as it was inappropriate to base a finding of substantial change on revenues in the hypothetical example outlined in the previous section, it would be inappropriate for the Commission to base a finding of substantial change on Calnev's revenues in this case.

13

# 16. As the Commission explained in a prior Calnev complaint proceeding, the existing Calnev rate is comprised of three separate and distinct components; the grandfathered rate (\$0.83/barrel), the "underlying existing rate" (i.e., the rate component tied to post-grandfathering rate increases that went into effect prior to 1995 – the effective date of the indexing methodology – and raised the rate to \$0.9025/barrel), and the component tied to indexing adjustments.<sup>13</sup> In this prior proceeding ARCO was allowed to challenge only the "underlying existing rate" and not the grandfathered or the subsequent indexed rate components. In doing so, ARCO claimed (and the Commission agreed) it was only required to meet its burden associated with the challenged "underlying existing rate" component and, importantly, it was not required to meet any burden associated with the components that it did not challenge (*i.e.*, the grandfathered rate or indexing components).

17. As its treatment of the prior Calnev complaint reflects, the Commission

recognizes the separate threshold tests that apply to challenges to each of these

distinct components:

**Grandfathered Rate**: "may be challenged only if the complainant 'presents evidence which establishes that there has been a substantial change after the enactment of [the Act] in the economic circumstances of the pipeline that are the basis for the rate' or a substantial change 'in the nature of the services which were the basis for the rate."<sup>14</sup>

**Index Rate**: a challenge must meet the standard under 18 C.F.R. Section 343.2(c)(1) which "must rest on a comparison of the changes in rates that are the product of indexing from year to year compared to the changes in costs during those same years."<sup>15</sup>

<sup>&</sup>lt;sup>13</sup> ARCO v. Calnev Pipe Line, LLC., 97 FERC ¶ 61,057, at 61,311 (2001) ("2001 Calnev Complaint").

<sup>&</sup>lt;sup>14</sup> SFPP, L.P., 86 FERC ¶ 61,022, at 61,061 (1999) ("Opinion No. 435").

<sup>&</sup>lt;sup>15</sup> 2001 Calnev Complaint at 61,311.

**Underlying Existing Rate**: "[t]he applicable burden of proof under the ICA thus requires a complainant to show that an [underlying] existing rate is unjust and unreasonable."<sup>16</sup>

- 18. In light of the differing standards applicable to the different rate components, it would be wholly inappropriate to apply evidence relevant to challenging one component as evidence against a different component. Sound public policy and prior Commission precedent should dictate that the complainant must challenge the changes under each of the three components separately. Just as a pipeline's post-EPAct increase in its rates does not, as the Commission recognizes, remove grandfathering protection from the pre-existing grandfathered rate, it would be inconsistent to permit the revenue impact of such a post-EPAct rate increase to factor into its evaluation of the grandfathered rate under the "substantial change" standard. Indeed, as Table 1 above demonstrates, this separation evaluation of the distinct rate components under their separate standards, as well as being consistent with Commission precedent and sound policy, conforms to logic and practicality.
- 19. It is my understanding that the Commission has already accepted the portion of ExxonMobil's complaint challenging Calnev's currently effective rate the portions above the grandfathered rate level. Here, through its use of a "revenue less cost" or "excess profit" yardstick, ExxonMobil attempts to commingle evidence relevant to a challenge to the index or "underlying rate" components (*e.g.*, revenues and costs) to impeach the grandfathered portion of Calnev's rate.<sup>17</sup> Any examination of the grandfathered portion of Calnev's rate should exclude

<sup>&</sup>lt;sup>16</sup> *Id.* 

<sup>&</sup>lt;sup>17</sup> This problem is further aggravated by Mr. Crowley's unsupported assumption that Calnev's 1992 revenues, generated by its grandfathered rate, were equal to its cost-of-service.

### Exhibit RGV-2 Page 16 of 232

changes relevant to the other rate components since the Commission can and will address the merits of those complaints separately, using the threshold standards described above. The Commission has wisely determined that to avoid an inappropriate commingling of the impact of the changes potentially related to the other rate components with its grandfathering evaluation is to examine grandfathered rates using the change in *volumes* and *costs* to measure substantially changed circumstances. Below I demonstrate that when this standard is correctly applied using publicly available information these is no substantial change in the economic circumstances of the grandfathered rate component.

# **IV.** Correcting Crowley's Errors

20. As noted above Mr. Crowley makes several basic errors in his calculations. For example, he assumes that 1991 and 1992 costs equaled 1991 and 1992 revenues. He suggests that one reason he made this assumption is that the Form 6 did not contain a Page 700 in this period. However, Mr. Crowley could have calculated a cost-of-service for each of these time periods using publicly available data. To show that Mr. Crowley could have performed this calculation, I have prepared a cost-of-service based on publicly available information.<sup>18</sup> Indeed, I find it surprising that, after the Commission provided ExxonMobil with an opportunity to amend its complaint, Mr. Crowley did not make an effort to calculate a cost-of-service for the 1991 or 1992 time period, but instead made the baseless

<sup>&</sup>lt;sup>18</sup> This cost-of-service is not intended to present the type of cost-of-service that Calnev would present in a fully litigated proceeding. Mr. Crowley could have performed a calculation of this type with minimal effort, but chose not to do so.

assumption that Calnev's cost-of-service equaled its revenue in these periods., Had Mr. Crowley performed a cost-of-service calculation for 1991 and 1992 he would not be able to demonstrate that substantially changed circumstances have occurred.

21. To calculate Calnev's 1991 cost-of-service based on publicly available data, I first began with the property and operating expense data contained in Calnev's Form 6. I have attached the relevant pages from Calnev's Form 6 reports to my affidavit as Exhibit No. RGV-2. I began by constructing Calnev's rate base. To calculate the 1983 starting rate base I used the Valuation Report from PV-1404-000, which I obtained from the files maintained by the Commission, attached herein as Exhibit No. RGV-3.<sup>19</sup> Next, I determined the original cost of Calnev's additions and retirements by reviewing Carrier Property balances reflected in their Form 6 filings. I also used the information in the Form 6 filings to identify and eliminate any write-up associated with the 1988 and 2001 acquisitions of Calney. Because of these two purchase transactions, I calculated the depreciation expense for my analysis using original cost data and the depreciation rates shown on page 216 of the Form 6. Finally, I obtained data for inflation rates, equity ratio, costof-debt, and rate of return on equity from the Prepared Direct Testimony of Erik G. Wetmore, who filed testimony on behalf of Calnev Pipe Line LLC in June of this year (Docket No. IS06-296-002).<sup>20</sup> I obtained the 2004 and 2005 federal and state tax rates from George R. Ganz's testimony filed under the same docket

<sup>&</sup>lt;sup>19</sup> These reports are maintained and are available from the Division of Tariffs and Market Development, Central, Group 4.

<sup>&</sup>lt;sup>20</sup> Mr. Crowley could have used this public source of information, or he could have made his own estimates based on other publicly available data.

number.<sup>21</sup> I have attached my cost-of-service calculations and the related

workpapers as Exhibit No. RGV-4.<sup>22</sup>

22. Table 3 below shows the cost and volume figures that Mr. Crowley would have computed had he performed the calculations using publicly available data, as I have just described above.

		Tal	ble 3				
C	hanged (	Circumstance	s Usi	ng Form 6 Nu	nber	S	
Item	1	991 (A)		1992 (B)		2005 (C)	2006 (C)
COS (\$000)	\$	19,555	\$	20,300	\$	40,387	\$ 46,056
Volume (000 bbls)		28,962		28,452		47,644	49,804
Change in COS (C-B)/A						102.72%	131.71%
Change in Volume (C-B)/A	1	N/A				66.27%	73.72%
Combined Change Vol-COS	1					-36.45%	-57.99%
Change in COS (C-A)/A						106.53%	135.52%
Change in Volume (C-A)/A						64.51%	71.96%
Combined Change Vol-COS						-42.02%	-63.55%
Change in COS (C-B)/B	7					98.95%	126.88%
Change in Volume (C-B)/B	7					67.45%	75.04%
Combined Change Vol-COS	7					-31.49%	-51.83%

23. Table 3 shows that, relative to 1991, Calnev's cost of providing service in 2005 has increased by 106.53%, while its volumes have only increased by 64.51% ((C-A)/A).<sup>23</sup> A net combined change of -42.02% against the carrier (*i.e.*, Calnev's economic circumstances have worsened, not improved). In 2006 the -63.55% net combined change demonstrates an even greater decrease in Calnev's economic circumstances. Moreover, the increase in costs in Table 3 is even greater than the increase in costs shown in Table 2. In other words, Mr. Crowley's assumption that 1991 and 1992 costs equaled revenues is demonstrably incorrect. Developing

<sup>&</sup>lt;sup>21</sup> The federal tax rates for the period 1983 to 2003 equal the maximum tax rates reflected under IRS Code, adjusted using ownership and state apportionment ratios as reflected the testimony of Mr. Ganz for 2004.
<sup>22</sup> These cost-of-service calculations were performed on a total company basis.

 $<sup>^{23}</sup>$  As the Commission explained in its March 2004 Order, if volumes at Point B are less than those at Point A, or if costs at Point B are greater than those at Point A, then substantial change should be evaluated using the (C-A)/A formula. March 2004 Order at PP 22-26.

a cost-of-service using publicly available data suggests that Calnev's costs have increased by an amount even greater than Mr. Crowley assumed, and that these cost increases further widen the difference between cost increases and volume increases.<sup>24</sup>

24. As indicated above, the Commission previously articulated that any substantial change in economic circumstances will be evaluated based on the change in volumes and costs, however in order to rebut any future assertion by ExxonMobil that Mr. Crowley's "excess profit" standard, which he failed to apply, would demonstrate a substantial change in economic circumstances, if applied, I have also prepared an achieved return analysis using the cost-of-service information contained in Exhibit No. RGV-4. As the results on Exhibit RGV-4, Workpaper 10 demonstrate, Calnev's overall achieved return was 11.39% and 11.38% in 1991 and 1992 respectively. By 2005 and 2006 Calnev's overall achieved return has declined to 7.94% and 7.97%, respectively.<sup>25</sup> A significant cause for the decline in achieved return was a substantial increase in Calnev's average trended original cost rate base from \$41.8 million and \$43.1 million in 1991 and 1992, respectively, to \$102.7 million and \$100.3 million in 2005 and 2006, respectively.<sup>26</sup>

<sup>&</sup>lt;sup>24</sup> Even if one assumes that the costs contain some amount of inflation, for which Calnev's rates have been increased, the cumulative Commission index from January 1995 through June 2007 has been approximately 19.35%. Given that Calnev has experienced an approximate 42% to 64% reduction in economic circumstances, it does not appear that adjusting the analysis to account for inflation would alter my conclusion that Calnev has not experienced a substantial change in the economic circumstances that were the basis for its grandfathered rate.

<sup>&</sup>lt;sup>25</sup> Calnev's achieved return on equity was 11.73%, 11.73%, 8.99% and 8.99% for 1991, 1992, 2005 and 2006, respectively.

<sup>&</sup>lt;sup>26</sup> Exhibit No. RGV-4, Statement E1, Line 17.

#### V. Conclusions

25. From my analysis I draw several conclusions. First, Mr. Crowley and ExxonMobil continue to apply the wrong standard in attempting to show that a substantial change has occurred in the economic circumstances that were the basis of Calnev's grandfathered rate. More importantly, applying the proper standard of comparing changes in cost and volume, even using Mr. Crowley's figures, shows that a substantial change has not occurred. For the reasons outlined in my affidavit, the Commission should continue to apply this standard. Moreover, Mr. Crowley's cost numbers in the 1991 and 1992 were based on the inappropriate assumption that costs and revenues would be equal.<sup>27</sup> If he had relied on the publicly available data he could have provided the Commission with more accurate numbers. Using these more accurate numbers in the cost and volume comparison, as I did in my tables, shows that a substantial change has not occurred. Finally, Calnev's achieved return has actually declined between the 1991/1992 period to the 2005/2006 complaint periods. For these reasons, I recommend that the Commission find, as it did on SFPP's North Line, that the Complainants have failed to show a substantial change.

<sup>&</sup>lt;sup>27</sup> Moreover, as discussed above, Mr. Crowley's calculations contain basic arithmetic errors which make them unreliable.



#### **ROBERT G. VAN HOECKE**

#### Principal

Mr. Van Hoecke has over twenty years experience in the oil pipeline business. For over twelve years, Bob held various positions with William Pipe Line Company ("WPL"), including Manager of Regulatory Affairs. Since leaving WPL, Bob has provided consulting services to industry, primarily relating to cost of service, market studies and business planning. Bob has provided expert testimony in numerous matters relating to pipeline tariffs, cost of service and business practices.

#### **Relevant Experience**

#### Rates and Regulation

- For WPL, directed company's Phase II defense in rate case before the FERC (IS-90-21-000 et al.). Responsible for developing the course of defense and selecting appropriate expert witnesses to testify on the company's behalf. Supervised development of various stages of discovery, direct testimony, rebuttal testimony and case preparation. Served as chief company witness and performed short-run marginal cost analysis of integrated pipeline network containing more than 40,000 distinct routes.
- Presented testimony in a FERC complaint proceeding to determine whether certain bookkeeping services provided by a common carrier pipeline were jurisdictional.
- Expert testimony regarding the proper method for determining just and reasonable transportation charges for unregulated carbon dioxide pipelines in two separate class action disputes initiated by royalty interest owners in the Federal District Court of New Mexico and Colorado.
- Expert testimony regarding the proper method for determining just and reasonable costbased transportation charges for regulated oil pipelines at the FERC.
- Expert testimony regarding rate reasonableness and revenue adequacy on behalf of an anhydrous ammonia pipeline at the Surface Transportation Board (STB).
- Expert testimony regarding just and reasonable rates for the Trans Alaska Pipeline Settlement ("TAPS") under various alternative cost of service methodologies at the Regulatory Commission of Alaska and the FERC.
- Expert testimony regarding the application of standards set forth in the 1992 Energy Policy Act ("EPAct") for determining whether substantially changed economic circumstances have occurred for rates previously deemed to be just and reasonable under the EPAct.
- Prepared market evaluation, laid-in cost data, and testimony for market-based rate applications for several oil pipelines seeking market-based rates at the FERC.
- Prepared market evaluation and laid-in cost analysis to support oil industry mergers and acquisitions at the Federal Trade Commission.



#### Economics and Finance

- Assisted in the financial and regulatory evaluation of potential acquisition opportunities.
- Participated in the development of a historical cost trend analysis for the oil pipeline industry related to the oil pipeline tariff index.
  - Provided expert testimony regarding the reasonableness of certain decisions made by a majority partner in a joint venture pipeline in a dissolution action initiated by a minority partner before the Federal District Court of Missouri.

#### **Commercial Analysis**

- Market evaluations and determining appropriate competitive tariff structures to maximize a pipeline's profitability. Conducting competitive analysis of potential market encroachments and assisting pipeline clients in developing a series of strategic and tactical responses. Developing the data and testimony required for market-based rate applications at the FERC.
- Performing economic analysis of proposed business development projects to assist pipeline management in evaluating various business strategies.
- While with WPL, responsible for performing market evaluations and establishing competitive tariff rates and ancillary fees to maximize profitability. Worked closely with Marketing and Business Development groups to develop and implement market-based, negotiated rates with strategic shippers and joint pipeline carriers.

#### Testimony

Jul. 20, 2007 Submitted Affidavit in behalf of the Petition for Declaratory Order of Enbridge Pipelines (Southern Lights) LLC at the Federal Energy Regulatory Commission supporting an innovative rate structure for the new pipeline in Docket No. OR07-15. Mar. 22, 2007 Submitted Expert Designee Report on behalf of Cortez Pipeline Company under the terms of the Arbitration Agreement established in CO2 Committee, Inc vs. Shell Oil Company, Shell CO2 Company, Ltd., aka Kinder Morgan CO2 Company, L.P., Shell Western E&P, Inc., Mobil Producing Texas and New Mexico, Inc., and Cortez Pipeline Company. Nov. 28-30, 2006 Presented Oral Testimony on behalf of TAPS Carriers at the Federal Energy Regulatory Commission regarding an investigation of interstate transportation rates in Docket Nos. IS05-82 and IS06-01 et al. Aug. 11, 2006 Filed Prepared Rebuttal Testimony at the Federal Energy Regulatory Commission on behalf of the TAPS Carriers in an investigation of interstate transportation rates in Docket Nos. IS05-82 and IS06-01 et al.



June 29, 2006	Presented Direct Oral Testimony and Cross Examination on behalf of Cortez Pipeline in Arbitration by Agreement involving CO2 Committee, Inc. vs. Shell Oil Company, Shell CO2 Company, Ltd., aka Kinder Morgan CO2 Company, L.P., Shell Western E & P, Inc., Mobil Producing Texas and New Mexico, INC., and Cortez Pipeline Company.
May 30, 2006	Filed Expert Report on behalf of Cortez in Arbitration by Agreement involving CO2 Committee, Inc. vs. Shell Oil Company, Shell CO2 Company, Ltd., aka Kinder Morgan CO2 Company, L.P., Shell Western E & P, Inc., Mobil Producing Texas and New Mexico, INC., and Cortez Pipeline Company.
May 26, 2006	Filed Prepared Answering Testimony at the Federal Energy Regulatory Commission on behalf of the TAPS Carriers in an investigation of interstate transportation rates effective January 1, 2006 in Docket Nos. IS05-82 et al. and IS06-01 et al.
Apr. 4, 2006	Filed Prepared Supplemental Direct Testimony at the Federal Energy Regulatory Commission on behalf of the TAPS Carriers in an investigation of interstate transportation rates effective January 1, 2006 in Docket No. IS06-01 et al.
Mar. 31, 2006	Filed Affidavit at the Surface Transportation Board ("STB") on behalf of Valero, L.P. supporting its claim of materially changed circumstances which would permit the STB to vacate its prior rate prescription in Koch and thus restore ratemaking initiatives to Valero. In Docket No. 42084.
Dec. 7. 2005	Filed Prepared Direct Testimony at the Federal Energy Regulatory Commission on behalf of the TAPS Carriers in an investigation of interstate transportation rates effective January 1, 2005 in Docket No. IS05-82 et al.
July 18, 2005	Filed Affidavit in support of Sunoco's answer to ConocoPhillips's protest of Sunoco's application for authority to charge market-based rates in OR05-7-000.
Apr. 12, 2005	Filed Prepared Direct Testimony on behalf of Sunoco Pipelines L.P. supporting Sunoco's application for authority to charge market-based rates in OR05-7-000.
Feb. 25 – Mar. 2, 2005	Presented Oral Testimony and Cross Examination on behalf of SFPP in response to protest and complaint in Texaco Refining and Marketing et al. SFFP Docket Nos. OR96-2-000 et al. and IS98-1-000.
Jan. 28, 2005	Filed Prepared Rebuttal Testimony on behalf of SFPP in response to protest and complaint in Texaco Refining and marketing et al. SFFP LP Docket Nos. OR96-2-000 et al. and IS98-1-000.
Dec. 10, 2004	Filed Affidavit at the Federal Energy Regulatory Commission in support of Petition for Declaratory Order filed by Enbridge Energy Company, Inc. regarding initial rated and determination of rate base for a proposed crude oil pipeline system between Chicago, IL and Cushing, OK. Docket No. OR05-1-000.



Dec. 10, 2004 Filed Prepared Answering Testimony on behalf of SFPP in response to protest and complaint in Texaco Refining and Marketing, et al. v. SFPP, LP Docket Nos. OR96-2-000 et al. and IS98-1-000. Oct. 14, 2004 Filed Affidavit at the Surface Transportation Board on behalf of Kaneb Pipe Line Partners, L.P. rebutting certain statements and allegations contained in the verified statement of Complainant witnesses in Docket No. 42084. Sept. 13, 2004 Filed Affidavit at the Surface Transportation Board ("STB") on behalf of Kaneb Pipe Line Partners, L.P. supporting its claim of materially changed circumstances which would permit the STB to vacate its prior rate prescription in Koch and thus restore ratemaking initiatives to Kaneb. In Docket No. 42084. April 6, 2004 Filed Affidavit at the Federal Energy Regulatory Commission discussing entitlement of third party shippers to reparations. Big West vs. Frontier, Docket No. OR01-3. April 5, 2004 Filed Affidavit at the Federal Energy Regulatory Commission supporting the response of Frontier Pipeline Company to the request for rehearing of Big West Oil Company and Chevron Products Company. Docket No. OR01-02-000 and OR01-04-000. Dec. 11, 2003 Presented Oral Testimony and Cross Examination on behalf of the TAPS Carriers in the matter of Tariff Rates To Be Effective January 1, 2003 for the Intrastate Transportation of Petroleum over the Trans Alaska Pipeline System and the Investigation Into the 2001 and 2002 Tariff Rates for the Intrastate Transportation of Petroleum over the Trans Alaska Pipeline System before the Regulatory Commission of Alaska. P-03-4. Oct. 15, 2003 Submitted Rebuttal on behalf of the TAPS Carriers in the matter of Tariff Rates To Be Effective January 1, 2003 for the Intrastate Transportation of Petroleum over the Trans Alaska Pipeline System and the Investigation Into the 2001 and 2002 Tariff Rates for the Intrastate Transportation of Petroleum over the Trans Alaska Pipeline System before the Regulatory Commission of Alaska. P-03-4. Sep. 10, 2003 Filed Affidavit at the Federal Energy Regulatory Commission in support of Shell Pipeline Company LP's motion to compel discovery in OR02-10. Aug. 29, 2003 Submitted Prepared Direct Testimony at the Federal Energy Regulatory Commission on behalf of Shell Pipeline Company LP in support for its application for authority to charge market-based rates. Docket No. OR02-10. Jul. 24, 2003 Filed Affidavit at the Federal Energy Regulatory Commission in support of Shell Pipeline Company LP's motion to extend the procedural schedule in OR02-10. Jun. 10, 2003 Submitted Prepared Answering and Rebuttal Testimony at the Federal Energy Regulatory Commission supporting Platte FERC Tariff No. 1474 in Docket No. IS02-384-000 et al.



Jun. 3, 2003	Submitted Prepared Direct Testimony on behalf of the TAPS Carriers in the matter of Tariff Rates To Be Effective January 1, 2003 for the Intrastate Transportation of Petroleum over the Trans Alaska Pipeline System and the Investigation Into the 2001 and 2002 Tariff Rates for the Intrastate Transportation of Petroleum over the Trans Alaska Pipeline System before the Regulatory Commission of Alaska. P-03-4.
Dec. 20, 2002	Submitted Prepared Direct Testimony at the Federal Energy Regulatory Commission supporting Platte FERC Tariff No. 1474 in Docket No IS02- 384-0000 et al.
Oct. 28, 2002	Submitted Reply Testimony at the Federal Energy Regulatory Commission on behalf of Shell Pipeline Company in response to protest by Phillips Petroleum Co., Tosco Corporation, and ToscoPetro Corp. Docket No. OR02-10-000.
Aug. 9, 2002	Submitted Testimony at the Federal Energy Regulatory Commission in support of reparations calculations proposed by Frontier Pipeline Company in Docket Nos. OR01-2-00 and OR01-4-000.
Jul. 9, 2002	Submitted Testimony at the Federal Energy Regulatory Commission on behalf of Shell Pipeline Company in support for its application for authority to charge market-based rates. Docket No. OR02-10-000.
Jan. 11-31, 2002	Cross-examination in complaint of ARCO Products Company et al. vs. SFPP, LP in Docket Nos. OR96-2-000, et al. before the Federal Energy Regulatory Commission.
Nov. 2, 2001	Filed Affidavit at the Federal Energy Regulatory Commission supporting Plantation Pipe Line Company's Petition for Declaratory Order regarding initial rates for proposed new pipeline service from Bremen, Georgia to Chattanooga and Knoxville, Tennessee OR02-1-000.
Jul. 31, 2001	Filed Prepared Reply Testimony on behalf of SFPP in response to complaint of ARCO Products Company et al. in Docket Nos. OR96-2-000, et al.
May 15, 2001	Filed Prepared Answering Testimony on behalf of SFPP in response to complaint of ARCO Products Company et al. in Docket Nos. OR96-2-000, et al.
Apr. 23-26, 2001	Presented Oral Testimony on behalf of TAPS CARRIERS in the matter of the correct calculation and use of acceptable input data to calculate the 1997, 1998 1999, and 2000 tariff rates for the intrastate Transportation of Petroleum over the Trans Alaska Pipeline System before the Regulatory Commission of Alaska P97-4 and P97-7.
Apr. 2, 2001	Filed Affidavit with the Superior Court of Arizona, Tax Court discussing Commission regulations regarding the concept of Original Cost in SFPP, L.P. v. Arizona Department of Revenue No. TX 1999-00532.
Mar. 29, 2001	Filed Rebuttal Report on behalf of Cortez Pipeline Company in CO <sub>2</sub> Claims Coalition, et al., vs. Shell Oil Company, et al. in the United States District Court for the State of Colorado CIV NO. 96-Z-2451.



Mar. 26, 2001	Filed Affidavit at the Federal Energy Regulatory Commission supporting the response of Anschutz Ranch East Pipeline to the complaint made by Chevron Products Company. Docket No. OR01-05-000.
Mar. 20, 2001	Submitted Testimony at the Federal Energy Regulatory Commission on behalf of West Shore Pipe Line Company in support for its application for authority to charge market-based rates. Docket No. OR01-06-000.
Mar. 14, 2001	Filed Affidavit at the Federal Energy Regulatory Commission supporting the response of Frontier Pipeline Company to answer of complaint made by Chevron Products Company. Docket No. OR01-04-000.
Mar. 13, 2001	Filed Affidavit at the Federal Energy Regulatory Commission supporting the response of Anschutz Ranch East Pipeline Inc. to the amended complaint made by Big West Oil Company. Docket No. OR01-03-000.
Mar. 5, 2001	Filed Affidavit at the Federal Energy Regulatory Commission supporting the response of Frontier Pipeline Company to answer of complaint made by Big West Oil Company. Docket No. OR01-02-000.
Feb. 26, 2001	Rebuttal Testimony on behalf of TAPS CARRIERS in the matter of the correct calculation and use of acceptable input data to calculate the 1997, 1998, 1999 and 2000 tariff rates for the Intrastate Transportation of Petroleum over the Trans Alaska Pipeline System before the State of Alaska, Regulatory Commission of Alaska, P-97-4.
Feb. 6, 2001	Filed Affidavit at the Federal Energy Regulatory Commission supporting the response of Anschutz Ranch East Pipeline Inc. to the complaint made by Big West Oil Company. Docket No. OR01-03-000.
Jan. 29, 2001	Filed Affidavit at the Federal Energy Regulatory Commission supporting the response of Frontier Pipeline Company to the complaint made by Big West Oil Company. Docket No. OR01-02-000.
Dec. 20, 2000	Prepared Direct Testimony, filed with the FERC, in support of Chase Transportation Company's application for authority to charge market-based rates OR01-1-000.
Nov. 14, 2000	Presented oral testimony on behalf of Kinder Morgan Energy Partners, L.P. before the state of Arizona, Board of Equalization regarding the proper valuation of SFPP's pipeline assets in the state of Arizona.
Jul. 12, 2000	Second Prepared Direct Testimony on behalf of TAPS CARRIERS in the matter of the correct calculation and use of acceptable input data to calculate the 1997, 1998, 1999 and 2000 tariff rates for the Intrastate Transportation of Petroleum over the Trans Alaska Pipeline System before the State of Alaska, Regulatory Commission of Alaska, P-97-4.
May 9, 2000	Submitted second report to the American Arbitration Association regarding oil pipeline tariff regulations rebutting testimony of Marcum Midstream-Farstad, LLC in the arbitration between Marcum Midstream-Farstad, LLC et .al. vs. Amoco Oil Company. Case No. 70 198 00294-99.
May 5, 2000	Filed Affidavit at the Federal Energy Regulatory Commission supporting the Response of ExxonMobil Pipeline Company to the Motion to Intervene of BP Exploration & Oil, Inc. in Opposition to ExxonMobil Pipeline Company's Petition for Declaratory Order and Petition for



Discovery regarding initial transportation rates on the Hoover Offshore Oil Pipeline System ("HOOPS") OR00-2-000.

- May 2, 2000 Submitted Testimony at the Federal Energy Regulatory Commission on behalf of Equilon Pipeline Company, LLC in support of its cost-of-service filing in IS00-208-000.
- Mar. 20, 2000 Submitted report to the American Arbitration Association regarding oil pipeline tariff regulations in support of Amoco Oil, Company's position in the arbitration between Marcum Midstream-Farstad, LLC et al. vs. Amoco Oil Company. Case No. 70 198 00294-99.
- Mar. 9, 2000 Filed Affidavit at the Federal Energy Regulatory Commission supporting ExxonMobil Pipeline Company's Petition for Declaratory Order regarding initial transportation rates on the Hoover Offshore Oil Pipeline System ("HOOPS") OR00-2-000.
- Feb. 15, 2000 Submitted Testimony at the Federal Energy Regulatory Commission on behalf of Marathon Ashland Pipe Line LLC in support of its application for the authority to charge Market-Based Rates in OR00-1-000.
- Jun. 16, 1999 Submitted Testimony at the Federal Energy Regulatory Commission on behalf of Amoco Pipeline Company in support of its cost-of-service filing in IS99-268-000.
- Apr. 30, 1999 Supplemental Testimony on behalf of Cortez Pipeline Company in CO<sub>2</sub> Claims Coalition, et al., vs. Shell Oil Company, et al. in the United States District Court for the State of Colorado CIV NO. 96-Z-2451.
- Feb. 19, 1999 Supplemental Testimony on behalf of Explorer Pipeline Company as part of its Motion for Summary Disposition in its Application for Market-Based Rates at the Federal Energy Regulatory Commission, OR99-1-000.
- Jan. 29, 1999 Oral testimony and cross-examination in Conoco Pipeline Company, Inc. vs. Transmontaigne Pipeline, Inc. in the United States District Court for the Western District of Missouri, Southwest Division, Case No. 97-5085-CV-SW-1.
- Jan. 13, 1999 Deposition in CO<sub>2</sub> Claims Coalition, et al., vs. Shell Oil Company, et al. in the United States District Court for the State of Colorado CIV NO. 96-Z-2451.
- Nov. 23, 1998 Prepared Testimony on behalf of Cortez Pipeline in CO<sub>2</sub> Claims Coalition, et al., vs. Shell Oil Company, et al. in the United States District Court for the State of Colorado CIV NO. 96-Z-2451.
- Oct. 15, 1998 Submitted Testimony on behalf of Explorer Pipeline Company as part of its Application for Market-Based Rates at the Federal Energy Regulatory Commission, OR99-1-000.
- Oct. 8, 1998 Prepared Direct Supplemental Testimony on behalf of the TAPS Owners in the Alaska Public Utilities Commission Docket No. P-97-4, the protest of the 1997 and 1998 Tariff Rates for the Intrastate Transportation of



Petroleum over the Trans Alaska Pipeline System (revised Oct. 15, 1999).

- Sep. 25, 1998 Deposition in Conoco Pipeline Company, Inc. vs. Transmontaigne Pipeline, Inc. in the United States District Court for the Western District of Missouri, Southwest Division, Case No. 97-5085-CV-SW-1.
- Aug. 14, 1998 Testimony in Conoco Pipeline Company, Inc. vs. Transmontaigne Pipeline, Inc. in the United States District Court for the Western District of Missouri, Southwest Division, Case No. 97-5085-CV-SW-1.
- Mar. 2, 1998 Rebuttal Testimony in CF Industries, et al., vs. Koch Pipeline Company, LP. at the Surface Transportation Board, STB Docket No. 41685.
- Dec. 17, 1997 Deposition in Doris Feerer, et al., vs. AMOCO Production Company in the United States District Court for the State of New Mexico CIV NO. 95-00012-JC/WWD.
- Nov. 10, 1997 Direct Testimony in CF Industries vs. Koch Pipeline Company, LP. at the Surface Transportation Board, STB Docket No. 41685.
- May 5, 1997 Doris Feerer, et al., vs. AMOCO Production Company in the United States District Court for the State of New Mexico CIV NO. 95-00012-JC/WWD.
- Dec. 1995 Cross-examination in Phase II of Williams Pipe Line Company, IS90-21-000 et al., before the Federal Energy Regulatory Commission.
- Oct. 26, 1995 Rebuttal Testimony in Phase II of Williams Pipe Line Company, IS90-21-000 et al., before the Federal Energy Regulatory Commission.
- Jul. 21, 1995 Supplemental Direct Testimony in Phase II of Williams Pipe Line Company, IS90-21-000 et al., before the Federal Energy Regulatory Commission.
- Jul. 1995 Deposition in Phase II of Williams Pipe Line Company, IS90-21-000 et al., before the Federal Energy Regulatory Commission.
- Jan. 23, 1995 Direct Testimony in Phase II of Williams Pipe Line Company, Docket No. IS90-21-000 et al., before the Federal Energy Regulatory Commission.
- Jul. 30, 1993 Verified Statement in Kerr-McGee Refining Corporation and Texaco Refining and Marketing, Inc. vs. Williams Pipe Line Company, Docket No. OR91-01-000, before the Federal Energy Regulatory Commission.

#### Presentations

 Changes in North American Logistics and Regulatory Environment (September 2007). Association of Oil Pipelines, Annual Business Conference, Los Angeles, California.



- FERC Jurisdictional or Not? (September 2007). Association of Oil Pipelines, Annual Business Conference, Los Angeles, California.
- Grandfathered Rates, Changed Circumstances (September 2007). Association of Oil Pipelines, Annual Business Conference, Los Angeles, California.
- FERC Jurisdictional and Non-Jurisdictional Services (May 2006). Association of Oil Pipelines, Annual Business Conference, Minneapolis, Minnesota.
- FERC Jurisdictional and Non-Jurisdictional Services (May 2005). Association of Oil Pipelines, Annual Business Conference, New Orleans, Louisiana.
- FERC Form 6 (May 2004). Association of Oil Pipelines, Annual Business Conference, St. Petersburg, Florida.
- FERC Jurisdictional and Non-Jurisdictional Services (May 2004). Association of Oil Pipelines, Annual Business Conference, St. Petersburg, Florida.
- FERC Jurisdictional and Non-Jurisdictional Services (May 2003). Association of Oil Pipelines, Annual Business Conference, Baltimore, Maryland.
- FERC Form 6 Page 700 (May 2002). Association of Oil Pipelines, Accounting and Regulatory Workshop, St. Petersburg, Florida.
- FERC Jurisdictional and Non-Jurisdictional Services (May 2002). Association of Oil Pipelines, Accounting and Regulatory Workshop, St. Petersburg, Florida.
- Market-based Rates for Oil Pipelines (May 2001). Association of Oil Pipelines, Accounting and Finance Workshop, New Orleans, Louisiana.
- Market-based Rates for Oil Pipelines (May 2000). Association of Oil Pipelines, Accounting and Finance Workshop, San Antonio, Texas.
- Market-based Rates (May 1999). Association of Oil Pipelines, Accounting and Finance Workshop, San Antonio, Texas.
- FERC Form 6 (May 1998). Association of Oil Pipelines, Accounting and Finance Workshop, Atlanta, Georgia.
- FERC's Indexation of Oil Pipeline Rates (April 1998). American Petroleum Institute, Pipeline Conference, Houston, Texas.
- Applying for Market-based Rates (May 1997). Association of Oil Pipelines, Accounting and Finance Workshop, Atlanta, Georgia.



- Oil Pipeline Rate Regulation (March 1997). Executive Enterprises, Oil Pipeline Regulation, Houston, Texas.
- Pipeline Economics (1992-1996). American Petroleum Institute, School of Pipeline Technology, Harris College, Houston, Texas.
- Overview of Current Oil Pipeline Regulations (May 1996). Association Of Oil Pipelines, Accounting and Finance Workshop, St. Louis, Missouri.
- Oil Pipeline Rate Regulation (October 1995). Executive Enterprises, Alternative Ratemaking and Gas Price Methodologies, Houston, Texas.
- Challenges Facing Oil Pipelines (June 1995). Executive Enterprises, Oil Pipeline Ratemaking Strategies for the 90s, Houston, Texas.
- Recent FERC Rulemakings (May 1995). Association of Oil Pipelines, Accounting and Finance Workshop, St. Louis, Missouri.
- Quantifying Competition in the Quest for Market-Based Rates (May 1994). Association of Oil Pipelines, Accounting and Finance Workshop, Dallas, Texas.
- The Future of Oil Pipeline Ratemaking (May 1993). Association of Oil Pipelines, Accounting and Finance Workshop, San Antonio, Texas.

#### **Prior Experience**

Klick, Kent & Allen, Inc. (1997 – 1998)	Senior Consultant Led client engagements regarding oil pipeline regulatory matters; provided financial and economic consulting services to clients regarding strategic planning, market analysis, ratemaking and litigation support.
Williams Pipe	Manager, Tariffs and Regulatory Affairs
Line Company	Directed company's Phase II defense in rate case before the FERC (IS-
(1993 – 1997)	90-21-000 et al.).
Williams Pipe	Manager, Strategic Planning and Tariffs
Line Company	Supervised the preparation of monthly, annual and long-range forecasts
(1990-1993)	of volumes, revenues and related variance comments.
Williams Pipe	Supervisor, Health and Safety
Line Company	Responsible for establishing system-wide health and safety programs for
(1987-1990)	approximately 700 employees in 10 states.
Williams Pipe Line Company (1986-1987)	Operations Supervisor Responsible for supervising all aspects of pipeline terminal and pump station operations for terminal complex handling refined petroleum, fertilizer, asphalt and LPG.



Williams PipeVarious Positions in Field OperationsLine CompanyResponsible for various aspects of pipeline operation and administration(1984-1986)at the terminal, station and regional field office level.

#### Education

Northwestern University Pipeline Economics and Management Program

University of Kansas

**BS** Business Administration

Exhibit No. AIR-138

## **EXHIBIT NO. AIR-138**

# CONFIDENTIAL PROTECTED MATERIALS REMOVED

Exhibit No. AIR-139

## **EXHIBIT NO. AIR-139**

# CONFIDENTIAL PROTECTED MATERIALS REMOVED

### **Buckeye Pipeline Company, L.P. Computation of Realized Return on Equity Rate Base** Using Mr. Wetmore's Updated Unadjusted LIS Cost of Service Long Island System (2011)

(\$ Thousands)				
[1]		[2]		
Revenue	[a]	\$58,404		
Cost of service	[b]	\$40,444		
Over-recovery	[c]=[a]-[b]	\$17,961		
Income Tax Rate	[d]	33.38%		
Less Income Taxes on Over-recovery	[e]=[c]*[d]	\$5,995		
After-tax Over-recovery	[f]=[c]-[e]	\$11,965		
Allowed Return on Rate Base	[g]	\$5,742		
Less Interest Expense	[h]	\$1,324		
Allowed Equity Return	[i]=[g]-[h]	\$4,418		
Total Return on Equity Rate Base	[j]=[f]+[i]	\$16,384		
Equity Portion of Rate Base	[k]	\$51,047		
Estimated Realized Return on Equity Rate Base	[l]=[j]/[k]	32.10%		

Sources/Notes:

[a]: Buckeye's P.700 workpapers, included in Exhibit No. AIR-13.

[b]: Exhibit No. BUC-119A, Schedule 5, line 1.

[d]: Exhibit No BUC-119A, Schedule 5, line 8.

[g]: Exh. No. BUC-119A, Schedule 4, line 16 *plus* Exh. No. BUC-119B, Schedule 4, line 16.

[h]: Exh. No. BUC-119A, Schedule 4, line 19 plus Exh. No. BUC-119B, Schedule 4, line 19.

[k]: Exh. No. BUC-119A, Schedule 4, line 9 *plus* Exh. No. BUC-119B, Schedule 4, line 9.